ZONING COMMITTEE STAFF REPORT

1. FILE NAME: Larpenteur Crossing Sarin Devt.

FILE # 18-036-924

2. **APPLICANT:** Leang Sarin

HEARING DATE: March 29, 2018

3. **TYPE OF APPLICATION:** Conditional Use Permit

4. **LOCATION:** 1330 Larpenteur Ave W, and 1672 Hamline Ave., SE corner of Larpenteur and Hamline

5. **PIN & LEGAL DESCRIPTION:** 222923120171, Chelsea Heights Subj to Larpenteur Ave; Lots 29 & 30 Blk 3; 222923120023, Chelsea Heights Lot 28 Block 3

6. PLANNING DISTRICT: 10

PRESENT ZONING: B2

7. **ZONING CODE REFERENCE:** § 65.513; §61.501, §61.502

8. **STAFF REPORT DATE:** April 5, 2018

BY: Josh Williams

9. **DATE RECEIVED:** March 13, 2018

60-DAY DEADLINE FOR ACTION: May 12, 2018

- A. **PURPOSE:** Conditional use permit for drive-thru sales, with modification of special conditions for drive thru lane separation from residential property (60' required, 54.9' proposed), vehicular ingress and egress separation from residential property (60' required, 20.9' proposed), and 6' buffer with screen planting along residential property (6' opaque fence on top of 2.6' wall proposed).
- B. PARCEL SIZE: 13,939 s.f. (approx. 0.32 acres)
- C. EXISTING LAND USE: Restaurant and dry cleaner
- D. SURROUNDING LAND USE:

North: Commercial (Roseville)

East: Commercial (Falcon Heights)

South: Residential (RM2) West: Commercial (B2)

- E. **ZONING CODE CITATION:** § 65.513 lists standards and conditions for drive-through sales and services; § 61.501 lists general conditions that must be met by all conditional uses; § 61.502 authorizes the planning commission to modify any or all special conditions after making specified findings.
- F. PARKING: Zoning Code § 63.207 requires a minimum of 1 off-street parking space per 400 square feet of restaurant space. The proposed building would contain two restaurants, and has a gross floor area of 3,022 square feet. The proposed project therefore requires 8 off-street parking spaces. The applicant proposes 11 off-street parking spaces, including 1 ADA-compliant space.
- G. HISTORY/DISCUSSION:
- H. **DISTRICT COUNCIL RECOMMENDATION:** The District 10 Council is reviewing the project on April 9, 2018 and will provide a recommendation prior to the public hearing before the Zoning Committee.

I. FINDINGS:

- The applicant is proposing to remove two existing commercial buildings (a restaurant and a dry cleaner) on the two properties and construct a new, approximately 3,000 square foot building, which would be occupied by the restaurant currently operating on the site and second, new restaurant, which would offer drive-through service.
- 2. § 61.501 lists five standards that all conditional uses must satisfy:
 - (a) The extent, location and intensity of the use will be in substantial compliance with the Saint Paul Comprehensive Plan and any applicable subarea plans which were approved by the city council. This condition is NOT met. The Future Land Use Map of the Comprehensive Plan identified Hamline Avenue as a Residential Corridor. Larpenteur Avenue is not classified by the Map, but in the area of the proposed project is characterized by a mix of residential uses, with commercial development around intersections with other arterial streets. This is similar in character to other identified Residential Corridors, such as Hamline,

Como, Cleveland, and St. Clair Avenues. The Land Use Chapter describes Residential Corridors as "sectors of streets that run through Established Neighborhoods; predominantly characterized by medium density residential uses". The area immediately to the west and south of the proposed development is categorized as an Established Neighborhood. Two policies in the Land Use Chapter address development in Residential Corridors. Policy 1.1 calls for the City to "Guide the development of housing in Established Neighborhoods." commercial area within Established Neighborhoods, and in Residential Corridors". Policy 1.9 calls for the City to "Encourage the development of medium density multi-family housing along Residential Corridors". One policy addresses commercial development in Established Neighborhoods: policy 1.7 calls for the City to "permit neighborhood serving commercial businesses compatible with the character of Established Neighborhoods" in locations where commercial development currently exists or at intersections of arterial and collector streets or transit routes. These policies suggest that some commercial development at the proposed project location is appropriate, but only provided it is neighborhood serving and compatible with the essential residential character of the surrounding area. Drive-throughs invite greater amounts of vehicular traffic than similar businesses without drive-throughs, and require extended vehicle idling time. They also result in additional noise impacts on adjacent properties. These inherent impacts of drive-through uses are not compatible with areas of an essential residential character, and therefore a drive-through at the proposed location is not consistent with the Saint Paul Comprehensive Plan.

A drive-through at the proposed location is also inconsistent with Policy HLU (Housing and Land Use) 1.3.3 of the the Como Community Plan, which calls for "appropriate buffers and transitions" for redevelopment along Larpenteur to protect the residential character of the adjoining neighborhood. The project as proposed does not meet minimum standards for distance separation from adjacent residential uses, suggesting there is not adequate buffering of the use.

- (b) The use will provide adequate ingress and egress to minimize traffic congestion in the public streets. It is not clear whether this condition can be met. The site plan for the proposed use shows stacking for six vehicles in the drive-through lane, including one vehicle at the service window. However, any additional vehicles queueing would result in vehicles blocking internal circulation lanes and impairing ingress and egress via Hamline Avenue. If a conditional use permit is approved, it should be subject to the following conditions of approval:
 - Approval by appropriate City staff of a traffic study which documents expected overall traffic volumes and expected drive-through traffic volumes, and evaluates resulting impacts on vehicle ingress and egress, and finds no substantial impacts to the public right-of-way. Fulfillment of this condition shall be demonstrated by final site plan approval.
 - Submission by the applicant or applicant's agent, one year from the date of approval,
 of a report which documents actual traffic volumes at drive-through and that there are
 no substantial impacts to the public right-of-way.
 - Substantial impacts to the public right-of-way shall not occur, and any such impacts shall constitute violation of this condition and be grounds for revocation of the conditional use permit.
- (c) The use will not be detrimental to the existing character of the development in the immediate neighborhood or endanger the public health, safety and general welfare. It is not clear whether this condition can be met. The underlying use of two restaurants is consistent with the character of the immediate neighborhood, and will not endanger the public health, safety, or general welfare. However, the potential for impacts to the public right-of-way resulting from drive-through traffic volumes exceeding the capacity of the site has not been sufficiently evaluated. Congestion in the public right-of-way increases the potential for conflicts between vehicles and between vehicles and pedestrians or bicycles, which can endanger public

safety. To ensure the use does not result in a threat to public safety, if a conditional use permit is approved, it should be subject to the following conditions of approval:

- Approval by appropriate City staff of a traffic study which documents expected overall traffic volumes and expected drive-through traffic volumes, and evaluates resulting impacts on vehicle ingress and egress, and finds no substantial impacts to the public right-of-way. Fulfillment of this condition shall be demonstrated by final site plan approval.
- Submission by the applicant or applicant's agent, one year from the date of approval,
 of a report which documents actual traffic volumes at drive-through and that there are
 no substantial impacts to the public right-of-way.
- Substantial impacts to the public right-of-way shall not occur, and any such impacts shall constitute violation of this condition and be grounds for revocation of the conditional use permit.
- (d) The use will not impede the normal and orderly development and improvement of the surrounding property for uses permitted in the district. This condition is NOT met. The proposed use would result in increased vehicular traffic and noise in close proximity to existing residential uses on residentially-zoned lots. Excessive noise and traffic are incompatible with the reasonable enjoyment of residential properties, and would create a disincentive to continued investment in these properties.
- (e) The use shall, in all other respects, conform to the applicable regulations of the district in which it is located. This condition is NOT met. The project as proposed would require modification of standards of § 65.513(a) and (b) for drive-through sales.
- 3. § 65.513 lists standards and conditions for drive-through sales and services:
 - (a) Drive-through lanes and service windows shall be located to the side or rear of buildings, shall not be located between the principal structure and a public street, and shall be at least sixty (60) feet from the closest point of any residentially zoned property or property occupied with a one-, two, or multiple-family dwelling. This finding is NOT met. The south curb of the drive-through lane is located 54.9' from the property line to the south.
 - (b) Points of vehicular ingress and egress shall be located at least sixty (60) feet from the intersection of two streets and at least sixty (60) feet from abutting residentially zoned property. This finding is NOT met. The points of ingress and egress on Hamline and Larpenteur Avenues are both located more than 60' from the intersection of those two streets. However, the outside curb line of the Hamline Avenue site access, at its narrowest point, is located approximately 21' feet from the residential lot to the south of the site. The width of the subject site, measured north-south, is 107.95'. It is not possible on the Hamline frontage of the property to locate the point of vehicular ingress and egress the required minimum distance from both the intersection of Larpenteur and Hamline and the abutting residential property to the south.
 - (c) Speaker box sounds from the drive-through lane shall not be plainly audible so as to unreasonably disturb the peace and quiet of abutting residential property. This finding can be met. The drive-through speaker box is located as far from the abutting residential property as possible, and the applicant can provide required screening fencing and plantings. If the conditional use permit is approved, operation of the speaker box at the minimal functional volume should be a condition of approval.
 - (d) A six-foot area with screen planting and an obscuring wall or fence shall be required along any property line adjoining an existing residence or residentially zoned property. This finding can be met. The applicant is proposing 6' feet of landscaped area between the parking area and the common boundary with the adjoining residential property, and has proposed a 6' foot obscuring (opaque) fence atop a 2.6' concrete wall. If the conditional use permit is approved,

Zoning Committee Staff Report, Zoning File #18-036-924 April 5, 2018 Page 4 of 4

- provision of screening plantings, to be provided and maintained by applicant or applicant's agent, should be a condition of approval. Fulfillment of this condition shall be demonstrated by final site plan approval. The applicant or applicant's agent shall obtain and provide proof of an access agreement with the adjoining property owner for maintenance purposes if determined necessary by the zoning administrator.
- (e) Stacking spaces shall be provided for each drive-through lane. Banks, credit unions, and fast-food restaurants shall provide a minimum of four (4) stacking spaces per drive-through lane. Stacking for all other uses shall be determined by the zoning administrator. This condition is met. The applicant proposes a total of six (6) stacking spaces.
- 4. The planning commission may approve modifications of special conditions when specific criteria of §61.502 are met: strict application of such special conditions would unreasonably limit or prevent otherwise lawful use of a piece of property or an existing structure and would result in exceptional undue hardship to the owner of such property or structure; provided, that such modification will not impair the intent and purpose of such special condition and is consistent with health, morals and general welfare of the community and is consistent with reasonable enjoyment of adjacent property. This criteria for modification of special conditions are NOT met. The standards for siting proposed drive-through lanes and points of vehicular ingress and egress at a minimum distant from abutting residential properties are intended to protect the occupants of those abutting properties from external effects of drive-throughs, such as vehicle and speaker noise, traffic entering and exiting the site, exhaust from idling vehicles, etc. Modification of these standards would impair the intent and purpose of the special conditions and would be inconsistent with the reasonable enjoyment of the adjacent residential properties. The strict application of these conditions does not unreasonably limit or prevent the lawful proposed use of the subject property for two restaurants.
- J. **STAFF RECOMMENDATION:** Based on findings 2(a), (d), and (e), 3(a) and (b), and 4, staff recommends DENIAL of the conditional use permit for drive-thru sales, and DENIAL of modification of special conditions for drive-through lane separation from residential property (60' required) to allow for 54.9' separation, and vehicular ingress and egress separation from residential property (60' required) to allow for 20.9' separation.

closing date 08/31/18

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CONDITIONAL USE PERMIT APPLICATION

Zoning Office Use Only File #: 18-03(R21		
ive Hearing Date:		

Department of Planning and Economic Development Zoning Section 19 1400 City Hall Annex 25 West Fourth Street Saint Paul, MN 55102-1634 (651) 266-6589 **APPLICANT** Germoun Zip **5630** Daytime Phone **320-237-741** Name of Owner (if different) Phone 320-237-74 // Contact Person (if different) **PROPERTY LOCATION** Ounty, M Current Zoning ___ (attach additional sheet if necessary) Application is hereby made for a Conditional Use Permit under provisions of TYPE OF PERMIT: Chapter ________, Section ________, of the Zoning Code. SUPPORTING INFORMATION: Explain how the use will meet all of the applicable standards and conditions. If you are requesting modification of any special conditions or standards for a conditional use, explain why the modification is needed and how it meets the requirements for modification of special conditions in Section 61.502 of the Zoning Code. Attach additional sheets if necessary. - SEE ATTACHMENT LETTER. Drive - Through sales and service Required Site Plan is attached

Applicant's Signature

Rev 9/4/14

Request for Continuance

Date 3/20/18	
Dan Edgerton, Chair Zoning Committee City of Saint Paul 1400 City Hall Annex Saint Paul, Minnesota 55102	
Re: Zoning File # 18-0-36924	.*
Dear Mr. Edgerton:	·
I am the applicant or the applicant's duly appointed repres	entative for this zoning file.
I request a continuance of the public hearing on the application presently scheduled before the Zoning Committee on	ation in this zoning file, which is 63/29/18
I understand that a continuance of the public hearing before the decision of the Planning Commission on this application of the Planning Commission on	on, which is presently scheduled for
I request that the Zoning Committee continue the public he continue the public he would then be scheduled to make their decision on	earing for this zoning file to
I am aware of and understand the statutory requirements for requiring the City of Saint Paul to approve or deny this appropriate submission. I desire to extend the sixty day period for a C by days to, to accommode	ound in Minn. Statue § 15.99 (1995) plication within sixty days of its
Sincerely,	
Signature of Applicant or Applicant's duly appointed representative.	Hung T. LT. Printed name of applicant or applicant's duly appointed representative
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Updated: 10/13/2017



Civil Engineering Site Planning Sustainable Design

MEMORANDUM

Date:

3/12/2018

By: To: Wayne C.B. Stark, P.E. Hung Lv. HL Architects

Project:

Larpenteur Crossing, St. Paul

Subject:

CUP and Variance request

Conditional use permit for drive-thru (Sec. 61-501):

a. The extent, location and intensity of the use will be in substantial compliance with the Saint Paul Comprehensive Plan and any applicable subarea plans which were approved by the city council.

Within the currenting B-2 zoning on these parcels, the proposed coffee shop tenant is requesting a drive-thru that must be approved as a conditional use. The existing use of both parcels included in this project are commercial, therefore no change in use or zoning is requested. The drive-thru is located on the rear and side of the proposed building on the site per current City ordinance. It is our understanding that the extent, location and intensity of the proposed drive-thru will be in substantial compliance with the City's Comprehensive Plan.

b. The use will provide adequate ingress and egress to minimize traffic congestion in the public streets.

The current ingress and egress to the project site includes two driveways off of Hamline Avenue and one right-in, right out driveway off of Larpenteur Avenue West. There is minimal drive lane delineation within the site. Within the proposed improvements, only one driveway is proposed off of Hamline Avenue while the driveway access from Larpenteur Avenue will basically remain as is. Proposed drive lanes with two-way traffic will maximize the vehicle turning movements within the site while minimizing traffic congestion on the adjacent streets.

c. The use will not be detrimental to the existing character of the development on the immediate neighborhood or endanger the public health, safety, and general welfare.

The existing businesses located at the intersection of Hamline and Larpenteur Avenues include a gas station, eye clinic and automotive service center. At the project site, the existing dry cleaning and tailor business will be relocated while the existing seafood restaurant will be relocated within the proposed building. This project will improve the site and bring it more into compliance with the City's current zoning requirements.

d. The use will not impede the normal and orderly development and improvement of the surrounding property for uses permitted in the district.

This area along Larperteur Avenue is highly visible with many commercial and retail businesses. Less than a block off of this street, the primary use is

residential. The proposed use is the same as the existing use while providing sufficient buffers to the residential areas. This project should not impede the normal and orderly development and improvement of the surrounding properties.

e. The use shall, in all other respects, conform to the applicable regulations of the district in which it is located.

No other change in use is proposed with this project.

Variance request for drive-thru (Sec. 65-513):

a. Drive-thru lanes and service windows shall be located to the side and rear of the buildings, shall not be located between the principal structure and a public street, and shall be at least sixty (60) feet from the closest point of any residentially zoned property or property occupied with a one-, two-, or multiple-family dwelling.

The drive-thru lane is located on the rear of the proposed building and the service window is located on the side of the proposed building. The drive-thru is not located between the principal structure, however the south curb line of the drive-thru is 54.9' from the south property line. Therefore, a variance is requested for the 60' separation requirement from the residential property to the south.

b. Point of vehicular ingress and egress shall be located at least sixty (60) feet from the intersection of two streets and at least sixty (60) feet from abutting residentially zoned property.

The proposed driveway access to Hamline Avenue is located 72.4' south of the south curb line of Larpenteur Avenue while the proposed driveway access to Larpenteur Avenue is located 118.5' east of the east curb line of Hamline Avenue. Due to the parcel depth of 107.95 feet, it is not feasible to meet the 60' separation from the residential property on the south side. Therefore, a variance is requested for this ordinance.

c. Speaker box sounds from the drive-through lane shall not be plainly audible so as to unreasonably disturb the peace and quiet of abutting residential property.

The proposed tenant who operates the drive-thru speaker will be made aware of this ordinance. In addition, a 6-foot high opaque plastic fence is proposed along the south lot line on top of a 2.6' concrete wall. This fence and wall should provide an acceptable sound buffer between the proposed drive-thru speaker and the abutting residential property.

d. A six-foot buffer area with screen planting and an obscuring wall or fence shall be required along the property line adjoining an existing residence or residentially zoned property.

The 6-foot buffer requirement between the south lot line and the proposed south curb line is met with the current plans. A 2.6' concrete wall is proposed in this area with a 6' high opaque plastic fence on top of it. This wall and fence combination should provide an acceptable buffer between the project site and the adjoining residential property.

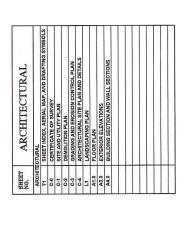
e. Stacking spaces shall be provided for each drive-through lane. Banks, credit unions, and fast-food restaurants shall provide a minimum of four (4) stacking spaces per drive-through lane. Stacking spaces for all other uses shall be determined by the zoning administrator.

The drive-thru for the coffee shop tenant provides six (6) stacking spaces.

LARPENTEUR CROSSING: Sarin Development

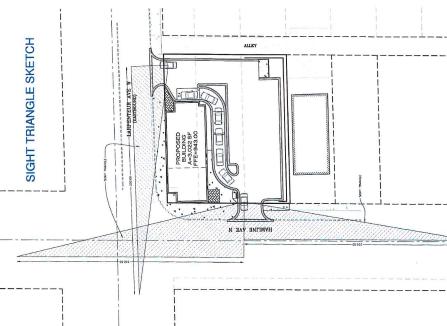
1330 Larpenteur Ave. West St. Paul, MN 55113





Larpenteur Ave. W.

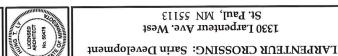
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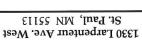




















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2 SIGHT TRIANGLE SKETCH

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AERIAL MAP



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CITY OF ST PAUL STATION #0006 MONUMENT=942.22 (NGVD29) RIM=943.53 (NGVD29)

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APPROXIMATE ONLY.
PRIOR TO CONSTRUCTION STATE ONE-CALL ONLINE

ALL CONSTRUCTION SHALL CONFORM TO THE MOST RESTRICTIVE OF THE PROLECT PEECIFCATIONS, THE STRANDARD SPECIFICATIONS OF THE CITY OF ST. PAUL AND LATEST EDITION OF MINOST STANDARD SPECIFICATIONS FOR CONSTRUCTION.

REMOVE EXISTING BUILDINGS, PAVEMENTS, AND WALLS AS NEEDED DURING CONSTRUCTION.

RIGHT OF WAY RESTORATION: Restoration of asphalt and concrete pavements are performed by the Public Works Street Maliterance Division. The confractor is responsely for proprient the City for the cost of these restorations. The confractor shall contract Public Works Street Maintenance to set up a work ander prior to beginning any removals in the street of Maintenance to set up a work ander prior to beginning any removals in the street of Requiremente. All Restorations and one ovalable at the permit office.

Adjacent streets and alleys must be swept to keep them free of sediment. Contractor must monitor conditions and sweep as needed or within 24 hours notice of City.

INSPECTION CONTACT: The developer stiell contact the Right of Way inspector Tom Johnston at 651–4658–4398 one week prior to beginning work to discuss broffic control, pedestrition sciety and coordination of all work in the public right of way. As part of the ROW permitting process, two weeks before on your kelds that impacts the ROW in any work to developer shall provide to the ROW inspector than name and contact information of the Construction Project Superintendent. If this information is not provided there may be a debuy in obtaining permits for the work in the ROW Said delays will be the side responsibility of the developer.

2 WORK SITE REQUIREMENTS: The Contractor shall provide a continuous, accessible and the contraction value of the three LADA and MN MUTD standards if working in a sidewall ond traffic anticle per MN MUTOD requirements for work in the public right of wey,

6. ENCROACHMENTS. Per Chapter 134 of the Legislative Code, no person shall construct and maintain on projection or encroachment within the pallaci right-lo-way Construction of the development that necessitates temporary use of the Right-lo-Way (ROW) for construction of the propess shall be limited to equipment, personnel, adverse and appartaenness that of or removable fallowing construction. Encroachment permits will not be gronted for devices such as the bocks, rock balls, H-piels, adapting thimbers, share plaining, that the devices such to accordant in the ROW. Section 2201.3 of the Minnesota Building Code defers final outbority to denote in the ROW. Section 2201.3 of the Minnesota Building Code defers final outbority are applicative Code governs management of the public rights-of-way. Provided such installations than beever (12) increase at depths below eight (3) lett on sorrovider for in Minnesota Building Code Section 22021. Said encroachments would require an encroachment permit from the City per Chapter 134 of the Legislative Code. Encroachments installed in the ROW without authorization will be removed at no sepense to the City/County/State.

NOTES

16

1. BASE PLAN USED IS A SURVEY PREPARED BY ENGINEERING DESIGN AND SURVEYING.

ALL EXISTING UTILITY LOCATIONS AND ELEVATIONS SHOWN ARE CONTRACTORS PARL CONFINAL LOCATIONS AND ELEVATIONS CONTRACTOR SHALL CONTROL UTILITY COMPANIES VIA GOPHER I OR BY CALLING 811 OR 1-800-252-1156.

CITY NOTES:

CONSTRUCTION IN RIGHT OF WAY. All work on curbs, drivewoys, and sidewalks within the blankin right of way must be done to Citly Standards and Spacifications by a contractor licensed to work in the City right-of-way under a permit from Public Works Sidewalk Section (551-226-6108). Sidewalk grades must be carried across driveways.

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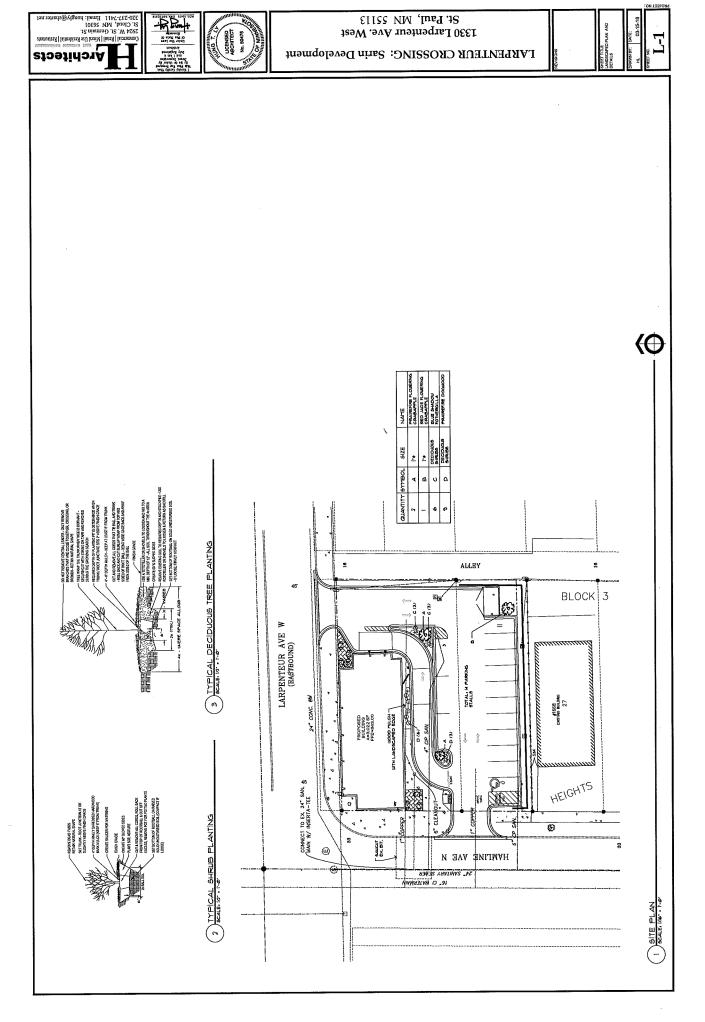
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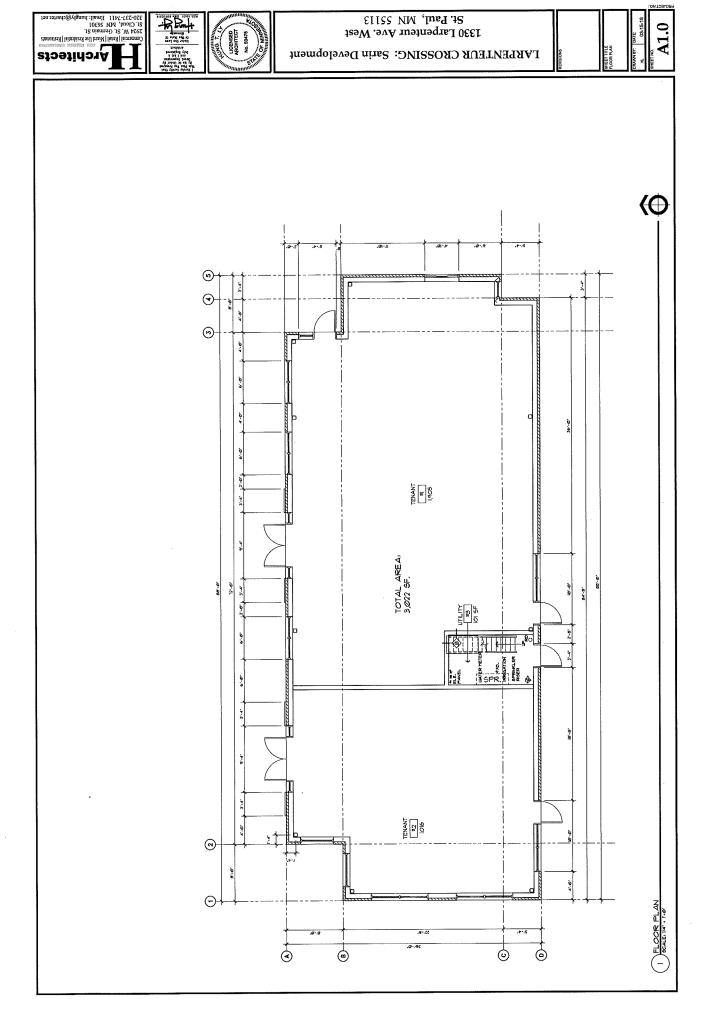
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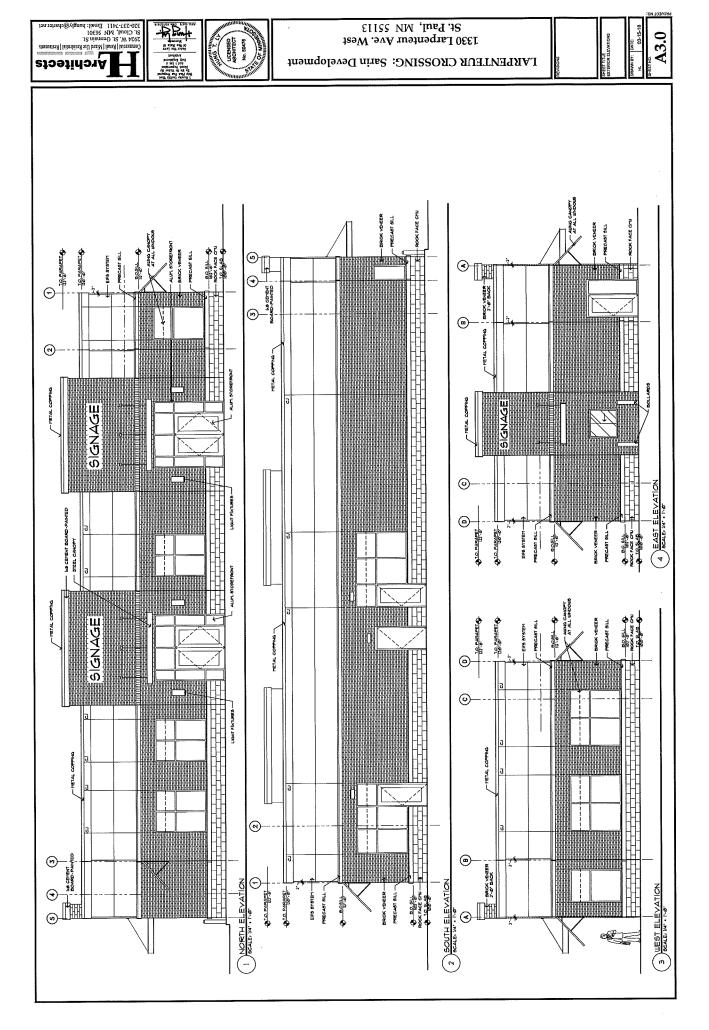
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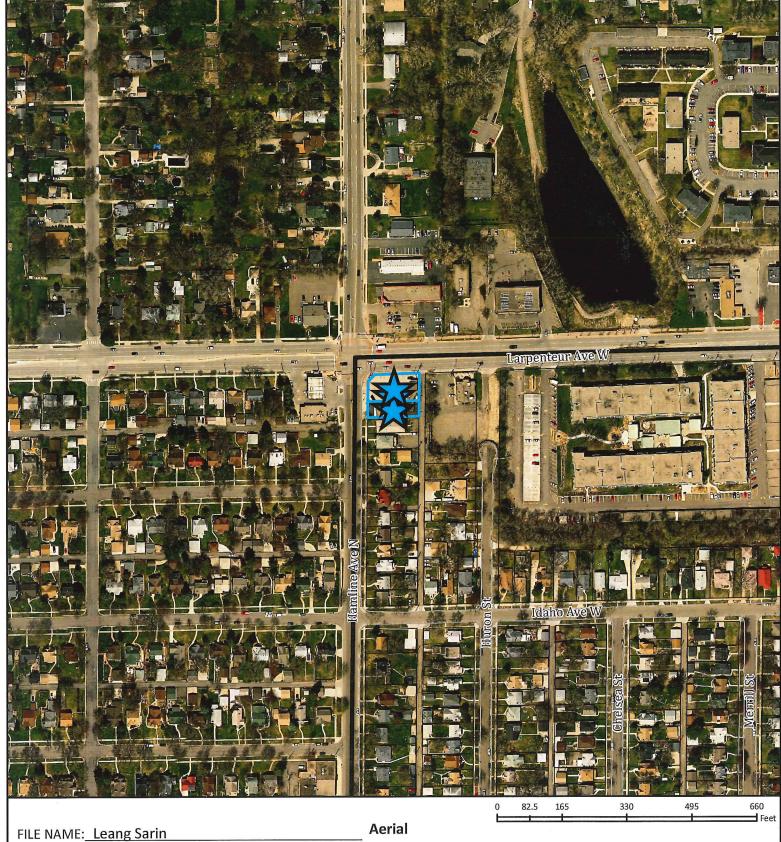
LARPENTEUR AVE

(EASTBOUND)









APPLICATION TYPE: <u>CUP/variances</u>

FILE #: <u>18-036924</u> DATE: <u>3/13/2018</u>

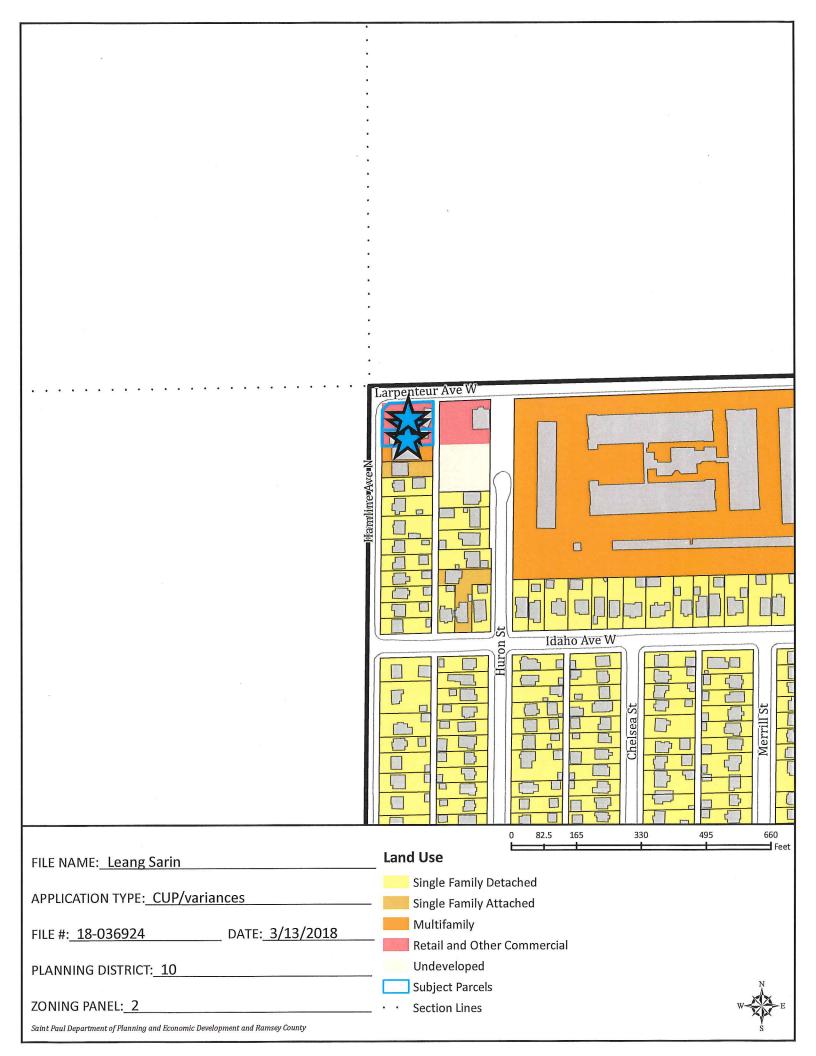
PLANNING DISTRICT: 10

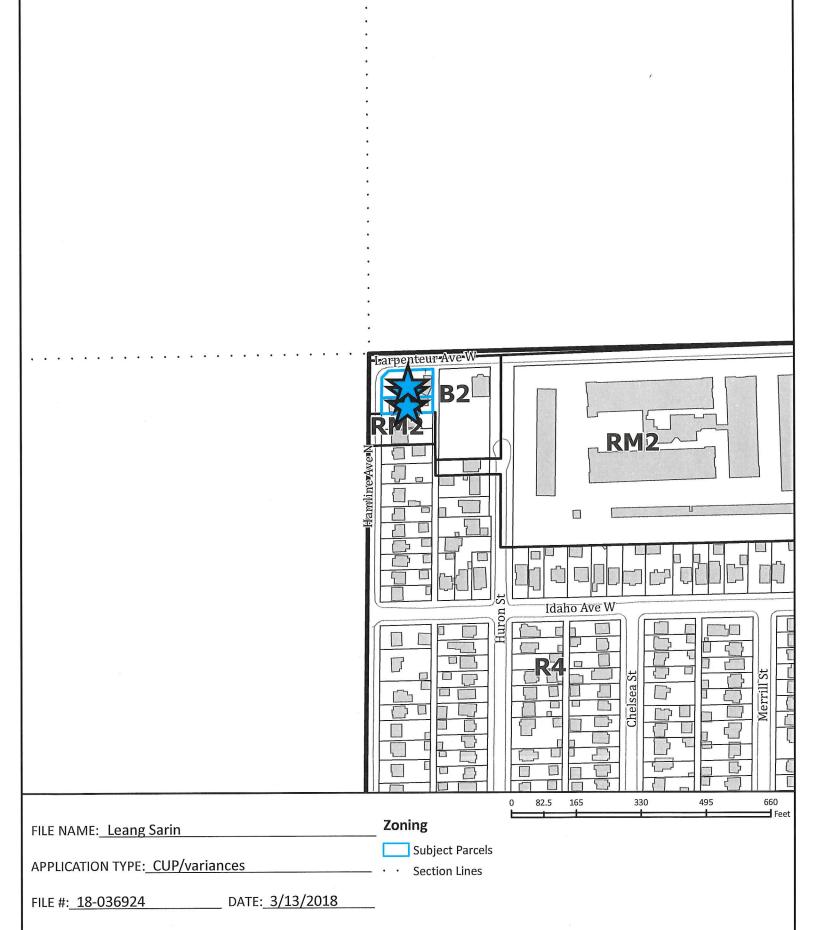
ZONING PANEL: 2

Saint Paul Department of Planning and Economic Development and Ramsey County

Subject Parcels



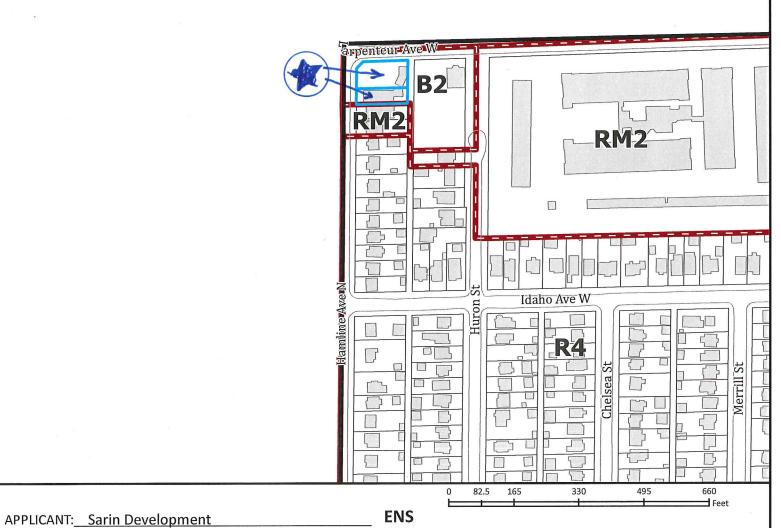




PLANNING DISTRICT: 10

Saint Paul Department of Planning and Economic Development and Ramsey County

ZONING PANEL: 2



APPLICATION TYPE:

FILE #: To Be Assigned DATE: 3/13/2018

PLANNING DISTRICT:

W E

Saint Paul Department of Planning and Economic Development, Ramsey County

ZONING PANEL:_