



City of Saint Paul Capital Budget Proposal

Funding years 2022-2023

Thank you for your interest in the Saint Paul Capital Improvement Budget. Through the capital improvement budget process, we strive to reflect and uphold the values of our community. Our funding decisions are guided by the principles of equity and inclusion, strategic investments, and fiscal responsibility.

Please respond to each question listed below as it applies to your project. Please do not submit your proposal until the application is complete.

Before proceeding with the application, please read and indicate your awareness of the following requirements.

ADA requirements available at: <https://www.ada.gov>

I am aware of ADA requirements.

CERT requirements available at: <https://cert.smwbe.com/>

I am aware of CERT requirements.

Saint Paul's public art ordinance available at: <https://www.stpaul.gov/departments/financial-services/public-art-ordinance-program>

I am aware of the City's public art ordinance.



Contact Information

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Project Overview

1. Project Title:

Kellogg Mall Park Redevelopment

2. Brief (1-2 sentence) Summary of Project:

Renovation of Kellogg Mall Park to support River Balcony master plan and Capital City Bikeway implementation along Kellogg Boulevard.

3. Project Location:

Kellogg Blvd from Wabasha Street to Robert Street

4. Affected Ward(s): *See the [Saint Paul District Council and Ward Lookup](#)*

- Ward 1 Ward 5
- Ward 2 Ward 6
- Ward 3 Ward 7
- Ward 4

5. Affected Neighborhood District Council(s): *See the [Saint Paul District Council and Ward Lookup](#)*

- District Council 1 District Council 6 District Council 11 District Council 16
- District Council 2 District Council 7 District Council 12 District Council 17
- District Council 3 District Council 8 District Council 13 Citywide
- District Council 4 District Council 9 District Council 14
- District Council 5 District Council 10 District Council 15

6. Estimated Project Completion Date:

2023/2024

7. Submitting Department:

Parks and Recreation

8. Department Priority (numerical priority out of total submitted projects, ex. 3 of 6):



High priority as renovation of Kellogg Park Mall is needed as Public Works reconstructions Kellogg Blvd and Capital City Bikeway along Kellogg Park Mall. In addition, the schematic design and design standards for River Balcony will be completed providing a design guide for the renovation.

9. Which category best describes your project?

- Buildings
- Streets and Utilities
- Residential and Economic Development
- Parks and Trails
- Other

Project Description

10. Please describe the project including a physical description of the project noting important sub-elements and information on project timing and/or phasing.

Kellogg Park Mall is the central part of the Great River Passage's River Balcony Project. The River Balcony is a 1.5 mile promenade spanning Saint Paul's Mississippi River. The balcony is envisioned as a publicly accessible bluff-edge experience connecting public spaces and bluff-side redevelopment sites from Eagle Street and the Upper Landing Park along Kellogg Boulevard to Sibley Street and the Lower Landing Park. A master plan was adopted in 2017 for the River Balcony and an RFP was released March 2021 for Schematic Design.

Kellogg Mall Park will be the central focus of the city-wide events and neighborhood activities. The schematic design includes extended platforms to allow visitors views of the bluff and river below as well as locations for public gathering and celebration. Upgrades to the park include permeable paving surfaces, LED site lighting, wayfinding kiosks, site furnishings and native plant materials.

Purpose and Justification

11. Please provide pertinent information on the purpose and justification for this project. Please consider the following questions in your response:

- Why is this project important? (eg. opportunity for collaboration, condition, significant need, etc.)
- What problem is this project trying to solve?
- What benefits does it provide to residents or users? What is the historical context of this project?
- Is this a new project, an improvement or expansion project, or maintenance on an existing asset?
- Does this project address any specific health and safety concerns?
- Does this project address an inequity or otherwise support diversity and inclusion?



The Kellogg Mall Park site was the birthplace of Saint Paul. In 1841, Father Lucien Galtier built a small catholic chapel dedicated to Saint Paul that sat on the bluff overlooking the river. It was this chapel that gave the surrounding area its name. Kellogg Mall Park underwent an award winning, extensive renovation in 1989, reviving a run down, dilapidated, under-used space into a vibrant, vital premier park in downtown. This park is one of the few public viewing areas that provide an essential visual connection from downtown to the river. The park connects Wabasha and Robert Street bridges with a dramatic overlook of the Mississippi River.

The park is heavily used by residents, downtown workers, students, and visitors. The design intent of the 1989 renovation was to emphasize the panoramic views of the river valley, create a strong relationship to the adjacent commercial and residential community, focus on the important historical significance of the site, and to replace a barren and uninteresting park space with a "showcase" park which included renovation of the existing ornate railing and bridge, extensive garden, new lighting and related site amenities.

The adopted master plan for the River Balcony incorporates these same principles and with so much surrounding construction; now is the time for renovation of Kellogg Park Mall.



Funding Request

Anticipated Funding Source*	Prior 5 Years	2022	2023	2024	2025	2026	5-Year Total
[Eg. Grants]							
[Eg. Bonds]							
Total							

Anticipated Expenses*	Prior 5 Years	2022	2023	2024	2025	2026	5-Year Total
[Eg. Design]			\$300,000				
[Eg. Construction]			\$1,200,000				
Total			\$1,500,000				

***Add rows if needed.**

Additional comments regarding funding request:

Click or tap here to enter text.

Fiscal Responsibility

12. Have grants or other matching funds for this project been secured?

- Yes
- No

If yes, please explain: Click or tap here to enter text.

13. How does this project further City goals of fiscal responsibility? As applicable, include details such as:

- Status and timing details of grants applied for and/or secured or other non-City funding sources.
- Estimated annual increase or decrease in operating costs for this project.
- How operating cost increases or decreases were determined (include details such as personnel costs, materials, maintenance, contracts, energy savings, etc.).
- If new infrastructure, how the department will pay for the increased operating costs.
- Whether the project is currently underway.
- If/how the project prevents a measurable financial loss or reduces future expenses.
- If/how the project contributes to growth in the City's tax base.

Kellogg Boulevard is planned to be renovated in 2021 by Public Works utilizing Metro State Aid (MSA) funds. Ramsey County is currently in preliminary design stage for the former Ramsey County site and has engaged AECOM to advance design documents. Redevelopment of the



RiverCenter Ramp is also anticipated to be under construction in 2021. Therefore, receiving funding for renovation of Kellogg Mall Park is critical to complement and complete Saint Paul's River Balcony. In addition, schematic design of the River Balcony will be completed by June 2022 providing a vision for this space.

Kellogg Mall Park is an existing park and renovations will reduce operating costs due to upgraded site features.

Condition

14. Facility/Pavement Condition Index: Poor condition. Structural issues with wood arbor, rusting benches, deteriorating plant material.

15. Expected useful life of the project: 25-30 years

16. Please elaborate on any issues relating to condition. Consider things such as:

- Whether/how this project remediates health or safety issues that pose a danger to users.
- Whether/how this project addresses code violations or other mandates or legal requirements.

Due to its deteriorating condition, the park has attracted transient and homeless users which create an unsafe atmosphere and a sense that unwanted or illicit activity is taking place in the park. Improvements reflect ownership and pride in our award-winning public spaces and invite users into the space and promote a vibrant, active downtown. The redesign will include materials that complement the overall River Balcony design aesthetics and provide a place for the Mississippi River to be showcased in downtown Saint Paul.

Usage

17. Describe the current and potential usage of this project, using the following questions as a guide:

- If this is an existing asset, who currently uses it?
- How is it used?
- Who might use it if this project is funded?
- How will this project/improvement meet the needs of the surrounding community/those who do or will use it?

Kellogg Mall Park is located in the heart of downtown. It is heavily used during lunch by downtown employees, by visitors of St. Paul staying at adjacent hotels, and by residents who call downtown home.

The River Balcony will span the full 1.5 miles of downtown Saint Paul's Mississippi River bluff and include many civic landmarks and amenities. It is envisioned as a publicly accessible bluff-



edge experience connecting public spaces and bluff-side redevelopment sites from Eagle Street and the Upper Landing Park along Kellogg Boulevard to Sibley and the Lower Landing Park.

The park will become the green oasis of the River Balcony. It will be the place where the public can gather outdoors, sit under the shade of mature trees, and enjoy expansive views of the Mississippi River.

Equity and Inclusion

The City of Saint Paul and the Capital Improvement Budget Committee are committed to advancing equity and inclusion in Saint Paul.

Economic Impact

18. Describe the economic development impact of the project, using the following questions as a guide:

- How does this project create jobs?
- How does this project promote business opportunities?
- How does this promote economic development in underserved or underdeveloped neighborhoods?

Kellogg Park Mall will support downtown business, hotels, and employers by providing a landmark for all users to enjoy.

Community Impact

19. Please describe the impact this project will have on the community. As applicable, address issues such as:

- Potential to enhance neighborhood stability or quality of life
- Right fit (supports or enhances the cultural characteristics of the surrounding community)
- Proximity to Area of Concentrated Poverty where 50% or more of residents are people of color (ACP50)
- Art/aesthetics
- Unmet need
- Accessibility
- Transportation



- Potential long term positive/negative effects on community
- Historical or cultural significance of asset
- Public safety
- Equitable and inclusive design

Renovation of Kellogg Mall Park will improve public safety by removing failed infrastructure, celebrating a historic landmark in St. Paul and reflect equitable and inclusive design through the selection of materials and design aesthetics.

Strategic Investment

20. How does this project further City goals of strategic investment? As applicable, include details such as:

- Collaborative arrangements with outside project partners, including who they are and what their role is with the project.
- Collaborative arrangements with other City departments for this project (example: bundling materials).
- How this project promotes innovation (incorporates new technology, uses resources strategically, etc.).
- How this project takes climate change/environmental sustainability/energy efficiency into account.
- How this project complies with a need or goal identified in an adopted City or neighborhood plan.

The renovation of Kellogg Mall Park is strategic as it relates to adjacent development. Development to the west with Ramsey County and to east at Custom House will result in a critical gap in the “balcony”. Investing in the park in conjunction with roadway improvements along Kellogg Boulevard is an effective use of resources and will reflect public investment in the construction of the River Balcony \encouraging private developments to implement segments of the River Balcony as well.

Other

What else you would like to tell us about this project that was not addressed in the questions above?

Click or tap here to enter text.