



Ford Site Zoning and Public Realm Master Plan

DRAFT IN PROCESS (4-12-2017)
Undergoing revisions in preparation for
Planning Commission review

Adoption Date:

May 25, 2017

Ford Task
Force
Meeting



Agenda



- 6:00 Welcome and meeting agenda
- 6:35 DRAFT Plan review and adoption schedule
- 6:40 Ford Task Force recommendation process
- 6:45 Review May 1st Task Force key discussion points and draft recommendation language
- 7:00 Review remainder of Draft Zoning and Public Realm Plan and discuss recommendations
- 8:30 Summarize agreed upon items, identify next steps for memo preparation, and designate spokespeople for public hearings
- 9:00 Adjourn





Ford Task Force



Ford Task Force today

- 1. William Klein, Co-Chair
- 2. Kyle Makarios, Co-Chair
- 3. Tony Schertler, Co-Chair
- 4. Peter Armstrong
- 5. James Bricher
- 6. Ronnie Brooks
- 7. Rob Cory
- 8. David Drach
- 9. Charles Hathaway
- 10. Deborah Karasov
- 11. Angela Kline
- 12. Gary Marx
- 13. Jim Reinitz
- 14. Morgan Tamsky
- 15. Bruce Valen
- 16. Ellen Watters
- 17. Pamela Wheelock

- 125 people applied to be on Ford Task Force
- 25 people appointed in January 2007
- Task Force has met 39 times over 10+ years!



Former Task Force members

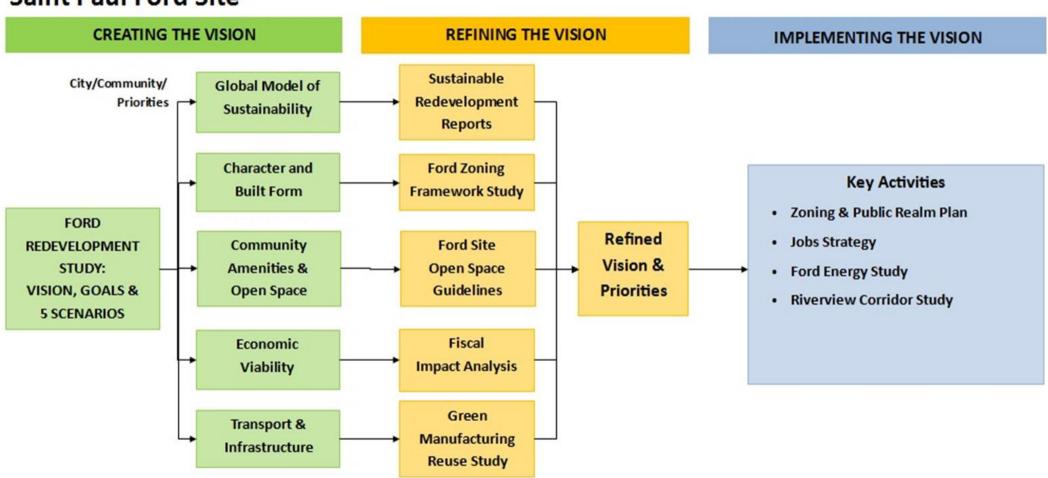
- 1. Stephanie Warne
- 2. Matthew Schuerger
- 3. Richard Broderick
- 4. Terri Dooher Fleming
- 5. Jay Gardner
- 6. Shawn Bartsh
- 7. Lance Neckar
- 8. Carol Faricy



Ford Site Planning 2007- present



Saint Paul Ford Site





A Decade of Public Engagement



- Ford Task Force initiated Jan. 2007
- 55+ meetings with the public and task force
- 1,300+ different people have attended a meeting(s)
- 100+ articles in print, radio and television media
- 3,793 subscribers to the Ford project news email list
- 80+ presentations to business, civic, non-profit groups
- 18 small group meetings in March April 2017













Steps to City Adoption



| PROPOSED PLAN | | MAY | JUNE | JULY | AUG | SEPT |
|---------------------|---|----------|------|------|----------|----------|
| Ford Task Force | K | 3 | | | | |
| Planning Commission | | | | | | |
| City Council | | | | | 1 | * |

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| | Ford Task Force | May 1 - Meeting 1 of 2 to prepare recomm | mendations for the F | Planning Commission | | | |
|-----------|-----------------------------------|---|----------------------|---------------------|--|--|--|
| | meeting | May 25 - Meeting 2 of 2 on above | | | | | |
| | Public Hearing | June 30 - Public Hearing | | | | | |
| | Tublic Hearing | TENTATIVE - Sept 6 City Council | | | | | |
| | Plan Materials Publicly Available | Materials released 1 week prior to each P | lanning Commission | and committee mtg | | | |
| | | May 12 - Packet with draft sent to Plannir | ng Commission | | | | |
| | Tabliely Tivaliable | Mid-August - Packet of plan sent to City C | ouncil | | | | |
| | | June 2 - Planning Commission Release DR | AFT for Review and | Staff Presentation | | | |
| \$ | Planning Commission | June 30 - Public Hearing | | | | | |
| ~ | Training Commission | July 11 - Comprehensive Planning Committee (packet sent July 4) | | | | | |
| | | July 28 - Recommendation vote at Plannir | ng Commission (pac | ket sent July 21) | | | |
| | | August 7 - Draft released for City Council I | hearing | | | | |
| _ | | August 16 - CC 1st Reading | | | | | |
| | City Council | August 23 - CC 2nd Reading | | | | | |
| | | September 6 - CC Public Hearing | | | | | |
| | | September 13 - CC vote | | | | | |



Arriving at a Recommendation



- 1. Review DRAFT plan by topic areas
- 2. Topic A
 - Identify range of opinion
 - Note concurrence and difference
 - Note key reasons for the opinions
- 3. Topic B (repeat above)...



Recommendation Outline



- Memo from Task Force to Planning Commission (update when it goes to City Council)
- 2. Identify priority items
- 3. Identify areas of concurrence and provide explanation
- 4. Identify areas of difference and provide explanation



Plan Review by Task Force



May 1 meeting

- Transportation Network
- Parks and Open Space

May 25 meeting

- Stormwater Network
- Zoning Districts
- Building Standards
- Other Ford Standards?

Task Force memo to Planning Commission and City Council

Task Force representatives to speak at public hearings



May 1st T. F. Mtg - Transportation



Support the transportation layout of the street and trail networks as proposed.

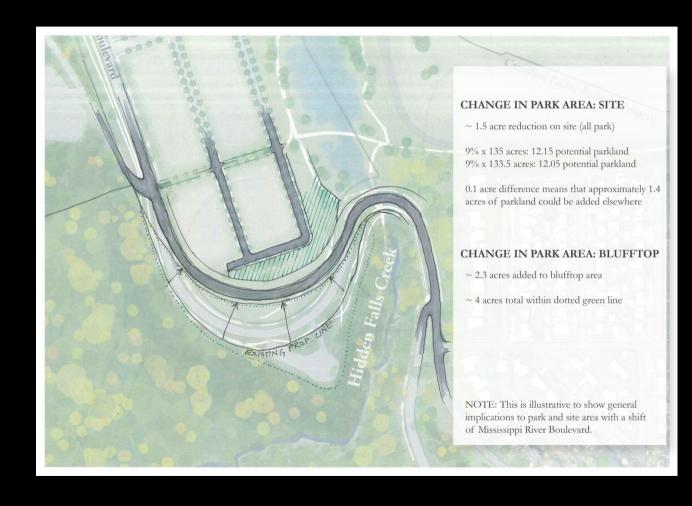




May 1st T. F. Mtg – Open Space



Pursue steps to realign southern curve of Mississippi River Boulevard at the south end of the Ford site and use the shifted southern park space to the expand bluff top open space adjacent to Hidden Falls Regional Park.





FORD SITE May 1st T. F. Mtg — Open Space



- Remove the recreational fields depiction from the public realm master plan, since that future use of that land is not certain.
- Task Force supports inclusion of 10+ acres of multi-use recreation fields on site, in addition to the 9% city park land. Owner and manager of recreations fields TBD.
- City should support efforts to for recreational groups to develop the southeast area into non-city owned public space.







May 1st T. F. Mtg – Open Space



Move neighborhood park in the middle of the "Residential Mixed Low" zoning district to replace one of the blocks in the "Residential Mixed High" district.







Stormwater Feature



The Centralized Stormwater Concept

Runoff from the entire site would be managed with above grade features in a "centralized" green infrastructure corridor. The corridor would re-create the original headwaters feature. Downstream, Hidden Falls Creek would be restored and associated natural areas linked to the development. The community would benefit from green space and developers would not be required to manage stormwater on individual parcels.









Proposed Ford Building Standards



Building Types



- 1. Multi-Unit Home
- 2. Carriage House
- 3. Townhouse/Rowhouse
- 4. Multi-Family Low
- 5. Multi-Family Medium
- 6. Live/Work
- 7. Mixed Residential & Commercial
- 8. Civic & Institutional
- 9. Commercial & Employment
- 10. Parking Structure

Building Types by Zoning District

The zoning districts for the Ford site allow a range of land uses and building types. Some of the zoning standards for the site are specific to the underlying zoning district, as described in Chapter 4, and some are specific to the building type, as described in this chapter. The following table shows the building types that are allowed within each zoning district. Four of the six zoning districts allow a mix of residential and commercial uses. The two more restrictive districts are River Residential, which allows a limited residential form, and Gateway, which does not allow any residential. Civic and Institutional Uses are allowed in all districts.

Table 5.1 Building Types Allowed by Zoning District

| · | BUILDING TYPE | | | | | | | | | | |
|--------------------------------|-------------------|--------------------|-----------|----------------------|----------------------------|-----------------------|-------------|--------------------------------------|-------------------------------|----------------------|--------------------------|
| ZONING DISTRICT | Carriage House | Multi-Unit Home | Townhouse | Multi- Family Low | Multi- Family Medium | Multi- Family High | Live / Work | Mixed Residential & Commercial | Commercial & Employment | Parking Structure | Civic & Institutional |
| F1 - River Residential | | | | | | | | | | | |
| F2 - Residential Mixed Low | | | | | | | | | | | |
| F3 - Residential Mixed Mid | | | | | | | | | | | |
| F4 - Residential Mixed High | | | | | | | | | | | |
| F5 - Business Mixed | | | | | | | | | | | |
| F6 - Gateway | | | | | | | | | | | |



Building Type Standards



| | BUILDING TYPE | | | | | | | | | |
|---|----------------------------------|----------------|---|----------------------|-------------------------|------------------------------|--|----------------------------|----------------------------|--------------------------|
| STANDARD | Multi-Unit Home | Carriage House | Townhouse / Rowhouse | Multi-Family, Low | Multi-Family, Medium | Live/Work | Mixed Residen- tial & Commer- cial | Civic & Institu- tional | Commercial & Employment | Parking Structure |
| Units per Bldg | 2-6 | 1-2 | 3-16 | 6 - 40 | 40 and over | 2-8 | n/a | | | |
| Building Width, maximum | 6 | 0² | 150° | 200° | 60° min, no max | 150° | n/a | n/a | n/a | n/a |
| Lot Width, minimum | 8 | 0° | 30° 60° n/a | | | 30° | n/a | | | |
| Lot Coverage by Bldgs, maximum | 30 | 9/o | 50% 70% | | | | 80% | | | |
| Lot Coverage for Open Space, minimum | 50 | % | 25% | | | | 20% | | | |
| Building Height | Determined by Zoning District | 30' maximum | Determined by Zoning District | | | | | | | |
| Public Right-of-Way Setback | Min. = 10' (a) Max. = 40' | | Min. Max. | | | Min. = 5' Max. = 20' | Min. = 5' Max. = 15' | | | |
| Interior Lot Line Setback | Min. = 10' (b) Max. = n/a | | Min. = 6' (b) Max. = n/a | | | | | | | |
| Parking | | | er dwelling unit and Max. = 2.0 spaces per dwelling unit; Min. = toom and Max. = 1.0 space per bedroom for congregate living. Use combined standards for residential uses Min. = 1.0 space per 600 square feet dential and non-residential uses | | | | | | | |
| Accessory Structures | Up to 3 | per lot | Up to 1 per Up to 2 per Up to 2 per dwelling unit structure structure | | | Up to 1 per dwelling unit | Up to 2 per structure | Up to 2 per structure | Up to 2 per structure | Up to 2 per structure |

⁽a) Minimum setback along Mississippi River Boulevard is 30'

⁽b) No setback is required for building walls containing no windows or other openings when the wall meets the fire resistance standards of the Minnesota State Building Code and there is a Common Interest Community (CIC) or recorded maintenance easement that covers the affected properties.

Multi-Unit Home

| Dwelling units | 2-6 units per structure |
|-------------------------------------|---|
| Lot width, minimum | 80 feet |
| Building width, maximum | 60 feet |
| Lot coverage by buildings, maximum | 30% (includes coverage by secondary structure - Carriage House, and by other accessory structures) |
| Lot coverage by open space, minimum | 50% |
| Building height | Determined by zoning district |
| Setbacks | |
| Public Right-of-Way | Minimum 30 feet minimum from Mississippi River Boulevard and minimum 10 feet from other rights-of-way; maximum 40 feet |
| Interior Lot Line | 10 feet minimum; no maximum |
| Parking requirements | Minimum 0.75 spaces per dwelling unit; maximum 2.0 spaces per dwelling unit; except as noted in Chapter 4, Parking. |
| Accessory structures allowed | Up to 3 including the Carriage House structure |

Definition: The Multi-Unit Home building type is a small- to medium-sized structure that consists of side-by-side or stacked dwelling units.

Access: Each unit will have a private interior entrance, but may share front and rear ingress/egress with other units. Building exteriors shall be accessed from the front street.







Multi-Family, Low

| Dwelling units | 6-40 units per structure |
|-------------------------------------|--|
| Lot width, minimum | 60 feet |
| Building width, maximum | 200 feet |
| Lot coverage by buildings, maximum | 70% |
| Lot coverage by open space, minimum | 25% |
| Building height | Determined by zoning district |
| Setbacks | |
| Public Right-of-Way | Minimum 10 feet; maximum 20 feet |
| Interior Lot line | Minimum 6 feet; no maximum |
| Parking requirements | Minimum .75 spaces per dwelling unit, maximum 2.0 spaces per dwelling unit; except as noted in Chapter 4, Parking. |
| Accessory structures allowed | Up to 2 per structure |

Definition: A small to medimum sized structure with multiple dwelling units, occupying a portion, but not all of, a city block. The dwelling units may be of mixed sizes (number of bedrooms) and styles to encourage mixed-income development and to meet the needs of families of all sizes. This building type allows for different types of housing arrangements besides single family, such as senior housing or congregate living. The building may include other uses, such as local office and commercial.

Access: Entry to individual units on the ground floor may be shared through one exterior entry, or units may have individual entries along the front facades. Upper floor units shall be accessed through common exterior entries. Vehicular access shall be confined to side and rear streets.











Multi-Family, Medium

| Dwelling units | 40 or more |
|-------------------------------------|---|
| Lot width, minimum | n/a |
| Building width, maximum | n/a |
| Lot coverage by buildings, maximum | 70% |
| Lot coverage by open space, minimum | 25% |
| Building height | Determined by zoning district |
| Setbacks | |
| Public Right-of-Way | Minimum 10 feet; maximum 20 feet |
| Interior Lot Line | Minimum 6 feet; no maximum |
| Parking requirements | Minimum 0.75 spaces per dwelling unit; maximum 2.0 spaces per dwelling unit; except as noted in Chapter 4, Parking. |
| Accessory structures allowed | Up to 2 per structure |

Definition: A medium to large structure with multiple dwelling units, which may occupy a portion of a city block or a full city block. The building may include other uses, such as local office and commercial. The dwelling units may be of mixed sizes (number of bedrooms) and styles to encourage mixed-income development and to meet the needs of families of all sizes. This building type allows for different types of housing arrangements besides single family, such as senior housing or congregate living.

Access: Units typically share exterior access with one shared entry along the front facade. Ground level non-residential units may have individual access on front facades. Vehicular access shall be confined to side and rear streets.







Commercial & Employment

| Dwelling units | n/a |
|--------------------------------------|---|
| Lot width, minimum | n/a |
| Building width, maximum | n/a |
| Lot coverage by buildings, maximum | 80% |
| Lot coverage for open space, minimum | 20% |
| Building height | Determined by zoning district |
| Setbacks | |
| Public Right-of-Way | Minimum 5 feet; maximum 15 feet |
| Interior Lot Line | Minimum 6 feet; no maximum |
| Parking requirements | 1 space per 600 square feet gross floor area, minimum; 1 space per 400 square feet gross floor area, maximum |
| Accessory structures allowed | Up to 2 per structure |

Use: Attached structure which contains primarily commercial uses. The ground floor shall primarily contain retail, restaurants, professional services and offices; the upper floors shall contain primarily offices and support spaces for the ground floor businesses. These commercial uses should include a range of business and retail sizes, from small neighborhood services to large office spaces, to serve a variety of local, neighborhood, and city needs.

Access: Upper floor units will share common exterior entries. Ground floor units will have individual exterior store fronts. Vehicular access shall be confined to side and rear streets.

Proposed Ford Zoning Districts

DRAFT Zoning



DRAFT
Zoning
and
Public
Realm



- Multi-unit home
- Carriage house

River Residential

Images for illustration only; they do not represent approved plans.

HEIGHTS

2 to 4 stories 48 feet max.











Residential - Low

• Townhomes

Images for illustration only; they do not represent approved plans.

- Multi-family residential
- Limited commercial; Live-Work

HEIGHTS

3 to 5 stories 55 feet max.











Residential - Mid

• Townhomes

Images for illustration only; they do not represent approved plans.

- Multi-family residential
- Limited commercial & office; Live-Work

HEIGHTS

3 to 6 stories 75 feet max.











• Townhomes

Residential - High

Images for illustration only; they do not represent approved plans.

- Multi-family residential
- Commercial & Office

HEIGHTS

4 to 10 stories 110 feet max.











• Retail and Service

Business Mixed

Images for illustration only; they do not represent approved plans.

- Office
- Multi-Family Residential

HEIGHTS

3 to 6 stories 75 feet max.











- Office
- Service
- Limited Retail

Gateway

Images for illustration only; they do not represent approved plans.

HEIGHTS

3 to 6 stories 65 feet max.

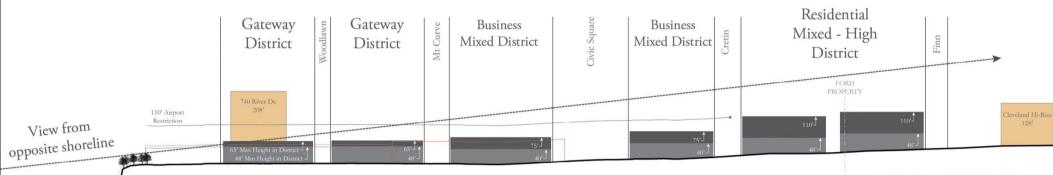














FORD SITE

A 21st Century Community

300°

400' 500'

MISSISSIPPI RIVER
Ordinary High Water Level
(2-Yr Flood)

Contex

ublic Realm

Zoning & Guidelines

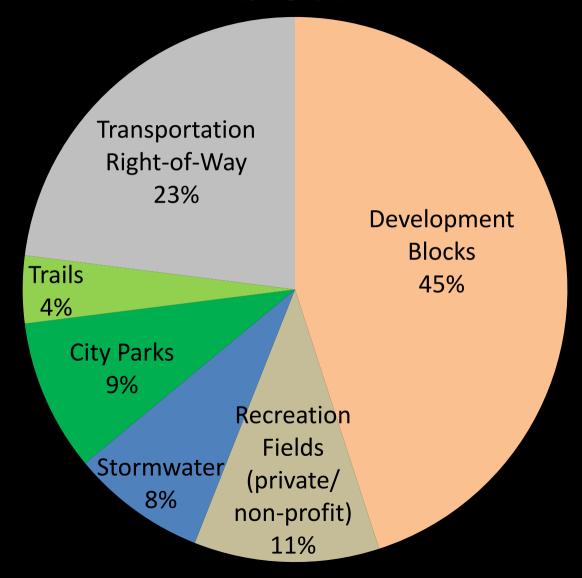
What's Next





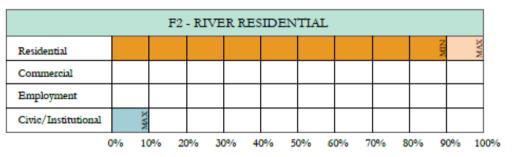
Land Use Mix

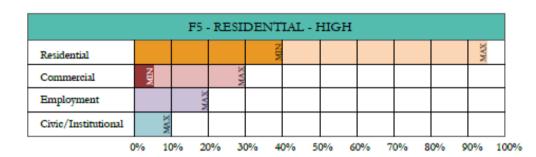




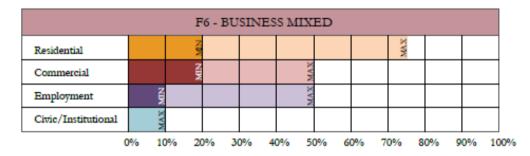


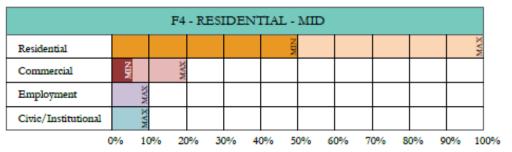
Proposed Mix Per District

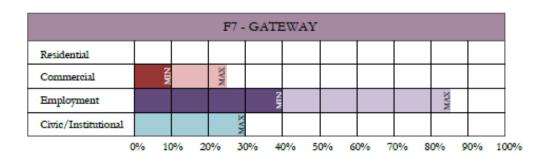












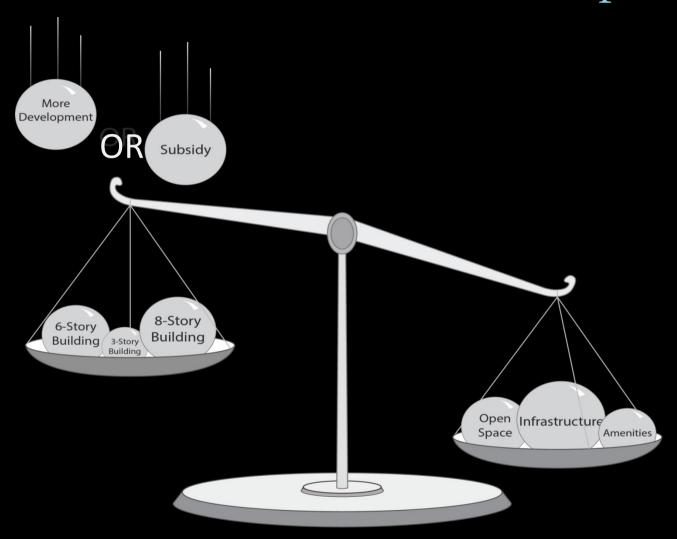
DRAFT Development Range for Master Plan

| Land Use | Minimum | Maximum |
|-----------------------|----------------------|----------------------|
| Housing | 2,400 dwelling units | 4,000 dwelling units |
| Retail & Service | 150,000 sq ft GFA | 300,000 sq ft GFA |
| Office & Employment | 200,000 sq ft GFA | 450,000 sq ft GFA |
| Civic & Institutional | 50,000 sq ft GFA | 150,000 sq ft GFA |



The Economics of Development





Role of Sustainability



What is **Affordable Housing**?



The government says housing is "affordable" if a family spends no more than 30% of their income to live there.



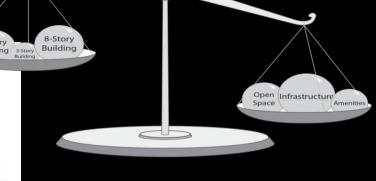




More Development

Subsidy











Urban Design to Reduce Driving



Six factors that affect the amount people drive:

- 1. Land use mix
- 2. Household density
- 3. Sidewalk coverage
- 4. Transit access
- 5. Intersection density
- 6. Managed parking

Of the above factors, "land use mix and household density had the largest impact on vehicle miles traveled". – 2017 study for State of MA by Bill Holloway, State Smart Transportation Initiative



Expand Housing Choice

















Summarize Agreed Upon Items



- Transportation Network
- Parks and Open Space
- Stormwater Network
- Zoning Districts and Standards
- Other





Task Force Input



Task Force Memo

- drafting
- revisions
- Finalization

Public Hearing Testimony - spokespeople



Plan Review Steps



Concept Plan Review & Input Planning Commission

City Council

Nov ... Apr

May

Jun

Jul

Aug

Sep

Oct

Input from "The Public"

- Ford Task Force
- City residents
- Neighbors
- Business people

- Subject experts
- Prospective tenants
- Stakeholder groups





How to Provide Input



Planning Commission Public Hearing on June 30th (?) and/or

City Council Public Hearing in September (Date to be determined)

- 1. Submit official public testimony through the City's Ford web form at www.stpaul.gov/FordComments
- 2. Send a letter or email to the Planning Commission or City Council, care of City staff
- 3. Attend the public hearing and provide spoken testimony
 - o Each of the above methods carries equal legal weight
 - o Please include your address and full name with your testimony, in order for it to be included in the official public record