

Council Resolution

Presented By Robert Sylvester

Referred To _____

Committee: _____

Date _____

Out of Committee By _____

Date _____

WHEREAS, the St. Paul City Council, while fully supporting the goal of improved citizen participation for the City of St. Paul, has been unable to reach agreement on the fundamentals of the formal city-wide citizen participation structure, and

WHEREAS, there is a need to proceed with deliberate speed in adopting a citizen participation structure,

NOW, THEREFORE BE IT RESOLVED, that the Office of the Mayor is requested to prepare a plan in each of the seventeen districts as designated in the citizen participation forum Boundary Committee recommendation of April 9, 1975, for communication with the residents of these districts to provide early notification and involvement by residents of the districts in planning for land use, physical and social services, zoning changes, public improvements and parks, playgrounds and open space, on or before August 15, 1975, and

BE IT FURTHER RESOLVED, that the Office of the Mayor is requested to use the seventeen districts either singularly or in combination as a basis for citizen input for preparation of the Community Development Year 2 Program, and

BE IT FURTHER RESOLVED, that while the Council at this time recognizes the need for a "cooling off period," it reaffirms its desire to reach a consensus on this important issue in the relatively near future, and

BE IT FURTHER RESOLVED, that the St. Paul City Council hereby requests the Office of the Mayor, all interested individuals and groups, and all other interested parties to work with the City Council in a sincere effort to achieve this desired consensus, and

BE IT FURTHER RESOLVED, that the St. Paul City Council hereby agrees to hold an open hearing on this issue in not less than 45 days and not more than 60 days following the date of the adoption and publication of this resolution, and

COUNCILMEN

Yeas

Nays

Hunt

Konopatzki

Levine

Meredith

Sprafka

Tedesco

Mme. President Butler

Adopted by Council:

Date _____

Certified Passed by Council Secretary

By _____

Approved by Mayor:

Date _____

By _____

Requested by Department of:

By _____

Form Approved by City Attorney

By C. Eugene Begonia

Approved by Mayor for Submission to Council

By _____

WHITE - CITY CLERK
PINK - FINANCE
CANARY - DEPARTMENT
BLUE - MAYOR

CITY OF SAINT PAUL

Council File NO. 265779

Council Resolution

Presented By _____

Referred To _____ Committee: _____ Date _____

Out of Committee By _____ Date _____

BE IT FINALLY RESOLVED, that it is the hope of the City Council that differences may be resolved and agreements may be reached on this issue within that time span and that this important program may proceed with deliberate speed.

COUNCILMEN

Yeas	Nays	
Hunt		
Woodcock Christensen	6	In Favor
Levine		
Woodcock Roedler	1	Against
Woodcock Sylvester		
Tedesco		

Mme. President ~~Woodcock~~ Hozza **AUG 22 1975**

Adopted by Council: _____ Date _____

Certified Passed by Council Secretary

By _____

Approved by Mayor: _____ Date **AUG 23 1975**

By _____

Requested by Department of: _____

By _____

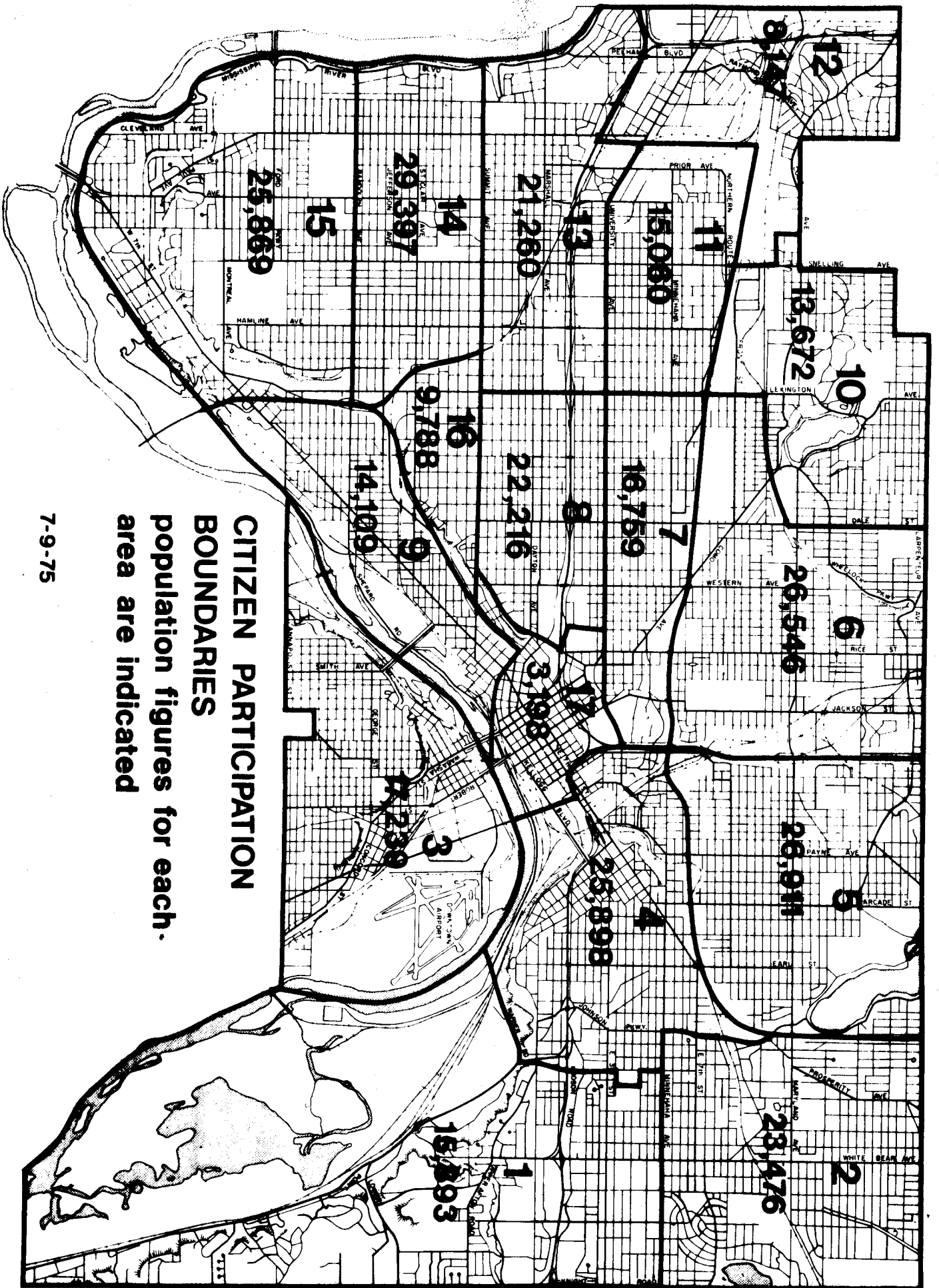
Form Approved by City Attorney

By _____

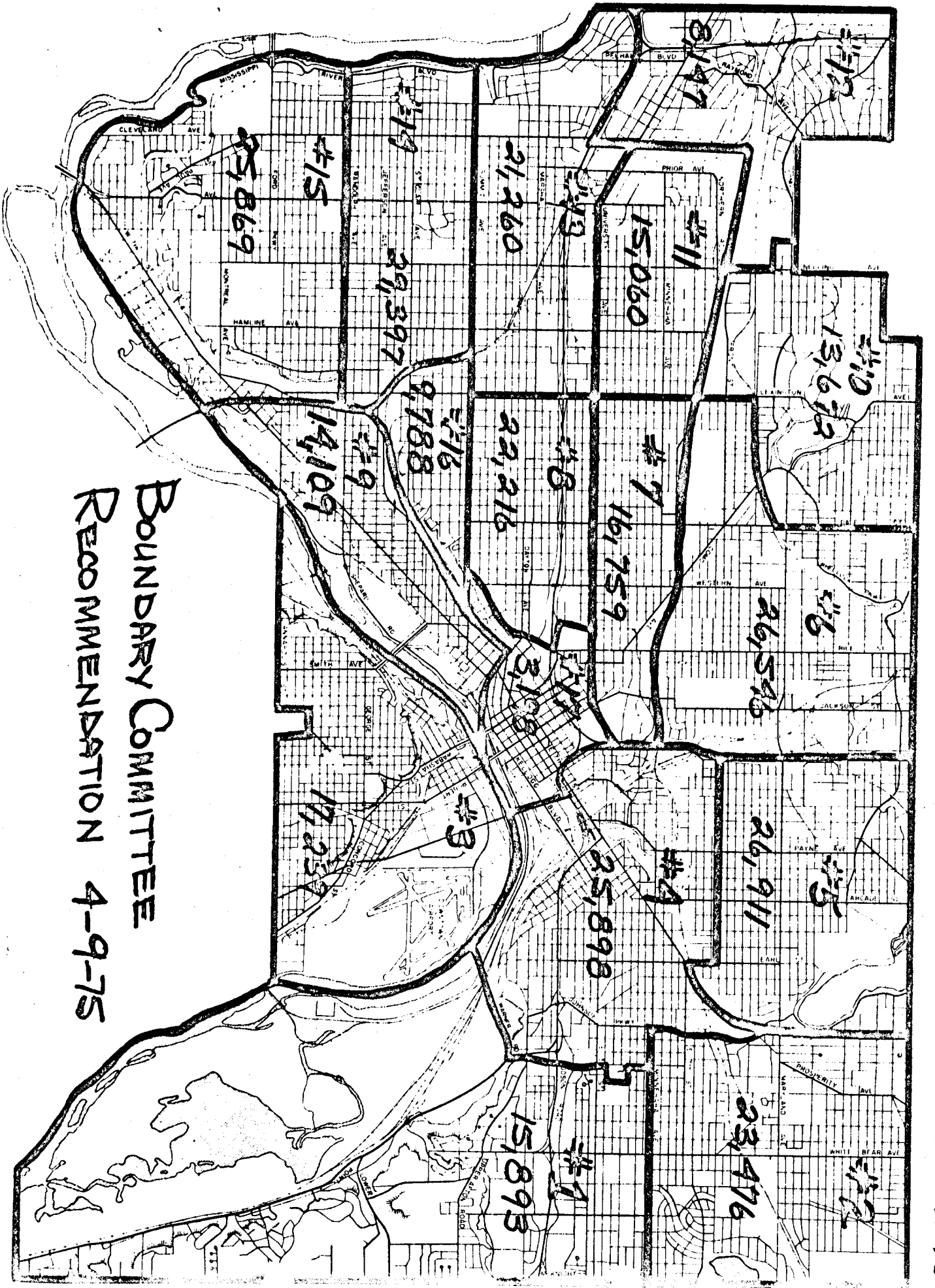
Approved by Mayor for Submission to Council

By _____

PUBLISHED AUG 2 1975



**CITIZEN PARTICIPATION
BOUNDARIES**
population figures for each
area are indicated



BOUNDARY COMMITTEE
RECOMMENDATION 4-9-75

4-11-75

GUIDELINES FOR DISTRICT COUNCIL SYSTEM

With the adoption of these guidelines, there shall be established an advisory district council system in the City of Saint Paul. Each district council shall represent residents of neighborhoods geographically defined on the attached boundary map. Further, the City Council shall act as final arbiter of any subsequent boundary disputes between neighborhoods. It is also proposed that existing community council boundaries be respected.

Membership and Organization

1. At least 51 percent of the district council administrative board shall be selected in an election process. Each district shall determine its method of election process.
2. The appointed members of the district council administrative board shall be determined by the individual district.
3. One person can serve on only one district council administrative board with the exception of the downtown district.
4. There shall be a thirty-day residency requirement for any person voting on any issue before the district council. However, the residency requirement shall be waived in the case of nonresident area businessmen and nonresident owners of real property, provided that nonresident area businessmen and nonresident owners of real property must have conducted business within the area or have owned real property within the area for a minimum of thirty days.
5. Members of the district council administrative board must be residents of the area for six months or have owned real property within the area for a minimum of six months or have been engaged in business within the area for a minimum of six months.
6. Nonresident area businessmen, including property owners of real property, shall be allowed to participate in district council proceedings. The degree of participation shall be determined by the individual districts. However, no person shall be allowed to vote in more than one district election process; or more than one district general membership process; or serve on more than one administrative board, with the exception of the Downtown district board.
7. All district councils shall have affirmative action requirements as follows:
 - a. Each district council shall have, as a voting member in its district, a representative of the protected classes residing within that district, which includes:

low income, public assistance, women, racial minorities, senior citizens, and disabled (handicapped).

- b. No person can be excluded because of race, creed, color, sex, religion, national origin or ancestry, sexual or affectional preference, criminal record, or disability.
 - c. The activities of the district council shall be governed by the affirmative action provisions of the Community Development Housing Act of 1974, applicable federal statutes, the Saint Paul Human Rights Ordinance, and the Minnesota Human Rights law.
8. Residents under the age of 18 may be allowed to participate but will not have the power to vote. They also may be appointed to the district council administrative board. The extent of their participation will be decided by the individual district.

In formulating these guidelines, it is the understanding of the City Council that the Downtown district advisory council shall be made up of representatives of the various neighborhood districts in addition to membership of downtown residents, businessmen and property owners. When the structure and functions of the Downtown District Advisory Council are determined, relevant language shall be prepared and made a part of these guidelines subject to the approval of the City Council.

Structure of the District Councils

- 1. The district council administrative board shall have by-laws to further define its structure.
- 2. The district council administrative board may become legally incorporated.
- 3. The size of the district council administrative board shall be determined by the individual district.
- 4. There will be only one contract for each district for recognition by the City.
- 5. The individual district council shall determine any further definition of structure, such as terms of office, etc.
- 6. The City of Saint Paul shall recognize the authority of the district councils.
- 7. The downtown district board shall include a representative of the downtown residents and one representative from each

of the other districts and whatever additional membership deemed desirable by the downtown district council.

8. The existing community council structures and powers shall be respected.

Supporting Staff and Budgeting of the District Councils

The allocation for funding the district councils will be \$267,000, as budgeted in the Community Development Year I Budget passed by the City Council.

These funds shall be allocated in the following manner subsequent to the execution of a contract for that district:

<u>DISTRICT</u>	<u>PERCENT</u>	<u>AMOUNT FROM \$267,000</u>
1 Battle Creek	1.09	2,910.30
2 Hayden Hgts./Hazel Park	2.10	5,607.00
3 West Side	7.20	19,224.00
4 Lower East Side/Dayton Bluff	6.69	17,862.30
5 Phalen Park	4.92	13,136.40
6 North End	10.57	28,221.90
7 Thomas-Dale	11.11	29,663.70
8 Summit-University	29.74	79,405.80
9 West Seventh	9.50	25,365.00
10 Como	.64	1,708.80
11 Hamline-Midway	3.51	9,371.70
12 St. Anthony Park	7.37	19,677.90
13 Lex.-Hamline/Merriam Park	1.46	3,898.20
14 Highland-Groveland	.99	2,643.30
15 Highland Park	.88	2,349.60
16 Crocus Hill/Ramsey Hill	2.13	5,687.10
17 Downtown	(0)	(0)

Budgeting and Auditing Procedures

Upon adoption of these guidelines, the Office of Community Development shall prepare detailed budgeting and auditing procedures for district councils. Upon completion of these procedures they shall be submitted to the City Council for review and approval.

Specifically, however, no "per diems" shall be allowed, and reimbursement for expenses incurred by district council members shall be restricted to the following:

1. Per diem payments to district council members shall be prohibited.

2. District councils shall be specifically permitted to budget for and reimburse district council board members for legitimate expenses incurred by official duties.

Areas of Participation

1. The City and the district council shall, in each individual case, enter into an annual contract which outlines the activities to be undertaken by the district council. The contract shall include the terms of these guidelines.
2. These activities shall include the eligible activities under the Community Development Housing Act of 1974 and other activities deemed mutually beneficial.
3. In addition, current project area committees (PAC) contracts or parts thereof operative in the neighborhood development program (NDP) areas shall be included in any of the contracts entered into pursuant to these guidelines if the district council so desires and so long as such contracts do not conflict with these guidelines.

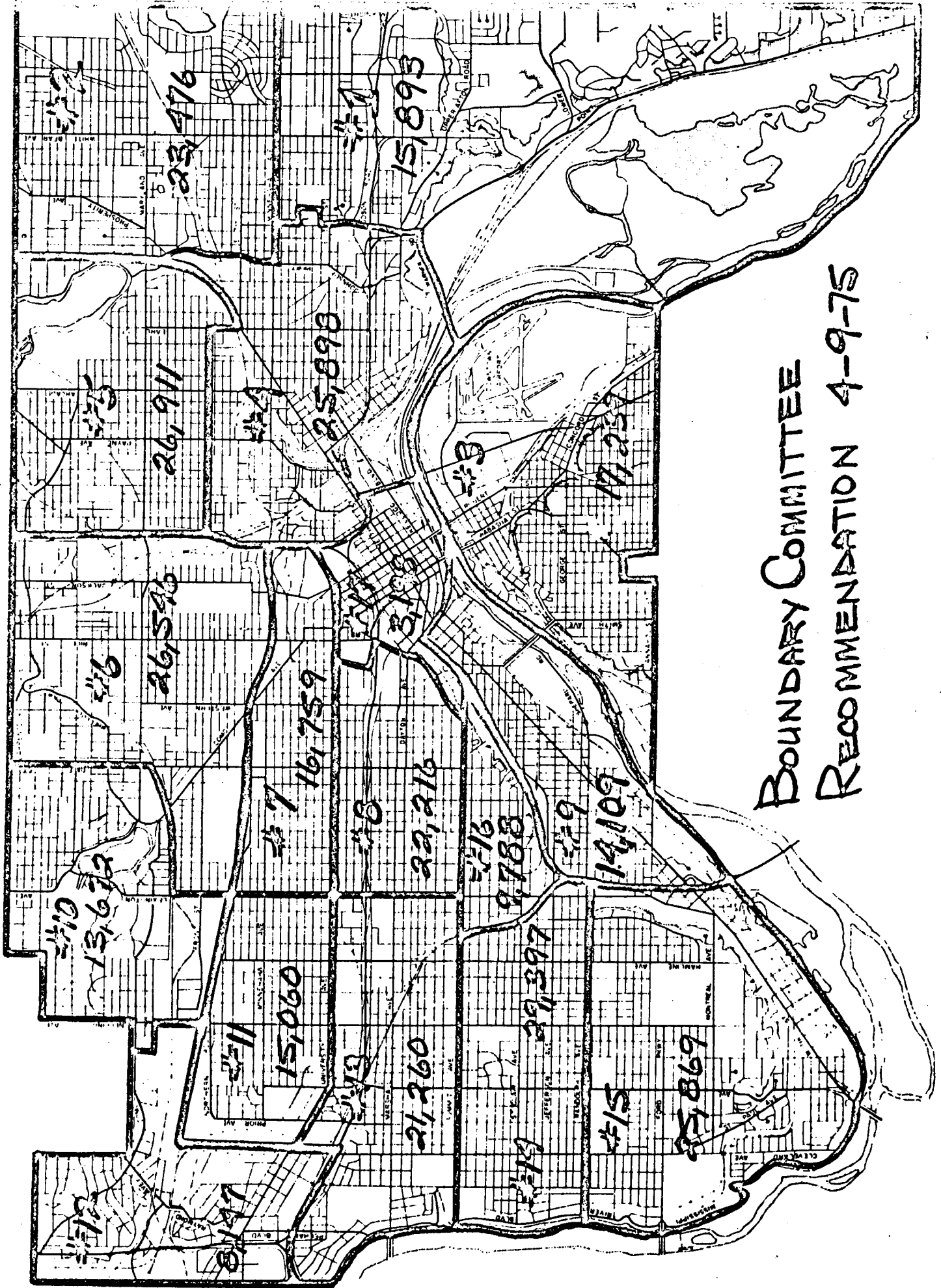
Contracting With the City

The district organization will hold open forum meetings to organize and set up the election process, then hold an election, and the elected members shall hold an open forum to explain why it is petitioning for a contract and describe how it is representative in a written petition to the Saint Paul City Council, stating:

1. Why the group feels it is representative of the age, ethnic, social and economic elements of their district.
2. That the district group has given ample public notice to the residents of the area that it is petitioning for.
3. That the district group will meet on a regular basis.
4. That the group will publish reports of its meetings on a regular basis.
5. The district boundaries, including a boundary map.
6. That the group was organized pursuant to these guidelines.

The City Council shall have the sole right to approve or reject such petitions, following review of such petitions by the City Council.

4-11-75



BOUNDARY COMMITTEE
RECOMMENDATION 4-9-75



LAWRENCE D. COHEN
Mayor

C.7. 265779
CITY OF SAINT PAUL
OFFICE OF THE CITY ADMINISTRATOR

10-3-75

THOMAS J. KELLEY

365 City Hall, Saint Paul, Minnesota 55102

(612) 298-4928

October 3, 1975

TO: COUNCIL PRESIDENT DAVID H. HOZZA
MEMBERS OF CITY COUNCIL

FR: THOMAS J. KELLEY *K*

RE: CITY COUNCIL'S REQUEST FOR GRAPHIC ILLUSTRATIONS SHOWING HOW
CITIZEN PARTICIPATION RELATES TO EXISTING CITY PROGRAMS

This is in response to Council's request for a presentation by the Administration of graphic illustrations indicating how the Citizen Participation Program will mesh and combine with existing City programs.

Attached is a report prepared by Mr. William Q. Patton depicting the various relationships between governmental units.

CC: Mayor Lawrence D. Cohen

Attachment



LAWRENCE D. COHEN
Mayor

CITY OF SAINT PAUL
OFFICE OF THE CITY ADMINISTRATOR
COMMUNITY DEVELOPMENT SECTION

366 City Hall Annex
Saint Paul, Minnesota 55102
(612) 298-5586

MEMORANDUM

To: Council President David H. Hozza and
Members of the City Council

From: Mr. William Q. Patton, Community Development Coordinator *W. Q. P.*

Date: October 2, 1975

Re: Council Request for Graphic Illustrations

At the July 22 City Council meeting, a motion was moved and passed which stated, in essence, that the Mayor and City Administrator prepare graphic illustrations that would depict the various relationships between governmental units, especially the relationships anticipated with the establishment of the proposed citizen participation process.

After considerable discussion and revision, staff was able to finalize charts that seem to portray the various relationships in a clear and understandable manner. The widespread need for such illustrations became obvious during the initiation of the General District Planning Process. Therefore, these charts will not only be useful for Council hearings, but they will also be appropriate for neighborhood meetings and staff orientations as well.

Attached are reductions of the following charts:

1. Abbreviated Organizational Structure (present)
2. Planning Commission Relationships
3. CIB Committee Relationships
4. HRA Board Relationships
5. Abbreviated Organizational Structure (with proposed Citizen Participation Process component)
6. Relationships of the Proposed Citizen Participation Process Component
7. Community Development Block Grant Planning Process for Community Development Year II

Each chart will be explained in detail. If you have need of any further explanation, do not hesitate to contact this office.

WQP/klm
Attachments

Chart One
Abbreviated Organizational Structures (Present)

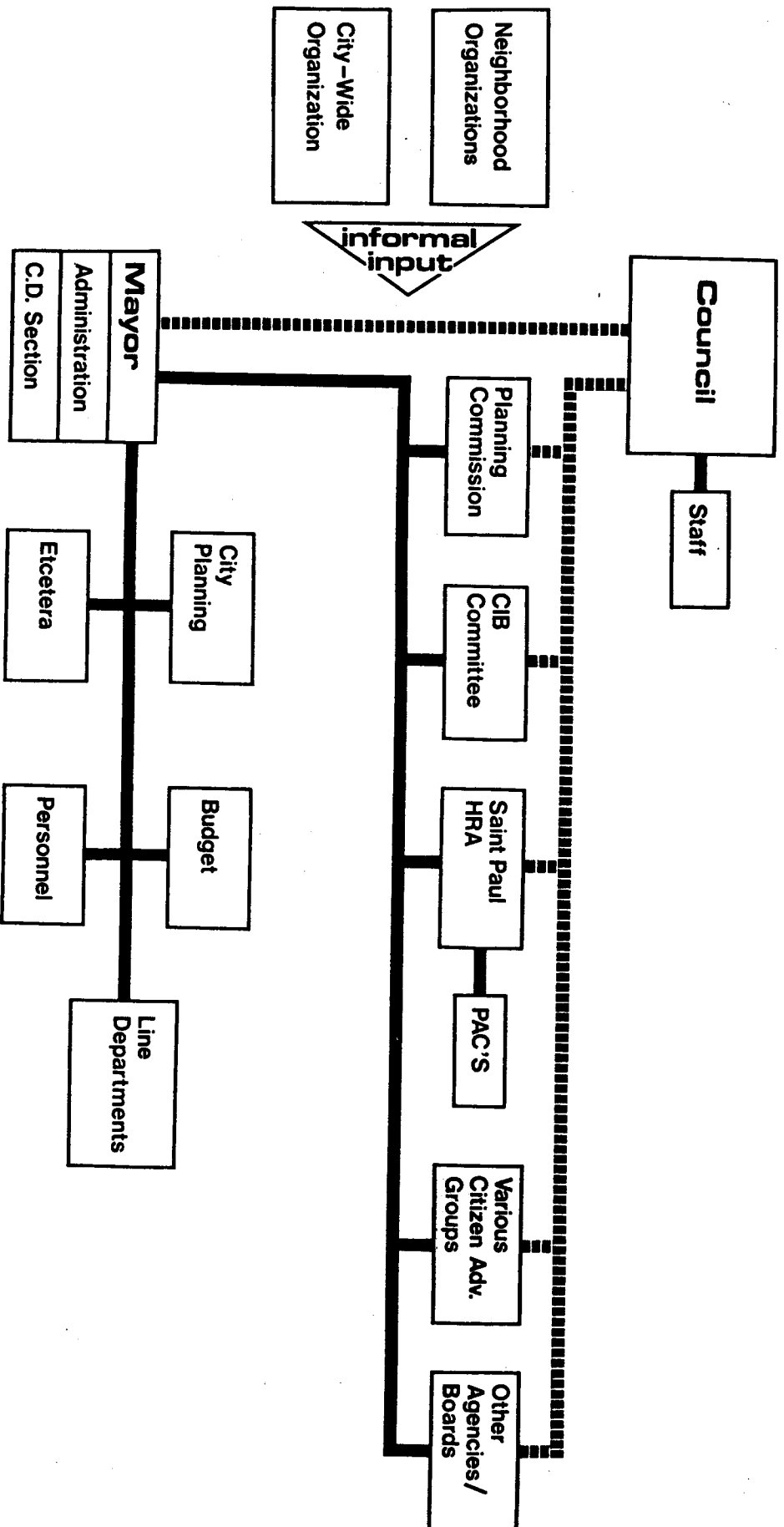


Chart Two Planning Commission Relationships (Present)

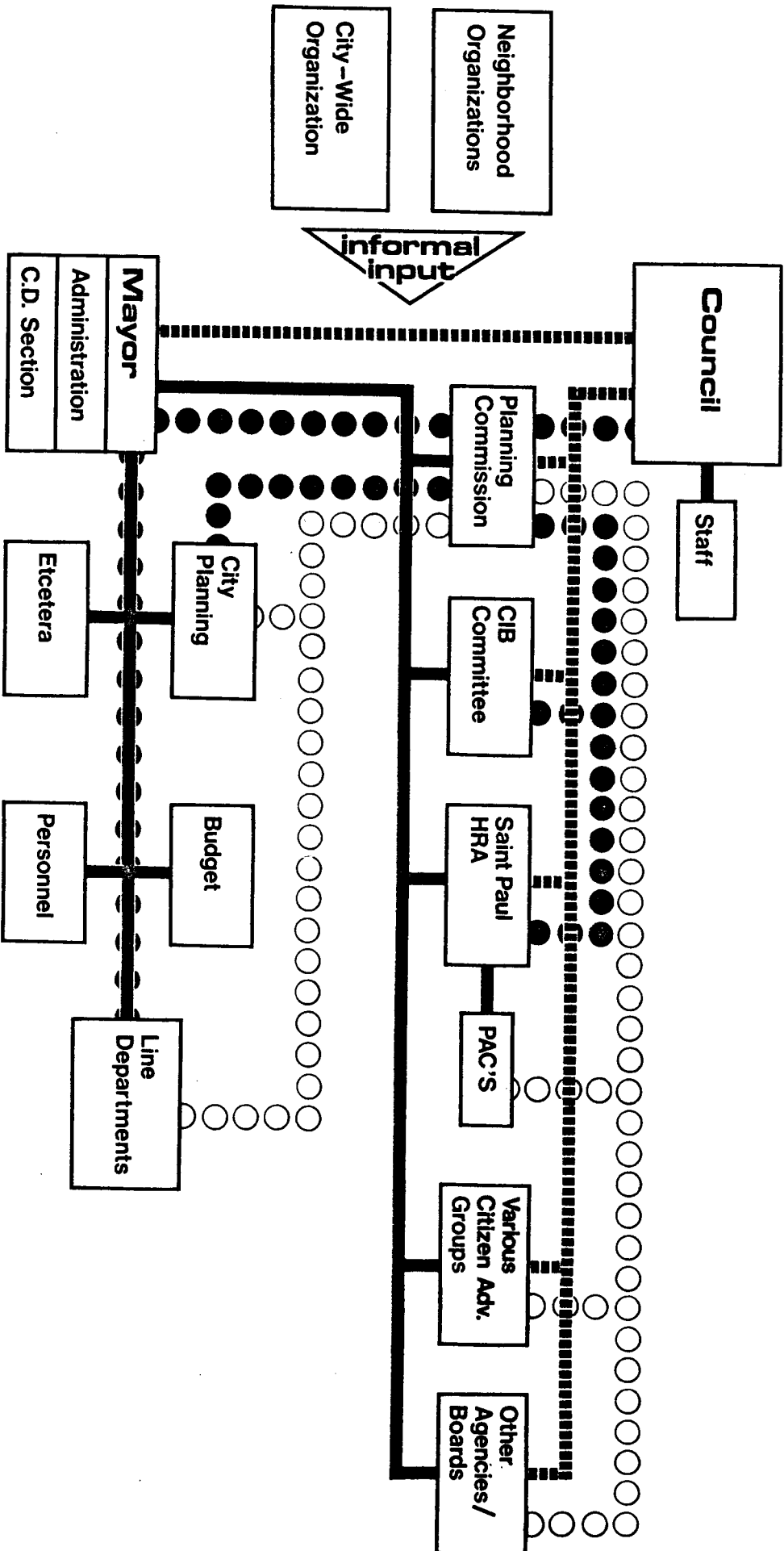


Chart Three

HRA Relationships (Present)

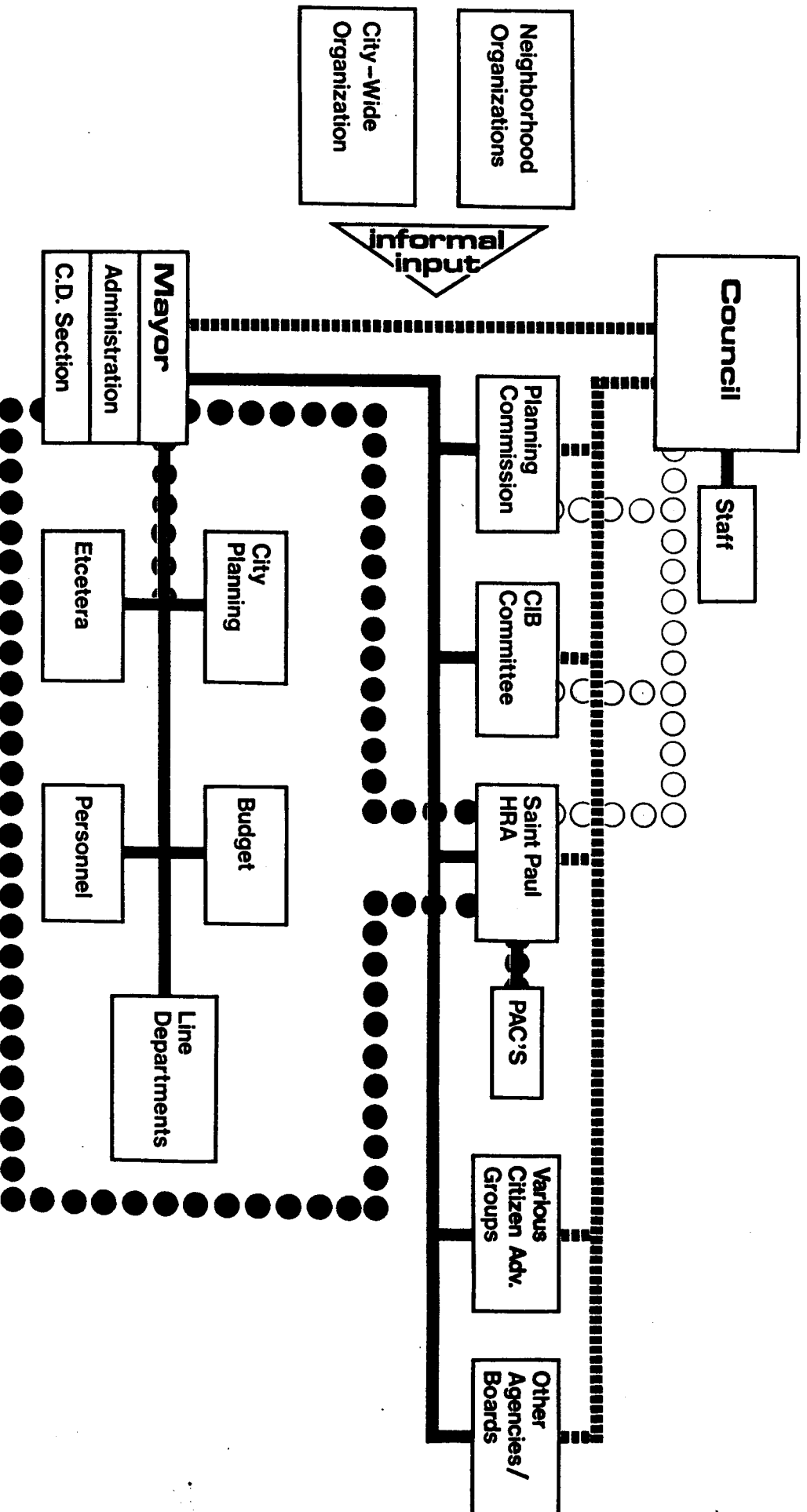


Chart Four

CIB Committee Relationships

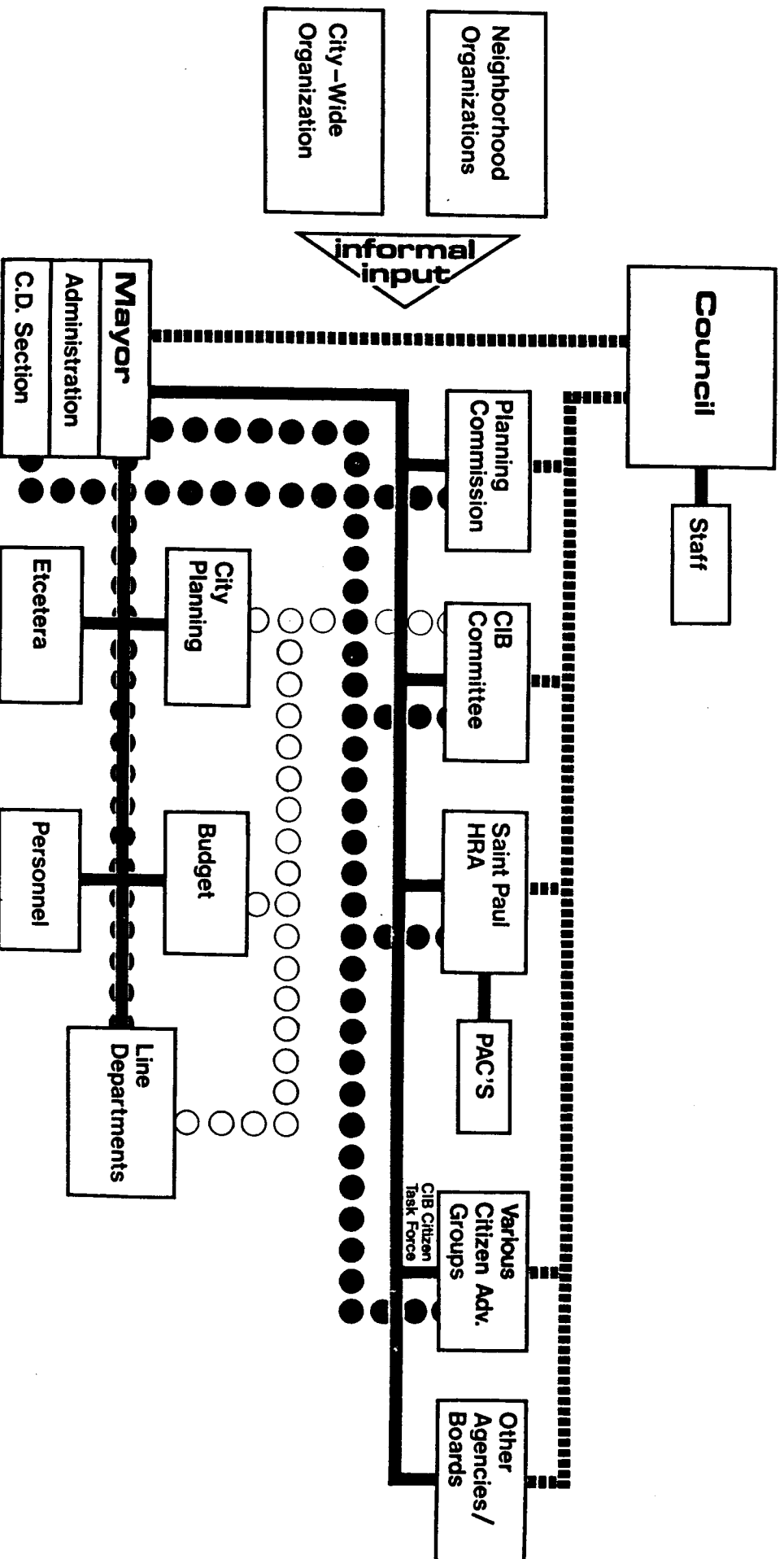


Chart Five

Abbreviated Organizational Structures (Includes Proposed Citizen Participation Process Component)

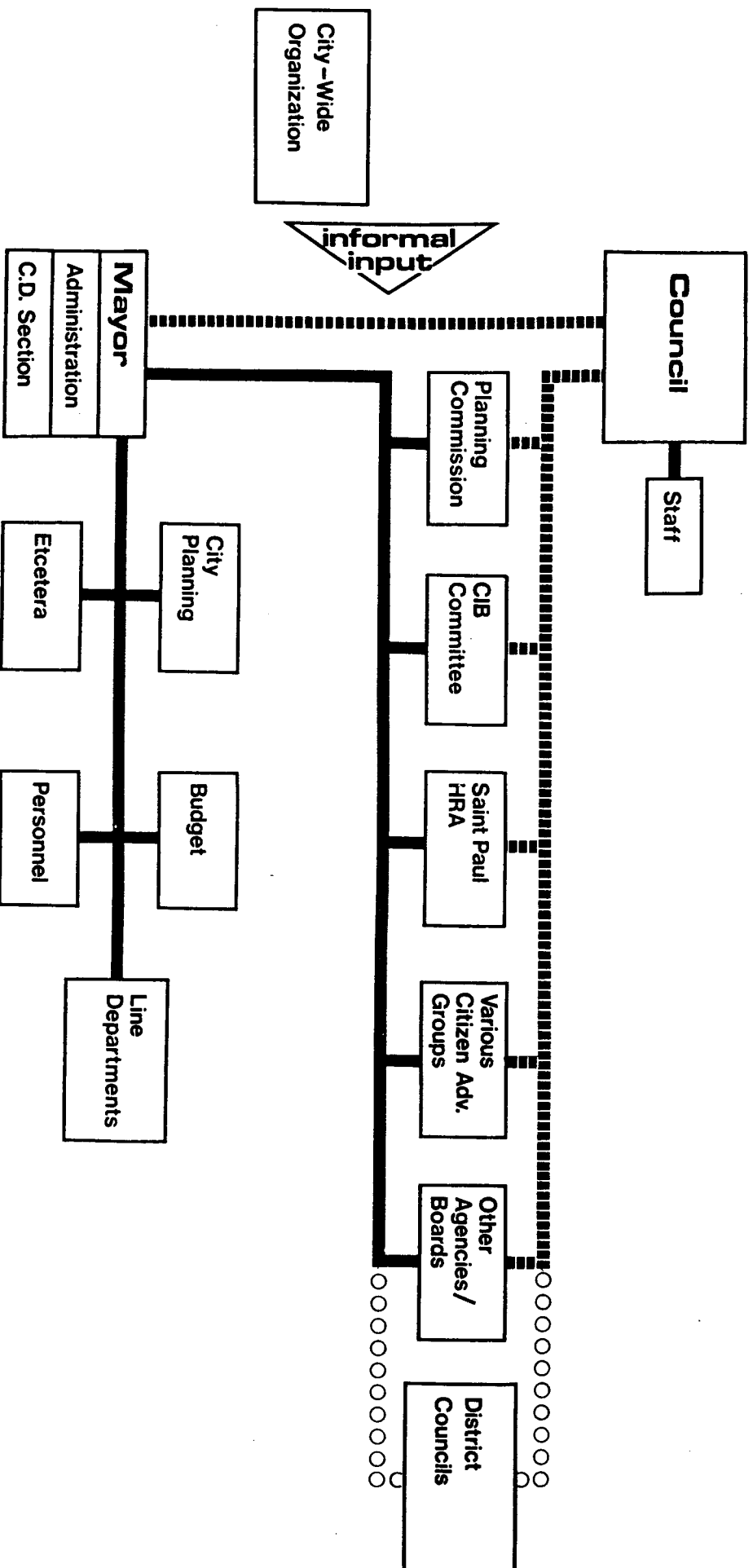
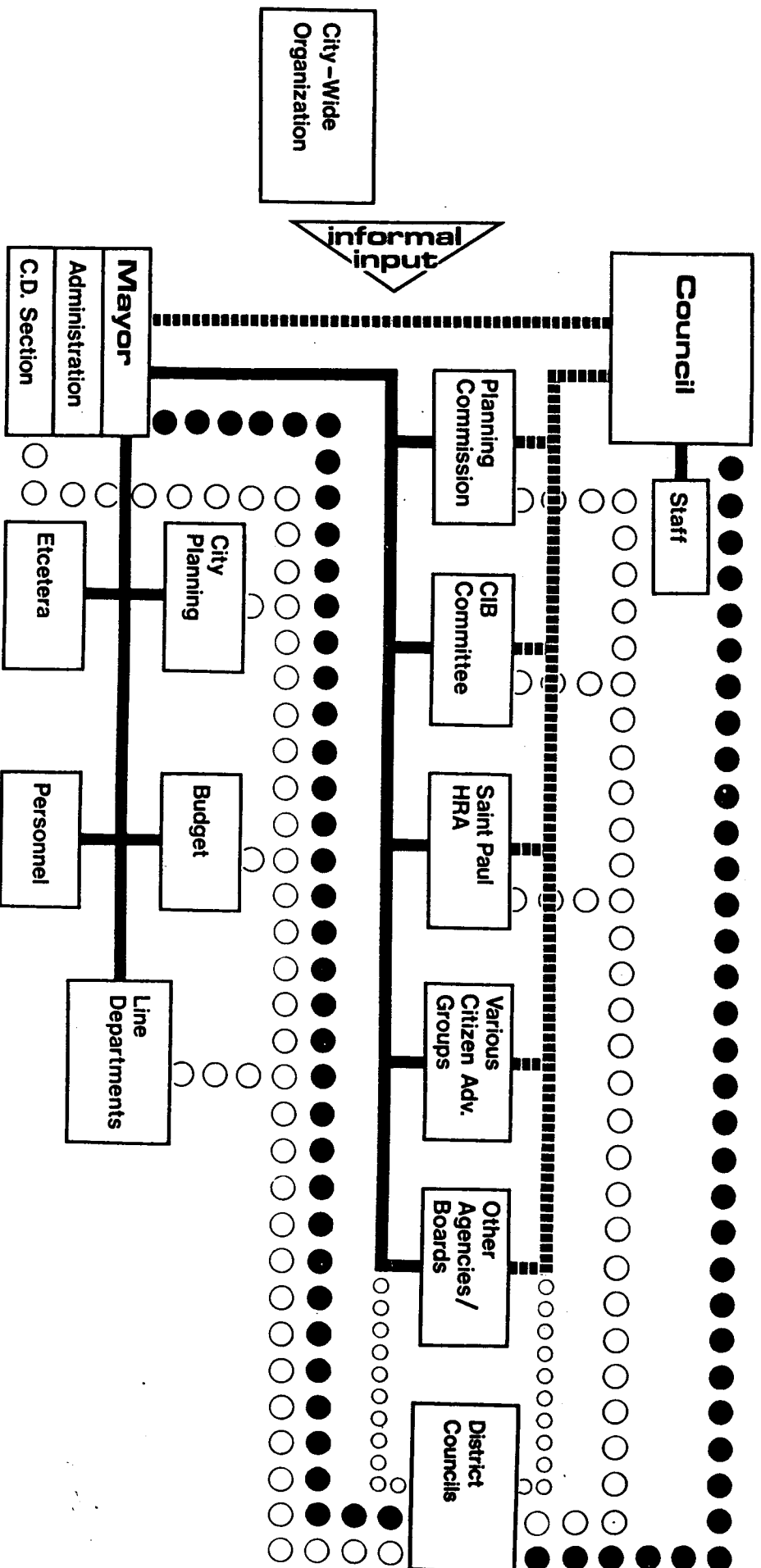
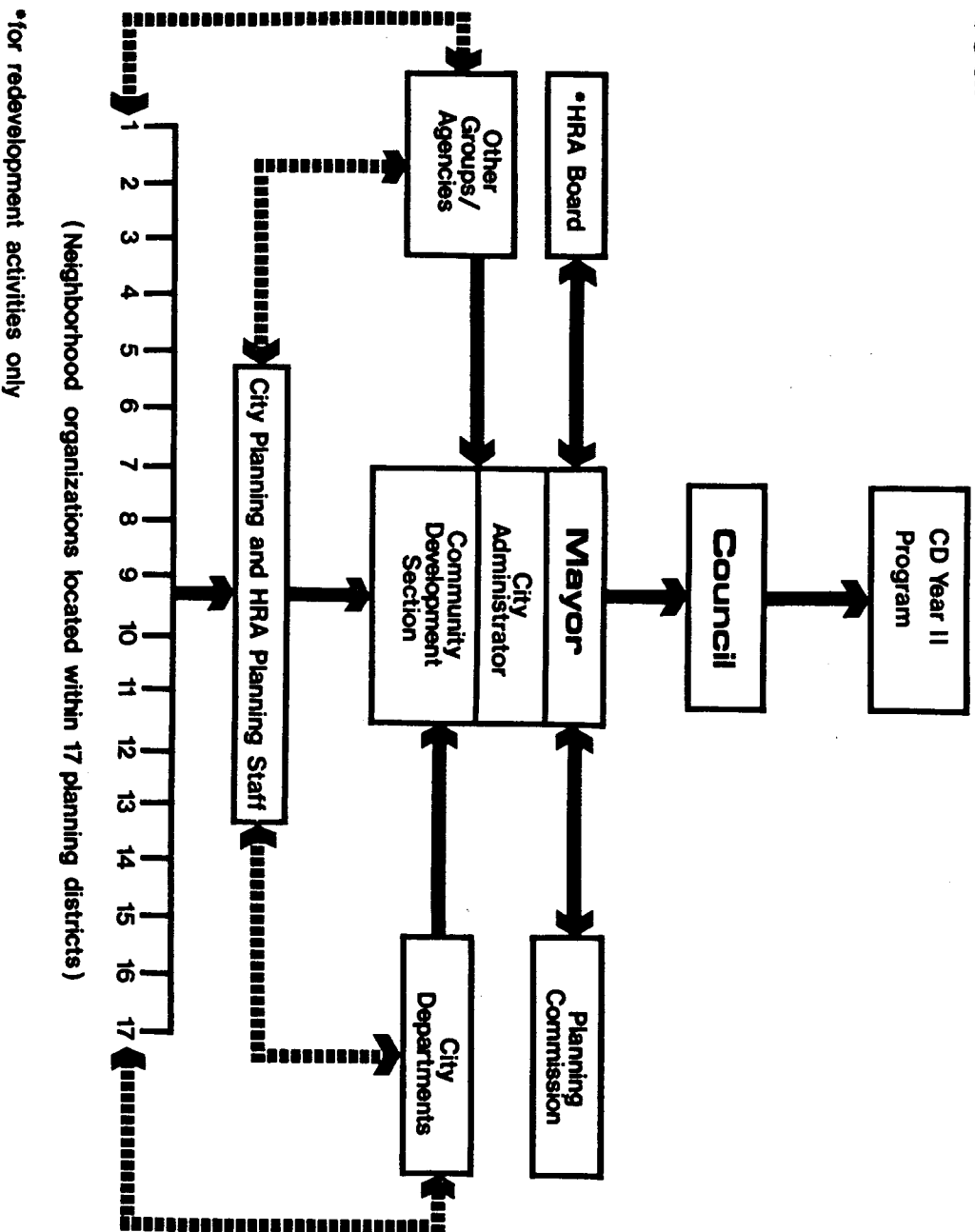


Chart Six

Proposed C.P. Process Component Relationships



Community Development Block Grant Planning Process for CD Year II



over to 7/22/75 - P.M.
NOT ADOPTED

WHITE - CITY CLERK
PINK - FINANCE
CANARY - DEPARTMENT
BLUE - MAYOR

CITY OF SAINT PAUL

Council

File NO.

Council Resolution

Presented By

Referred To

Committee:

Date

Out of Committee By

Date

WHEREAS, neighborhood planning for Community Development Revenue Sharing Year II program must move forward without delay; and

WHEREAS, the Saint Paul City Council has demonstrated a continuing interest in and support of improved citizen participation and has been able to reach agreement on the fundamentals of a formal city-wide citizen participation structure; and

WHEREAS, there is a need to proceed immediately to adopt a citizen participation structure, now, therefore, be it

RESOLVED, that the Saint Paul City Council hereby supports the attached guidelines for citizen participation, and be it

FURTHER RESOLVED, that the Office of the Mayor is requested to prepare a plan for communication with the residents of each district to provide early notification and involvement by residents of a district in planning for land use, physical and social services, zoning changes, public improvements and parks, playgrounds and open space, and be it

FURTHER RESOLVED, that the Office of the Mayor and the Saint Paul Housing and Redevelopment Authority and all other affected city agencies and departments are hereby requested to adhere to the attached guidelines when they are applicable and to use the seventeen districts set out in these guidelines, either singly or in combination, as the basis for citizen input in the preparation or implementation of the Community Development Year II Program.

COUNCILMEN

Yeas

Nays

Christensen

Hozza

Levine

Roedler

Sylvester

Tedesco

President Hunt

In Favor

Against

Adopted by Council:

Date

Certified Passed by Council Secretary

By

Approved by Mayor:

Date

By

Requested by Department of:

By

Form Approved by City Attorney

By

Approved by Mayor for Submission to Council

By

Council Resolution

Presented By

Referred To

Committee

Date

Out of Committee By

Date

WHEREAS, neighborhood planning for community development
 through sharing Year II program must move forward without delay;
 and

WHEREAS, the Saint Paul City Council has demonstrated a
 continuing interest in and support of improved citizen partici-
 pation and has been able to reach agreement on the establishment
 of a formal city-wide citizen participation agreement; and

WHEREAS, there is a need to proceed immediately to start a
 citizen participation structure, now, therefore, be it

RESOLVED, that the Saint Paul City Council hereby approve
 the attached guidelines for citizen participation, and to it

RESOLVE, that the Office of the Mayor is requested
 to prepare a plan for communication with the residents of each
 district to provide early identification and development by resi-
 dents of a district in planning for land use, physical and social
 services, zoning changes, public improvements and parks, streets,
 grounds and open space, and to it

RESOLVE, that the Office of the Mayor and the
 Saint Paul Housing and Redevelopment Authority and all other
 interested city agencies and departments are hereby requested to
 follow the attached guidelines when they are requested to
 use the community districts set out in these guidelines,
 either singly or in combination, in the preparation or implementation of the Community Development
 Year II Program.

COUNCILMEN

Yeas Nays

Christensen
 Bozza
 Levine
 Hodler
 Sylvester
 Tedesco
 President Hunt

In Favor

Against

Adopted by Council: Date

Certified Passed by Council Secretary

By

Approved by Mayor: Date

By

Requested by Department of

By

Form Approved by City Attorney

By

Approved by Mayor for Submission to Council

By



LAWRENCE D. COHEN
Mayor

CITY OF SAINT PAUL
OFFICE OF THE CITY ADMINISTRATOR

THOMAS J. KELLEY
365 City Hall, Saint Paul, Minnesota 55102
(612) 298-4928

August 14, 1975

RECEIVED

AUG 18 1975

GRANT-IN-AID PROGRAM

TO: William Q. Patton
FROM: Peter G. Hames *PHH*
REGARDING: REPORT TO CITY COUNCIL

At the July 22nd City Council meeting, a motion was moved and passed which stated, in essence:

That the Mayor and City Administrator prepare graphic illustrations indicating how the citizen participation structure would mesh and combine with existing programs, i.e., how the programs would work and be funded, who would be affected, and who could participate.

Please prepare such a report, in cooperation with other staff (Joanne Englund?, Will Dodge?, City Planning), and let me know how soon it will be completed.

Attached are copies of Councilman Roedler's verbatim motion and also the Council minutes for your information.

Attachment

TJK:PGH:et

7/22/73

A RESPONSE TO CRITICISMS LEVELED AGAINST THE SYLVESTER, HOZZA
AND CHRISTENSEN RESOLUTION AND GUIDELINES CONCERNING CITIZEN'S PARTICIPATION

(Prepared by the Citizen Participation Forum
Negotiating Team and Interested Citizens.)

CRITICISM: The Sylvester Resolution will create additional bureaucracy and government.

ANSWER:

- (1) The PAC and other community council experience does not indicate this- we are only making the PAC procedures available city wide. We are not creating a new government system.
- (2) District Councils will be advisory only and will participate only in major activities that affect a neighborhood and Community Development Revenue Sharing (CDRS) activities-not on all city government issues.
- (3) Only those districts who enter into a contract will have the opportunity to advise. This program will not necessarily be city wide.
- (4) Our system of government calls for the participation of citizens on issues that significantly affect them. People should have the right to collectively respond to significant activities. If this means a little more bureaucracy, so be it.

CRITICISM: The District Council, instead of aiding the citizen, will become a barrier between him and City Council.

ANSWER:

- (1) Experience such as that of Lexington-Hamline and Dayton's Bluff Community Council and the PAC's markedly indicates otherwise. The existence of such groups has enhanced the ability of the citizen to respond to activities which significantly affect a neighborhood and to initiate proposals.
- (2) The idea of the Sylvester Resolution is to legitimize participation. One complaint in the past has been that the City Council doesn't really know if a person speaks for a neighborhood. The Resolution would help to solve this problem and as the Roedler Amendment suggests, would in no way limit the right of an individual to go to City Council. Moreover, it is nowhere stated in the Resolution or Guidelines that a citizen would have to have the blessing of the District Council before going to City Council.
- (3) As suggested by (1), the Sylvester Resolution will enhance a citizens' power through collective action.

CRITICISM: The Sylvester Resolution will delay development and will interfere with attracting business to St. Paul.

ANSWER: (1) Once again the experience of existing community councils and PAC's indicates otherwise. Many of these groups (such as in Summit-University) have used citizen participation in an attempt to attract business.

(2) On the contrary, the Sylvester Resolution and Guidelines provides for business participation in district councils and may for the first time result in business and residents working together.

(3) The Resolution and Guidelines, through the creation of District #17, provides a first time structure whereby downtown business interests, downtown residents, and representatives from the various neighborhood districts of St. Paul can come together on development questions that affect the whole of St. Paul and on the use of CDRS funds needed to provide for economic development and the attraction of business.

(4) A district council only has the authority to advise the City Council. It cannot legally delay or impede development.

(5) By involving a district council at the early stages of development (that effects their district) and by providing for the participation of businesspersons, economic development may be pursued in a positive and co-operative fashion, instead of excluding residents, so that they are only able to react negatively at the later stages, such as with the recent Byerly's matter.

CRITICISM: The Sylvester Resolution and Guidelines are too formalistic and structured.

ANSWER: (1) The Resolution and Guidelines are very flexible in terms of City Council control, for example:

- (a) The Resolution and Guidelines are discretionary, the Council can ignore them if they aren't working out.
- (b) The City Council can determine if the district council is truly representative before they enter into a contract. And if they cease to be representative the Council can end the contract for cause.
- (c) The Council can control, to a great extent, what goes into a contract.
- (d) The Council can change the funding amount for each district on a yearly basis, depending on changing needs.
- (e) The Council can change boundaries as needs determine.
- (f) The Council can review the contract on a yearly basis.

(2) The Resolution and Guidelines are very flexible and non-formalistic in terms of District needs, for example:

(a) The activities and procedures for a district council will be recommended by the residents of the district and spelled out in the contract. In other words, the contract can be "tailor-made" to fit the interests, needs and abilities of the district.

(b) These activities and procedures can be changed as needs, experience and district council maturity dictate.

(c) The district councils must respect existing groups and community organizations and any form of election and appointment, including federation, may be used to select the district council members.

(d) The Resolution and Guidelines are forward looking and provide flexibility so that districts can opt in when neighborhood needs and wishes so dictate - nothing requires a district to participate now.

(e) A district can determine its own organizational structure through the use of by-laws.

CRITICISM: We can find something which will fit our neighborhoods of need without a formal citizen participation structure.

ANSWER:

- (1) This statement means more of the same. Our present unstructured process does not meet neighborhood needs or so many people would not be asking for some new form of participation.
- (2) Without a structure people will not be able to effectively and collectively participate in CDRS or other significant issues affecting their neighborhood.
- (3) If we don't have a structure, we will lose what we already have, i.e. PAC's which represent many of the areas of need. We will be taking a step backwards.
- (4) The Resolution merely calls for the PAC contracts to be extended to those districts who want to participate. If this structure has not been too formalistic in the past and has been effective why abandon it now?

CRITICISM: There is no city-wide sentiment for the Sylvester Resolution.

ANSWER:

- (1) Please refer to the document of the Forum which demonstrates that a large and varied number of people from all of the proposed districts have participated to some extent in the 43 public meetings that have been held on citizen participation.
- (2) It is impossible to really measure city-wide sentiment. All relevant groups including labor and business have been invited to participate and the Sylvester Resolution is very much a compromise proposal resulting from the input of many citizens and groups throughout the city.
- (3) The minority report which, as was pointed out by a City Council member, was developed by a significant and varied group of community leaders, has been almost entirely incorporated into the Sylvester Resolution and Guidelines. All but one of the preparers of that report now support the Sylvester Resolution.
- (4) Some civic organizations support the Resolution, i.e. Urban League, RAP and some existing community councils all representatives of neighborhoods. The better question would be how many civic organizations

oppose the Resolution other than Trades and Labor and the executive committee of the Chamber of Commerce (their board took no formal action).

(5) We all know that it is impossible for a large number of persons to continuously participate in a process that has involved at least 43 public meetings. Moreover, many community leaders have participated in the development of the proposal that underlies the Resolution.

CRITICISM: The distribution of funds is unfair. You are mixing up CDRS participation with citizen's participation.

ANSWER: (1) The \$267,000 presently budgeted for citizen's participation is coming from Community Development federal funds which are designated for areas of need, i.e. areas with a large percentage of substandard housing, general blight, high ratios of low-incomed people, minorities etc. Thus a large percentage of the Community Development money will be going to these areas of need so that they can participate in CDRS activities, as contemplated by the federal legislation. If the money in the future is to come out of city tax dollars then it should be evenly distributed.

(2) To some extent the Sylvester Resolution does deal with both citizen participation and CDRS participation. However, we must remember that participation in the use of CDRS monies is probably the most significant present area of citizen participation and thus the two concepts are for the most part the same.

(3) Making available a portion of the federal funds, which have been historically used for development and participation in areas of need, (let us not forget that Community Development is essentially the same program as the old federal renewal and NDP programs. . . . which, as now, provided money for citizen participation) to areas other than areas of need will help those areas to develop community information systems and meeting places that will allow these non-CD areas to take part in other citizen participation activities.

(4) A major reason that St. Paul is receiving more federal Community Development money than any other city of comparable size is because of the effective activities of the PAC groups. The fact that they need a major portion of the allocated money to complete renewal and development activities should not be held against them.

(5) The Resolution allows for flexibility so that areas, who are not getting much money in Year I, may receive more in the future as district needs dictate.

CRITICISM: District Councils will diminish the power and ability of existing community groups and other organizations such as Trades and Labor and other issue groups.

ANSWER: (1) Citizens participation is only for CDRS and other significant activities which affect a neighborhood. Groups such as Trades and Labor and other issue groups will be able to continue to function on issues which concern

their membership and their mandate. Community councils have historically not been involved or interested in such issues, but only in major issues which affect their neighborhood. The two types of groups are not mutually exclusive.

(2) The Resolution and Guidelines expressly provide that the power and structure of existing Community Councils and groups shall be respected. What this means is that existing groups such as Lexington-Hamline or Payne-Minnehaa will be able to continue to function in areas of traditional involvement while having the ability to be represented and to combine with other residents and groups of a district on larger issues.

CRITICISM: The Sylvester Resolution will fragmentize the city into insular neighborhoods having no common community goal.

ANSWER:

(1) Once again the experience of existing Community Councils and PAC's demonstrates otherwise.

(2) A District Council will be limited to involvement on those areas that significantly affect their neighborhood, not those areas of city-wide concern.

(3) To the extent there is a need for District Councils to communicate and combine on city-wide issues, an amendment to the Resolution would provide a vehicle for this to happen. This process is not fragmentizing, but rather provides a vehicle for a collective voice on city-wide concerns, which would seem to be positive and unifying.

(4) The City Council remains the final decision making authority on all matters. This is the proper forum and final vehicle for decisions of city-wide importance to be made.

CRITICISM: The Sylvester Resolution will be a training ground for future politicians.

ANSWER: For once we can agree with a criticism. Only we don't consider this to be a negative factor, but rather to the extent people can become involved and interested in neighborhood affairs and to the extent persons acquire necessary "training" and experience for future political involvement, we feel this is a plus factor. Isn't it a positive process to have people making decisions for us who have participated in and have become aware of neighborhood activities and the political process and respect the right of each American citizen to be involved? Isn't this sort of experience or "training" and process the American way?

CRITICISM: There is no need to change the present system of citizen participation in government in Saint Paul.

ANSWER: On this question, the people of Saint Paul:

(1) Are satisfied with their present participation in public decision making, including neighborhood public decisions;

(2) Are dissatisfied with their present participation;

(3) Don't care about participating.

Many of the people opposing the Resolution fall into the first category and see no need for change. Many of the people who were participants in the Citizen Participation Forum process fall into the second group. Most of the people fall into the third group. Obviously those who presently enjoy influence upon public decision making are satisfied with the present opportunities for their participation. Just as obviously, those who feel that they do not have access to public decision making are dissatisfied. As an oversimplification, we could say that this issue is the basic issue separating those for and against the citizen participation proposal.

A POSITION PAPER CONCERNING PROPOSED AMENDMENTS TO THE SYLVESTER, HOZZA
AND CHRISTENSEN RESOLUTION AND GUIDELINES CONCERNING CITIZENS PARTICIPATION

(Prepared by the Forum Negotiating Team and other Interested Citizens)

Councilman Roedler's Amendment

We support this amendment. It is consistent with our process of government and the intent of the Sylvester Resolution.

Councilwoman Hunt's Amendments

We oppose both amendments. The first amendment concerning termination of the Resolution after one year is totally unnecessary in view of the fact that the Sylvester Resolution is discretionary; can be repealed at any time; and the fact that the City Council must review contracts on a yearly basis. Moreover, is it necessary that this entire process repeat itself again next year.

Her second amendment, calling for the establishment of a city-wide committee to advise the Mayor and Council on housing and economic development, would create an additional level of bureaucracy which is unnecessary in view of the fact that this is already a Planning Commission responsibility. Consideration should be given to possibly expanding the Commission, but not duplicating its function.

Councilman Christensen's Amendments

We support all the amendments except the one changing the boundaries of Districts #16 and #8. While we understand that this amendment will probably not be offered, if change in the boundaries is needed in the future the Resolution provides for this. Moreover, research indicates that the avowed need for such change (make it consistent with the "Historic District") is not realistic in that the proposed change would not pick up the entire historic district. Finally, we feel that this change should have been discussed at the Forum and that any change is inconsistent with the community needs and interest of District #8 (the present MNPC district).

The remainder of the amendments are technical and are necessary to insure that:

- (a) a city-wide coordinating committee be established at a later date;
- (b) the Guidelines become part of the Resolution and that the Resolution, like the PAC Resolution be binding instead of discretionary;
- (c) that District #17 have more than one downtown resident representative; and
- (d) that the relevant parts of the PAC contracts be extended to the extent a district determines is necessary.

Past Presidents—A. J. Fandel, E. A. Knutson, J. C. Bernhard, Forrest Tester, John Kalland, L. A. Sullivan, Bruce Dolby, Gordon Fenner, Norman Horton, Sr., Carl Jensen, Lou Midler, Russell Klein, Michael Dorr, Wallace Peters, Warren Nagel and Frank Schneider, Jr.

ASSOCIATION OF COMMERCIAL CLUBS, Inc.

"United action for a Better Saint Paul"

SAINT PAUL, MINNESOTA

DR. WILLIAM CHOPP
President

HENRY THUNANDER
1st Vice President

JACK STATE
2nd Vice President

VERN W. MARTIN, *Treasurer*
DANIEL NICK, *Ass't Secretary*

MICHAEL DORR, *Secretary*
880 Rice St. (55117)
489-2640

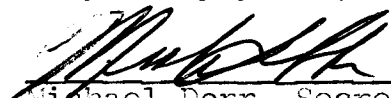
July 17th, 1975

City Council
Court House
St. Paul, Minnesota 55102

On behalf of the Association of Commercial Clubs it is requested that you delay any action on the Citizens Participation Plan until our Association meets again at the end of August.

While every Association member I have personally talked to is opposed to a paid community participation plan, we cannot take formal action until we meet.

Very truly yours,


Michael Dorr, Secretary

ED/bb

COMO COMMERCIAL CLUB
NORTH END BUSINESSMEN
RIVERVIEW IMPROVEMENT
HAZEL PARK COMMERCIAL CLUB

GRAND AVE. BUSINESS ASSN.
HIGHLAND BUSINESS ASSN.
EAST 7TH BUSINESSMEN
CAPITOL CITY COM'L CLUB

NORTH END IMPROVEMENT CLUB
SNELLING AVENUE COM'L CLUB
WEST SEVENTH BUSINESSMEN
RICE STREET MERCH. & PROF.

CENTRAL ST. PAUL COM'L CLUB
SELBY DISTRICT COM'L CLUB
SMITH-DODD BUSINESSMEN ASSN.
PAYNE AVE. BUSINESS ASSN.

Past Presidents—A. J. Fandel, E. A. Knutson, J. C. Bernhard, Forrest Tester, John Kalland, L. A. Sullivan, Bruce Dolby, Gordon Fenner, Norman Horton, Sr., Carl Jensen, Lou Midler, Russell Klein, Michael Dorr, Wallace Peters, Warren Nagel and Frank Schneider, Jr.

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SELBY DISTRICT COM'L CLUB
SMITH-DODD BUSINESSMEN ASSN.
PAYNE AVE. BUSINESS ASSN.



265779

CITY OF SAINT PAUL
OFFICE OF THE CITY COUNCIL
CITY HALL AND COURT HOUSE
SAINT PAUL, MINNESOTA 55102
PHONE 612 \ 298-5289

PATRICK J. ROEDLER
Councilman

July 22, 1975

SHIRLEY M. GEER
Legislative Aide

Dear Councilmember:

If the calls and letters to my office are any indicators, then the heat generated by our recent July temperatures is nothing compared to the "heat" of the reactions to the proposed citizen participation program. From the input I have had, feelings are running at least 12 to 1 against district councils and in favor of further deliberation before any final decision by the City Council.

The people I talked with seem both concerned and confused about the proposal. And they were irritated about the apparent late date at which they were informed. Some told me that they still don't understand the details of the system, nor the potential impact it will have on Saint Paul. Others had questions which I could not answer and which probably will be brought up at Tuesday evening's hearing.

Overall, I can honestly say that I have received more calls and letters on this issue than on any other single issue in the 2½ years I have been on the City Council. The only possible exception would be the reaction to the energy shortages, and those were spread out over a longer period and covered a much broader spectrum. The difference, of course, is that the reactions to the initial stages of the energy crisis were those of shock, dismay, and disbelief. As far as the district council system, the feelings are much stronger and definite. The majority of people I heard from were irritated and angry and adamant in their support or criticism of the district council proposal.

My purpose in writing this letter is to request your consideration of a 30-day cooling-off period before we take any final action. A cooling-off period is not unusual in labor negotiations and is viewed as a healthy approach to the more difficult and controversial problems. It gives everyone a respite, a chance to sit back and think things out.

I, for one, feel that some extra cooling-off time is necessary on this question. I know that there is some feeling among those who have been involved with the Citizens' Forum that enough time has already been spent. I know that there are other pressures on us, individually and as a body, to hastily decide this question and approve the quarter million dollar fund appropriation.

But I'm always cautious when I feel I'm being pressured for a fast action or snap decision. In this case, especially, when so much is at stake for so many, I cannot accept being pushed into a decision which could be the wrong one and which we could regret later. We are the ones who have the final power and authority to make that decision; but we're also the ones who are going to have to live, sleep, and work with the results.

I sincerely hope that you will give my suggestions your serious consideration. I believe that this would be the wisest and most prudent action at this time.

Sincerely,

A handwritten signature in black ink, appearing to read "Patrick J. Roedler". The signature is written in a cursive, flowing style with a large initial "P".

PATRICK J. ROEDLER
Councilman

7/22/75
Moreno

POSITION OF THE PAYNE-MINNEHAHA COMMUNITY COUNCIL
REGARDING THE ESTABLISHMENT OF A CITIZEN PARTICIPATION
DISTRICT COUNCIL SYSTEM AS PROPOSED AND RECOMMENDED BY
THE CITIZEN PARTICIPATION FORUM CONVENED BY MAYOR LAWRENCE
COHEN IN FEBRUARY OF 1975.

Tonite the Payne-Minnehaha Community Council wishes to go on record as indicating their full and complete support of the citizen participation district council system as proposed and recommended by the Citizen Participation Forum which consisted of all residents of Saint Paul wishing to participate. The Forum labored for many long and difficult months in the preparation of a citizen participation plan which we believe to be realistic, effective, open, and genuine.

The purpose of this program, as we understand it, is to involve citizens in developing plans for, and making decisions on, programs and activities that affect their neighborhoods and is intended to enable citizens to have direct input on a wide variety of city programs and projects. We view the proposed plan as an opportunity to effectively participate in a real rather than in an imagined way. We consider Councilwoman Hunt's and Councilman Roedler's proposal for a slower, step-by-step method as mere tokenism and as an attempt to abort any further progress in encouraging and supporting more citizen participation at the grass roots level.

In recent days, the opposition has resorted to much name-calling regarding the nature of the citizen participation program. Many of the people who did not participate in the formation of the plan in a consistent manner now find it so easy to criticize. It seems to us that name-calling indicates a display of ignorance regarding the real nature of the program. Some segments of business and labor have indicated that they do not feel neighborhoods should have any direct responsibility in deciding how community development monies ought to be spent, but yet we wonder why it was alright when business and labor could directly influence how essentially these same monies were allocated in the past. Do the citizens of St. Paul need labor and business to be "Big Daddy" to them?

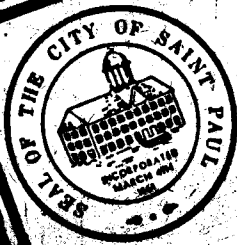
Some have criticized the City Council for allegedly attempting to make their jobs easier and softer and trying to create another layer of government. We would affirm that the idea is not to supplant the authority and responsibility of the City Council but to supplement the work of the Council. We would also point out that if indeed this program is another layer of government, then it is an essential layer because it is the true foundation layer and without that, the other layers of government can become removed from the real heartbeat of the people.

There are also those who have strongly suggested that there was not adequate citizen participation and that a "let's wait and see" attitude should be taken. We would remind the City Council of the story of Christopher Columbus in the 15th century. Columbus had a

far reaching proposal to discover new lands and to expand the horizons of people. You may recall that in Columbus's case, the cost was ~~excessive~~ excessive, imminent danger was foretold, and his proposal lacked support because people did not understand its ~~xxx~~ potential nor did they believe it could be done!

Columbus was willing to take some calculated risks and it paid off immensely!

Tonite, we call upon the City Council to display the same courage and the same vision ~~xx~~ and the same commitment of Columbus to a plan that has potential for maintaining and enhancing the human ~~xx~~ all our citizens and preserving their ~~xx~~ t to control their own destinies.



**The St. Paul
City
Council
Announces**

**FINAL PUBLIC HEARING
ON
CITIZENS PARTICIPATION**

DATE: TUESDAY, JULY 22, 1975
TIME: 7:30 P.M.

**PLACE: CITY COUNCIL CHAMBERS
3RD FLOOR, CITY HALL**

A copy of the citizen's participation proposal will be published in the Pioneer Press on Sunday, July 20.

Copies may also be obtained from the Citizens Participation Office at 163 West 6th St. (phone: 298-5350)

July 22, 1975

CITIZEN PARTICIPATION PROPOSAL

7/22/75

I would like to make a couple of proposals to be added to the election process of delegates representing their neighbors on the Community Councils.

1. That Community Councils should be non political so that people would not use political caucuses to get elected to the councils.
2. Election should be evenly divided throughout the council area by filing as a candidate from their own neighborhood area. The council area could be divided by 4 to 8 block areas with one (1) candidate elected from this area. This way it would get more people involved and would have representation evenly throughout the entire council area. Also the delegate would be elected by his or her own neighbors that know them the best, and it would give people with limited funds a chance to be involved with their community and helping St. Paul as a whole to be a better city.

This would also eliminate the possibility of 5 or 6 people living on the same block on one end of the council all getting elected because they had been the most involved with politics. This would not give a community good even representation. By having uniform elections of delegates to all councils city wide could be less confusing to people. If every council was left to decide their own elections you would be defeating citizen participation because it would eliminate most people from running.

3. The delegates elected by their neighbors would in turn elect their officers from their own membership.
4. Suggest moving Hamline/Midway (No. 11 on map) boundary to I94 and not University Ave. This would give No. 11 on map 15,960 people and reduce No. 13 on map to 20,360 (About 900 people live between I94 and Univ. and Snelling and Prior Ave.) We belong to both councils presently.

Donald P. Putnam

Donald P. Putnam
Member: Merriam Park Community
Council and Hamline/Midway
Community Council
407 Beacon Avenue
St. Paul, Minnesota 55104
644-6778

CITIZEN PARTICIPATION
163 West Sixth Street
Saint Paul, Minnesota 55102
298-5350

7/22/75

CHRONOLOGY OF CITIZEN PARTICIPATION ACTIVITIES REGARDING ADVERTISING, MEETINGS,
AND MAILINGS BEGINNING 11/22/74

- 11/22/74 City Council Finance Committee meeting. Councilman David Hozza moved "that we set up an inclusive ad hoc committee on citizen participation that would be open to anybody that wanted to attend the meeting and that the staff of the Finance Committee be directed to set up a meeting schedule between now and the deadline for the Community Development Revenue Sharing application that be widely distributed to all community groups and citizens interested in participating in this process."
- Council President Ruby Hunt moved "that the Chairman of this Committee and its staff work out the appropriate public announcement to be carried in the daily newspaper."
- 12/3/74 Meetings of the Ad Hoc Committee on Citizen Participation. The Committee
12/6/74 prepared a news release, timetable, mailing list, proposed maps, proposed
12/13/74 agenda for the first meeting, cover letter, and scheduled a meeting place.
12/18/74 The members of the Committee included: Deborah Montgomery, Mary Ann Sudeith,
1/8/75 Valerie Cunningham, Willard Dodge, Robert Klukas, Edith Lallier, William
Patton, Gene Ranieri, Fred Fischer and Ella Thayer.
- 12/19/74 City Council Resolution #264770 adopted, declaring Council's intent to
establish a comprehensive citizen participation program.
- 12/24/74 City Council Resolution #264774 passed, appointing William L. Wilson as
Convener.
- 12/24/74 Mailing sent to approximately 400 community organizations and individuals
announcing the first meeting for January 28, 1975 to develop a citizen
participation plan. The mailing consisted of a cover letter from William
Wilson, proposed agenda for the first meeting, proposed timetable, proposed
Policy Statement on Citizen Participation authored by Councilmen Hozza and
Sylvester, three city maps, two illustrating seven districts and one illustrat-
ing eight districts, a questionnaire, and Mayor Cohen's news release appoint-
ing William Wilson as Convener.
- 12/27/74 Quarter page ad published in the Saint Paul Dispatch and Pioneer Press
announcing the first public meeting for January 28th at the YWCA auditorium,
and urging all residents of the city of Saint Paul to attend.
- 1/1975 Twin Cities Courier news feature.
- 1/23/75 City Clerk notified of 1/28/75 public meeting.
- 1/25/75 Saint Paul Dispatch news feature.
- 1/28/75 First public meeting, attended by approximately 350 people. Mayor Cohen,
Council President Ruby Hunt, Councilmen Hozza, Roedler and Sylvester made
opening remarks to the Forum. There was lengthy discussion regarding CDRS
as it relates to citizen participation, the importance of a viable structure
for city wide citizen participation, and how the Forum should organize.
- 1/30/75 City Clerk notified of 2/4/75 public meeting.

- 1/31/75 Mailing of 1/28/75 Summary Notes and announcement of 2/4/75 meeting sent to approximately 400 organizations and individuals.
- 2/3/75 Ad published in the Saint Paul Dispatch and Pioneer Press, announcing 2/4/75 public meeting.
- 2/4/75 Public Meeting at the YWCA auditorium, attended by approximately 150 people. Rules were adopted and an agenda prepared for 2/10/75 meeting. Summary Notes of 2/4/75 meeting was not mailed, but available at the 2/10/75 meeting.
- 2/10/75 Ad published in the Saint Paul Dispatch and Pioneer Press announcing 2/10/75 public meeting.
- 2/10/75 Public meeting held at the Civic Center, attended by approximately 125 people. There was discussion regarding HUD regulations and other relevant legal considerations, citizen viewpoints regarding relationships of citizens and citizen groups to city government, and plans for the future process of citizen participation. A representative from Legal Assistance of Ramsey County gave a presentation regarding HUD regulations pertaining to citizen participation.
- 2/13/75 Mailing of 2/10/75 Summary Notes and announcement of 2/19/75 meeting sent to approximately 400 organizations and individuals.
- 2/13/75 City Clerk notified of 2/19/75 public meeting.
- 2/17/75 Saint Paul Pioneer Press news feature.
- 2/17/75 Ad published in the Saint Paul Dispatch and Pioneer Press announcing 2/19/75 public meeting.
- 2/19/75 Public meeting held at the Civic Center and attended by approximately 125 people. A representative from HUD gave a presentation on HUD requirements for citizen participation related to the CDRS program. Four committees were established: (1) Function, (2) Structure and Process, (3) Number, Size and Boundaries of Districts, and (4) Staffing and Financing.
- 2/20/75 City Clerk notified of 2/24/75, 2/25/75, 2/26/75, 2/27/75, 3/3/75, 3/4/75, 3/5/75, 3/6/75 and 3/13/75 meetings
- 2/20/75 Saint Paul Pioneer Press news feature.
- 2/22/75 Mailing of 2/19/75 Summary Notes and the Committee meeting schedule sent to approximately 400 organizations and individuals.
- 2/24/75 Ad published in the Saint Paul Dispatch and Pioneer Press announcing eight Committee meetings and Forum meeting of 3/13/75.
- 2/24/75 Function Committee meeting at the YWCA cafeteria attended by approximately 50 people.
- 2/25/75 Structure and Process Committee meeting at the YWCA cafeteria attended by approximately 50 people.
- 2/26/75 Number, Size and Boundaries of Districts Committee meeting at the YWCA cafeteria attended by approximately 55 people.
- 2/27/75 Staffing and Financing Committee meeting at the YWCA cafeteria attended by approximately 30 people.

- 2/26/75 Saint Paul Pioneer Press article.
- 2/28/75 Ad published in the Twin Cities Courier announcing four committee meetings and 3/13/75 Forum meeting.
- 3/1/75 Summary Notes from four Committee meetings mailed to approximately 400 organizations and individuals.
- 3/3/75 Saint Paul Pioneer Press news feature.
- 3/3/75 Function Committee meeting at the YWCA Cafeteria attended by approximately 35 people.
- 3/4/75 Structure and Process Committee meeting at the YWCA Cafeteria attended by approximately 25 people.
- 3/5/75 Number, Size and Boundaries of Districts Committee meeting at the YWCA Cafeteria attended by approximately 55 people.
- 3/6/75 Staffing and Financing Committee meeting at the YWCA Cafeteria attended by approximately 35 people.
- 3/7/75 Ad published in the Twin Cities Courier announcing Forum meeting of 3/13/75.
- 3/10/75 Mailing of four Committee reports sent to approximately 400 organizations and individuals.
- 3/10/75 Public Service announcement of 3/13/75 meeting sent to Twin Cities news media (radio and television).
- 3/13/75 Forum meeting held at the Civic Center. The Forum unanimously accepted the Committee reports as progress reports and directed the Committees to each meet twice more to further define the reports. The Forum agreed to a two week moratorium on citizen participation meetings for the purpose of attempting to obtain fresh, new and continued input, so that all neighborhoods would have time to meet, regroup and offer specific suggestions to the Committees. The Forum elected a delegation to report to City Council on progress to date and Representative Linda Berglin gave a presentation on House File Bill 437. The Forum agreed that additional time would be necessary and decided to request City Council's approval of a May 1, 1975 deadline. Committee on Expenditures of Citizen Participation was appointed.
- 3/15/75 Saint Paul Pioneer Press news feature.
- 3/17/75 Mailing of 3/13/75 Summary Notes and Committee meeting schedule was sent to approximately 400 organizations and individuals. A returnable post card was included asking if citizen participation mailings should be continued.
- 3/20/75 Delegation to Report to City Council appeared before the Council and gave a presentation of the four progress reports. Bruce Beneke gave a presentation regarding the Berglin Bill and City Council agreed to refer the Bill to the City Attorney for clarification of its ramifications.
- 3/21/75 Committee on Citizen Participation Expenditure met and determined anticipated expenses which may be incurred through May 1st. It was decided that free parking at the Civic Center Ramp would be desirable and the matter should be pursued. It was also determined that further advertising would be necessary.

- 3/21/75 Public Service Announcement sent to Twin Cities news media (radio, television, local newspapers, and community groups that distribute newsletters), announcing eight committee meetings and 4/14/75 Forum meeting.
- 3/21/75 Ad published in the Union Advocate announcing eight committee meetings and 4/14/75 Forum meeting.
- 3/24/75 Schedule of eight committee meetings and 4/14/75 Forum meeting sent to community organizations for publication in their newsletters.
- 3/25/75 Committee on Citizen Participation Expenditures met and discussed the policy of reimbursing low-income persons attending Citizen Participation meetings. A majority of the Committee agreed that the policy is desirable and should be instituted. (It was later determined that Ramsey Action Programs would fund and administer this policy.) The Committee agreed to advertise the meeting schedule in at least eight local newspapers and that an amount be allocated to print leaflets to be distributed to community organizations.
- 3/26/75 City Clerk notified of eight committee meetings and 4/14/75 Forum meeting.
- 3/27/75 2,000 leaflets distributed to community organizations.
- 3/28/75 Ad published in the Twin Cities Courier announcing eight Committee meetings and 4/14/75 Forum meeting.
- 3/30/75 Saint Paul Pioneer Press ad published announcing eight Committee meetings and 4/14/75 Forum meeting.
- 3/31/75 Function Committee Meeting at 163 West Sixth Street attended by approximately 25 people.
- 4/1975 News feature in the West Side Voice which included meeting schedule.
- 4/1975 Ad published in the Summit-University Free Press announcing eight Committee meetings and 4/14/75 Forum meeting.
- 4/1975 Ad published in the Grand Gazette announcing eight committee meetings and 4/14/75 Forum meeting.
- 4/1975 News feature in the East Sider (Phalen Area Community Council) announcing eight committee meetings and 4/14/75 Forum meeting.
- 4/1975 Ad published in the St. Paul Sun announcing eight committee meetings and 4/14/75 Forum meeting.
- 4/1/75 Structure and Process Committee meeting at 163 West Sixth Street attended by approximately 25 people.
- 4/2/75 Saint Paul Dispatch editorial.
- 4/2/75 Number, Size and Boundaries of Districts Committee meeting at 163 West Sixth Street attended by approximately 45 people.
- 4/3/75 Ad published in the St. Paul Recorder announcing four committee meetings and 4/14/75 Forum meeting.
- 4/3/75 Staffing and Financing Committee meeting at 163 West Sixth Street attended by approximately 30 people.

- 4/4/75 Meeting held with Citizen Participation officers and personnel from the Saint Paul Public Schools. Purpose of the meeting was to learn what the school system is doing in the way of citizen participation.
- 4/4/75 Mailing sent to approximately 300 organizations and individuals which included the Summary Notes of the four Committee meetings.
- 4/7/75 Function Committee meeting at 163 West Sixth Street attended by approximately 30 people.
- 4/8/75 Structure and Process Committee meeting at 163 West Sixth Street attended by approximately 20 people.
- 4/9/75 Number, Size and Boundaries of Districts Committee meeting at 163 West Sixth Street attended by approximately 40 people.
- 4/10/75 Staffing and Financing Committee meeting at 163 West Sixth Street attended by approximately 20 people.
- 4/11/75 Mailing sent to approximately 350 people. Mailing included four Committee reports.
- 4/14/75 Forum meeting held at the Civic Center. Four Committee reports were presented and the Forum approved the reports from the Boundary Committee and the Staffing and Financing Committee.
- 4/16/75 City Clerk notified of 4/22/75 public meeting.
- 4/17/75 Mailing sent to approximately 350 people of 4/14/75 Summary Notes.
- 4/18/75 Public Service Announcement sent to Twin Cities news media (radio and television) of the 4/22/75 Forum meeting.
- 4/22/75 Forum meeting held at the Civic Center which was attended by approximately 80 people. The Forum approved the Function and Structure and Process Committee reports, and appointed a delegation to present the recommendations to City Council as a negotiating committee.
- 4/24/75 Mailing sent to approximately 475 organizations and individuals which included the Summary Notes from the 4/22/75 meeting.
- 4/24/75 City Council discussed the Berglin Bill and decided to postpone the matter until the Citizen Participation report is submitted.
- 4/28/75 Meetings held by the Delegation elected to Negotiate with City Council.
- 4/30/75 Notification of meetings sent to approximately 500 organizations and individuals.
- 5/5/75
- 5/8/75
- 5/13/75
- 5/7/75 Saint Paul Pioneer Press articles.
- 5/16/75
- 5/14/75 City Council Subcommittee (Sylvester, Hunt, Christensen) and Forum's
- 5/19/75 Delegation to Negotiate with Council meetings. Notification of meetings
- 5/21/75 sent to approximately 500 organizations and individuals.
- 5/27/75
- 5/14/75 News release sent to local news media (radio, television, newspapers).

5/20/75 Delegation Committee to Negotiate with City Council meetings. Notification
5/22/75 of meetings sent to approximately 500 organizations and individuals.
5/29/75

5/29/75 Forum meeting at the Civic Center; approximately 45 to 50 people attended.
5/30/75 Mailing sent to approximately 500 people regarding 6/3/75 meeting.
6/3/75 Forum meeting at 163 West Sixth Street; approximately 55 people attended.
6/5/75 Mailing sent to approximately 500 people regarding 6/9/75 meeting.
6/9/75 Negotiation Team met with City Council Subcommittee.

6/18/75 City Council Finance Committee meeting, Council Chambers.

6/1975 West Side Voice News Article.

6/19/75 Saint Paul Dispatch News feature.

6/19/75 The Saint Paul Downtowner Editorial.

6/19/75 The Saint Paul Downtowner news article.

6/24/75 Saint Paul Pioneer Press news article.

6/25/75 City Council Finance Committee meeting, Council Chambers. City Council generally approved the Forum's report on citizen participation, with the exception of the call for referendum, and no action was taken regarding (1) financing, (2) Item #7 under Structure of the District Councils on page 2, and (3) the Forum's recommendation for the establishment of a citizen participation coordinating committee.

6/26/75 Saint Paul Dispatch news feature.

7/2/75 City Council Finance Committee meeting, Council Chambers. Council discussion indicated some major areas of disagreement on the concept of citizen participation, and it was decided to further discuss how to proceed and to establish a citizen participation policy at the next meeting.

7/3/75 Mailing sent to approximately 500 organizations and individuals which included 7/8/75 meeting notice and the Citizen Participation report.

7/2/75 Negotiating Team meeting.

7/3/75 Negotiating Team met with the Mayor to discuss participation in appointments.

7/6/75 Negotiating Team meeting.

7/8/75 Operation '85 Planning and Development Committee meeting to discuss citizen participation with downtown businessmen.

7/8/75 City Council meeting held in the Council Chambers. Discussion centered around Resolutions presented by Councilwoman Hunt and Councilmen Sylvester, Christensen and Hozza. City Attorney was instructed to incorporate the two resolutions.

7/8/75 Mailing sent to approximately 500 organizations and individuals.

7/9/75 Negotiation Team meeting.

7/10/75 City Council meeting held in the Council Chambers. Council moved to conduct an extensive advertising campaign for the final public hearing on citizen participation to be held Tuesday, July 22, 1975 at 7:30 p. m. in the Council Chambers.

7/7/75 Saint Paul Dispatch editorial.

7/9/75 Proposed Citizen Council Boundaries published in Saint Paul Dispatch.

7/9/75 Saint Paul Dispatch news feature.

7/10/75 Mailing sent to approximately 500 organizations and individuals which included summary notes of 7/10/75 City Council meeting and complete package of the proposed Resolution, Guidelines for a District Council System, map, proposed amendments and meeting notice.

7/10/75 News release sent to 50 organizations, newspapers and interested individuals.

7/15/75 Negotiating Team meeting held at 163 West Sixth Street. Approximately 25 people attended.

7/17/75 Saint Paul Downtowner news feature which included the proposed Resolution, Guidelines for a District Council System, map, proposed amendments and meeting notice.

7/20/75 Saint Paul Pioneer Press coverage which included the July 22nd meeting notice, proposed Resolution, Guidelines for a District Council System, map, and proposed amendments.

7/21/75 Negotiating Team meeting held at 163 West Sixth Street. Approximately 20 people attended.

7/20/75 St. Paul Sunday Pioneer Press news feature.

7/21/75 Minneapolis Tribune news article.

7/21/75 Negotiating Team meeting held at 163 West Sixth Street. Attended by approximately 30 people.

7/22/75 Meeting with Operation '85 to discuss citizen participation.

7/22/75 City Council public hearing.

NOT ADOPTED

WHITE - CITY CLERK
PINK - FINANCE
CANARY - DEPARTMENT
BLUE - MAYOR

CITY OF SAINT PAUL

Council
File NO. _____

Presented By _____

Robert Sylvester

Council Resolution

Referred To _____

Committee: _____

Date _____

Out of Committee By _____

Date _____

WHEREAS, neighborhood planning for CDRS Year II program must move forward without delay, and,

WHEREAS, the St. Paul City Council has demonstrated a continuing interest and support of improved citizen participation and has been able to reach agreement on the fundamentals of a formal city-wide citizen participation structure, and,

WHEREAS, there is a need to proceed immediately to adopt a citizen participation structure,

NOW THEREFORE BE IT RESOLVED, that the St. Paul City Council hereby adopts the attached guidelines for citizen participation, and

BE IT FURTHER RESOLVED, that the Office of the Mayor is requested to prepare a plan for communication with the residents of each district to provide early notification and involvement by residents of a district in planning for land use, physical and social services, zoning changes, public improvements and parks, playgrounds and open space, and,

BE IT FURTHER RESOLVED, that the Office of Community Development and the St. Paul Housing and Redevelopment Authority and all other affected city agencies and departments are hereby required to adhere to the attached guidelines when they are applicable and to use the seventeen districts set out in these guidelines, either singly or in combination, as the basis for citizen input in the preparation or implementation of the Community Development Year II Program.

COUNCILMEN

Yeas _____ Nays _____

Hunt _____ In Favor
Konopatzki _____
Levine _____
Meredith _____ Against
Sprafka _____
Tedesco _____

Mme. President Butler

Adopted by Council: _____ Date _____

Certified Passed by Council Secretary

By _____

Approved by Mayor: _____ Date _____

By _____

Requested by Department of: _____

By _____

Form Approved by City Attorney

By _____

Approved by Mayor for Submission to Council

By _____

WHITE - CITY CLERK
PINK - FINANCE
CANARY - DEPARTMENT
BLUE - MAYOR

CITY OF SAINT PAUL

Council

File NO. _____

Council Resolution

Presented By Robert Sylvester

Referred To _____ Committee: _____ Date _____

Out of Committee By _____ Date _____

WHEREAS, neighborhood planning for CDRS Year II program must move forward without delay, and,

WHEREAS, the St. Paul City Council has demonstrated a continuing interest and support of improved citizen participation and has been able to reach agreement on the fundamentals of a formal city-wide citizen participation structure, and,

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NOW THEREFORE BE IT RESOLVED, that the St. Paul City Council hereby adopts the attached guidelines for citizen participation, and

BE IT FURTHER RESOLVED, that the Office of the Mayor is requested to prepare a plan for communication with the residents of each district to provide early notification and involvement by residents of a district in planning for land use, physical and social services, zoning changes, public improvements and parks, playgrounds and open space, and,

BE IT FURTHER RESOLVED, that the Office of Community Development and the St. Paul Housing and Redevelopment Authority and all other affected city agencies and departments are hereby required to adhere to the attached guidelines when they are applicable and to use the seventeen districts set out in these guidelines, either singly or in combination, as the basis for citizen input in the preparation or implementation of the Community Development Year II Program.

COUNCILMEN

Yeas _____ Nays _____

Hunt

Konopatzki

Levine

Meredith

Sprafka

Tedesco

Mme. President Butler

Adopted by Council: _____ Date _____

Certified Passed by Council Secretary

By _____

Approved by Mayor: _____ Date _____

By _____

Requested by Department of: _____

By _____

Form Approved by City Attorney

By _____

Approved by Mayor for Submission to Council

By _____

GUIDELINES FOR
DISTRICT COUNCIL SYSTEM

With the adoption of these guidelines, there shall be established an advisory district council system in the City of St. Paul. Each district council shall represent residents of neighborhoods geographically defined on the attached boundary map, with the exception of the southern boundary of District 5, which is the same as the northern boundary of District 4. In the case of this boundary, the Chicago Northwestern Railroad tracks shall be the southern boundary of District 5 and the northern boundary of District 4. Further, the City Council shall act as final arbiter of any subsequent boundary disputes between neighborhoods. It is also proposed that existing community council boundaries be respected.

Membership and Organization

1. At least 51 per cent of the district council administrative board shall be selected in an election process. Each district shall determine its method of election process.
2. The appointed members of the district council administrative board shall be determined by the individual district.
3. One person can serve on only one district council administrative board with the exception of the Downtown district.
4. There shall be a thirty day residency requirement for any person voting on any issue before the district council. However, the residency requirement shall be waived in the case of nonresident area businessmen and nonresident owners of real property, provided that nonresident area businessmen and nonresident owners of real property must have conducted business within the area or have owned real property within the area for a minimum of thirty days.
5. Members of the district council administrative board must be a resident of the area for six months or have owned real property within the area for a minimum of six months or have been engaged in business within the area for a maximum of six months.
6. Nonresident area businessmen, including property owners of real property, shall be allowed to participate in district council proceedings. The degree of participation shall be determined by the individual districts. However, no person shall be allowed to vote in more than one district election process; or more than one district general membership process; or serve on more than one administrative board, with the exception of the Downtown district board.
7. All district councils shall have affirmative action requirements as follows:
 - a. Each district council shall have, as a voting member in its district, a representative of the protected classes residing within that district, which includes: low income, public assistance, women, racial minorities, senior citizens, and disabled (handicapped).

- b. No person can be excluded because of religion, national origin, affectional preference, or criminal record.
 - c. The activities of the district council shall be governed by the affirmative action provisions of the Community Development Housing Act of 1974, applicable Federal statutes, the St. Paul Human Rights Ordinance, and the Minnesota Human Rights Law.
8. Residents under the age of 18 may be allowed to participate but will not have the power to vote. They also may be appointed to the district council administrative board. The extent of their participation will be decided by the individual district.

In formulating these guidelines, it is the understanding of the City Council that the Downtown district advisory council shall be made up of representatives of the various neighborhood districts in addition to membership of Downtown residents, businessmen and property owners. When the structure and functions of the Downtown District Advisory Council are determined, relevant language shall be prepared and made a part of these guidelines subject to the approval of the City Council.

Structure of the District Councils

- 1. The district council administrative board shall have by-laws to further define its structure.
- 2. The district council administrative board may become legally incorporated.
- 3. The size of the district council administrative board shall be determined by the individual district.
- 4. There will be only one contract for each district for recognition by the City.
- 5. The individual district council shall determine any further definition of structure, such as terms of office, etc.
- 6. The St. Paul City Council shall recognize the authority of the district councils.
- 7. The downtown district board shall include a representative of the downtown residents and one representative from each of the other districts and whatever additional membership deemed desirable by the downtown district council.
- 8. The existing community council structures and powers shall be respected.

Supporting Staff and Budgeting of the District Councils

The allocation for funding the district councils will be \$267,000, as budgeted in the Community Development Year I Budget passed by the City Council.

These funds shall be allocated in the following manner:

<u>DISTRICT</u>	<u>PER CENT</u>	<u>AMOUNT FROM \$267,000</u>
1 Battle Creek	1.09	2,910.30
2 Hayden Hgts./Hazel Park	2.10	5,607.00
3 West Side	7.20	19,224.00
4 Lower East Side/Dayton Bluff	6.69	17,862.30
5 Phalen Park	4.92	13,136.40
6 North End	10.57	28,221.90
7 Thomas-Dale	11.11	29,663.70
8 Summit-University	29.74	79,405.80
9 West Seventh	9.5	25,365.00
10 Como	.64	1,708.80
11 Hamline-Midway	3.51	9,371.70
12 St. Anthony Park	7.37	19,677.90
13 Lex.-Hamline/Merriam Park	1.46	3,898.20
14 Highland-Groveland	.99	2,643.30
15 Highland Park	.88	2,349.60
16 Crocus Hill/Ramsey Hill	2.13	5,687.10
17 Downtown	(0)	(0)

Budgeting and Auditing Procedures

Upon adoption of these guidelines, the Office of Community Development shall prepare detailed budgeting and auditing procedures for district councils. Upon completion of these procedures they shall be submitted to the City Council for review and approval.

Specifically, however, no "per diems" shall be allowed and reimbursement for expenses incurred by district council members shall be restricted to the following:

1. Per diem payments to district council members shall be prohibited.
2. District councils shall be specifically permitted to budget for and reimburse district council board members for legitimate expenses incurred by official duties.

Areas of Participation

1. The City Council and the district council shall, in each individual case, enter into an annual contract which outlines the activities to be undertaken by the district council.

2. These activities shall include the eligible activities under the Community Development Housing Act of 1974 and other activities deemed mutually beneficial.
3. In addition, current project area committees (PAC) contracts operative in the neighborhood development program (NDP) areas, shall be extended to all areas of the city.

Contracting With the City

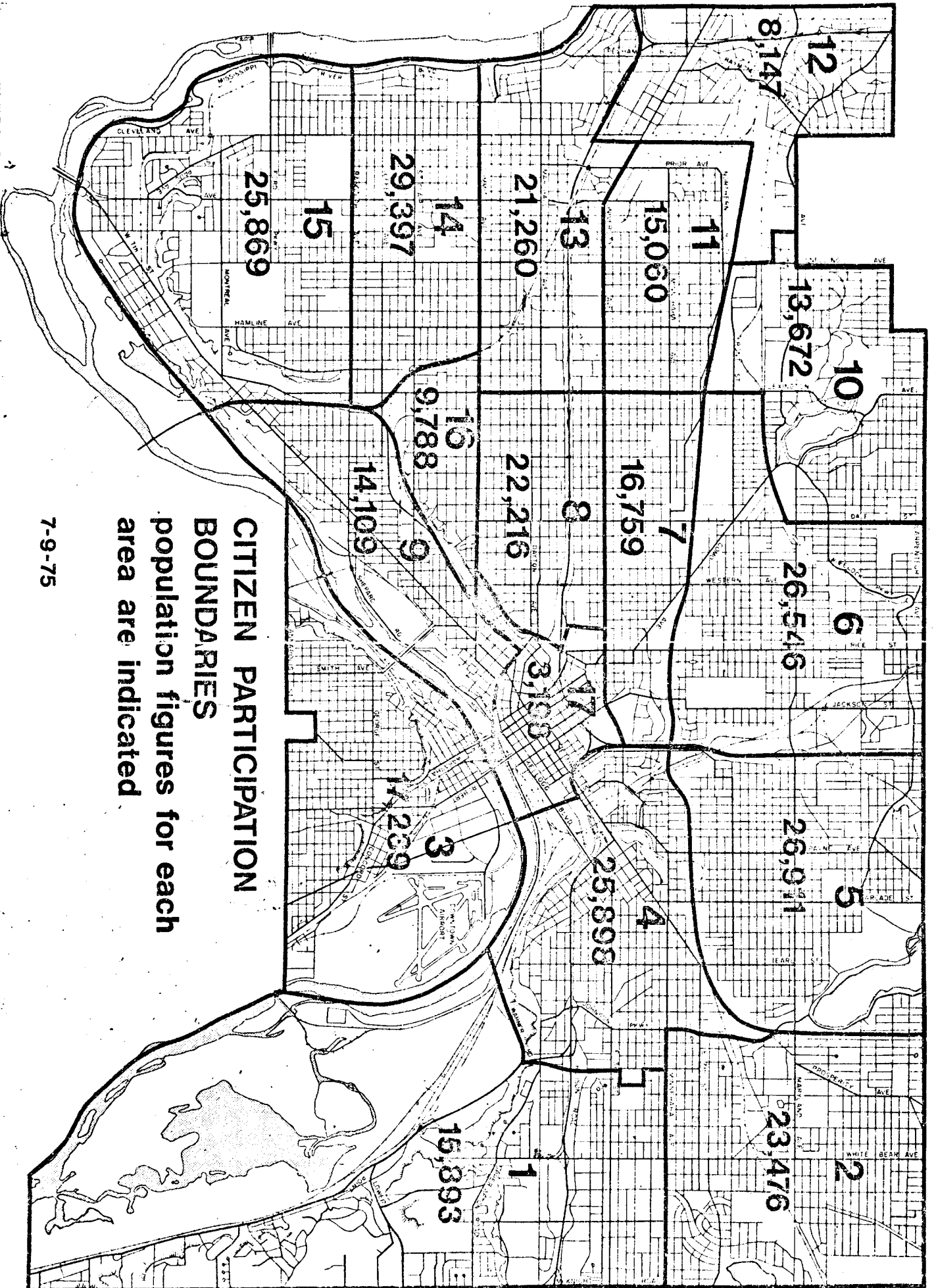
The district organization will hold open forum meetings to organize and set up the election process, then hold an election, and the elected members shall hold an open forum to explain why it is petitioning for a contract and describe how it is representative in a written petition to the St. Paul City Council stating:

1. Why the group feels it is representative of the age, ethnic, social and economic elements of their district.
2. That the district group has given ample public notice to the residents of the area that it is petitioning for.
3. That the district group will meet on a regular basis.
4. That the group will publish reports of its meetings on a regular basis.
5. The district boundaries, including a boundary map.

The City Council shall have the sole right to approve or reject such petitions.

Coordinating Committee

In formulating these guidelines, it is the understanding of the City Council that a City-wide Coordinating Committee is to be established. When the structure and function of this committee is determined by the City Council, relevant language shall be prepared and made a part of these guidelines.



**CITIZEN PARTICIPATION
BOUNDARIES**
population figures for each
area are indicated



mnpcc

743 Selby Avenue

st. paul, minn. 55104

July 18, 1975

Members of the St. Paul City Council
City Hall
St. Paul, Minnesota 55101

Re: CP Resolution and Guidelines

Dear City Council members:

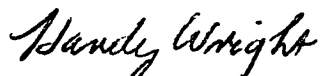
The attached copy of a letter to Mr. Charles Girsch, Pres., Ramsey Hill Assoc., is our response to the letter he addressed you on July 9 and an RHA position paper being circulated in the Summit-University community.

That letter also explains our position with regard to the Christensen boundary amendment to the CP resolution which we understand he introduced for discussion purposes because he was asked to and without background.

We do not feel it is necessary to conduct neighborhood disputes in City Council chambers, and we would naturally have preferred the opportunity to resolve this matter within the community. This can still occur with provisions in the CP program for resolution of boundary disputes.

The MNPC has instructed me to ask you in writing of the strongest possible language to reject the amendment to expand District 16 into areas that have long been part of the District 8 Summit-University community.

Sincerely,



Hardy Wright
Acting Director

Copies to: Mr. Charles Girsch
MNPC members and candidates apparently elected

model neighborhood planning council
Dr. Magnus Atilade, Chairman





mnpc

743 Selby Avenue

st. paul, minn. 55104

July 18, 1975

Mr. Charles Girsch, President
Ramsey Hill Association
459 Portland Avenue
St. Paul, Minnesota 55102

Dear Mr. Girsch:

On Monday the Council discussed the RHA position paper on citizen participation dated July 6, your letter to the City Council of July 9, and the Christensen boundary amendment to the CP resolution of July 11 which we understand was RHA sponsored.

Those members of your association who identified themselves in the meeting repudiated these statements. If it has not already done so, we sincerely hope the RHA also repudiates them. Mr. Christensen has told us that he knows nothing about the boundary amendment and has introduced it for discussion purposes only because he was asked to do so.

Reports persist of an earlier plan of RHA and the Portland Avenue Association to take over the MNPC through the elections. In the minds of some Council members, the above referenced statements appear to put into effect contingency Plan B. The PAA representative on MNPC stated his opposition to both "plans" Monday in the strongest possible language. Other PAA board members have minimally disclaimed knowledge of any such plans, and there was predominant resentment from District 5 and other S-U residents over the following:

- (1) The implication of SH and PAA concurrence in separate coalition.
- (2) The statement and prediction that RHA alignment with S-U and MNPC is inevitably a bureaucratic hassel and losing proposition.
- (3) The disregard for social gains and private profits to RHA residents through MNPC and the use of poor and minority people needs of Summit-University in funding for them.
- (4) The disregard in statements like "S-U needs are largely different from ours" for the views and needs of the majority population of Districts 4, 5, and 6 who would be affected by the proposed

model neighborhood planning council
Dr. Magnus A. Atilade, Chairman



boundary change.

- (5) The absence of RHA representation in the CP Forum process in which S-U was otherwise well represented, and the ignoring of its hard fought achievements.
- (6) Direct and eleventh hour appeal to the City Council without notice to the affected parties, raising issues for which there have been many opportunities for open discussion and resolution.
- (7) The absence of RHA representation on MNPC for several months during which period the Council has been dealing with the issues and seeking equitable resolution.
- (8) The added public demonstration of the incompetence of S-U residents in resolving internal conflict.
- (9) The social and racial implications of the positions.
- (10) The total disregard for the principle of self-determination embodied in the CP guidelines with respect to boundary changes.

The Council has instructed me to repudiate the referenced statements in the strongest possible language in letters to RHA and City Council. For the third time this year the Council also re-affirmed the Summit - University - Lexington - Marion boundaries.

For the above reasons, MNPC asks RHA to drop consideration of change in these boundaries until such time as the proposal can receive full and open discussion by the affected residents. We feel that the referenced statements are divisive and inflammatory in a community that has enough problems getting itself together and keeping cool.

Sincerely,



Hardy Wright
Acting Director

Copies to: Members of the City Council
MNPC members and candidates apparently elected



CITIZENS PAI

Final Public Hearing by
on a Proposed Citizens
District Cour

Tuesday, July 22

7:30 p.m.

**Council Chambers,
3rd Floor -- City Hall.**

**ALL RESIDENTS OF THE CITY OF ST. PAUL
ARE URGED TO ATTEND THE HEARING.
EVERYONE WILL HAVE AN OPPORTUNITY
TO BE HEARD.**

Under consideration will be the following proposed resolution, guidelines, map and amendments.

PROPOSED RESOLUTION RELATING TO CITIZENS PARTICIPATION

WHEREAS, neighborhood planning for Community Development Revenue Sharing Year II program must move forward without delay; and

WHEREAS, the Saint Paul City Council has demonstrated a continuing interest in and support of improved citizen participation and has been able to reach agreement on the fundamentals of a formal city-wide citizen participation structure; and

WHEREAS, there is a need to proceed immediately to adapt a citizen participation structure, now, therefore, be it

RESOLVED, that the Saint Paul City Council hereby supports the attached guidelines for citizen participation and be it

one representative board.
Downtown District Board.

7. All district councils shall have the following requirements as follows:

a. Each district council shall have in its district, a representative residing within that district, public assistance, women, racial, and disabled (handicap).

b. No person can be excluded on the basis of color, sex, religion, national origin, or affectional preference, etc.

c. The activities of the district council shall be in accordance with the affirmative action plan of the Community Development Revenue Sharing Act of 1974, the Saint Paul City Charter, the Minnesota Human Rights Act, and the federal Fair Housing Act.

8. Residents under the age of 18 years old will not have the right to vote in the election of the district council.

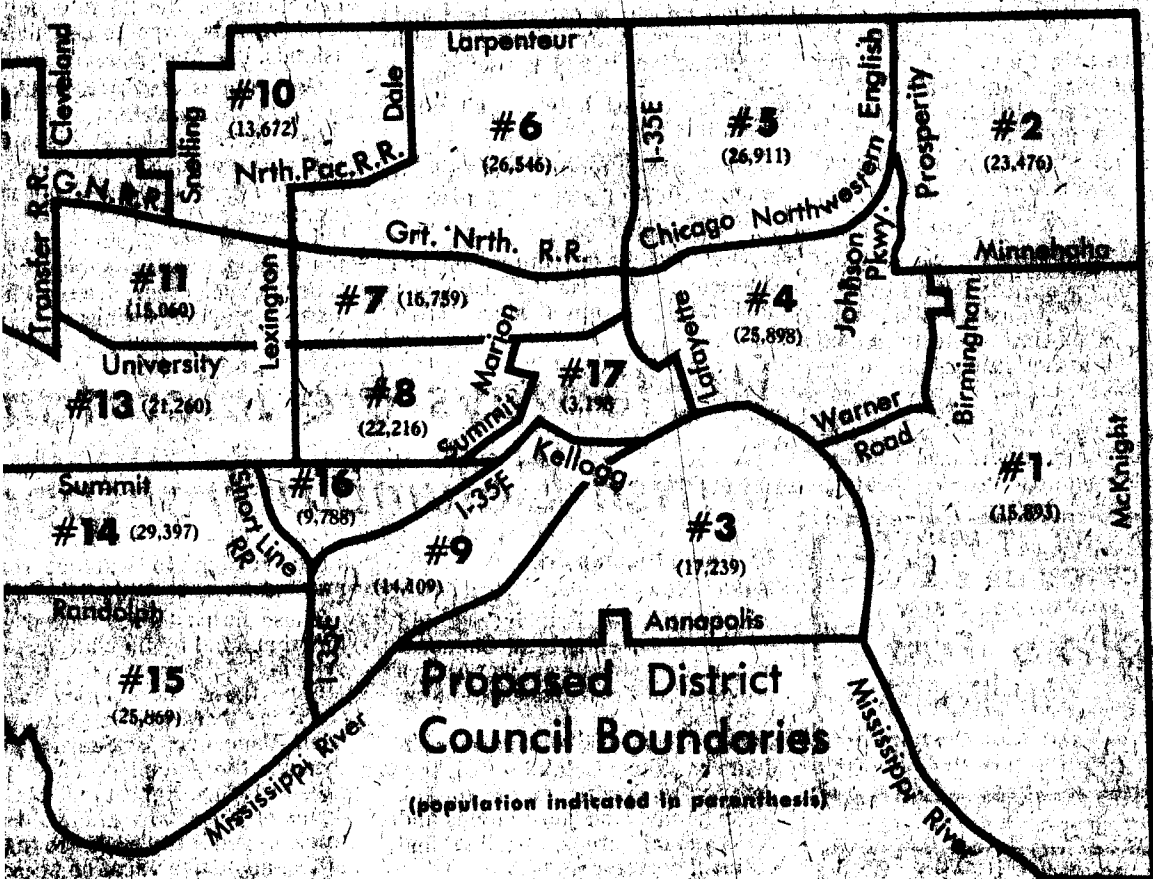
#1
(8,1)

Emerald

Mississippi River

PARTICIPATION

St. Paul City Council Participation Plan and Oil System



In the execution of the
the affirmative action re-
as a voting member
of the protected classes
which includes: low income,
minorities, senior citi-
zens).
because of race, creed,
origin or ancestry, sexual
and retard, or disability.
council shall be governed
visions of the Community
1974, applicable federal
Rights Ordinance, and
law.
may be allowed to par-
ticipate in the. They also
the council administrative
regulation will be decided

Specifically, however, no "per diem" shall be allowed, and reimbursement for expenses incurred by district council members shall be restricted to the following:

1. Per diem payments to district council members shall be prohibited.
2. District councils shall be specifically permitted to budget for and reimburse district council board members for legitimate expenses incurred by official duties.

Areas of Participation

1. The City and the district council shall, in each individual case, enter into an annual contract which outlines the activities to be undertaken by the district council. The contract shall include the terms of these guidelines.
2. These activities shall include the eligible activities under the Community Development Housing Act of 1974 and other activities deemed mutually beneficial.
3. In addition, current project area committees (PAC) committees or parts thereof may be included in the approved development program (PAC) and may be included in any of the contracts entered into pursuant to these

Past Presidents—A. J. Fandel, E. A. Knutson, J. C. Bernhard, Forrest Tester, John Kalland, L. A. Sullivan, Bruce Dolby, Gordon Fenner, Norman Horton, Sr., Carl Jensen, Lou Midler, Russell Klein, Michael Dorr, Wallace Peters, Warren Nagel and Frank Schneider, Jr.

ASSOCIATION OF COMMERCIAL CLUBS, Inc.

"United action for a Better Saint Paul"

SAINT PAUL, MINNESOTA

DR. WILLIAM CHOPP
President

HENRY THUNANDER
1st Vice President

JACK STATE
2nd Vice President

VERN W. MARTIN, *Treasurer*
DANIEL NICK, *Ass't Secretary*

MICHAEL DORR, *Secretary*
880 Rice St. (55117)
489-2640

July 17th, 1975

City Council
Court House
St. Paul, Minnesota 55102

On behalf of the Association of Commercial Clubs it is requested that you delay any action on the Citizens Participation Plan until our Association meets again at the end of August.

While every association member I have personally talked to is opposed to a paid community participation plan, we cannot take formal action until we meet.

Very truly yours,



Michael Dorr, Secretary

MD/bb

CITY CLERK'S OFFICE
ST. PAUL, MINN.

JUL 22 8 18 AM '75

FILED

COMO COMMERCIAL CLUB
NORTH END BUSINESSMEN
RIVERVIEW IMPROVEMENT
HAZEL PARK COMMERCIAL CLUB

GRAND AVE. BUSINESS ASSN.
HIGHLAND BUSINESS ASSN.
EAST 7TH BUSINESSMEN
CAPITOL CITY COM'L CLUB

NORTH END IMPROVEMENT CLUB
SNELLING AVENUE COM'L CLUB
WEST SEVENTH BUSINESSMEN
RICE STREET MERCH. & PROF.

CENTRAL ST. PAUL COM'L CLUB
SELBY DISTRICT COM'L CLUB
SMITH-DODD BUSINESSMEN ASSN.
PAYNE AVE. BUSINESS ASSN.



Concerned Taxpayers of Minnesota

628 STRYKER AVE., ST. PAUL, MINN. 55107

July 18, 1975.

To the members of the City Council:

In Re: Your letter of July 14th. Citizen Participation.

In our letters to the City Council of May 31, 1973 and also April 3rd, 1975, we stated our reasons for opposing citizen participation as set up by the Forum, and we find no reason to change our position. Each month we have followed the minutes of the meetings of the various committees, so we would know what went on; we have brought all these details to our membership at the regular monthly meetings, where they have been subject for general discussion. It has all been "aired" to the taxpayers, and they are more convinced than ever that you have yourselves in a jam when you are splitting the city into 17 districts, which is dividing the city, not bringing it together. Furthermore, we ask if you are attempting to destroy city-wide organizations. Commercial clubs, church organizations, community organizations, labor unions; now you would split them up into 3 or 4 groups around the city again.

Are we to have 17 councilmen? If you give all your powers to these citizen participation groups, why do we need you? We could hire a high priced attorney for less and let him represent us. You are the people we elected to the job.

Once again we repeat the last lines of our letter of April 3rd, 1975. Expenses are growing as power is being taken away, all at taxpayer's expense. We do not wish to lose our autonomous government, nor do we wish to give it away. We need a strong local government by elected officials, citywide, who will be responsive to the electorate, and who will abide by charter and constitutional protections. Nor can we continue to pay for more deputies, secretaries, administrators, or citizens who claim to be participating. The sugar bowl is empty. Again, don't give our vote and your powers away. If you do, we the taxpayers, shall have to resort to stronger methods of representation.

Sincerely,

Joan Van Poperin
Joan Van Poperin, chairman
Rolf Swanson, Secretary.

Rolf Swanson

WHITE - CITY CLERK
PINK - FINANCE
CANARY - DEPARTMENT
BLUE - MAYOR

CITY OF SAINT PAUL

Council
File NO. _____

Council Resolution

Presented By Ruby Hunt

Referred To _____ Committee: _____ Date _____

Out of Committee By _____ Date _____

WHEREAS, the City Council, while fully supporting the goal of improved citizen participation for St. Paul, has been unable to reach agreement on the fundamentals of a formal city-wide citizen participation structure, and

WHEREAS, there is a need to proceed slowly in adopting a citizen participation structure, using a step-by-step method which will test results and public acceptance at each stage, and

WHEREAS, neighborhood planning for CDRS Year II program must move forward without delay,

NOW, THEREFORE BE IT RESOLVED, that the seventeen districts as designated in the Citizen Participation Forum Boundary Committee recommendation of April 9, 1975, with the one alteration that the southern boundary of District #5 be the Chicago Northwestern Railroad tracks, be adopted as city planning districts, and

BE IT FURTHER RESOLVED, that the City Planning Department is requested to prepare a plan for communication with the residents of each district to provide early notification and involvement by residents of the district in planning for land use, physical and social services, zoning changes, public improvements and parks, playgrounds and open space, and

BE IT FURTHER RESOLVED, that the Office of Community Development and the HRA are requested to use the seventeen districts, either singly or in combination, as a basis for citizen input in preparation of the Community Development Year II program.

COUNCILMEN

Yeas _____ Nays _____

Christensen

Hozza

Levine

Roedler

Sylvester

Tedesco

President Hunt

_____ In Favor

_____ Against

Adopted by Council: _____ Date _____

Certified Passed by Council Secretary

By _____

Approved by Mayor: _____ Date _____

By _____

Requested by Department of: _____

By _____

Form Approved by City Attorney

By _____

Approved by Mayor for Submission to Council

By _____



CITY OF SAINT PAUL
OFFICE OF THE CITY COUNCIL

July 1, 1975

DAVID H. HOZZA

St. Paul City Councilman

Ms. Rosilyn Carroll
Chairperson
Citizen Participation
Task Force
163 West Sixth Street
St. Paul, Minn. 55102

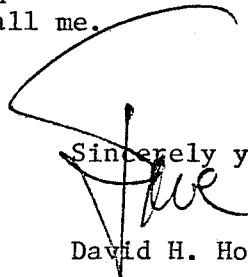
Dear Rosilyn:

The City Council this morning set the time for final consideration of the Citizen Participation Task Force Report. The matter will be heard Tuesday, July 8, at 11:00 a.m. in the City Council Chambers.

I would appreciate it if you could inform anyone who wishes to be at this meeting.

If you have any questions concerning this matter, please call me.

Sincerely yours,


David H. Hozza

DHH:ls

cc: ~~Members~~ of the City Council
cc: ~~Al Olson~~

CITY HALL

SEVENTH FLOOR

SAINT PAUL, MINNESOTA 55102

612/298-4646

CITIZEN PARTICIPATION
163 West Sixth Street
Saint Paul, Minnesota 55102
298-5350

July 9, 1975

TO: SAINT PAUL CITY COUNCIL

FROM: NEGOTIATION TEAM OF THE CITIZEN PARTICIPATION FORUM

The Negotiation Team proposes the following amendments to the Council Resolution and attached "Guidelines for District Council System" presented at the July 10, 1975 City Council meeting as follows:

1. Council Resolution: "Supports" be stricken from the first resolve clause and insert "adopts" and language be added which makes the clause read:

"RESOLVED, that the Saint Paul City Council hereby adopts the attached guidelines for citizen participation and incorporates them by reference into this Resolution, and be it . . . "

2. Guidelines for District Council System: Page 2, Item 7 under Structure of the District Councils strike "a representative" and insert "representatives" making the item read:

"The downtown district board shall include representatives of the downtown residents and one representative from each of the other districts and whatever additional membership deemed desirable by the downtown district council."

3. Guidelines for District Council System: Page 4, Item 1 under Areas of Participation contain additional language to make the item read:

"The City and the district council shall, in each individual case, enter into an annual contract which outlines the activities to be undertaken by the district council. The contract shall include the terms of these guidelines. The form, procedures and extent of participation in the activities shall be set forth in the contract and shall be determined by the individual district except where expressly in conflict with these guidelines."

CITIZEN PARTICIPATION
163 West Sixth Street
Saint Paul, Minnesota 55102
298-5350

July 9, 1975

TO: SAINT PAUL CITY COUNCIL

FROM: NEGOTIATION TEAM OF THE CITIZEN PARTICIPATION FORUM

The Negotiation Team, representing the Saint Paul Citizen Participation Forum and others, would like to go on record stating that we do not in any manner, shape or form, support the figure of \$267,000 as a maximum allocation for the Citizen Participation Program in CDRS Year I.

We would like to make it perfectly clear that we feel that the City Council has not budged from the figure of \$267,000 since they first came to the Saint Paul citizens on January 28, 1975 and asked that we (the citizens) set up the Citizen Participation process. City Council has not given any real consideration to the funding amount necessary to realistically give the Citizen Participation process a chance to succeed. Thus, the Council's stand is inconsistent with their stated proposition that the Citizen Participation process is a trial package that they hope will succeed.

Further, we do not understand the logic behind \$267,000 for sixteen districts when the four target areas have a budget over \$267,000 and the four Project Area Committees (PACs) had a budget of \$261,000.

We feel that \$267,000 represents a failure clause in the whole Citizen Participation process.

WHITE - CITY CLERK
PINK - FINANCE
CANARY - DEPARTMENT
BLUE - MAYOR

CITY OF SAINT PAUL

Council
File NO.

Council Resolution

Presented By

Referred To

Committee:

Date

Out of Committee By

Date

WHEREAS, neighborhood planning for Community Development Revenue Sharing Year II program must move forward without delay; and

WHEREAS, the Saint Paul City Council has demonstrated a continuing interest in and support of improved citizen participation and has been able to reach agreement on the fundamentals of a formal city-wide citizen participation structure; and

WHEREAS, there is a need to proceed immediately to adopt a citizen participation structure, now, therefore, be it

RESOLVED, that the Saint Paul City Council hereby supports the attached guidelines for citizen participation, and be it

FURTHER RESOLVED, that the Office of the Mayor is requested to prepare a plan for communication with the residents of each district to provide early notification and involvement by residents of a district in planning for land use, physical and social services, zoning changes, public improvements and parks, playgrounds and open space, and be it

FURTHER RESOLVED, that the Office of the Mayor and the Saint Paul Housing and Redevelopment Authority and all other affected city agencies and departments are hereby requested to adhere to the attached guidelines when they are applicable and to use the seventeen districts set out in these guidelines, either singly or in combination, as the basis for citizen input in the preparation or implementation of the Community Development Year II Program.

COUNCILMEN

Yeas

Nays

Christensen

Hozza

Levine

Roedler

Sylvester

Tedesco

President Hunt

In Favor

Against

Adopted by Council:

Date

Certified Passed by Council Secretary

By

Approved by Mayor:

Date

By

Requested by Department of:

By

Form Approved by City Attorney

By

Approved by Mayor for Submission to Council

By

GUIDELINES FOR DISTRICT COUNCIL SYSTEM

With the adoption of these guidelines, there shall be established an advisory district council system in the City of Saint Paul. Each district council shall represent residents of neighborhoods geographically defined on the attached boundary map. Further, the City Council shall act as final arbiter of any subsequent boundary disputes between neighborhoods. It is also proposed that existing community council boundaries be respected.

Membership and Organization

1. At least 51 percent of the district council administrative board shall be selected in an election process. Each district shall determine its method of election process.
2. The appointed members of the district council administrative board shall be determined by the individual district.
3. One person can serve on only one district council administrative board with the exception of the downtown district.
4. There shall be a thirty-day residency requirement for any person voting on any issue before the district council. However, the residency requirement shall be waived in the case of nonresident area businessmen and nonresident owners of real property, provided that nonresident area businessmen and nonresident owners of real property must have conducted business within the area or have owned real property within the area for a minimum of thirty days.
5. Members of the district council administrative board must be residents of the area for six months or have owned real property within the area for a minimum of six months or have been engaged in business within the area for a minimum of six months.
6. Nonresident area businessmen, including property owners of real property, shall be allowed to participate in district council proceedings. The degree of participation shall be determined by the individual districts. However, no person shall be allowed to vote in more than one district election process; or more than one district general membership process; or serve on more than one administrative board, with the exception of the Downtown district board.
7. All district councils shall have affirmative action requirements as follows:
 - a. Each district council shall have, as a voting member in its district, a representative of the protected classes residing within that district, which includes:

low income, public assistance, women, racial minorities, senior citizens, and disabled (handicapped).

- b. No person can be excluded because of race, creed, color, sex, religion, national origin or ancestry, sexual or affectional preference, criminal record, or disability.
 - c. The activities of the district council shall be governed by the affirmative action provisions of the Community Development Housing Act of 1974, applicable federal statutes, the Saint Paul Human Rights Ordinance, and the Minnesota Human Rights law.
8. Residents under the age of 18 may be allowed to participate but will not have the power to vote. They also may be appointed to the district council administrative board. The extent of their participation will be decided by the individual district.

In formulating these guidelines, it is the understanding of the City Council that the Downtown district advisory council shall be made up of representatives of the various neighborhood districts in addition to membership of downtown residents, businessmen and property owners. When the structure and functions of the Downtown District Advisory Council are determined, relevant language shall be prepared and made a part of these guidelines subject to the approval of the City Council.

Structure of the District Councils

- 1. The district council administrative board shall have by-laws to further define its structure.
- 2. The district council administrative board may become legally incorporated.
- 3. The size of the district council administrative board shall be determined by the individual district.
- 4. There will be only one contract for each district for recognition by the City.
- 5. The individual district council shall determine any further definition of structure, such as terms of office, etc.
- 6. The City of Saint Paul shall recognize the authority of the district councils.
- 7. The downtown district board shall include a representative of the downtown residents and one representative from each

of the other districts and whatever additional membership deemed desirable by the downtown district council.

8. The existing community council structures and powers shall be respected.

Supporting Staff and Budgeting of the District Councils

The allocation for funding the district councils will be \$267,000, as budgeted in the Community Development Year I Budget passed by the City Council.

These funds shall be allocated in the following manner subsequent to the execution of a contract for that district:

<u>DISTRICT</u>	<u>PERCENT</u>	<u>AMOUNT FROM \$267,000</u>
1 Battle Creek	1.09	2,910.30
2 Hayden Hgts./Hazel Park	2.10	5,607.00
3 West Side	7.20	19,224.00
4 Lower East Side/Dayton Bluff	6.69	17,862.30
5 Phalen Park	4.92	13,136.40
6 North End	10.57	28,221.90
7 Thomas-Dale	11.11	29,663.70
8 Summit-University	29.74	79,405.80
9 West Seventh	9.50	25,365.00
10 Como	.64	1,708.80
11 Hamline-Midway	3.51	9,371.70
12 St. Anthony Park	7.37	19,677.90
13 Lex.-Hamline/Merriam Park	1.46	3,898.20
14 Highland-Groveland	.99	2,643.30
15 Highland Park	.88	2,349.60
16 Crocus Hill/Ramsey Hill	2.13	5,687.10
17 Downtown	(0)	(0)

Budgeting and Auditing Procedures

Upon adoption of these guidelines, the Office of Community Development shall prepare detailed budgeting and auditing procedures for district councils. Upon completion of these procedures they shall be submitted to the City Council for review and approval.

Specifically, however, no "per diems" shall be allowed, and reimbursement for expenses incurred by district council members shall be restricted to the following:

1. Per diem payments to district council members shall be prohibited.

2. District councils shall be specifically permitted to budget for and reimburse district council board members for legitimate expenses incurred by official duties.

Areas of Participation

1. The City and the district council shall, in each individual case, enter into an annual contract which outlines the activities to be undertaken by the district council. The contract shall include the terms of these guidelines.
2. These activities shall include the eligible activities under the Community Development Housing Act of 1974 and other activities deemed mutually beneficial.
3. In addition, current project area committees (PAC) contracts or parts thereof operative in the neighborhood development program (NDP) areas shall be included in any of the contracts entered into pursuant to these guidelines if the district council so desires and so long as such contracts do not conflict with these guidelines.

Contracting With the City

The district organization will hold open forum meetings to organize and set up the election process, then hold an election, and the elected members shall hold an open forum to explain why it is petitioning for a contract and describe how it is representative in a written petition to the Saint Paul City Council, stating:

1. Why the group feels it is representative of the age, ethnic, social and economic elements of their district.
2. That the district group has given ample public notice to the residents of the area that it is petitioning for.
3. That the district group will meet on a regular basis.
4. That the group will publish reports of its meetings on a regular basis.
5. The district boundaries, including a boundary map.
6. That the group was organized pursuant to these guidelines.

The City Council shall have the sole right to approve or reject such petitions, following review of such petitions by the City Council.

Council Resolution

Presented By _____

Referred To _____ Committee: _____ Date _____

Out of Committee By _____ Date _____

WHEREAS, neighborhood planning for Community Development Revenue Sharing Year II program must move forward without delay; and

WHEREAS, the Saint Paul City Council has demonstrated a continuing interest in and support of improved citizen participation and has been able to reach agreement on the fundamentals of a formal city-wide citizen participation structure; and

WHEREAS, there is a need to proceed immediately to adopt a citizen participation structure, now, therefore, be it

RESOLVED, that the Saint Paul City Council hereby supports the attached guidelines for citizen participation, and be it

FURTHER RESOLVED, that the Office of the Mayor is requested to prepare a plan for communication with the residents of each district to provide early notification and involvement by residents of a district in planning for land use, physical and social services, zoning changes, public improvements and parks, playgrounds and open space, and be it

FURTHER RESOLVED, that the Office of the Mayor and the Saint Paul Housing and Redevelopment Authority and all other affected city agencies and departments are hereby requested to adhere to the attached guidelines when they are applicable and to use the seventeen districts set out in these guidelines, either singly or in combination, as the basis for citizen input in the preparation or implementation of the Community Development Year II Program.

COUNCILMEN

Yeas _____ Nays _____

Christensen		
Hozza	_____	In Favor
Levine		
Roedler	_____	Against
Sylvester		
Tedesco		
President Hunt		

Adopted by Council: _____ Date _____

Certified Passed by Council Secretary

By _____

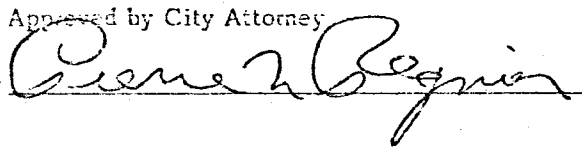
Approved by Mayor: _____ Date _____

By _____

Requested by Department of: _____

By _____

Form Approved by City Attorney

By 

Approved by Mayor for Submission to Council

By _____

GUIDELINES FOR DISTRICT COUNCIL SYSTEM

With the adoption of these guidelines, there shall be established an advisory district council system in the City of Saint Paul. Each district council shall represent residents of neighborhoods geographically defined on the attached boundary map. Further, the City Council shall act as final arbiter of any subsequent boundary disputes between neighborhoods. It is also proposed that existing community council boundaries be respected.

Membership and Organization

1. At least 51 percent of the district council administrative board shall be selected in an election process. Each district shall determine its method of election process.
2. The appointed members of the district council administrative board shall be determined by the individual district.
3. One person can serve on only one district council administrative board with the exception of the downtown district.
4. There shall be a thirty-day residency requirement for any person voting on any issue before the district council. However, the residency requirement shall be waived in the case of nonresident area businessmen and nonresident owners of real property, provided that nonresident area businessmen and nonresident owners of real property must have conducted business within the area or have owned real property within the area for a minimum of thirty days.
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In formulating these guidelines, it is the understanding of the City Council that the Downtown district advisory council shall be made up of representatives of the various neighborhood districts in addition to membership of downtown residents, businessmen and property owners. When the structure and functions of the Downtown District Advisory Council are determined, relevant language shall be prepared and made a part of these guidelines subject to the approval of the City Council.

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ASSOCIATION OF COMMERCIAL CLUBS, Inc.



Michael Dorr
880 Rice Street
St. Paul, MN 55117



Bunker Hill 1775 by Trumbull
US Bicentennial IOc

City Council
Court House
St. Paul, Minnesota 55102