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**MINNEAPOLIS/SAINT PAUL HOUSING FINANCE BOARD**

*2022-2023 HOUSING TAX CREDIT  
PROCEDURAL MANUAL*

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## I. INTRODUCTION

The Housing Tax Credit (the "HTC") Program (the "HTC Program") was enacted as part of the federal Tax Reform Act of 1986. The HTC Program is governed by Section 42 ("Section 42") of the Internal Revenue Code of 1986 (the "Code") and the Treasury Regulations thereunder (the "Treasury Regulations"). The HTC offers a reduction in tax liability to owners of qualified low-income rental housing projects relating to the acquisition, construction or rehabilitation of low-income rental housing units.

Pursuant to Section 42 of the Code, each state is required to designate a "housing credit agency" to allocate the HTC and administer the HTC Program. The Minnesota Housing Finance Agency (the "Minnesota Housing") has been designated by the Minnesota Legislature as the primary allocator of HTC in Minnesota. In addition, pursuant to Minnesota Statutes, Sections 462A.220 to 462A.225 (the "Act") certain local governmental entities are authorized to act as housing credit agencies for the purpose of allocating a portion of the available state 9% HTC (the "9% HTC"). Pursuant to the Act, the City Councils of the Cities of Minneapolis ("Minneapolis") and Saint Paul ("Saint Paul") have authorized the Minneapolis/Saint Paul Housing Finance Board (the "Board") to act as the housing credit agency for purposes of Section 42 of the Code with respect to the portion of the 9% HTC allocated by Minnesota Housing for each city, as well as with respect to the allocation of the HTC available in connection with the issuance of tax-exempt bonds (the "4% HTC") issued pursuant to Section 142 of the Code.

This 2022-2023 Housing Tax Credit Procedural Manual ("Procedural Manual") governs both the allocation of the 9% HTC and the 4% HTC by the Board. This Procedural Manual constitutes a part of the Qualified Allocation Plan described in the following paragraph.

Section 42(m) of the Code requires tax credit allocating agencies, such as the Board, to develop a qualified allocation plan for the allocation of the 9% HTC and the 4% HTC within the jurisdiction of the allocating agency. The Qualified Allocation Plan ("QAP"), attached hereto as Exhibit A, sets forth those housing priorities and housing preferences required by Section 42 of the Code, together with housing priorities established by the Board. The QAP, together with this Procedural Manual, provide policies and procedures for the allocation of HTC by the Board. The QAP and this Procedural Manual may be amended from time to time as new guidelines and regulations are issued pursuant to the Code and/or the Act or as the Board deems necessary to meet the goals of the HTC Program.

Pursuant to Section 42 of the Code, the Board, as an HTC allocating agency, is required to provide procedures for monitoring projects for compliance with the requirements of the HTC Program and for notifying the Internal Revenue Service ("IRS") of any non-compliance. All applicants should review Treasury Regulation §1.42-5, Monitoring compliance with low-income housing requirements and Section 42, Housing Tax Credit Program Compliance Manual for Minneapolis – Saint Paul Housing Finance Board, which are a part of the QAP, and attached hereto as Exhibit Q.

The publication of this Procedural Manual is for convenience only and is to be used only as a supplement to existing laws and regulations. This Procedural Manual is not intended to be a comprehensive guide to the HTC Program and all of its requirements. This Procedural Manual was designed to assist owners and managers of HTC projects to better ensure that projects remain in compliance with Section 42 of the Code. Your use or reliance upon any of the provisions contained in this Procedural Manual does not,

expressly or impliedly, directly or indirectly, suggest, represent or warrant that the user will be in compliance with the requirements of Section 42 of the Code. The Board hereby disclaims any and all responsibility of liability which may be asserted or claimed arising from reliance upon the procedures and information in this Procedural Manual. Owners and managers are urged to consult with attorneys and/or accountants that specialize in the HTC Program in the administration of their HTC projects.

## **II. ROLE OF THE SUBALLOCATORS**

The Board, as a Suballocator of 9% HTCs, is authorized to allocate 9% HTC to projects within the Board's jurisdiction pursuant to the QAP. The Board will also allocate the 4% HTC and will be assisted in the allocation of both the 9% HTC and the 4% HTC by the City of Minneapolis Department of the Community Planning & Economic Development ("CPED") for projects located in Minneapolis and by the Housing and Redevelopment Authority of the City of Saint Paul, Minnesota ("HRA") for projects located in Saint Paul.

In connection with a direct request to Minnesota Housing for HTCs, Minnesota Housing may request comments from the Board with respect to projects to be developed using HTCs that will be located in the Board's jurisdiction.

## **III. POLICIES AND PROCEDURES**

### **A. Allocation Policies**

- (1) The Board shall act as the designated housing credit agency on behalf of the Cities of Minneapolis and Saint Paul.
- (2) The Board's 9% HTC allocation will be divided between the Cities of Minneapolis and Saint Paul as follows:
  - (a) HRA and CPED shall each administer, reserve and allocate that portion of the Board's 9% HTC allocation equal to the Cities' 9% HTC apportionments pursuant to the formula established pursuant to the Act.
  - (b) Should a City not be able to use its portion of the 9% HTC apportionment, it may transfer its apportionment to the other City.
  - (c) The City of Minneapolis or HRA, on behalf of Saint Paul, as applicable, must approve a resolution validating the transfer of 9% HTC to the other City.
  - (d) Upon approval by the City Council of the City of Minneapolis (the "Minneapolis Council") or HRA as provided in the immediately preceding paragraph, the Board will consider the authorization of the transfer of HTCs between the Cities and shall maintain a record thereof.
  - (e) Any 9% HTCs which are not allocated by the Board during a particular year funding round will be returned to Minnesota Housing

for subsequent allocation. Subsequent to a particular year funding round conducted by the Board, applicants of projects to be developed within the Board's jurisdiction may apply directly to Minnesota Housing for 9% HTC.

## **B. Application Cycle**

CPED and HRA conduct an annual RFP/NOFA for 9% HTCs in coordination with MN Housing's Round 1 funding cycle. Please refer to the current 9% RFP/NOFA or contact CPED or HRA HTC program staff for 9% HTC application deadlines. Applications for 4% HTC are accepted on a pipeline basis; see the QAP and Section VII – B of this Procedural Manual for more information on 4% HTC application requirements.

It is the applicant's responsibility to submit a complete Application. The City of Minneapolis and HRA will award 9% HTCs based upon the Applications received by the application due date.

If the Application and required exhibits are not legible and/or complete, the Application will be returned to the applicant and the application fee will be forfeited. No Applications, exhibits, documentation or application fees will be accepted after the Application due date.

Applications will not be accepted by facsimile or email.

Applications are required to be submitted to:

City of Minneapolis – Department of  
Community Planning & Economic Development  
505 4<sup>th</sup> Avenue South, Suite 320  
Minneapolis, MN 55415

or

Saint Paul Housing and Redevelopment Authority  
Low Income Housing Tax Credit Program  
11<sup>th</sup> Floor, City Hall Annex  
25 West Fourth Street  
Saint Paul, MN 55102

Upon receipt of an Application, the Board will notify the Mayor of the local jurisdiction in which the proposed project is planned to be developed. This notification will include characteristics of the proposed HTC project and provide an opportunity for the local government to comment on the project.

## **C. Multiple Buildings**

Projects may include "multiple buildings" having similarly constructed housing units, provided the buildings are located on the same tract of land, are owned by the same legal entity and are financed pursuant to a common plan of financing. Scattered site buildings not located on the same tract of land may also qualify for HTC if the project meets all of the other requirements and all units in the project are both income and rent restricted.

**D. Transfer of Ownership**

The Board strongly discourages the transfer of ownership in projects that have been awarded HTC. Any transfer of title of a selected project, transfer of more than 50% of the ownership interest of a general partner or member, or change in a nonprofit partner after placement in service and through the fifth year of the 15-year compliance period will be considered a material change in the project ("Transfer") and will be subject to the review and approval of the Board. To request Transfer approval, a project owner must submit a revised Application along with a completed and executed Transfer of Interest Form (LIHC-27 Exhibit M) and pay the Transfer Fee set forth in Section VIII of this Procedural Manual to CPED or HRA, as applicable, together with any other documentation that the Board deems necessary.

**E. Unacceptable Practices**

**Transfer of Ownership**

- (1) Unapproved Transfer. Any unapproved change or transfer of ownership from the time of selection or preliminary determination letter through the term of the Declaration will have an effect on all individuals/entities with an ownership interest on each side of the Transfer that submit Applications in future HTC funding rounds.

Any Unapproved Transfer after the placed in service date of a project is subject to CPED or HRA review and approval. Upon notice of an unapproved Transfer, HRA reserves the right to determine that all parties involved with the Transfer will not be eligible to participate in CPED's or HRA's HTC Program for up to five (5) years from the date of discovery.

- (2) Failure to Notify. Existing HTC projects that did not have transfer approval requirements are required to notify CPED or HRA of a transfer of ownership throughout the term of the Declaration. Failure to notify will have an effect on all individuals/entities with an ownership interest on each side of the Transfer that submit Applications in future HTC funding rounds.

Any Unapproved Transfer after the placed in service date of a project is subject to CPED or HRA review and approval. Upon notice of an unapproved Transfer, CPED or HRA reserve the right to determine that all parties involved with the Transfer will not be eligible to participate in CPED's or HRA's HTC Program for up to five (5) years from the date of discovery.

**Displacement of Section 8 Tenants**

CPED and HRA will not accept Applications that have displaced (or will displace) Section 8 tenants in a housing project because rents will be increased above the Section 8 Payment Standard Rent limit. Rehabilitation projects that have existing Section 8 tenants may not increase those rents (in Section 8 units only) above HUD's Payment Standard Rents after completion of the rehabilitation.

- (1) CPED and HRA have agreed to partner with the local HUD area office to determine if tenants of rehabilitation projects:
  - (a) Were displaced prior to submission of an Application
  - (b) Will be displaced after completion of the rehabilitation
- (2) If CPED or HRA and the local HUD area office agree that intentional displacement of Section 8 tenants occurred, CPED and HRA reserve the right to reduce or rescind the reservation/allocation or award of the HTC to the project prior to issuance of the Form 8609.

### **Changes to Project**

The award of HTCs is based upon information provided in the Application and the preliminary plans submitted with the Application. Until the project is placed in service, any material change in the project or building design as submitted in the Application will require CPED or HRA's review and approval, as applicable, and the Minneapolis City Council's or HRA Board of Commissioners' review and approval.

Upon notice of any material change without prior CPED or HRA approval, CPED and HRA reserve the right to determine that all parties involved with the material change will not be eligible to participate in either city's HTC Program for up to five (5) years.

### **Late 8609 Application Submissions Resulting in the Loss of HTC Authority to the Board**

When CPED or HRA become aware that a late submission of a complete and acceptable 8609 application package by a project's owner/agent results in the loss of any volume of HTC authority to the Board, CPED and HRA reserve the right to determine that all parties involved with not be eligible for future participation in the HTC Program for a period of up to ten (10) years.

### **Filing of a Non-Agency Approved 8609 with the IRS**

When CPED or HRA become aware that a project's owner/agent has filed an 8609 with the IRS in advance of the owner/agent's receipt of the Board-signed version of the approved 8609, or if the owner/agent electronically files an 8609 with the IRS that does not accurately reflect the information contained on the Board-signed version of the approved 8609 or the carryover or reservation agreement, the Board will file an 8823 Notice of Non-Compliance with the IRS, and reserves the right to determine that all parties involved with not be eligible for future participation in the HTC Program for a period of up to ten (10) years.

### **Repeated Non-Compliance with Fair Housing Policies, Procedures and/or Requirements**



All projects must at all times affirmatively further fair housing by complying with federal, state, local laws, rules, regulations, including Section 183 of the Saint Paul Legislative Code (if located in Saint Paul). Upon notice of repeated non-compliance with fair housing laws and regulations, CPED or HRA, acting on behalf of the Board, reserve the right to determine that all parties involved with the project will not be eligible to participate in the HTC Program in either city for up to five (5) years. This also applies to 4% HTC projects, owners, and managers.

**Non-Compliance with the Board's Compliance Policies, Procedures, and/or Requirements.**

Failure to comply with the Board's compliance policies, procedures, or requirements after repeated notices may be considered an unacceptable practice and result in negative points or ineligibility.

- (1) On the date of submission of an application for an allocation of HTCs, if the applicant or any party with an identity of interest with the applicant who will have an ownership interest in the proposed project has been issued a notice of failure to comply involving any of the following violations, but has not submitted an acceptable plan and timeline to correct by the response due date, the application will receive -25 points under Unacceptable Practices.
  - a. Failed minimum set-aside
  - b. Any Exigent Health and Safety Violation under Uniform Physical Conditions Standards
  - c. Owner is charging rent on any HTC unit that exceeds the allowable rent limit
  - d. HTC unit rented to an ineligible household (i.e. household not properly certified, over income at initial occupancy, or ineligible full-time student)
  - e. Project not available to the general public for fair housing violation
  - f. Owner failed to respond to CPED or HRA (or agent) request for inspection
- (2) On the date of submission of an application for an allocation of HTCs, if the applicant or any party with an identity of interest with the applicant who will have an ownership interest in the proposed project 1) has been reported to the IRS by the Board or MN Housing as no longer in compliance, nor participating in Section 42 on line 11p of IRS Form 8823 and has not taken steps to bring the property back into compliance to the satisfaction of the Board or MN Housing (as applicable), or 2) is on the Board's or MN Housing's list of Properties Not in Good Standing in the Extended Use Period and has not taken steps to bring the property back into compliance to the satisfaction of the Board or MN Housing (as applicable), the applicant may be deemed ineligible to receive an allocation of HTCs.

**Displacement of Tenants in Non-HUD-Assisted Units in Acquisition/Rehabilitation Projects**

CPED and HRA strongly discourages displacement of existing tenants in projects seeking HTCs for acquisition and/or rehabilitation of occupied properties. Developer must submit at application submission documentation that existing

tenants meet income requirements under Section 42 of the Code, including but not limited to submission of rent roll, and plan for screening new tenants.

Applicants seeking HTC for new construction or acquisition and/or rehabilitation of existing occupied properties must submit a Relocation Plan that addresses both temporary relocation (including in-place displacement) and permanent displacement, and whether there will be any anticipated displacement. Relocation Plans that reflect permanent displacement of tenants may result in rejection of the application. Where permanent replacement was not anticipated and/or disclosed at time of application, and displacement is later discovered, negative points may be imposed on an applicant's subsequent application submission.

Owners that displace tenants may be obligated to pay relocation benefits per City of Minneapolis and City of Saint Paul-adopted policies pertaining to tenant protections and relocation. Applicants may consider selecting the Average Income Test as the minimum set-aside election to avoid displacement.

**F. Minimum Underwriting Standards**

A project selected for a reservation or preliminary determination of HTCs is selected based upon underwriting standards, including but not limited to, acquisition costs, maintenance and operating expenses, etc. These factors will be monitored throughout the HTC process until the Board issues Form 8609. CPED and HRA will not allow any significant adjustments to these standards. Not complying with these standards could lead to the revocation of the HTC allocation.

**G. Identity of Interest and Related Parties**

The applicant must disclose any and all relationships (generally based on financial interests or family ties) with any other parties involved in the project. A written disclosure to CPED or HRA detailing the nature of all identity of interest relationships is required for all parties. An entity will be deemed, at the discretion of CPED or HRA, to have an identity of interest with, or be a related party to, an applicant if there is a financial or familial relationship between the entities, including parent and subsidiary entities.

**H. Disclosure and Eligibility of Development Team**

The applicant must disclose in the Application the names and addresses, including corporate officials where applicable, of all parties that have or will have a significant role in the development and/or operation of the project. Significant parties include, but are not limited to, general partners, accountants, architects, engineers, financial consultants, lawyers and any other consultants, management agents and the general contractor (collectively "Significant Parties"). (See Exhibit L, Development Team Resume).

CPED and HRA, respectively, must be satisfied that those who will own and operate the project are familiar with and are prepared to comply with the requirements of the HTC Program.

The following Significant Parties are ineligible to participate in the HTC Program.

- (1) Significant Parties who have been convicted of, enter an agreement for immunity from prosecution for, or plead guilty, including a plea of *nolo contendere*, to: a crime of dishonesty, moral turpitude, fraud, bribery, payment of illegal gratuities, perjury, false statement, racketeering, blackmail, extortion, falsification or destruction of records.
- (2) Significant Parties who are currently debarred from any Minnesota program, any other state program, or any federal program.
- (3) Significant Parties who have been notified by CPED or HRA, as applicable, that such Significant Party is in violation of the requirements of the HTC Program.
- (4) At the sole discretion of CPED or HRA, Significant Parties who have serious and persistent compliance monitoring violations may not be eligible.

#### **I. Determination of HTC Amount**

Pursuant to Section 42 of the Code, the Board may not allocate more HTC to an applicant than is necessary for the financial feasibility of the project and its viability as a qualified affordable housing project throughout the 10-year credit period.

All applications for 9% HTCs must meet the threshold requirements set forth in the QAP in order to be considered for HTCs. For applications for which the threshold requirements have been met, CPED and HRA, respectively, will evaluate the applications for HTCs for proposed projects, taking into consideration the following:

- (1) Development costs, including developer fees, builder's profits, contractors overhead, and general conditions.
- (2) All sources and uses of funds.
- (3) Projected income and expenses.
- (4) Proceeds expected to be generated from the sale of HTCs, including any historic tax credits.
- (5) The difference (the "GAP") between total project costs and total available financing resources. A calculation will be made to determine the amount of HTC needed by the project to fund the GAP over the 10-year credit period.

Based on this evaluation, CPED and HRA, respectively, will determine the amount of HTC to be reserved for each applicant. HTC awards will be limited to the amount necessary to ensure the financial feasibility of the project. The ultimate amount of the HTC award may change during the construction/development process due to

variables in costs, loan amounts, HTC rate percentage, syndication proceeds, etc. The Board will make reservations of HTC for particular projects based on the recommendations of the City of Minneapolis and HRA, as applicable.

The analysis of the amount of HTC necessary to fund the GAP will be done at the time of application, at the time a carryover allocation is approved, and at the time the project is placed in service, provided all project costs are finalized and certified in accordance with the requirements of the QAP.

If there are changes in sources and/or uses of funds or other material changes with respect to a particular project, the Board will adjust the HTC amount to reflect the changes, and the HTC amount may be reduced at the direction of the City of Minneapolis or HRA, as applicable. Any requests for additional HTC for the project will depend upon the availability of HTC and the determination of the City of Minneapolis or HRA, as applicable.

#### **J. Requests for Additional HTC Amounts**

Projects that have had a justifiable increase in eligible basis or previously received a partial allocation may be eligible to apply for supplemental HTC amounts.

Projects that qualified for a higher amount of HTC at HTC reservation, but did not receive a full reservation due to unavailability of HTC, are also eligible to apply for additional HTCs in subsequent years.

In both of the above cases, applications requesting additional HTC will be subject to the same evaluation process described above and to the availability of HTC. Developers requesting additional HTC must revise and resubmit their Application and also submit an additional application fee, as set forth in Section VIII hereof, to CPED or HRA, as applicable.

#### **K. Census Tract Updates**

The Board anticipates census tract boundaries will be updated in 2021 and will issue new maps for the 2022 9% NOFA/RFP (for Year 2023 9% HTCs), which will be published on each City's HTC Program web page. Realizing that the maps will be updated during this QAP cycle, each City will allow non-awarded applications from the 2021 9% HTC NOFA/RFP (for Year 2022 9% HTCs) the ability to use the map from either the 2022 9% HTC NOFA/RFP (for Year 2023 9% HTCs) or the prior year's NOFA/RFP. New applications must use the map from the current funding round. The ability to use the 2021 9% HTC NOFA/RFP (for Year 2022 9% HTCs) map only applies to applications in the 2022 9% HTC NOFA/RFP (for Year 2023 9% HTCs) that applied and were not selected for funding in the 2021 9% NOFA/RFP (for Year 2022 9% HTCs). Applications for 4% HTCs must use the map in effect at the time of bond issuance, in accordance with the QAP.

#### **L. Qualified Census Tracts and Difficult Development Areas**

Pursuant to Section 42(d)(5) of the Code, the Board may increase or "boost" the

eligible basis of a building for purposes of the allocation of HTC by up to 30 percent (“Basis Boost”) for projects located in a HUD designated qualified census tract (“QCT”) or a HUD designated difficult development area (“DDA”).

In addition, as authorized by, the Housing and Economic Recovery Act of 2008, the Board may increase or “boost” the eligible basis of a building for purposes of the allocation of HTC by up to 30 percent (“Discretionary Boost”) for buildings that are located outside of a QCT or DDA. The Board will review the financial feasibility of the project and the request for the Discretionary Boost in accordance with this Procedural Manual. The Discretionary Boost will not apply to buildings that need more HTC than the actual HTC allocated to the Board by Minnesota Housing or to projects receiving an allocation of 4% HTC.

9% HTC applicants may request, in writing, the Discretionary Boost under the following guidelines if the Discretionary Boost is needed to make the project financially feasible:

- (1) Projects meeting CPED or HRA’s identified housing priorities set forth in the QAP, and which involve community revitalization, preservation of existing federally-assisted buildings, housing with rents affordable to households at or below 30 percent of area median income, including homeless households with supportive services, or in response to significant proposed expansions in area employment or natural disaster recovery efforts or
- (2) Funding gaps remain for top ranking HTC projects.

#### **M. Tax Exempt Projects and 4% HTC**

##### **(1) General**

Section 42 of the Code establishes a separate set of procedures for the allocation of HTCs in connection with the issuance of tax exempt bonds pursuant to Section 42 of the Code. (Please review Article VIII of the QAP.)

The proposed project must comply with the QAP that is in effect at the time Tax-Exempt Housing Revenue Bonds are issued sufficient, together with any Tax-Exempt Housing Revenue Bonds issued previously for the same project, to finance at least 50% of the aggregate basis of the building(s) and land it is located on.

**NOTE:** In addition, MINN. Stat. § 474A.047, including subdivision 1, requires the extension of existing U.S. Department of Housing and Urban Development (HUD) Housing Assistance Payment (HAP) contracts to the full extent available.

##### **(2) Minimum Threshold for 4% HTC Projects – Minneapolis projects only**

An applicant for 4% HTC must demonstrate that the project is eligible for no less than 30 points under the 4% HTC Selection Criteria of the QAP. Applicants may request a predictive model and scoring determination prior

to submitting a formal Application. See Article VIII of this Procedural Manual for specific HTC application and fee requirements. 4% HTC Applications and related fees must be prepared and submitted separately in accordance with the City of Minneapolis Conduit Bonds Policy and Housing Revenue Bonds Procedural Guide.

Projects that do not score a minimum of 30 points under the 4% Tax HTC Selection Criteria of the QAP are not eligible for a private activity bond allocation award. If the private activity bond allocation for Minneapolis is over-subscribed, the City of Minneapolis, at its discretion, will prioritize projects based upon total project points received pursuant to the QAP, whether the project is on City owned land, has an existing City funding award, geographic location, the readiness of the project to proceed, the amount and term of the private activity bond allocation requested, and the overall feasibility of the project.

Upon approval of the project by the City Council, the developer/owner will be required to close on the project by no later than 180 days from the date of the bond public hearing. If the project does not close within the time allotted, the City of Minneapolis will in its sole discretion make a determination whether or not to grant a one-time extension to allow up to a full year after the public hearing, or require that the developer/owner relinquish the bond allocation.

### **(3) Minimum Threshold for 4% HTC Projects – Saint Paul projects only**

An applicant for 4% HTC must demonstrate that the project is eligible for no less than 40 points under the 4% HTC Selection Criteria of the QAP

Pre-application is strongly encouraged prior to requesting an allocation of private activity bond authority.

All projects must be reviewed and determined to be consistent with City/ HRA plans, Saint Paul Comprehensive Plan, or Small Area Plans.

Projects that do not score a minimum of 40 points under the 4% HTC Selection Criteria of the QAP are not eligible for a private activity bond allocation award. If the private activity bond allocation for Saint Paul is over-subscribed, the HRA, at its discretion, will prioritize projects based upon total project points received pursuant to the QAP, whether the project is on City/HRA-owned land, the readiness of the project to proceed, the amount and term of the private activity bond allocation requested, and the overall feasibility of the project.

Upon final approval of the project by the HRA, the developer/owner will be required to close on the project by no later than 180 days from the date of the City Council Bond approval. If the project does not close within the time allotted, the HRA will in its sole discretion make a determination whether or not to grant a one-time extension of up to 180 days or require that the developer/owner relinquish the bond allocation.

**N. Reservations – 9% HTC**

- (1) Once CPED and HRA staff, respectively, have ranked the 9% HTC applications and determined allowable 9% HTC amount for each application, staff will make recommendations to the City Council, in Minneapolis, or the HRA for final approval of a 9% HTC reservation (“Reservation”); such recommendations shall be binding upon the Board. Each Reservation shall be conditioned upon receipt of a written certification from the applicant and evidence of timely progress toward completion of the project acceptable to CPED and HRA, respectively, and evidence of compliance with the requirements of Section 42 of the Code.

- (2) For Minneapolis projects. The Minneapolis City Council and the Board reserve the right to not commit 9% HTC to any project if they determine, in the sole discretion of the Minneapolis City Council, that a Reservation to such project does not further the purpose and goals set forth in the City of Minneapolis Consolidated Plan, Comprehensive Plan or any city adopted Neighborhood Plan document.

For Saint Paul projects: HRA and the Board reserve the right to not commit 9% HTC to any project if they determined, in the sole discretion of HRA that a Reservation for such project does not further the purpose and goals set forth in the City of Saint Paul Consolidated Plan, Comprehensive Plan or Small Area Plans.

- (3) Within ten (10) days after a Minneapolis Council/HRA Board decision to deny a 9% HTC application, respective staff will notify the applicant in writing of the reason for denying the request for 9% HTC.
- (4) 9% HTC requests may be denied for reasons, including, but are not limited to, the following:
  - (a) Falsifying information in the Application or misrepresentations of the applicant;
  - (b) Past, outstanding, current or pending litigation against the applicant or principals which may pose a liability to the proposed project;
  - (c) Judgments against the applicant or principals regarding bankruptcy, loan default, mechanic's lien, tax liens or non-payment of bills;
  - (d) Applicant incompetence or inadequate past performance regarding the subcontracting or completion of work, timely completion of projects, or financial wherewithal to undertake the proposed project;
  - (e) The proposed project does not qualify for 9% HTC pursuant to Section 42 of the Code;
  - (f) The proposed project does not qualify for 9% HTC under the applicable priority selection policies and procedures described in

this Procedural Manual;

- (g) The proposed project does not meet the minimum threshold criteria;
- (h) The HRA or Minneapolis Council determines that significant comments by the Mayor or Neighborhood Group or Citizen Participation District are not adequately addressed by the developer;
- (i) Available 9% HTC have been committed or allocated to other projects for the respective 9% HTC allocation year; or
- (j) The proposed project costs exceed current comparable projects and are unreasonable.

*A Reservation may be revoked at any time after issuance for the reasons set forth in clause (a) through (j) above.*

- (5) A written explanation for any Reservation of 9% HTC that is not awarded with the established priorities and selection criteria set forth in the QAP will be made available to the general public.
- (6) The Board's HTC Program permits its owners to elect the applicable percentage either at reservation or placed in service. If the election is not made at the time the reservation letter is issued, the percentage will be fixed for the month in which the building is placed in service. The owner must be sure to consider the best options for this election and make sure the election is made at the correct time. Once made, the election is irrevocable. Upon receipt of the required documents and fees, the Board will complete its reservation review and send reservation agreements to be executed by the owner. Each reservation must be conditioned upon receipt of written certification, evidence of timely progress towards completion of the project acceptable to the Board, and evidence of compliance with federal tax requirements. Refer to Section VII for Reservation Fee requirements.

Choosing the gross rent floor date as the date of allocation or the date of placed in service can be done at any time from reservation forward, but the election must be made and the completed election form received by the Board no later than the date the project is placed in service. If the owner chooses to make the election as of the date of the reservation, submit a fully executed Gross Rent Floor Election Form (HTC 26) including each building for the development in which there are HTC units. If the required owner-executed forms with all elections made by the owner are not submitted to the Board by a date no later than the placed in service date, the gross rent floor will be effective on the allocation date of the HTCs.

## **O. Administration Errors/Appeals Process**

Notification of 9% HTC Reservation or denial will be in the form of a reservation



selection or rejection letter. If the applicant believes that CPED or HRA has misinterpreted, was not aware of, or miscalculated the applicant's selection points or 9% HTC amount at the time of application/reservation, the applicant must submit, in writing, evidence supporting their position within 5 business days of CPED's or HRA's notification letter of application status. The day after the date of CPED's or HRA's notification letter will be the first day of the 5-day period. The letter should clearly state it is an appeal, and be addressed to the CPED or HRA HTC Program Administrator, as applicable. An applicant is not permitted to contest the scores of other applicants.

If the applicant's evidence is accepted and the project's selection points are affected, CPED or HRA, as applicable, will re-rank all projects in the order of descending selection points. The Minneapolis City Council or HRA Board of Commissioners, as applicable, will review the re-ranking for approval. After an additional 5-business-day period after said approval, CPED's and the HRA's rankings will stand and 9% HTC Reservations for selected projects will be distributed.

**P. Allocation of Returned or Additional 9% HTC – Waiting List**

With respect to the commitment by CPED or HRA, and the Board, of any returned 9% HTC or increased 9% HTC allocated to the Board by Minnesota Housing, a waiting list shall be established. Projects that will be placed on such waiting list will include: (1) projects that received some, but not all of the 9% HTC that they requested because of the unavailability of 9% HTC; (2) projects that received all of the 9% HTC that were requested at the time of initial application, but have determined that additional 9% HTC are needed; and (3) projects that were eligible to receive 9% HTC, but did not receive any because of its low selection point ranking. Projects in the first category will be placed first on the waiting list in the order of each project's selection point rankings within that group. Following that, projects in the second group will be placed on the waiting list in the order of each project's selection point rankings within that group. Finally, projects in the third group will be placed on the waiting list in the order of each project's selection point rankings within that group. Generally, projects will be chosen in the order they are shown on the waiting list; however, depending on the time and funds available, CPED and HRA reserve the right to make modifications to their respectively waiting lists. CPED and HRA may request updated or additional application documentation prior to making a Reservation to a project on the waiting list.

With respect to any returned 9% HTC, CPED and HRA, for their respective City, will maintain eligible applications on waiting lists until the end of the year in which CPED or HRA received the returned 9% HTC. For projects located in Minneapolis, the waiting list will follow CPED's selection point ranking. For projects located in Saint Paul, the waiting list will follow HRA's selection point ranking. Generally, projects will be chosen in order; however, depending upon time and funds available, CPED or HRA reserves the right to make modifications to their respective waiting list. Projects placed on a waiting list will be fully evaluated for underwriting, market, and financial viability prior to receiving consideration for a HTC Reservation. A project must satisfy these reviews to be eligible for selection from a waiting list. If an Application is not selected for a Reservation of 9% HTC by the end of the calendar year, there will be no further consideration. An applicant

currently on a waiting list must submit a completely new Application packet in the next funding round, which is a new 9% HTC year, to receive consideration for a 9% HTC Reservation.

**Q. Carryover Allocations**

Section 42 of the Code provides that the Board may issue a carryover allocation to certain qualified projects, which are to be placed in service no later than December 31 of the second year after the allocation year in which the 9% HTC reservation was issued ("Carryover Allocation"). This provision requires that costs in an amount equal to 10% or more of the expected basis in the project must be incurred within one (1) year from the date of the Carryover Allocation.

To receive a Carryover Allocation, the owner must submit a completed carryover allocation application package to HRA or CPED no later than November 1 of the allocation year for which the reservation was issued. Additional Carryover Allocation requirements are set forth in Section VII.C hereof.

**R. Final Allocations**

Except for Carryover Allocations, no allocation will be made until a project is placed in service, and the proper documentation and fees have been submitted to the Board. Final allocations may be requested as soon as a project is placed in service. The Board in its sole discretion may establish the required deadlines prior to year-end for final allocation requests in order to permit timely processing of documents.

If an owner of a project does not intend to obtain a Carryover Allocation, but instead intends to take a project from Reservation directly to placed-in-service status, an allocation via issuance of Form 8609 must be obtained prior to year-end of the year in which the Reservation was issued. The HTC application for issuance of Form 8609's must be submitted to CPED or HRA on or before November 1 for the year in which the Reservation was issued. A project that has not received a Carryover Allocation nor has been placed in service before December 31<sup>st</sup> of the year of Reservation will lose its Reservation of 9% HTC.

The 9% HTC amount that will be allocated is based on the Board's final determination of the qualified basis for the project and a review of the project costs as outlined in this Procedural Manual, hereof, which shall in turn be based on a determination made by the City of Minneapolis or HRA, as applicable. The final allocation may be reduced to comply with Section 42 of the Code based on the final review of the project costs.

Prior to final allocation, the owner is required to execute and record a Declaration, which must be effective for the term of the previously agreed upon extended use period binding all parties to comply with Section 42 of the Code, Treasury Regulation Section 1.42-5 and any other applicable regulations.

Non-compliance with the terms of a reservation/preliminary determination of HTCs or a Carryover Allocation will result in a loss of HTCs.

## S. Monitoring for Compliance

During the 15-year compliance period, the Board is required to adopt and adhere to compliance monitoring procedures which will: (i) monitor projects for noncompliance and (ii) notify the IRS of any noncompliance of which the Board becomes aware of in accordance with Section 42(m) of the Code, Treasury Regulation Section 1.42-5 and any other applicable regulations. The Board (or its Delegate, as defined in the Qualified Allocation Plan) shall perform such duties in accordance with the **Low Income Housing Tax Credit Compliance Manual**, a copy of which is available upon request from the Board.

- (1) Annually, HTC recipients must submit an annual certification to the Board in a manner, form, and time established by the Board. The certification will include, but is not limited to, the number of units set aside, tenant name(s), household information, rents, utility allowance or cost, amount and sources of income, and unit information.
- (2) The Board will conduct its first compliance monitoring inspection no later than the end of the second year of the 10-year credit period. Such inspection will include, but is not limited to, a review of tenant files and physical inspection of 20 percent of the HTC units.
- (3) At least once every three (3) years, CPED staff and PED staff (or Delegate,) shall review the tenant files, including but not limited to the annual income certification, the documentation the owner has received to support that certification, and the rent records for at least 20% of the HTC tenants in a project. For projects subject to their first review of tenant files where 100% of the units are HTC units, 50% of tenant files will be subject to review.
- (4) At least once every three (3) years, CPED staff and PED staff (or Delegate) will conduct a physical inspection of each project. Such inspections will include all buildings in a project, all common areas, and at least 20% of the HTC units in the project.
- (5) The Board and its Delegate shall have access to all official project records, including IRS reporting forms, upon reasonable notification. All official project records or complete copies of such records must be made available to the Board upon request.
- (6) Please see Section VIII.D for a summary of the Compliance Monitoring Fees.
- (7) The Board will promptly notify the IRS of any project noncompliance within its responsibility as set forth in the Section 42 of the Code.
- (8) Additional information related to compliance monitoring of projects that elect Average Income will be detailed in the Suballocator Compliance Monitoring Manual that is applicable to the initial year HTC are claimed.

## **T. Qualified Contract**

Article VII – F of the QAP addresses the Qualified Contract waiver requirements for projects applying for a 2022-2023 HTC allocation after June 15, 2021. Provided the owner did not waive such rights in the Declaration, Section 42(h)(6)(E) of the Code allows the extended use period to terminate after the original 15 year compliance period, if HRA or CPED is unable to present a qualified contract (the “Qualified Contract”) for the acquisition of the HTC project by any person willing to continue to operate the HTC project as a qualified low income building. HRA or CPED shall have a one- year period to respond to a Qualified Contract request from the owner.

Pursuant to Section 42(h)(6)(E) of the Code, an owner’s request for a Qualified Contract must comply with the following:

- (1) The HTC project must have completed the 14<sup>th</sup> year of its 15-year compliance period. For projects with multiple buildings that were placed in service in different years, this time period means the end of the 14<sup>th</sup> year of the last building in the project that was placed in service.
- (2) The HTC project must be in compliance with all requirements of Section 42 of the Code and all Board requirements. Owners must correct all compliance violations prior to submitting a request for a Qualified Contract.
- (3) The owner must certify that it has not been notified of any audit, investigation, or disallowance pertaining to Section 42 of the Code and must provide any copies of IRS audit findings or disallowances which it has received during the 15-year compliance period.
- (4) The owner must have secured a complete, unconditional waiver of all purchase options and rights, including the right of first refusal to a non-profit.
- (5) The owner must have the written consent of all its limited partners to negotiate on behalf of the owner for a Qualified Contract.
- (6) A request for Qualified Contract may be submitted only once for each project. If an owner rejects an offer presented under the Qualified Contract or withdraws its request at any time after the notification letter and application materials have been received by the Board, no other opportunity to request a Qualified Contract will be available for the project in question.

Owners who are contemplating requesting the presentation of a Qualified Contract must directly contact CPED or HRA’s HTC Program Manager, and consult Minnesota Housing’s Qualified Contract Guide.

- (7) The owner will be required to cover all costs, including third party costs, incurred by CPED or HRA in processing and evaluating a Qualified Contract request. The owner has thirty (30) days to pay the costs incurred by CPED or HRA. If requested funds are not paid within thirty (30) days of

notice to owner, the Qualified Contract request will be terminated. Suspension in accordance with this paragraph of any requirement set forth herein shall also suspend the one (1) year time period for CPED or HRA action.

- (8) Payment of a non-refundable fee in the amount of \$5,000 is required for processing a Qualified Contract request.
- (9) Any owner's request for a Qualified Contract with expiring compliance periods must also comply with Minnesota Housing's Credit QAP and the Qualified Contract Process Guide and the owner must submit evidence of the same to CPED and HRA. CPED for Minneapolis projects and HRA for Saint Paul projects shall each undertake this function as requested by the owner referencing the Minnesota Housing as the guidelines.

#### **U. Other Conditions**

All submissions to CPED, HRA or Board will be considered public information in accordance with the Minnesota Government Data Practices Act (Minnesota Statutes, Chapter 13). CPED or the HRA (or their Delegate) will provide the form.

No member, officer, agent, or employee of the City of Minneapolis, the City of Saint Paul, CPED, HRA, or the Board shall be personally liable concerning any matters arising out of, or in relation to, the allocation of HTC's.

A written explanation will be made available to the general public for any allocation of 9% HTC's that is not made in accordance with the Board's established priorities and selection criteria.

#### **V. Revisions to this Procedural Manual and QAP**

To the extent necessary to facilitate the award of HTC that would not otherwise be awarded, this Procedural Manual and the attached QAP may be modified by the Board from time to time. The Board staff may make minor administrative modifications deemed necessary to facilitate the administration of the HTC Program or to address unforeseen circumstances. Further, the Board is authorized to waive any conditions, which are not mandated by Section 42 of the Code on a case by case basis for good cause shown.

The attached QAP may be amended by the Board with the approval of both of the cities for substantive issues at any time following public notice and a public hearing. The public hearing will be held at locations specified in the notice of public hearing.

To the extent that anything contained in this Procedural Manual or the QAP does not meet the minimum requirements of Section 42 of the Code or the Treasury Regulations, such law or regulation shall take precedence.

#### IV. HTC PROGRAM REQUIREMENTS

##### A. Eligible Activities

Eligible activities for HTC include new construction, or acquisition with substantial rehabilitation as required by Section 42 of the Code.

##### B. Applicable Percentage

There are two levels of applicable percentages depending upon whether the building is new or existing, whether there are rehabilitation expenditures and whether the buildings are financed with tax exempt bonds.

*New Buildings and Substantial Rehabilitation Expenditures (if neither is financed with tax exempt bonds):* New buildings or qualifying rehabilitation which are not financed with tax exempt bonds are eligible for the 9% HTC.

*New Buildings and Qualifying Rehabilitation Expenditures Which are Federally Subsidized Financed with Tax Exempt Bonds and Existing Buildings:* New buildings and substantial rehabilitation that are financed with tax exempt bonds, and the acquisition of existing buildings that are substantially rehabilitated, are eligible for the 4% HTC.

*Substantial Rehabilitation:* Rehabilitation expenditure requirements are established both by state and federal law. Rehabilitation expenditures qualify for the HTC if the expenditures:

- (1) Are able to be awarded to one or more low-income units or substantially benefit low-income units; and
- (2) Are equal to the greater of:
  - a. An average qualified basis amount per low income unit for a building which meets the inflation adjusted amount published by the IRS annually in accordance with Section 42(e)(3)(D); or
  - b. An amount that is not less than 20 percent of the adjusted basis of the building, as determined pursuant to Section 42(e)(3) of the Code.

In addition to the Code Section 42(e) requirements, Section 462A.221, Subdivision 5 of the Act requires rehabilitation expenditures of at least an average of \$5,000 per unit.

In the case of an acquisition and rehabilitation project, the cost of acquiring the existing building may be eligible for HTC.

*Existing Buildings:* In order for an existing building to qualify for HTC in connection with a Substantial Rehabilitation, there must have been a period of at least 10 years, between the date the building was acquired by purchase and the date it was last placed in service.

Please note that the 10-year rule also applies to existing HTC projects applying for a new allocation of acquisition HTCs at the end of the original 15-year compliance period.

Exceptions to the 10-year rule are provided in Section 42(d)(6) of the Code and include federally and state assisted buildings, certain low income buildings subject to mortgage prepayment, and buildings acquired from insured financial institutions in default.

*Grants:* Federal grants are excluded from eligible basis in determining the amount of HTC, but do not otherwise affect the availability or amount of the HTC.

Owners of a property receiving a federal subsidy have the option of treating the subsidy amount as if it were a federal grant and deducting the amount of the subsidy from the qualified basis.

Applicants are strongly advised to consult closely with their tax credit professionals (legal and tax) for guidance with respect to structuring a project to use either the 9% HTC or the 4% HTC.

#### **C. Federal Subsidy Layering Review**

Section 911 of the Housing and Community Development Act of 1992 requires that specific procedures be followed for a subsidy layering review when HTC and HUD assistance are combined in a single project. Sponsors of projects which combine HUD funding and HTC should be aware that a subsidy layering review must be completed for their projects and should contact CPED or HRA to receive additional information prior to submitting their applications.

Subsidy layering review is required for the following programs, but not limited to:

- (1) Metropolitan Housing Opportunity Program (MHOP)
- (2) U.S. Housing and Urban Development (HUD) Risk Share Insurance
- (3) Section 8 Project-Based Rental Assistance
- (4) Home Investment Partnership (HOME)
- (5) National Housing Trust Fund (NHTF)

At a minimum, the following documents must be submitted:

- (1) Partnership (Syndication) Agreement, spelling out the equity contributions and dates of disbursement; and
- (2) Copy of MN Housing's Multifamily Workbook

#### **D. Minimum Set-Aside Elections**

Applicants must set aside a minimum number of units that meet both rent and income restrictions to qualify for HTCs for each year of the HTC period. A project must, for a specific period of time, meet one of the following tests:

- (1) 20/50 Test (20 percent at 50 percent AMI). To meet the 20/50 test, a minimum of 20 percent of the residential units must be both rent restricted and occupied by individuals whose income is at or below the 50 percent

AMI, as established for different geographic areas and published by the U.S. Department of Housing and Urban Development (HUD)

- (2) 40/60 Test (40 percent at 60 percent AMI). To meet the 40/60 test, a minimum of 40 percent of the residential units must be both rent restricted and occupied by individuals whose income is at or below the 60 percent AMI income limits, adjusted for family size.
- (3) Average Income Test. In addition to meeting all Federal requirements, projects electing the Average Income test must meet the following additional requirements:
  - (a) Average Income may only be elected for 100% HTC projects that have not yet filed Form 8609.
  - (b) Income and rent tiers may be set in 10% increments, beginning at 20% AMI up to 80% AMI. A maximum of 4 tiers are allowed.
  - (c) Reasonable parity in unit types/sizes across income tiers is required.
  - (d) Rent and income tiers will be designated at time of initial Application. HTC units at 50% AMI and below will be fixed throughout the term of the Declaration. Other AMI designations may float, as long as rents and incomes average to 60% AMI.
  - (e) The Average Income test must be met on a project-wide basis; owners must select 'yes' on Line 8b of Form 8609 and include the required attachments.
  - (f) Resyndications must comply with the terms of the original Declaration, if still in effect.
  - (g) Average Income projects will not be allowed a higher developer fee, when compared to non-Average Income projects.
  - (h) The Board reserves the right to negotiate specific terms for projects electing the Average Income set-aside. For Minneapolis projects only: electing Average Income for projects with existing HTC and/or deferred funding awards will be considered only if needed for financial feasibility, or to include/increase extremely low income HTC units. For Saint Paul projects only: projects with existing HTC and/or deferred funding awards will be considered only if needed to increase the number of extremely low income HTC units.
  - (i) Rent and income restrictions in the initial 15-year compliance period will also apply in the extended use period.
  - (j) 4% HTC projects electing Average Income must still meet all requirements associated with tax exempt bond financing.

## **E. Rent Restrictions/Utility Allowances**

The rent restrictions for HTC units are governed by Section 42 of the Code and Treasure Regulations, rulings and other announcements by the IRS. The following summary is not intended to be comprehensive. A violation of the tenant income or rental restrictions under Section 42 of the Code may result in project ineligibility, a reduction in eligible basis, or recapture of HTC.

Rent Restriction: For a unit to qualify as a HTC unit, the gross rent may not exceed



30 percent of the imputed tenant income limitation. The imputed income limitation applicable to a unit equals the permissible income limitation that would apply if the number of individuals occupying the unit were:

- (1) One individual in the case of a studio apartment; and
- (2) 1.5 individuals per bedroom in the case of a unit with one or more separate bedrooms.

*Therefore, the rent restriction applicable to a HTC unit is determined by which test is elected and how many bedrooms are contained in the unit. Current income limits, as published by HUD, are attached as Exhibit N.*

For HTC compliance purposes, "Gross rent" means all payments by the tenant, including payments to the owner for utilities other than telephone and cable. If the tenant pays utilities directly, the maximum rent that can be paid to the landlord is reduced by a utility allowance determined in accordance with rules under Section 8 of the U.S. Housing Act of 1937 ("Section 8"). IRS Regulations (Section 1.42-10 Utility Allowance, as amended) provide guidance relating to Utility Allowances and lay out options for establishing them.

The following is a summary of the sources of utility allowances:

- (1) HUD regulated buildings must use the HUD utility allowance (project based HUD financing)
- (2) Any individual units occupied by residents who receive HUD assistance (Section 8 existing, etc), must use the HUD utility allowance from the Public Housing Authority (PHA) administering the assistance.
- (3) For Section 42 buildings without HUD assistance, the following options may be used:
  - a. A PHA utility allowance from the local housing authority administering Section 8 vouchers for the area in which the property is located
  - b. A utility company estimate
  - c. An "Agency Estimate" based on actual utility usage data and rates for the building
  - d. A HUD Utility Schedule Model
  - e. An Energy Consumption Model using an energy and water and sewage consumption and analysis model.

The HTC Compliance Manual provides additional information and instructions for utility allowances, including procedures for requesting a change to utility allowance methodology. Requests to change methodologies are limited to once per calendar year.

Federal, state and local rental assistance payments (such as Section 8 payments) made on behalf of the tenant are not included in gross rent.

Beginning on January 1, 2020, rent increases for occupied HTC units are limited to once annually. This limit applies to the rent charged for the unit and not the portion of tenant paid rent for residents assisted with Section 8 or other rental assistance, which may increase or decrease based on changes in income. This

limit also applies regardless of the term of the lease or any language in the lease that would allow rents to increase more than once annually. Rents must always comply with limits imposed by the program(s) that financed the development and/or respective unit. This includes Minneapolis or Saint Paul funding sources as well as funding sources provided by other funders. Refer to the HTC Compliance Manual for additional detail.

**F. Short Term Rentals (Minneapolis projects only)**

Short Term Rentals are defined as units rented in periods of less than one month. For the duration of the Declaration, the Owner shall not rent units (HTC or non-HTC units) in such a way as to permit master leasing of short term rentals. This requirement will be enforced through the Declaration. Owner shall not be in default of this provision if a resident of an individual unit leases such unit as a short-term rental so long as the lease for such unit prohibits such activity and Owner is using reasonable means to enforce such provision.

**G. Tenant Eligibility**

To be a HTC unit for purposes of determining the qualified basis, the tenant must have income at or below 50 percent of AMI, as defined in Section IV.E., if the 20/50 Test is elected, or 60 percent of AMI if the 40/60 Test is elected. For the Average Income set-aside, as defined in Section IV.E, tenants must have income at or below the corresponding rent tier. The unit must be rent restricted as set forth above, and the unit must be suitable for occupancy.

The combined household income of all tenants occupying a HTC unit must be less than or equal to the elected income requirements as shown on Exhibit N. Note that the percentage of eligible units must match the applicable fraction.

- (a) Owners may not refuse to lease any unit in a project to a prospective resident because the prospective resident is a Section 8 certificate or voucher holder, or a participant in any other tenant-based assistance program.

Section 42 of the Code does not allow households comprised of full-time students to qualify as HTC units unless certain conditions are met. There are five exceptions to the limitation on households where all members are full-time students. Full-time students that are income eligible and satisfy one or more of the following conditions are considered eligible:

- (1) Students are married and entitled to file a joint tax return. A married couple that is entitled to file a joint tax return, but has not filed one, still satisfies the exception.
- (2) The household consists of a single-parent with child(ren) and the parent is not a dependent of someone else, and the child(ren) is/are not dependents of someone other than a parent;
- (3) At least one member of the household receives assistance under Title IV of the Social Security Act (formerly Aid to Families with Dependent

Children (AFDC), now known as Temporary Assistance for Needy Families (TANF), or in Minnesota, the Minnesota Family Investment Program (MFIP);

- (4) At least one member of the household participates in a program receiving assistance under the Job Training Partnership Act (JTPA) or other similar federal, state, or local laws; or
- (5) At least one member of the household was previously in foster care.

Owners may not lease HTC units to any persons related to the Owner, the architect, attorney, or general contractor for the project or to any one of their employees (not to include caretakers), directors, offices, or agents, or to any of their family members.

## **H. Eligible Basis**

In general, the eligible basis of a building is equal to the building's adjusted basis for acquisition, rehabilitation or construction costs for the entire building ("Eligible Basis"), subject to certain conditions and modifications set forth in Section 42(d) of the Code. As a general rule, the adjusted basis rules of Section 1016 of the Code apply, with the exception that no adjustments are made for depreciation. Some of the special provisions for determining Eligible Basis under Section 42(d) of the Code are:

- (1) Eligible Basis for new buildings and substantial rehabilitation of existing buildings that are located in designated qualified census tracts (QCT), difficult development areas (DDA), or in 9% HTC projects granted the state designated basis boost.
- (2) The cost of the non-HTC residential units in a building is included in eligible basis only if the quality of those units does not exceed the average quality of the HTC units. If the cost of a non-HTC unit exceeds the cost of a HTC unit (using the average cost per square foot and assuming the same size) by more than 15 percent, the entire cost of the non-HTC units must be excluded from the building's Eligible Basis. If the excess cost is not more than 15 percent, the owner may make an election to exclude only the excess cost of the non-HTC unit(s) from eligible basis.
- (3) The cost of depreciable property used in common areas or provided as comparable amenities to all residential units (e.g. carpeting and appliances) is included in determining Eligible Basis. The cost of tenant facilities (e.g. parking, garages, and swimming pools) may be included in Eligible Basis if there is no separate charge for use of the facilities and they are made available on a comparable basis to all tenants in the project.
- (3) The cost of a community service facility is included in Eligible Basis only if the building is located in a QCT and the facility is part of the qualified low-income project designed to provide appropriate and helpful services to individuals in the area whose income is 60 percent or less of AMI. The Eligible Basis of that facility cannot exceed 25 percent of the first \$15,000,000 in Eligible Basis plus 10 percent of additional basis in the

project. All community service facilities that are part of the same qualified low-income project shall be treated as one facility. Only limited guidance has been issued by the IRS regarding these changes. No assurances can be given that additional IRS guidance will not require further adjustments to the QAP and additional reviews of selected projects.

- (4) Eligible Basis is reduced by federal grants, market rate residential rental units, historic rehabilitation tax credits, and nonresidential rental property.

## **I. Qualified Basis/Applicable Fraction**

Qualified basis is the portion of the Eligible Basis applicable to low income housing units in a building ("Qualified Basis"). Qualified Basis is the product of a project's Eligible Basis multiplied by the Applicable Fraction.

The Applicable Fraction is the lesser of:

- (1) The unit fraction, which is the number of HTC units in a building divided by the total number of residential rental units; or
- (2) The floor space fraction which is the total of floor space of the HTC units in the building divided by the total floor space of the residential rental units in the building.

A full-time resident manager's unit is not considered a residential rental unit and must not be included in either the numerator or denominator for calculating the applicable fraction.

Throughout the planning, construction and placed in service periods, the applicable fraction has different nuances. At initial application and at carryover, the estimated project applicable fraction will be used. It is an approximate goal that the developer is striving to attain. It is calculated by project in order to obtain a rough estimate of the percentage of HTC units and square footage needed and an estimate of the total amount of HTCs necessary for a particular project.

At the time that a building is placed in service application for 8609 is made, the targeted applicable fraction for each building is calculated. The targeted applicable fraction is determined on a building-by-building basis. Each building in a multiple building project could have a different applicable fraction. Because the estimated project applicable fraction is approximate, the targeted applicable fraction calculated by the building will frequently differ unless the project has a 100 percent applicable fraction. The targeted applicable fraction is also listed as part of the extended use criteria in the Declaration, which is recorded and remains with the property.

**J. Annual HTC Amount**

The HTC is available each year for over a 10-year period. The amount of HTC allocated or awarded is based on the Qualified Basis multiplied by the Applicable Percentage. However, Section 42(m)(2) of the Code requires the Board to limit the amount of the HTC to the amount necessary to ensure the financial feasibility of a project; therefore, the actual amount of HTC awarded could be less than the maximum allowable if the Board analysis reveals the project would still be feasible with fewer HTC.

The IRS publishes on a monthly basis the applicable percentages (Applicable Percentage) to be used in calculating the maximum allowable annual 4% HTC amount for which the project will be eligible.

**K. Declaration of Land Use Restrictive Covenants**

As a condition of receiving HTCs, a project will be subject to a Declaration by the owner in favor of the Board, through which the owner commits the project to low income use for a period of at least 15 years after the conclusion of the 15-year compliance period (at least a total of 30 years). The owner can elect to extend the term of the Declaration and Section 42 income and rental restrictions up to 55 years.

The Declaration terminates upon:

- (1) Foreclosure of the building (or deed in lieu of foreclosure) unless the Secretary of the Treasury determines that such acquisition is part of an arrangement with the taxpayer a purpose of which is to terminate such period; or
- (2) During the extended use period and, unless waived or conditioned in the Declaration, upon failure of the Board to find a purchaser by the end of one year after a request by the owner to the Board to find a purchaser for the HTC portion of the project, at a statutory minimum price, unless the owner has waived its right to a Qualified Contract.

Throughout the term of the Declaration and for a three (3) year period after the termination of the Declaration, the owner may not evict or terminate the tenancy of low income tenants (other than for good cause) and may not increase the gross rent above the maximum allowed under Section 42 of the Code with respect to such low income units.

Beginning with the 2022 HTC Program, owners who propose to finance their projects with tax exempt bonds and are applying for the 4% HTC must make a minimum commitment to Section 42 of the Code income and rent restrictions for a period of 30 years, and must waive the provisions of Sections 42(h)(6)(E)(i)(II) and 42(h)(6)(F) of the Code in the Declaration. For projects electing points for a longer affordability period, the Declaration must reflect that elected affordability period.

Owners applying for the 9% HTC must commit their projects to Section 42 of the Code income and rent restrictions for a period of 30 years beginning with the first day of the 15-year compliance period. For projects electing points for a longer affordability period, the Declaration must reflect that elected affordability period.

The Declaration must be recorded in accordance with Section 42 of the Code as a restrictive covenant and submitted to the Board prior to the Board issuing Form 8609(s). The Declaration will set forth the commitments made by the owner to the Board in obtaining points, including any additional requirements placed upon the building at the time of HTC reservation. Non-compliance with these additional conditions may result in serious penalties being applied to the owner entities that could result in a permanent ban on future allocations of HTC being made to the owner entities.

**L. Ineligible Properties**

Any residential rental unit that is part of a hospital, nursing home, sanitarium, life care facility, manufactured housing park or intermediate care facility for the mentally and physically handicapped is not for use by the general public and is not eligible for HTCs under Section 42 of the Code. Projects with buildings having four or fewer residential units must comply with 42(i)(3)(C) of the Code.

Acquisition and/or Substantial Rehabilitation, as defined in Section IV.B., with a preexisting subsidy (any building substantially assisted, financed, or operated under HUD Section 8, Section 221 (d)(3), (d)(4) Section 220, Section 8 existing, Moderate Rehabilitation, or the Section 236 program or under the Farmer's Home Administration Section 515 program) will be eligible to apply for HTC only under the following conditions:

- (1) It preserves assisted low income housing which, due to mortgage prepayments or expiring rental assistance, would convert to market rate use. This must be demonstrated to the satisfaction of the Board; or
- (2) It has been demonstrated to the satisfaction of the Minneapolis Council or HRA, as applicable, that the building qualifies as a "troubled property." In order to qualify as such, a responsible official of a governmental lender, such as Minnesota Housing, HUD, or FMHA, must provide written documentation that the property is troubled along with an explanation. Generally, the project must be in default or foreclosure.

Any Application involving acquisition and Substantial Rehabilitation of a CPED- or HRA-financed project MUST submit a certification as to need for a substantial rehabilitation of the project. The certification shall include a rehabilitation inspection report. This inspection shall be prepared by a representative of the appropriate agency or a person approved by that agency. The inspection report will not be accepted if completed more than 6 months prior to the Application submission.

**M. Passive Loss Restrictions:**

There is a limit on the amount of HTC an individual may effectively use due to passive loss restrictions and alternative minimum tax provisions. Consult your tax attorney or accountant for clarification of this regulation.

**N. Volume Limits:**

Each state is limited to the amount of 9% HTC it may allocate annually. The allocation amounts for each city will be published in their annual RFP/NOFA for 9% HTC applications.

Projects with tax-exempt bond financing, which are subject to a separate volume limitation, are not counted against the state 9% HTC amount. See the QAP for further details.

**O. Market Study**

The applicant must submit a comprehensive market study of the housing needs of low-income individuals in the area served by the project. The review must be conducted before the HTC allocation is made and at the developer's expense by a disinterested third party acceptable to HRA or CPED.

**P. Tenant Ownership**

The Board will review projects incorporating tenant ownership provisions in accordance with Section 42 of the Code and IRS Revenue Ruling 95-49. The Board requires that projects proposing an Eventual Tenant Ownership (ETO) component must have 100 percent of the project's HTC units specified for this ownership component. It is the responsibility of the applicant to provide the Board with any additional information or clarification as may be necessary.

**Q. Recapture of HTC**

The Board reserves the right to recapture HTC from projects that do not provide evidence satisfactory to the Board of progress toward completion of the project in accordance with their project schedule (submitted at initial application and updated at Carryover Allocation, or noncompliance with the terms of the Carryover Allocation.

A portion of the HTC will also be recaptured if the Qualified Basis of the project at the close of any year is less than the amount of such basis at the close of the preceding taxable year, or if the minimum number of qualified HTC units is not maintained for the complete extended use period.

**R. Fair Housing Policy**

It is the policy of the Board to ensure fair housing opportunity in all Board programs and to administer its housing programs affirmatively, so that all residents of similar income levels have equal access to Board programs regardless of race, color, creed, religion, national origin, sex, marital status, status with regard to public assistance, disability, or familial status.

Participants in the HTC Program will be required to use affirmative fair housing marketing practices in soliciting renters, determining eligibility, and concluding all transactions as addressed in Title VIII of the Civil Rights Act of 1968, as amended

by the Fair Housing Amendment Act of 1988, as well as the fair housing protections provided by the Minnesota Human Rights Act, which adds creed, marital status, status with regard to public housing, and sexual orientation, and any applicable City Civil Rights ordinances. In part, regarding rental housing issues, Title VIII, the Human Rights Act, and applicable City Civil Rights ordinances make it unlawful to: (i) discriminate in the selection/acceptance of applicants in the rental of housing units; (ii) discriminate in terms, conditions or privileges of the rental of a dwelling unit; (iii) engage in any conduct relating to the provision of housing that otherwise makes unavailable or denies the rental of a dwelling unit; (iv) make or publish (or have anyone else make or publish) advertisements that indicate preferences or limitations based on race, color, creed, religion, national origin, sex, marital status, status with regard to public assistance, disability, familial status, or sexual orientation.; (v) tell a person that because of race, color, creed, religion, national origin, sex, marital status, status with regard to public assistance, disability, familial status, or sexual orientation, a dwelling unit is not available when it is; and (vi) deny access to, or membership or participation in, associations or other services organizations or facilities relating to the business of renting a dwelling or discriminate in the terms or conditions of membership or participation.

Owners will be required to affirmatively market the availability of units in any project that receives HTC. Owners shall develop and submit with their Application an Affirmative Marketing Plan that includes:

- (1) Specific steps to reach out to all groups protected by the Civil Rights Act of 1968, as amended in 1988, and those protected by the Minnesota Human Rights Act and applicable City Civil Rights ordinances, particularly protected groups that likely would not otherwise be aware of housing opportunities in the project.
- (2) An analysis to ensure that all steps in the rental process are non-discriminatory
- (3) A commitment that upon request by CPED staff or HRA staff respectively, the owner will submit additional marketing plans, reports and documents that confirm the owner's fair housing efforts.

Selected projects must maintain an Affirmative Marketing Plan for the project through the term of the Declaration. Failure to comply with the foregoing requirements will prompt Board staff to prepare a full report to the Executive Director of the Board, or to the Director of CPED or HRA, as applicable. Non-compliance could result in appropriate action by the Board, CPED or HRA, including expulsion from the Board, CPED or HRA programs.

- S. Tenant Selection Plan.** All projects awarded HTC will be required to create a Tenant Selection Plan. See Exhibit AD for further information including but not limited to guidance on criminal background screening, Violence Against Women Act (VAWA) requirements, tenant-based rental assistance and more.



## **V. DEVELOPMENT STANDARDS**

All applications to CPED or HRA will be evaluated according to the following standards. The Board will review project costs based on comparability and reasonableness. The Board will take into consideration unique characteristics of the project and its comparability to similar projects. The Board will require additional documentation if it determines that the proposed costs are not comparable or reasonable. Projects funded under the HTC Program will be evaluated according to the following standards. Small projects, hard-to-develop projects, and projects located in difficult-to-develop areas may be considered eligible for variances from these standards, if justified.

### **A. Project Cost Reasonableness**

CPED or HRA will evaluate the costs of each proposed project in comparison to current comparable projects to determine whether the proposed costs are reasonable. Current Board HTC project comparables will continue to be the driving factor in approving project costs. CPED staff will also utilize Minnesota Housing's predictive model to evaluate cost reasonableness.

CPED and HRA will evaluate the cost reasonableness of proposed acquisition costs through an as-is appraisal. CPED or HRA will order the appraisal for 9% HTC projects (at the applicant's expense). An appraisal conducted by Minnesota Housing may also be used. A lender's appraisal is acceptable for 4% HTC projects. CPED and HRA reserve the right to conduct another appraisal, at the applicant's expense.

CPED and HRA reserve the right to reject applications that appear, at CPED's or HRA's sole discretion, to have excessive costs, or to size their HTC award based on the lesser of the option/purchase agreement purchase price or the appraised value of the property and buildings.

### **B. Costs of Intermediaries**

CPED and HRA will evaluate costs of intermediaries with a view toward minimizing such fees. All costs of intermediaries must be reasonable, in the sole discretion of CPED or HRA, as applicable.

For purposes of this provision, "Costs of Intermediaries" shall be consistent with Minnesota Housing.

#### **Developer Fee Limits**

The developer fee (paid either upfront or deferred) is provided to the developer of a project for time expended and risks associated with developing a project. Developer fees include developer overhead, developer processing fee, developer profit, developer construction management and any other amounts received by the developer as approved by HRA or CPED.

The following maximum developer fee limit shall apply:

### **New construction**

No greater than 15% of the total development costs, excluding the developer fee, construction consulting fee and capitalized reserves for the first 50 units, and no more than 8% of the total development costs, excluding the developer fee, construction consulting fee and capitalized reserves, for 51 units and over.

### **Acquisition/Rehabilitation or Adaptive Reuse Projects**

No greater than 15% of total development costs, excluding the developer fee, construction consulting fee, capitalized reserves and acquisition costs.

## **C. Reserves/Contingencies**

All unexpended funds remaining in project reserve accounts must remain for development use during the term of any CPED or HRA deferred loans or the term of the Declaration, whichever is longer. The Limited Partnership Agreement (LPA) must include a provision addressing the terms and conditions for disbursement from the reserve accounts that specifically states that upon the transfer of any ownership interest or at the end of the compliance period, whichever is earlier, any funds remaining in the reserve accounts must remain with the project for the term of any CPED or HRA deferred loans or the term of the Declaration, whichever is longer. Existing projects applying for HTC's and/or refinancing will be required to show existing reserves as a source. Staff will review the draft LPA prior to closing to ensure compliance, and again upon submittal of the 8609 application.

## **D. Comparative Analyses**

Notwithstanding the Development Standards and the Selection Criteria set forth in the QAP, each project will be analyzed on a comparative basis in a variety of categories to ensure the highest value for the HTC's awarded and allocated.

## **E. Property Standard**

The Board encourages sustainable, healthy housing that optimizes the use of cost effective durable building materials and systems, and that minimizes the consumption of natural resources during construction, and in the long-term, maintenance and operation. All completed projects MUST comply with the Minnesota Overlay to the Enterprise Green Communities Criteria.

Minneapolis projects only: all projects are subject to the Minneapolis Unified Housing Policy Design Standards.

Saint Paul projects only: all projects must comply with the Sustainable Building Ordinance

## **VI. PROJECT SELECTION**

Each Application submitted to CPED or HRA for HTC must meet Sections A-C below before moving to the Selection Priorities (Section D below).

### **A. Threshold Requirements – 9% HTCs**

CPED or HRA will determine whether the project meets the minimum threshold requirements as set forth in the QAP.

### **B. Market Review**

CPED or HRA shall require the applicant to submit a comprehensive market study of the housing needs of low-income individuals in the area to be served by the project. This review must be conducted before the issuance of the Carryover Allocation and at the developer's expense by an unrelated third party acceptable to HRA or CPED staff, as applicable. At a minimum, such comprehensive market study shall include the following:

- (1) A statement of the competence of the market study provider, detailing education and experience of primary author and including a statement of non-interest.
- (2) Signature of preparer(s) and date the study was completed.
- (3) Description of the proposed site and neighborhood, including physical attributes of site, surrounding land uses, and proximity to community amenities or neighborhood features including shopping, healthcare, schools, and transportation.
- (4) A map and photos of the subject site and surroundings showing location of community services.
- (5) A description of the proposed development, detailing proposed unit mix (number of bedrooms, bathrooms, square footage, proposed rents, AMI level, utility allowances, and any utilities included in rent), proposed unit features and community amenities, and target population including age restrictions and/or special needs populations.
- (6) Demographic analysis of the number of eligible households in the market area that are part of the target market, income eligible, and can afford the proposed rent.
- (7) Analysis of household sizes and types in the market area, including households by tenure, income, and persons per household.
- (8) A description of rent levels and occupancy rates in existing comparable developments in the market area, segmented by property type and with rents adjusted to account for utility differences and concessions or other incentives. Such description should include all existing HTC developments in the primary market area and any planned additions to the rental housing stock, including any recently approved HTC developments.

- (9) Review of population characteristics and projected trends.
- (10) Review of employment and economic development characteristics, including a list of major employers and labor force employment and unemployment trends over the past 5-10 years.
- (11) Geographic definition and analysis of market area, including a description of methodology used to define market area and map of market area including proposed site.
- (12) Analysis of operating expenses of comparable properties in the market area.
- (13) Expected market absorption of proposed development, including capture/penetration rate analysis of target populations.
- (14) A description of the effect on the market area, including the impact on HTC and other existing affordable rental housing.
- (15) Indicate whether or not the proposed development meets the identified housing needs of the community's overall housing plan.
- (16) A written narrative on the assumptions and methods used in the market study, including data sources.

CPED or HRA may also require an independent market study to determine the financial feasibility of the proposed project. CPED or HRA will contact the applicant if there is a question as to the marketability of the proposed project. The applicant will be given an opportunity to adjust the unit mix and/or number and resubmit prior to CPED or HRA scoring of selection priority points.

Proposed projects that do not appear marketable and do not modify their Application will not receive further consideration.

### **C. Site Review**

CPED or HRA staff will analyze the site for each project meeting the requirements of Sections A and B of the project selection criteria. Site analysis will consider: physical characteristics, surrounding property and community, location of schools, shopping, public transportation, employment centers, and community facilities, availability of utilities, water and sewage treatment facilities, the suitability of the site for the project and other CPED or HRA standards.

CPED or HRA will consider, but is not limited to, the following environmental criteria when evaluating a proposed site:

- Noise
- Flood plains and wetlands
- Site safety
- Toxic and hazardous waste
- Underground storage tanks
- Asbestos and lead based paint

CPED or HRA may in their sole discretion reject projects on behalf of the Board, for Applications that appear unsuitable for the proposed project.

**D. Selection Priorities**

Upon completion of Sections IV. A., B., and C., an Application will then be ranked according to the points awarded for the selection priorities and the preference priorities set forth in the QAP.

**E. Management Review**

Significant Parties, as defined in Section III.G., who have serious and persistent compliance monitoring violations may be declared ineligible at the sole discretion of the Minneapolis City Council or HRA's Board of Commissioners. CPED or HRA staff will review the compliance history of past and existing HTC projects in which the applicant has served as general partner or management agent prior to making a recommendation on the allocation of HTC to the Minneapolis City Council or HRA's Board.

**F. Contract Compliance Agreement**

For Saint Paul projects only: Saint Paul HRA shall require all applicants to execute a Contract Compliance Agreement that certifies that the owner will comply with employment, contracting, wage and other requirements, affirmative action/equal opportunity, Apprenticeship Training Programs, Labor Standards, Vendor Outreach, Contract Documents, Section 3 requirements, Preconstruction Conference, and other compliance requirements as HRA deems necessary. The owner of the project may be subject to collection of liquidated damages for violations of compliance requirements, and other HRA remedies.

**VII. SUBMISSION REQUIREMENTS**

It is the applicant's responsibility to be aware of the processing submittals required to proceed to the next step in obtaining a Reservation, as defined in Section III.M. If the applicant is unable to obtain these submittals (financing, zoning, site control, syndication, construction start, etc.) in a timely manner, or if such approvals have expired, the Application will no longer be processed and the application fee will be forfeited.

**Required Documents/Exhibits.** It is very important that the applicant follow the order of the Required Documents/Exhibits below. Contact CPED or HRA staff (as appropriate) for current application format and submittal requirements. Any submission not meeting these requirements will be returned to the applicant. At a minimum, the following documents and exhibits are required to proceed toward HTC allocation at each stage of the process:

**A. Application Requirements - 9% HTC:**

- (1) A check for the appropriate Application Fee (See Section VIII) is required

with the submission of the Application. An Allocation Fee and Special Counsel Fee (See Section VIII) will be required upon execution of the Reservation Letter.

- (2) Opinion of Counsel in the form of Exhibit B.
- (3) Completed Minnesota Housing Multifamily Workbook, signed by at least one general partner involved in the project. An incomplete Workbook will not be accepted and will be returned to the applicant. NOTE: Applicants receiving a Reservation of HTC will be required to submit an original Workbook in electronic XLS format.
- (4) Original photographs of the exterior and interior walls of each building, if existing, or of the site and surrounding area, if new construction.
- (5) Evidence of Site Control. Evidence of title or adequate site control must be submitted with the Application. Acceptable evidence includes the following: warranty deed, purchase contract, option contract, or letter of intent from a governmental body for sole developer, etc. The evidence of site control must be current and extend to the anticipated date of "placed in service" or provisions for extension provided. For HTC allocations, an attorney's opinion that the applicant has ownership of the property as required and in accordance with Section 42 of the Code will be required. Owners should be cautioned that Reservations are site specific and the entire described project will be subject to the terms and covenants of the Declaration. Loss of site control will result in the cancellation of the Reservation or Carryover Allocation. CPED and HRA will not accept applications from different applicants for the same site.
- (6) Legal description of land (not property tax ID number)
- (7) Status of zoning. Letter from a local zoning official identifying the development, number of units, stories, and on-site parking spaces, and stating the current zoning of the land. If measures need to be taken to change the status of zoning, please indicate.
- (8) Proposed sources of funds. In the form of a letter of intent, commitment, etc. that states the terms, conditions (including dollar amount, number of years, interest rate, debt service coverage, etc.). An Application will not be accepted without financing terms.
  - (a) Construction financing - commitment from lender;
  - (b) Permanent financing - commitment from lender (for FMHA Projects AD622 and letter of conditions);
  - (c) Secondary financing – commitment from lender;
  - (d) Grants - letter from granting authority;
  - (e) Syndication proceeds – commitment from investor;

- (f) Other sources of funds, including any federal, state, local and private subsidies.
- (9) Project Team resumes. One page maximum per individual, current within six months. Complete and attach to front of the submission Exhibit L .
- (10) Previous participation. Complete in full Exhibit K.
- (11) Agreement to utilize Public Housing Authority Waiting List, Exhibit J (HTC-11).
- (12) A 15-year after tax cash flow pro forma (for projects with five or more units).
- (13) If non-profit, evidence of non-profit status and IRS approval.
- (14) Self-scoring worksheet for selection points, including narrative explanation and documentation required for scoring (Exhibit E).
- (15) Special Services. For projects meeting the Threshold Requirement set forth in VII.C.4 of the QAP, documentation must be provided to CPED or HRA before a Reservation of HTC will be issued.
- (16) Location Map of the project. Legible map with clear directions and cross streets or roads must be provided.
- (17) Documentation for Utility Allowance.
- (18) Preliminary drawings, at a minimum including site plan, elevations and unit plans.
- (19) For acquisition and rehabilitation projects, a scope of work must be submitted for each building. Any Application involving the acquisition and rehabilitation of a CPED or HRA financed project must submit a rehabilitation report performed or approved by a representative of the appropriate agency or a person approved by the agency.
- (20) For sites with existing buildings, include a written description of current building(s) and any tenants; sites with tenants must submit a Relocation Plan. For acquisition and rehabilitation projects of occupied properties, a Relocation Plan, rent roll, and plan for screening new tenants must be submitted. The Relocation Plan must address both temporary relocation (including in-place displacement) and permanent displacement, and whether there will be any anticipated displacement
- (21) Acknowledgement or Support Letter from the applicable neighborhood association. To claim points under the 9% scoring, a recommendation of support is required.
- (22) Maintenance and Operating Expense Review and Underwriting Certification. (Exhibit W).

- (23) Third-party comprehensive market study of housing needs of low-income individuals in the area to be served by the project.
- (24) Property Management Plan and Affirmative Fair Housing Marketing Plan (AFHMP) - Multifamily Housing (HUD-935.2A) (Exhibit Y).
- (25) Equal Employment Opportunity Policy Statement (Exhibit Z).
- (26) Multifamily – Intended Methods Worksheet: MN Overlay to Green Communities (Exhibit AA).
- (27) A complete appraisal, ordered by CPED or the HRA (as appropriate), or Minnesota Housing. The cost of the appraisal will be borne by the owner.
- (28) For projects electing Average Income, the following must also be submitted:
  - (a) MN Housing's Average Income Rent and Income Grid (Exhibit AB)
  - (b) Written approval from the permanent lender(s) and LIHTC syndicator/equity provider that the project may elect Income Averaging
  - (c) MN Housing's Average Income Certification Form (Exhibit AC)
  - (d) Other materials as requested by the Board
- (29) Draft tenant selection plan (See Exhibit AD for guidance)

**B. Submission Requirements for Projects Financed with Tax-Exempt Bonds/4% HTC:**

- (1) A check for the appropriate Allocation Fee (See Section VIII) is required with the submission of the Application.
- (2) A check for the appropriate Special Counsel Fee (See Section VIII).
- (3) Opinion of Counsel in the form of Exhibit B.
- (4) Completed Minnesota Housing Multifamily Workbook, Application for Tax Credits, signed by at least one general partner involved in this project . An incomplete Minnesota Housing Multifamily Workbook will not be accepted and will be returned to the applicant. NOTE: Applicant must also submit Minnesota Housing Multifamily Workbook in its original electronic XLS format.
- (5) Original photographs of the exterior and interior walls of each building, if existing, or of the site and surrounding area, if new construction.
- (6) Evidence of Site Control. Evidence of title or adequate site control must be submitted with the application. Acceptable evidence includes the following: warranty deed, purchase contract, option contract, or letter of intent from governmental body for sole developer, etc. The evidence of site control must be current and extend to the anticipated date of "placed in service" or



provisions for extension provided. For HTC allocations, an attorney's opinion that the applicant has ownership of the property as required and in accordance with Section 42 of the Code will be required. Owners should be cautioned that Allocations are site specific and the entire described property is subject to the terms and covenants of the Declaration. Loss of site control will result in cancellation of the Allocation. CPED and HRA will not accept applications from different applicants for the same site.

- (7) Legal description of land (not property tax ID number)
- (8) Status of zoning. Letter from a local zoning official identifying the development, number of units, stories, and on-site parking spaces, and stating the current zoning of the land. If measures need to be taken to change the status of zoning, please indicate
- (9) Proposed sources of funds. In the form of a letter of intent, commitment, etc. that states terms, conditions (including dollar amount, number of years, interest rate, debt service coverage, etc.). Applications will not be accepted without financing terms.
  - (a) Construction financing - commitment from the lender;
  - (b) Permanent financing - commitment from lender (for FMHA Projects AD622 and letter of conditions);
  - (c) Secondary financing - letter from the lender;
  - (d) Grants - letter from granting authority;
  - (e) Syndication proceeds – commitment from the investor;
  - (f) Other sources of funds, including any federal, state, local and private subsidies.
- (10) Project Team resumes. One page maximum per individual, current within six months. Complete and attach to front of the submission Exhibit L.
- (11) Previous participation. Complete in full Exhibit K.
- (12) Agreement to utilize Public Housing Authority Waiting List, Exhibit J (HTC-11).
- (13) A 15-year after tax cash flow pro forma (for five or more units).
- (14) If non-profit, evidence of non-profit status from IRS.
- (15) Self-scoring worksheet for selection points, including narrative explanation and documentation required for scoring (Exhibit F).
- (16) Location Map of the project. Legible map with clear directions and cross streets or roads must be provided.

- (17) Documentation for Utility Allowance.
- (18) Preliminary drawings, at a minimum including site plan, elevations and unit plans.
- (19) For acquisition and rehabilitation projects, a scope of work must be submitted for each building. Any Application for the acquisition and rehabilitation of a CPED or HRA financed project must be accompanied by a rehabilitation report performed or approved by a representative of the appropriate agency or a person approved by the agency.
- (20) For sites with existing buildings, include a written description of current building(s) and any tenants; sites with tenants must submit a Relocation Plan. For acquisition and rehabilitation projects of occupied properties, a Relocation Plan, rent roll, and plan for screening new tenants must be submitted. The Relocation Plan must address both temporary relocation (including in-place displacement) and permanent displacement, and whether there will be any anticipated displacement.
- (21) Acknowledgement or Support Letter from the applicable neighborhood association.
- (22) Maintenance and Operating Expense Review and Underwriting Certification. (Exhibit W).
- (23) Third-party comprehensive market study of housing needs of low-income individuals in the area to be served by the project.
- (24) Property Management Plan and Affirmative Fair Housing Marketing Plan (AFHMP) - Multifamily Housing (HUD-935.2A) (Exhibit Y).
- (25) Equal Employment Opportunity Policy Statement (Exhibit Z).
- (26) Multifamily – Intended Methods Worksheet: MN Overlay to Green Communities (Exhibit AA).
- (27) For projects electing Average Income, the following must also be submitted:
  - (a) MN Housing's Average Income Rent and Income Grid (Exhibit AB)
  - (b) Written approval from the permanent lender(s) and LIHTC syndicator/equity provider that the project may elect Income Averaging
  - (c) MN Housing's Average Income Certification Form (Exhibit AC)
  - (d) Other materials as requested by the Board
- (28) Draft tenant selection plan (See Exhibit AD for guidance)
- (29) Limited Partnership Agreement
- (30) Complete as-is appraisal. A lender's appraisal is acceptable for 4% HTC

submittals, though the Board reserves the right to order a new appraisal.

### C. Carryover Allocation Requirements

In addition to meeting requirements of Section 42 of Code, the owner must provide by no later than September 15 of the year in which the Reservation was issued, a status report satisfactory to CPED or HRA staff of the progress of the project and the identification of any barriers to meeting the requirements of the Section 42 Code and this Procedural Manual to receive a Carryover Allocation for the project. The status report shall include, but not be limited to, status of private and public lender financing and HTC syndication commitment, project costs incurred to date, status of obtaining ownership of the project site, zoning status, and project budget. Failure to submit said status report shall be ground to revoke the Reservation by the Board.

No later than November 1 of the year the Carryover Allocation is to be issued the owner must submit evidence, satisfactory to CPED or HRA the following (if not already submitted as part of HTC Application requirements):

- (1) A check for the appropriate Allocation Fee (See Section VIII).
- (2) A check for the appropriate Special Counsel Fee (See Section VIII).
- (3) An updated Minnesota Housing Multifamily Workbook. Revised pages should reflect any material changes including sources and uses of funds (highlight or circle in red all changes; initial and date each modified page). Incomplete revisions or those not highlighted on Minnesota Housing Multifamily Workbook are not acceptable and will be returned to the owner. The Carryover Allocation application must be signed by one general partner, officer, director or corporate officer stating that under penalties of perjury all facts and statements contained in application and all documents and exhibits submitted are true to the best of their knowledge. **NOTE:** Applicants must also submit the Minnesota Housing Multifamily Workbook in electronic XLS format.
- (4) An Opinion of Counsel in the form of Exhibit D verifying the owner of the project, or evidencing continued site control of the land and depreciable real property identified at application/reservation as the project. Specify a legal description for each building address; if more than one.
- (5) Carryover application (HTC 4)
- (6) Building Information Form (HTC 5)
- (7) A written Accountant's Certification (preferably using Minnesota Housing's form HTC-6 and 6A) verifying:
  - (a) The amount of the reasonably expected basis, the carryover basis, and the percent of the expenses incurred.

- (b) More than 10 percent of the reasonably expected basis of the project will be expended by the later of the date which is 12 months after the date that the Carryover Allocation is made or the close of the calendar year in which the Carryover Allocation is made.
- (8) Identification of the sources of construction, interim and permanent financing arrangements. Secure a firm lender commitment in the form of a binding agreement as required in Minnesota Statutes Section 513.33. The agreement must:
  - (a) Be in writing;
  - (b) Specify the consideration for the transaction and pertinent terms; and
  - (c) Be signed by both the lender and the owner.
- (9) A description of any governmental assistance and/or rental assistance. This includes copies of any contracts/agreements executed or any applications made for rental assistance grants for the project.
- (10) A 15-year pro forma signed by the lending institution signifying that they are aware of the figures presented in the HTC application;
- (11) Information on the ownership entity, including an executed copy of the partnership agreement or operating agreement, and a copy of the certificate of registration from the Secretary of State in the State of Minnesota; and
- (12) A comprehensive market study, conducted by a third party approved by CPED or HRA staff, of the housing needs of low-income individuals in the area served by the project.
- (13) The owner must provide its tax identification number as part of the Carryover Allocation application.
- (14) Gross Rent Floor Election Form (Competitive State Cap Credit)

**D. Placed in Service – Final Allocation - 8609**

The following documents must be submitted no later than **November 1<sup>st</sup>** if the owner has a year-end Form 8609 allocation deadline of HTCs:

*The placed-in-service date for HTC purposes of a newly constructed building, or for rehabilitation expenditures of an existing building, is the date when the first unit in the building is certified as available for occupancy generally. The placed-in-service date must occur for all buildings within a project within two years after the award of the HTC.*

The Board will issue Form 8609(s) when the following items have been received

by the Board in satisfactory form and substance.

Submit the following with a transmittal letter indicating the project name, address and HTC commitment date. The letter should request the issuance of Form 8609(s) and list the following required documents. If there have been any changes from the original Application (e.g., rents, utility allowances, source of funds, uses of funds, etc.), submit the revised pages of the application, re-date the pages and initial. In the letter, please list the revised information and explain the basis for such changes. In particular, check to ensure that changes in number of units, rents, utility allowance, source of funds (loans, grants, etc.), hard and soft cost changes and qualified basis are updated on the revised Application pages. The letter must be dated and signed by the owner or authorized individual:

- (1) A check for the appropriate Special Counsel Fee (See Section VIII).
- (2) Evidence all buildings in the project have been Placed-in-Service. A copy of the Certificate of Occupancy provided by local governmental authority having jurisdiction for each building. If not available from the local government, a Certificate of Substantial Completion prepared by the architect will be accepted.
- (3) A current utility allowance schedule.
- (4) Cost certification by CPA (Minnesota Housing Cost Certification (HTC-9), including Exhibit A ).
- (5) Updated Minnesota Housing Multifamily Workbook signed by at least one general partner involved in the project. Include the revised pages of changes from carryover application, highlight all changes, and re-date and initial the pages.

NOTE: Applicant must also submit the Minnesota Housing Multifamily Workbook in electronic XLS format.

- (6) Final Opinion of Counsel in the form of Exhibit X.
- (7) A draft copy of the Declaration. The Declaration must be completed and recorded before the end of the first year of the 10-year credit period to preserve the HTC allocated to the project. Check with your tax advisor as to timing of filing and claiming of HTC.
- (8) Documentation of the final amount of HTC proceeds or receipts generated, copy of the final Syndication, Private Placement, or Individual Investment Agreements disclosing the terms and conditions.
- (9) Final Owner Certification (Minnesota Housing Form HTC-3, including Exhibit A) verifying:
  - (a) The placed-in-service date as defined in IRS Notice 88-116 for each building and/or type of HTC. Month and year should correspond

with the certificate of occupancy. If the month and year do not correspond, submit a written statement indicating the reason why.

- (b) Compliance with all applicable design requirements; and
  - (c) Compliance with all requirements of selection; and additional or special conditions of Reservation, commitment or Carryover Allocation.
- (10) A 15-year after-tax cash flow pro forma (for projects with five or more units) signed by the lending institution signifying that they are aware of the figures presented in the HTC application.
  - (11) Copies of all final executed loan or grant documents for all sources of funds (mortgage or note) which support the amount, terms, and conditions stated on Minnesota Housing Form LIHC-1.
  - (12) If ownership entity has changed, copy of the assignment and updated resumes of project team.
  - (13) Original photographs of the completed building(s).
  - (14) Evidence that the project is current in the payment of compliance monitoring fees, if applicable.
  - (15) Current rent-roll.
  - (16) Final Property Management Plan and Affirmative Fair Housing Marketing Plan (AFHMP) - Multifamily Housing (HUD-935.2A) (Exhibit Y).
  - (17) Equal Employment Opportunity Policy Statement (Exhibit Z).
  - (18) Final Tenant Selection Plan (see Exhibit AD for guidance)
  - (19) Limited Partnership Agreement
  - (20) Certification from the owner that the project will comply with the Violence Against Women Act and provide prospective applications and tenants with the Notice of Occupancy Rights Under the Violence Against Women Act.
  - (21) Gross Rent Floor Election/Certification – Competitive State Cap Credit or Tax Exempt Bond Credit, as applicable (Minnesota Housing HTC-26)
  - (22) Such documents and instruments as are necessary and as may be required by CPED, HRA or the Board.

#### **E. Changes to Projects Electing Average Income on Form 8609**

Projects that have elected Average Income on IRS Form 8609 and wish to change the HTC unit AMI tiers in the existing Declaration must submit a written

request to the Board to change the AMI unit mix for the project along with the following documents:

- (1) Signed copies of the Form 8609s reflecting the Average Income election was made and if the project contains more than one building the election to treat the project as a multiple building project;
- (2) Updated market information that demonstrates sufficient market demand for each proposed AMI tier;
- (3) Updated 15-year pro forma reflecting the rents for the proposed AMI tier by unit type;
- (4) Letter from the investor approving the change in the proposed rents and AMI tiers;
- (5) Letter(s) from the permanent loan lender(s) approving the change in the proposed rents and AMI tiers.

Requests for changes to the HTC unit AMI tiers will be considered at the sole discretion of the of the Director of CPED or HRA. The Declaration will be amended to reflect any approved changes to the AMI tiers.

## **VIII. FEES**

### **A. Application Fee – 9% HTCs**

A non-refundable application fee equal to the greater of \$700 or \$30 times the total units in the project, with a maximum of \$2,000 for for-profit project entities. Non-profits will be charged a non-refundable application fee equal to \$700. The Application Fee must be payable to the City of Minneapolis for projects located in Minneapolis or to Saint Paul HRA for projects located in Saint Paul as set forth in Section VII. For multi-building projects, CPED or HRA, on behalf of the Board, will require only one application and a single fee.

### **B. Special Counsel Fee**

A non-refundable Special Counsel Fee in the amount of \$3,500 payable to the appropriate City as set forth in Section VII. Applicants will be responsible for any fees charged by the Special Counsel in excess of this amount. Applicants and Owners shall also reimburse the appropriate City for Special Counsel fees related to compliance monitoring issues or other requests for Special Counsel input.

For Saint Paul projects, a non-refundable Special Counsel Fee in the amount of \$3,500 payable to Kutak Rock (the “Special Counsel”) as set forth in Section VII

### **C. Allocation Fee**

A non-refundable allocation fee equal to 1.5% of the HTC allocation amount must be paid to the City of Minneapolis for projects located in Minneapolis or Saint Paul HRA for projects located in Saint Paul as set forth in Section VII.

**D. Monitoring Fee**

The Board or its Delegate will charge annual monitoring fees to cover the costs of conducting compliance monitoring. Fees are charged on all units within each project, and are published in the current Housing Tax Credit Compliance Manual. The Board reserves the right to adjust fees due to changing circumstances.

The annual fee(s) must be submitted by the due date shown on the billing invoice.

Additional monitoring fees may be required for projects electing the Average Income set-aside.

**E. Transfer of Ownership Fee**

Upon review and approval of a Transfer, as defined in Section III.D., by CPED or HRA, a non-refundable Transfer fee of \$2,500 must be submitted to CPED or HRA, along with updated materials of the current owner/management team.

**F. Late Fee**

The developer shall be responsible for meeting the application submittal deadlines set forth in this Procedural Manual. A late fee of \$1,000 payable to the City of Minneapolis or Saint Paul HRA, respectively may apply. Late fees will not be considered an eligible project expense.

**G. Qualified Contract Fee**

For its respective projects, CPED or HRA will require that owners pay a non-refundable fee of \$5,000 for processing a request for a Qualified Contract, as defined in Section III -S.



**MINNEAPOLIS/SAINT PAUL HOUSING FINANCE BOARD  
LOW INCOME HOUSING TAX CREDIT PROGRAM**

**EXHIBITS**

Exhibit A	Qualified Allocation Plan
Exhibit B	Opinion of Counsel - Application
Exhibit C	Qualified Census Tracts/Saint Paul Impacted Areas
Exhibit D	Form of Opinion of Counsel Regarding Carryover Allocation
Exhibit E	Self Scoring Worksheet – 9%
Exhibit F	Self Scoring Worksheet – 4%
Exhibit G	IRS Notice 88-80 Determination of Income
Exhibit H	IRS Regulations § 1.42-6 Carryover and 1.42-10 Utility Allowance
Exhibit I	Section 42 Internal Revenue Code
Exhibit J	Agreement to Utilize Public Housing Waiting List (Minnesota Housing HTC-11)
Exhibit K	Previous Participation
Exhibit L	Project Team Resumes
Exhibit M	Transfer of Interest Form (Minnesota Housing HTC-27)
Exhibit N	Rent and Income Limits
Exhibit O	Guidelines for Determining Section 501(c)(3) Status
Exhibit P	Treasury Regulation §1.42-5, Section 42 Housing Tax Credit Program Compliance Manual for Minneapolis – Saint Paul Housing Finance Board
Exhibit Q	Declaration of Restrictive Land Use Covenant
Exhibit R	Worksheet for Qualified Basis (Minnesota Housing LIHC-28)
Exhibit S	Final Cost Certification (Minnesota Housing HTC-9)
Exhibit T	Certification by Owner/Applicant for Issuance of IRS 8609 (Minnesota Housing HTC-3)
Exhibit U	ACP50 Map
Exhibit V	Rent Floor Election/Certification (Minnesota Housing HTC-26)

Exhibit W	Maintenance and Operating Expense Review and Underwriting Certification (HTC-29)
Exhibit X	Opinion of Counsel - Placed in Service
Exhibit Y	Affirmative Fair Housing Marketing Plan (AFHMP) - Multifamily Housing (HUD-935.2A)
Exhibit Z	Equal Employment Opportunity Policy Statement
Exhibit AA	Multifamily – Intended Methods Worksheet: MN Overlay to Green Communities
Exhibit AB	MN Housing’s Average Income Rent and Income Grid
Exhibit AC	MN Housing’s Average Income Certification Form
Exhibit AD	Tenant Selection Plan supporting documentation
Exhibit AE	VAWA Certification