**DEPARTMENT OF PLANNING & ECONOMIC DEVELOPMENT** 

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#### East Grand Avenue Overlay District Zoning Study

#### Advisory Committee

Meeting #7: March 28, 2023

Notes:

#### 1. Principles Work Session

- Michael (consultant) described the process for compiling committee member input on principles/topics (see Attachment 1)
- Seven principles had general support
- <u>Principle idea #1: human/people-scaled built environment</u>
  - General support for setbacks and building frontages that are pedestrian-oriented
  - $\circ$   $\;$  General support for patios/public spaces that front Grand Avenue
  - Some separation between private and public realm may be helpful
  - Outdoor seating, even within the public realm, may be desirable (would encroach on sidewalk and may be challenging, though)
  - Draft revised principle: support pedestrian-scaled built environment
- Principle idea #2: manage parking on-street and behind buildings
  - General support for parking to be located to the rear of buildings and/or underground
  - o General support for no drive-through uses along Grand Avenue, except for banking
  - Common or shared parking areas may be desirable
  - Mid-block parking access is important too; may be necessary to have access from Grand Avenue in some cases rather than alleys
  - Draft revised principle: manage parking on-street, behind buildings, or underground

#### CITY OF SAINT PAUL

#### MELVIN CARTER, MAYOR

### AN AFFIRMATIVE ACTION & EQUAL OPPORTUNITY EMPLOYER

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- <u>Principle idea #3: active ground floor buildings</u>
  - General support for prominent entries, corners, and frontage elements that activate ground floor spaces
  - General support for window openings and transparency along Grand Avenue
  - Interest in design standards that relate to activated ground floor spaces, but only for blockscale building types
  - Draft revised principle: activate ground floor uses in appropriate building types
- Principle idea #4: quality design and building materials
  - Quality building materials/elements, such as masonry, brick, stone, pilasters, etc., are desirable, but there also is interest in diverse building design/materials
  - Using an overlay to hold design to a higher standard can be effective
  - These types of detailed design standards can be difficult to do successfully without additional professional support
  - General support that this principle needs future study
  - Draft revised principle: study most effective building materials for Grand Avenue in the future
- Principle idea #5: building heights that fit into the corridor
  - General support for allowing more than three stories along Grand Avenue, with some tradeoffs to decrease intensity of buildings (e.g., stepbacks, design standards, landscaping/screening, etc.)
  - Rear setbacks and stepbacks help allow light to the properties across the alley; interest in making sure larger buildings are set back far from rear neighbors
  - Large rear setback standards may require new buildings to be longer/wider (if not allowed to be deeper in the lot) and increase developer interest in lot consolidation in order to achieve larger buildings that are financially viable
  - Committee member idea to limit new development to three stories, with four stories allowed only if former parking requirements are met; a committee member expressed that three stories may not be the perfect number, there are many examples of successful, taller buildings along Grand Avenue and in the surrounding area; a committee member communicated that land costs in the area preclude smaller development, if land was cheaper then a three or four story building could be viable; a committee member expressed that limiting development to three stories would help preserve the history of the area, especially because the area is already dense; City staff communicated that the City has no interest in readopting the outdated parking requirements that were decertified in 2021
  - Interest in removing specifics about floor height; no need to be so detailed (9' is typical for market rate housing, 8' is typical for affordable housing, slide mentions 11')
  - Draft revised principle: ensure new buildings are sensitive to existing neighborhood context

- <u>Principle idea #6: intensity/diversity of development at strategic locations</u>
  - General support for higher intensity buildings on corner lots at major intersections rather than on midblock, interior lots
  - $\circ$  Some support for limiting which corners the added intensity can be provided
  - o Interest in removing the specific mention of certain intersections
  - Important to note that any property owner could request to rezone their lot and people could provide input on the proposed rezoning at that time; some interest in letting the underlying zoning districts control new development rather than an overlay
  - Draft revised principle: allow for intensity/diversity of development at strategic locations
- Principle idea #7: traditional/existing character and local identity
  - The Grand Avenue area has a range of styles and eras of architecture with diverse frontages (e.g., elevated terraces/front yards, shopfronts, etc.)
  - Interest in maintaining what currently exists and applying the beneficial attributes of existing development to new development
  - Some of the ideas on the slide relate more to house-scale buildings in midblock areas
  - o Interest in removing potentially coded terms, such as "traditional character"
  - Draft revised principle: strive to maintain existing local identity
- Michael provided an overview of some implementation options

#### 2. Next Steps

- Michael and City staff stated that this would be the final committee meeting and thanked committee members for their time and commitment to improving Grand Avenue
- Michael will compile the feedback received during the meeting and send out the updated list of principles to committee members for a 10-day review, then he will finalize the list of principles in response to written feedback
- City staff provided an overview of next steps for the Zoning Study (see Attachment 2)



# East Grand Avenue Overlay Zoning District Advisory Committee March 28, 2023

Agenda: Meeting #7

- 1. Review commonly supported principles
- 2. Discuss options for apply principles
- 3. Review next steps

1.Alex Peeper 2.Ari Parritz **3.Brian Wenger** 4.Bridget Allan Ales 5.Carolyn Robertson 6.Chad Miller 7.Dan Marshall 8. Dominic Ciresi 9.Elysia Gallo 10.Kathryn Olmstead **11.Sara Joy Proppe** 12.Zack Farrell 13.Ian Ball

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#### Committee Meeting Presentation - Attachment 1

#### Human/people scaled built environment



- Well defined edges, walls, and enclosures
- Allow setbacks and patios specifically for outdoor gathering
  and dining



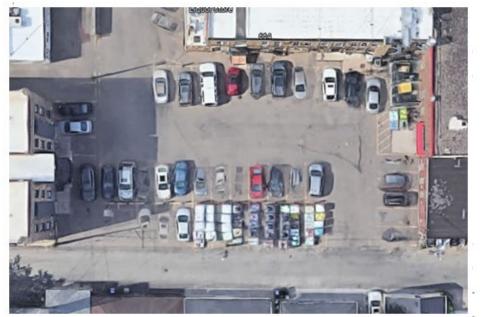


• Clear separation from private patio and public sidewalk

#### Manage parking on-Street & behind buildings



- Parking should be located behind principal buildings
- Surface parking should not be allowed to front Grand Avenue
- Drive thru uses should not be allowed direct access from Grand but may be serviced from the alley



· Parking on rear half of lot with access from the alley



 District parking solutions can include structures (A) and dedicated surface lots (B)

#### Active ground floor buildings



- Primarily applies to mixed use and commercial buildings
- Minimum shopfront window transparency (60-70%); posters and other ad displays should not block window transparency
- Prominent entries oriented to the public sidewalk
- Appropriately scaled signs and awnings
- Dining patios and terraces should not encroach into the public space





#### Quality design & building materials



- Masonry, brick and stucco as primary face materials
- Commercial buildings should feature well defined bays, pilasters, window awnings, brackets and cornice details
- Residential buildings should use building form to define scale elements such as bays, balconies, entries and window arrangements





Committee Meeting Presentation - Attachment 1

#### Building heights that fit the into the corridor



- Buildings may exceed three stories with step backs above the third floor
- Typical floor to floor dimensions should allow for a minimum of 11 feet





 Taller buildings should be setback from the alley to allow for parking and include stepbacks to respond to the residential neighborhood buildings

#### Intensity/diversity of development at strategic locations



 More dense and taller buildings should be guided for major intersections near or including: Lexington, Oxford, Avon, Grotto and St. Albans





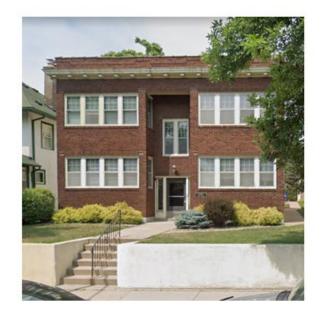
 Taller form at the corner transitions to three story bays along the street front with a fourth floor stepback

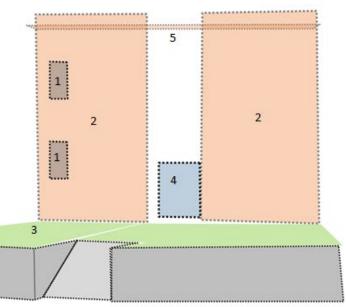
#### Committee Meeting Presentation - Attachment 1

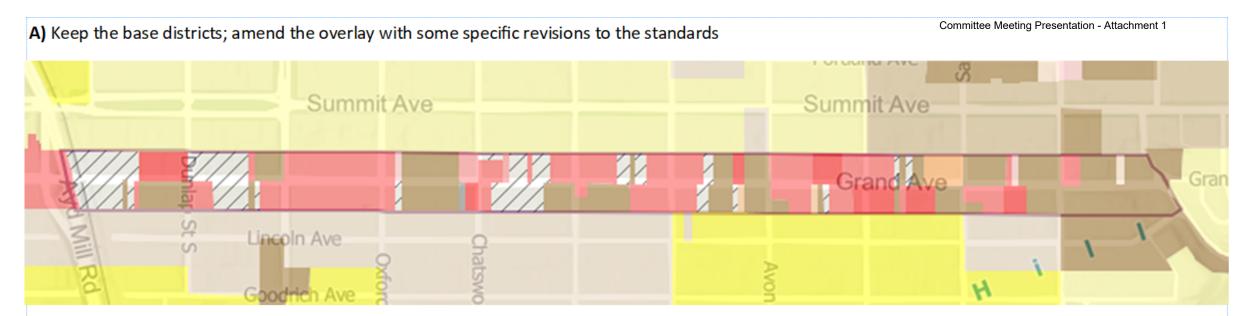
#### Traditional/Existing character & local identity



- Existing building forms should include the following:
- Vertical window proportions (1)
- Vertically oriented building bays (2)
- Elevated terraces and/or front yards (3)
- Front entries that are well defined and legible from the street (4)
- Entrances that are a step or two above finished grade (4)
- Details should include horizontal expressions with cornices, courses and material change (5)







#### East Grand Avenue Overlay District standards

(a) Design standards. The TN2 design standards in section 66.343 apply.

(b) Building regulations.

The maximum building footprint shall be twenty-five thousand (25,000) square feet.
 Total building size, above ground, shall be limited to seventy-five thousand (75,000) square feet, including parking.

(3) Building height shall be limited to three (3) stories and to thirty (30) feet for commercial buildings, three (3) stories and thirty-six feet (36) for mixed commercial-residential mixed use buildings, and three (3) stories and forty (40) feet for residential or institutional buildings. No additional height based on setbacks is allowed.

(c)Parking. The provision in section 63.204(a) that exempts a change in use to a new use that requires five (5) or fewer spaces more than the existing use from providing the additional spaces shall not apply.

#### **Option B)** Revise overlay district boundaries and standards



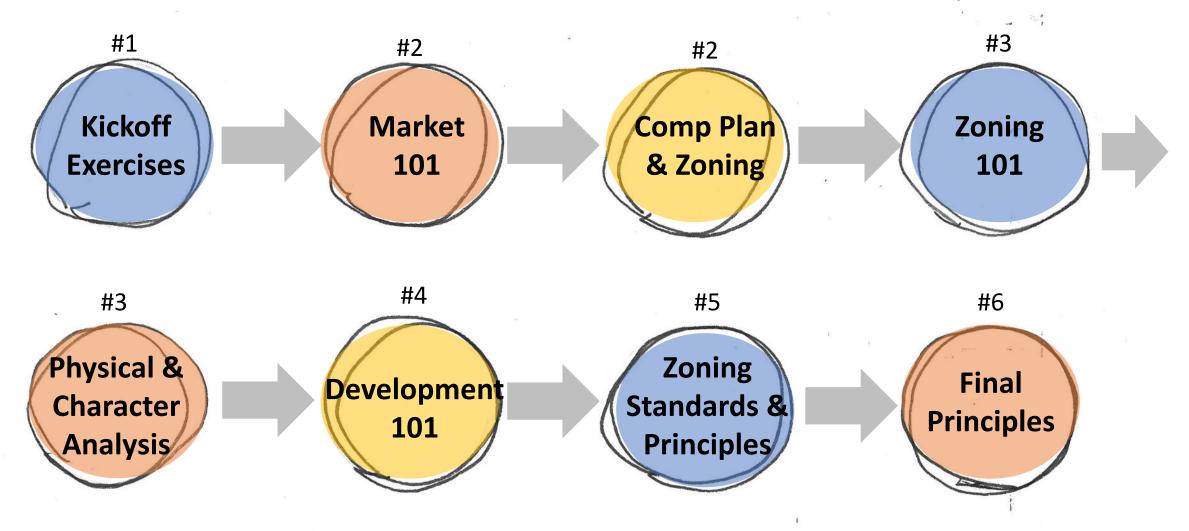


### Area A: mainly mid-block



#### Area B: mainly intersections & related lots





**Committee Milestone Path** 

## Meetings 1, 2, 3, 4, 5.....

### .....Meeting 6.....

.....Meeting 7

### Task, Activities & Exercises

- What makes Grand special
- Keep & Change Exercise
- Continuum statements
- Grand Avenue context survey
- Principles exercise

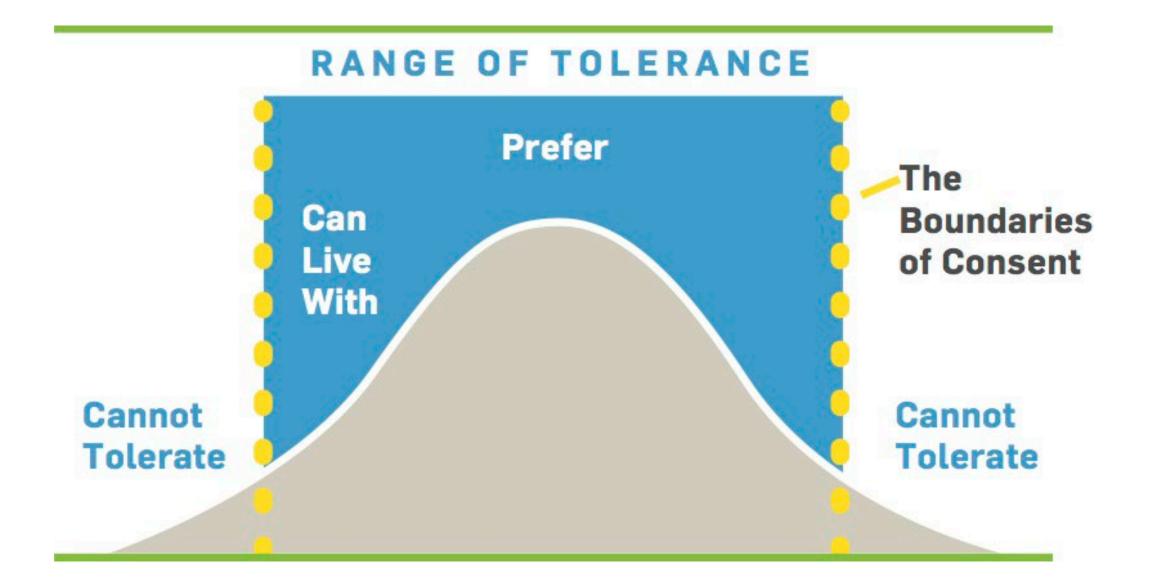
### **Topics & Presentations**

- Topics: comp plan, zoning, TN design standards, etc.
- Real Estate market
- Developer discussion
- Affordable housing presentation
- History of Grand Ave
- Micro-scale analysis
- Character givers overview

Words Ideas Preferences + Topics for Principles

Response to Principles + Discussion, Refinement

Agreed upon Principles **Consensus:** general agreement; the judgment arrived at by most of those concerned



# Anticipated Timeline (as of March 2023)

