ZONING COMMITTEE STAFF REPORT

1. FILE NAME: Mark Nedoroski

FILE # 18-093-236

2. APPLICANT: Mark Nedoroski

HEARING DATE: August 30, 2018

3. TYPE OF APPLICATION: Nonconforming Use Permit - Reestablishment

4. LOCATION: 1619 Hubbard Ave, between Snelling and Fry

5. PIN & LEGAL DESCRIPTION: 282923440014; COLLEGE PLACE WEST DIVISION S 20 FT OF LOT 7 AND EX N 124 FT LOT 8 AND E 2 FT OF LOT 13 AND ALL OF LOT 14 BLK 1

6. PLANNING DISTRICT: 11

7. **ZONING CODE REFERENCE:** §§ 62.102 and 62.109(e)

PRESENT ZONING: RT1

8. STAFF REPORT DATE: August 23, 2018

BY: Josh Williams

9. **DATE RECEIVED:** August 9, 2018

60-DAY DEADLINE FOR ACTION: October 8, 2018

A. PURPOSE: Reestablishment of nonconforming use as a 10-unit dwelling

B. PARCEL SIZE: 15,246 sq. ft. (approx. 0.35 acres)

C. EXISTING LAND USE: 8-unit dwelling

D. SURROUNDING LAND USE:

North: Single family homes and duplexes (RT1)

East: Single family homes and duplexes (RT1)

South: School and recreation center (RT1)

West: Single family homes and duplexes (RT1)

- E. **ZONING CODE CITATION:** §62.102 describes the criteria for determining whether a nonconforming use is legal; §62.109(e) lists the conditions under which the Planning Commission may grant a permit to reestablish a nonconforming use.
- F. **PARKING:** Zoning Code § 63.207 requires off-street parking for multifamily residential structures based on both the number and size of units. Staff estimates that 9-10 off-street spaces are required for the 8 existing units. The proposed two additional units would require an additional 2-4 off-street spaces. The property currently has 15 off-street surface parking spaces, and an additional 5 spaces in a garage.
- G. **HISTORY/DISCUSSION:** The history of the subject property and its use is described in findings 2-5 below. A partial Certificate of Occupancy worksheet or report provided by the applicant indicates that the Board of Zoning Appeals issued a variance of building code standards for the property in 1981. There is no information on this variance in City zoning files for the property.
- H. **DISTRICT COUNCIL RECOMMENDATION:** The District 11 Council had not made a recommendation regarding the application as of the date of this report.

I. FINDINGS:

- 1. The applicant has proposed adding two additional units to the existing property. One unit already exists in the basement level of the structure, but needs to have kitchen appliances and an egress window installed to create a habitable unit. The other unit would be created in currently unoccupied space in the basement level of the structure, also with the addition of an egress window. The addition of the units would not enlarge the structure or result in significant, externally visible alterations to the structure.
- 2. A review of historic permit data and Sanborn Fire Insurance maps found that the structure at 1619 Hubbard was originally constructed in 1892 as a single-family dwelling on a standard lot for the College West subdivision where the property is located, and that the property remained in that use until at least 1925. A previous review of assessor's records by zoning staff found

that the structure appears to have been converted to use as a 10-family dwelling around 1940. A comparison of the structure's footprint as shown on the Sanborn map to its current footprint reveals that the structure was significantly enlarged at some point. Permit records show a number of construction-related permits were issued between 1937 and 1941, suggesting that the enlargement of the structure occurred around the time it was converted to a 10-unit dwelling.

- 3. In 1922, the *Plan of Saint Paul* was adopted, designating the area in which the property is located a 'B' Residence district. The 'B' Residence district allowed single family homes and duplexes and put in place dimensional standards for lots and buildings. Sometime between 1922 and 1971, the subject property was enlarged by combination with portions of two adjoining parcels to the north, and was rezoned to the 'C' Residence district. The 'C' Residence was primarily a residential district for multifamily dwellings, but also allowed some commercial uses. It is not clear whether the zoning change and the parcel enlargement coincided.
- 4. § 62.102 states that a use will be considered legally nonconforming if it can be demonstrated by clear and convincing evidence that a structure has been used for a particular nonconforming use continuously since December 13, 1956. Taken together, assessor's data and a Certificate of Occupancy worksheet or report show that the subject property was used as a 10-unit dwelling from approximately 1940 until 1981, meaning that the property was a legal nonconforming use as a 10-unit dwelling as of 1981.
- 5. City records show that the property was converted to a legal nonconforming 8-unit dwelling in the early 1980s, and at a later date to a legal non-conforming 6-unit dwelling. A letter from the Department of Safety and Inspections dated March 31, 1999 stated that the Zoning Administrator had determined the property to be a legal nonconforming use as a 8-unit dwelling, which is the current status of the property.
- 4. § 62.109(e) states: When a legal nonconforming use of a structure, or structure and land in combination, is discontinued or ceases to exist for a continuous period of more than one (1) year, the planning commission may permit the reestablishment of a nonconforming use if the commission makes the following findings:
 - (1) The structure, or structure and land in combination, cannot reasonably or economically be used for a conforming purpose. This finding is **not** met. The property has legal nonconforming status as, and is currently constructed as, an 8-unit dwelling. This is a reasonable and economical use for a structure originally constructed as a one-family dwelling and located in a two-family dwelling zoning district.
 - (2) The proposed use is equally appropriate or more appropriate to the district than the previous legal nonconforming use. This finding is met. The previous legal nonconforming use is the same as the proposed nonconforming use, and it is similarly appropriate to the district as the current legal nonconforming use.
 - (3) The proposed use will not be detrimental to the existing character of development in the immediate neighborhood or endanger the public health, safety, or general welfare. This finding is met. The property was previously used as a 10-unit dwelling for approximately 40 years, and is part of the existing character of the immediate neighborhood. The proposed use, although of greater intensity than the current use, would not result in endangerment of the public health, safety, or general welfare.
 - (4) The proposed use is consistent with the comprehensive plan. This finding is met. Policies 1.1 and 1.2 of the Housing Chapter of the Comprehensive Plan state, respectively, that the City should increase housing choices across the city to support economically diverse neighborhoods and meet market demand for transit-oriented housing. The proposed use

Zoning Committee Staff Report, Zoning File #18-093-236 August 23, 2018 Page 3 of 3

- would result in 2 new units of multifamily rental housing in an area that is predominantly single-family homes and duplexes. It would also provide two new units near a high-capacity transit facility.
- (5) A notarized petition of at least two-thirds of the owners of the described parcels of real estate within one hundred (100) feet of the subject property has been submitted stating their support for the use. This finding is met. The petition was found sufficient on August 9, 2018: 14 parcels eligible; 10 parcels required; 10 parcels signed.
- J. **STAFF RECOMMENDATION:** Based on the findings above, staff recommends denial of the reestablishment of nonconforming use as a 10-unit dwelling.



Applicant's Signature

NONCONFORMING USE PERMIT APPLICATION

Department of Planning and Economic Development Zoning Section 1400 City Hall Annex 25 West Fourth Street Saint Paul, MN 55102-1634 (651) 266-6589



Zoning Office Use Only
File #: \(\lambda - \frac{9}{3} \rac{3}{3} \rac{3} \rac{3}{3} \rac{3} \rac{3}{3} \rac{

	X 282725440014
ADDI ICANT	Name <u>Mark E. Nedoroski</u> <u>Emainfo@wellmaintainedapt</u> s.com
APPLICANT	Address 366 Snelling Ave. S.
	City St. Paul St. MN Zip55105 Daytime Phone 651-699-7368
	Name of Owner (if different)
	Contact Person (if different) Fred Kueppers, Attorney Phone 651-222-5000
PROPERTY	Address/Location 1619 Hubbard Ave.
LOCATION	So. 20 feet of Lot 7; Lot 8 exc No. 124 feet;
200/111011	Legal Description E. 2 feet of Lot 13; all of Lot 14, Block 1
	College Place West Division Current Zoning RT-2
	(attach additional sheet if necessary)
TYPE OF PERMIT	F: Application is hereby made for a Nonconforming Use Permit under provisions of Chapter 62, Section 109 of the Zoning Code:
The permit is for:	
, p	Change of nonconforming use (para. c)
	Expansion or relocation of nonconforming use (para. d)
	Reestablishment of a nonconforming use vacant for more than one year (para. e)
SUPPORTING IN	FORMATION: Supply the information that is applicable to your type of permit.
Present/Past Use	Now 8 apartments - was 10 apartments
Proposed Use	10 unit apartment property
Polk C: apartr	ity Directory for years 1941-1984 discloses 10 occupied ments at this address.
City of as of	f St. Paul DSI files confirms 10 units as legal non-conforming
	contains 15,000 square feet of land; paved parking for 15
cars p	plus 5 car garage.
Attach additional s	heets if necessary ,
Attachments as rec	quired Site Plan // / / X Consent Petition X Affidavit

_____Date <u>7-25-8</u>City Agent

KUEPPERS, KRONSCHNABEL & SKRYPEK, P.A.

ATTORNEYS AT LAW

101 EAST FIFTH STREET
SUITE 1500
SAINT PAUL, MINNESOTA 55101

WILLIAM M. KRONSCHNABEL * ♦
SEAN O. SKRYPEK

(651) 222-5000 FAX (651) 222-1313 * ALSO ADMITTED TO PRACTICE IN WI

♦ QUALIFIED NEUTRAL UNDER RULE 114

□ MSBA CERTIFIED REAL ESTATE SPECIALIST

FRED A. KUEPPERS, JR. -

July 31, 2018

Zoning Section
Department of Planning and Economic Development
1400 City Hall Annex
25 West Fourth Street
St. Paul. MN 55102-1634

RE: Property Address: 1619 Hubbard Avenue - Application

On behalf of our client Mark E. Nedoroski, we are submitting herewith a Nonconforming Use Permit Application relating to the property at 1619 Hubbard Avenue. We are also submitting herewith the written consent of at least two-thirds of the adjoining property owners and the Affidavit of Person Circulating Petition. Also enclosed is a check payable to Dept of Planning in the amount of \$735.00 as payment of the filing fee. Please advise us of the date of the hearing to be held by the Zoning Committee.

This is an application to re-establish a prior legal non-conforming use as a 10 unit apartment property; it is currently used as an 8-unit property. We are aware that the Planning Commission may grant the application only if the Commission can make certain findings. In support of the proposed findings we provide the following information:

- 1. The structure cannot reasonably be used for a conforming purpose within the uses specified for the RT-2 District, because the cost of downsizing from the existing 8 legal units, and the cost for proper maintenance of the structure and yard areas, would exceed the income potential.
- 2. The proposed use as a 10 unit building is equally appropriate in the district as the previous nonconforming use, which was in fact as a 10-unit apartment property.
- 3. The proposed use as a 10 unit apartment property will not be detrimental to the existing character of development in the immediate neighborhood or endanger the public health, safety, or general welfare of the community; it is intended to meet housing needs in the immediate neighborhood.
- 4. The use is consistent with the comprehensive plan.

Department of Planning and Economic Development Zoning Section July 31, 2018 Page Two

5. A notarized petition of two-thirds of the property owners within 100 feet of the property has been obtained stating support for the proposed 10-unit use.

In addition, we confirm that:

- a) The Polk City Directories for the years 1941-1983 consistently disclose occupancy of the property as a 10-unit apartment property; data in the directory suggests usage may have been reduced to 8 units in about 1984.
- b) Materials in the files of the Department of Safety and Inspections note that the property was a legal non-conforming 10 unit property as of 1981 (see Exhibit A attached).
- c) There is no intent to enlarge the existing structure.

The property contains 15,000 square feet of land; it exceeds requirements for a 10-unit apartment property; there is paved parking for up to 15 cars, plus a 5-car fully enclosed garage.

Respectfully submitted,

Fred A. Kueppers, Jr.

FAKjr:kd

Exhibit A

8. Z	
a-11	CERT1FIED
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	RENEWAL DUE

CERTIFICATE OF OCCUPANCY
INSPECTION HISTORY 10 legal
ADDRESS 1619 Gabback UNIOS 10 SN 2/180 CT 21 FEE \$90
OWNER Michael of Morey ADDRESS 3 Shoul Circle PHOLEHS4-4929
DATE (70 FON) 645-8486
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bot appeal. The referred he to her kees land at work of
called him & he had falien room Eurendan measurements
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ZONING WORKSHEET

BUILDING CARD INFORMAT	LIÓN:				
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PERMITS COUNTY	ASSESSOR'S	RECORDS	LICENSE REC		ITY DIRECTORY
1924-SF	D			COXO 6 unit	1956-100m.
1934-11			101 - 4, 5, 1	ρ	1466 - 10 units
1940 - 12	apts - 4apts	s 1st fli, 4 apts 2m	141.2ap13 219	<i>'</i>	1477 - 100 not
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1959 - 10.	,				1979 "
1970-100	ypts				1982 11
1979-10					1984 800
1981-81		ts on 1 stfl., 3 uni	ts on 2nd flilon	3 ml	1457. B. UH
1988 - 134	fl. 10ff, 1-17	or + 1-3 bry and	floor 3-1br	3rdf1,-1-a	2 br-total 1 14
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<u>8</u> €	Cost 14 A/1	, Mollege Pi	West		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
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LEGA	L - CONFORM	COMMERCIAL RESIDENTIA	L USE:		ZONING FILE

CERTIFICATE OF OCCUPANCY ZONING CHECK

ADDRESS 1619 Hubbard **PERMITS** BUILDING PLUMBING ELECTRICAL PERMIT # YEAR WORK DONE PERMIT # YEAR WORK DONE PERMIT # YEAR WORK DONE 37287 00 54618 29 3638 36 2786 23 45686 39 55359 29 40431 02 59384 46 23320 37 35693 38 86579 41 8752 .37 49916 39 PLASTER WARM AIR 40431 02 ASSESSOR'S RECORDS CITY DIRECTORY 1948 1940 - 10 units, 40n1, 40n 2, 20n3 SR (Changed to apts 12 to 15 yes ago) 1954 1949 - 10 units 1956 10 units 1959 1961 _____



CITY OF SAINT PAUL Norm Coleman, Mayor

LOWRY PROFESSIONAL BUILDING Suite 300 350 St. Peter Street Saint Paul, Minnesota 55102-1510 Telephone: 651-266-9090 Facsimile: 651-266-9099 651-266-9124

March 31, 1999

William F. Jones Box 48 Park Rapids MN 564700048

RE: 1619 Hubbard Avenue

Mr. Jones:

The Zoning Administrator's office has determined that there are eight(8) dwelling units in the building located on the referenced property. Based on available records and submitted affidavits, there are four(4) dwelling on the first floor, three(3) dwelling on the second floor and one dwelling on the third floor.

You are again advised that this property is zoned RT-1 two family residential. The existing eight(8) unit building is considered a legal nonconforming use in this district. There can be no additional unit constructed. Any changes to the building, involving the number of dwelling units, must have prior approval from this office and are subject applicable city ordinances and the state building code.

A copy of this letter will be forwarded to the City's Fire Marshal office so that they can update the certificate of occupancy records for this building.

If there are any questions, call me at 651/266-9083.

Lawrence R. Zangs Zoning Administration

cc: Steve Toensing

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This is	s to certify that the				
Property Zone es to zoning g	d TT-1 nd the following or	is is	clossified as Leg by authorized:	al — Legal non-com	orming
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City of Saint Paul

Division of Fire Prevention

CERTIFICATE OF OCCUPANCY

THIS IS TO CERTIFY that the building or premises located at 01619 HUBBARD AVE , is hereby authorized for the following occupancy:

6 DWELLING UNITS

This Certificate is issued to *JERRY BURDICK*, 1619 HUBBARD AVE, 612-643-0727, and shall remain in force and effect until otherwise revoked by the Division of Fire Prevention in accordance with the Saint Paul Legislative Code.

VALID FROM: 04/25/96

INSPECTOR John John Cola leco

No. 15618

You should be commended for your attentiveness and in providing a safe and well maintained property. Thank you for helping make the City of Saint Paul a most livable city.

Sincerely,

JOHN GALLES,

Inspector

CORS-1

City of Saint Paul

Division of Fire Prevention

CERTIFICATE OF OCCUPANCY

THIS IS TO CERTIFY that the building or premises located at 01619 HUBBARD AVE , is hereby authorized for the following occupancy:

6 DWELLING UNITS

This Certificate is issued to *BILL JONES*, *RR.3 PO BOX 10B*, 612-732-7279, and shall remain in force and effect until otherwise revoked by the Division of Fire Prevention in accordance with the Saint Paul Legislative Code.

VALID FROM: 04/07/94

INSPECTOR Schn Halles

No. 15618

1996.

You should be commended for your attentiveness and interest in providing a safe and well maintained property. Thank you for helping make the City of Saint Paul a most livable city.

Sincerely,

JOHN GALLES,

Inspector

ZONING PETITION SUFFICIENCY CHECK SHEET

SCUP . . ,

NCUP

REZONING

FIRST SUBMITTED	RESUBMITTED
DATE PETITION SUBMITTED:	DATE PETITION RESUBMITTED.
DATE OFFICIALLY RECEIVED:	DATE OFFICIALLY RECEIVED:
PARCELS ELIGIBLE: 14.,	PARCELS ELIGIBLE:
PARCELS REQUIRED:	PARCELS REQUIRED:
PARCELS SIGNED:	PARCELS SIGNED:
Paul N. lara	E-9-18

CITY OF SAINT PAUL

AFFIDAVIT OF PERSON CIRCULATING PETITION

TE OF MINNESOTA)

:SS

INTY OF RAMSEY)



circulated the consent petition consisting of <u>one</u> pages; that affiant is informed and believes that parties described on the consent petition are the owners of the parcels of real estate described nediately before each name, and that each of the parties described on the consent petition is an owner roperty within 100 feet of the subject property described in the petition and all property coutiguous ne subject property that was owned, purchased or sold by the petitioner within one (1) year ceding the date of the petition; that the consent petition was signed by each said owner; and that the natures are the true and correct signatures of each and all of the parties so described.

NAME

Mark E. Nedoroski

366 Snelling Avenue South

ADDRESS St. Paul, MN 55105

651-699-7368

TELEPHONE NUMBER

bscribed and sworn to before me this day of August , 20 18

Ony Trol



10-01

CITY OF SAINT PAUL

CONSENT OF ADJOINING PROPERTY OWNERS FOR A NONCONFORMING USE PERMIT

We, the undersigned, owners of the property within 100 feet of the subject property acknowledge that we have been presented with the following:

A copy of the application of Mark E.	Nedoroski	
	(name of applicant)	
re- to establish a 10 unit apartment	property	
	(proposed use)	
located at 1619 Hubbard Ave	,	,
	(address of property)	· · · · · · · · · · · · · · · · · · ·

requiring a nonconforming use permit, along with any relevant site plans, diagrams, or other documentation.

We consent to the approval of this application as it was explained to us by the applicant or his/her representative.

ADDRESS OR PIN	RECORD OWNER	SIONATITOE	To A traves		
	TOTO ON THE R	SIGNATURE	DATE		
1619 Hubbard	Mark E. Nedoroski	Merl Melerti	7-28-18		
1615 Hubbard	Thomas Hall Shelli Hall	Shelli Hall	7-28-18		
1625 Hubbard	Jill M. Zats	(Jumi)	7-28-18		
1607 Hubbard	Mark D. Hopland		-		
1606 Hewitt	Curtis D. Burroughs Sandra L. Burroughs		•		
1614 Hewitt	Schrader-Kristovich	Trust	- · ·		
1616 Hewitt	Bruce Brisbois Barbara A. Thomas	Nance Briston	7-29-18		
1624 Hewitt	Nancy J. White	Namez White	1/26/18		
1630 Hewitt	Andrew T. Hilliard	14 26 Mas	7-19-18		
1636 Hewitt	Ann R. Cook	ann & coon	7-25-18		
826 Fry	Jason W. Simek Katie Simek	Jusen Sada	7-28-18		
1631 Hubbard	James B. Carmouche Anne Carmouche	Jan Dan	7/28/18		
818 Fry	Robert E. Ridgway	REVES WEN	7/28/18		
NOTE: All information on the upper portion of this application <u>must</u> be completed prior to obtaining eligible signatures on this petition.					

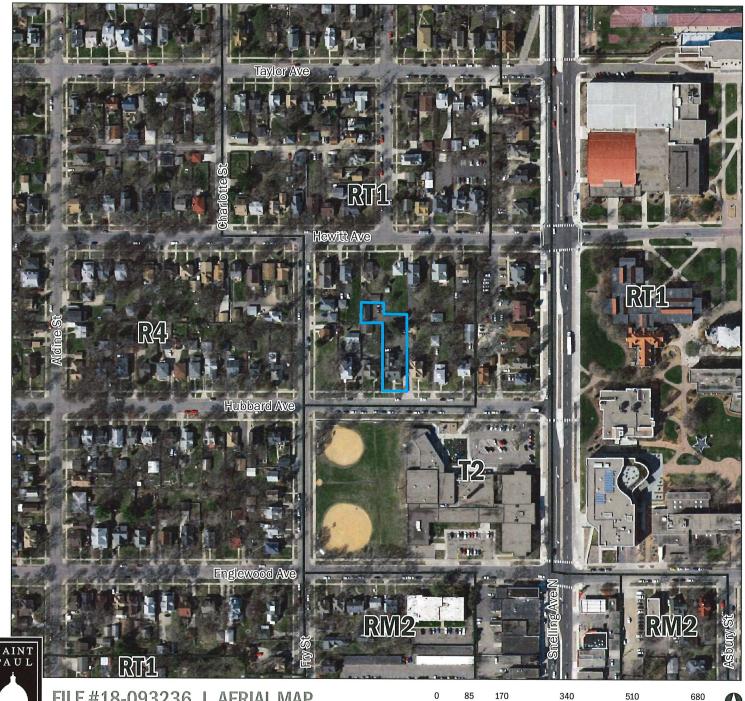


CITY OF SAINT PAUL

CONSENT OF ADJOINING PROPERTY OWNERS FOR A NONCONFORMING USE PERMIT

We, the undersigned, ow that we have been presen	ners of the property within 10 ited with the following:	Offeet of the subject property	acknowledge
A copy of the application	of Mark E. Nedoro	ski applicant)	· .
ro-	•		
to establish a 10 unit	apartment property		
	(propose	d use)	
located at 1619 Hub	bard Ave.	,	
	, (address	of property)	
documentation. We consent to the apprhis/her representative.	ng use permit, along with any	was explained to us by the	
ADDRESS OR PIN	RECORD OWNER	SIGNATURE	DATE
1630 Hewitt	John G. Smith LindseyM. Smith	Lindsey Smi	1 8-7-18
1636 Hewitt	Jonathan E. Cook Julie K. Cook	The Com	2 8-7/
•			

NOTE: All information on the upper portion of this application <u>must</u> be completed prior to obtaining eligible signatures on this petition.



FILE #18-093236 | AERIAL MAP Application of Mark Nedoroski

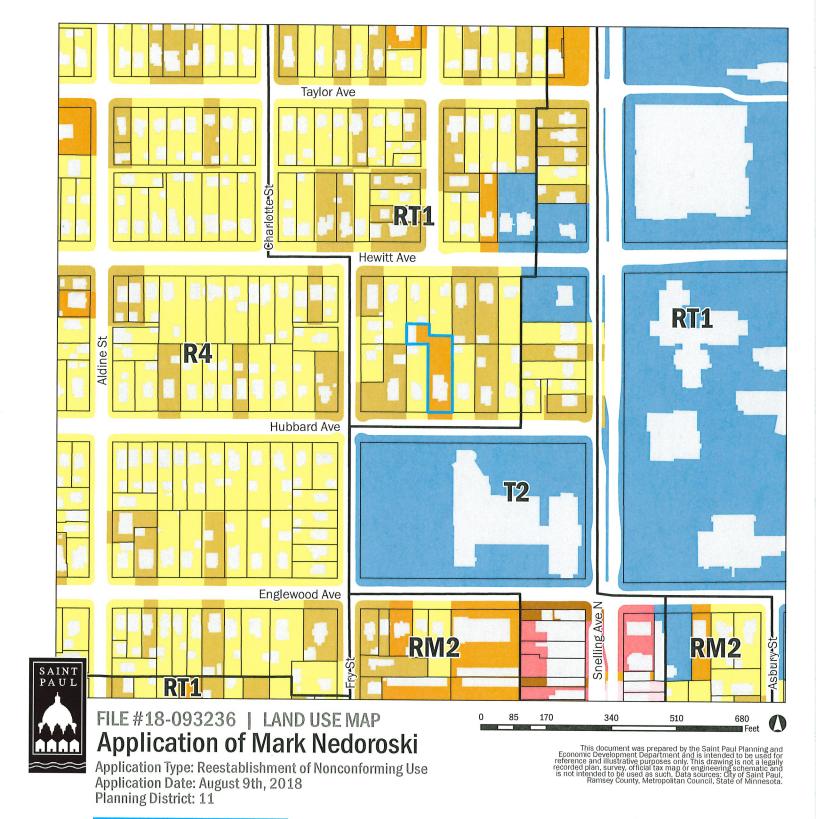
Application Type: Reestablishment of Nonconforming Use Application Date: August 9th, 2018 Planning District: 11

Subject Parcel Outlined in Blue

This document was prepared by the Saint Paul Planning and Economic Development Department and is intended to be used for reference and illustrative purposes only. This drawing is not a legally recorded plan, survey, official tax map or engineering schematic and is not intended to be used as such. Data sources: City of Saint Paul, Ramsey County, Metropolitan Council, State of Minnesota.

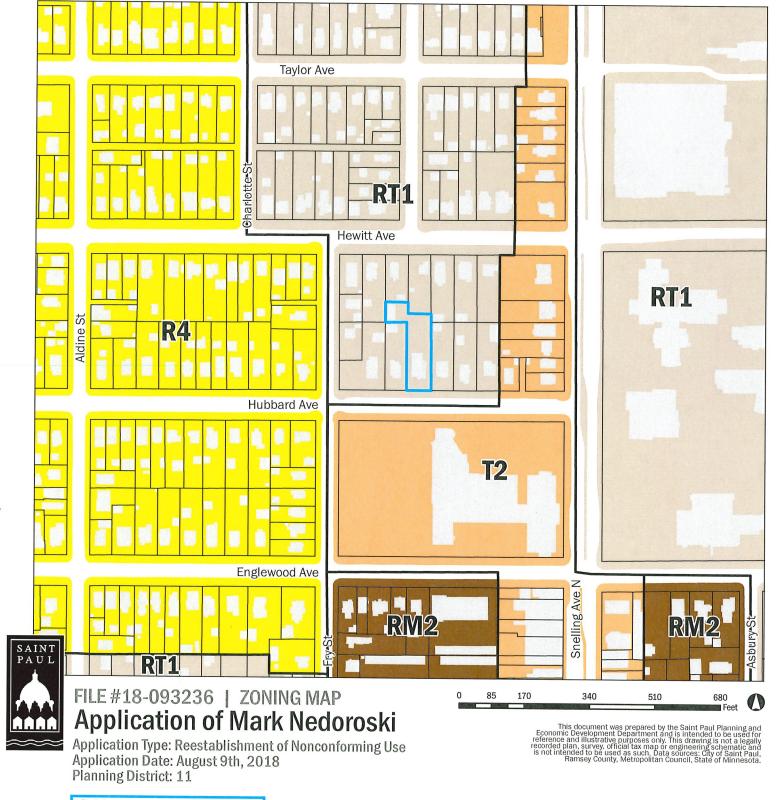
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Subject Parcel Outlined in Blue





Subject Parcel Outlined in Blue

RL One-Family Large Lot RM3 Multiple-Family BC Community Business (converted) 13 Restricted Industrial R1 One-Family T1 Traditional Neighborhood B2 Community Business F1 River Residential R2 One-Family T2 Traditional Neighborhood B3 General Business F2 Residential Low R3 One-Family T3 Traditional Neighborhood B4 Central Business F3 Residential Mid R4 One-Family T3M T3 with Master Plan **B5** Central Business Service F4 Residential High RT1 Two-Family T4 Traditional Neighborhood IT Transitional Industrial F5 Business RT2 Townhouse T4M T4 with Master Plan // ITM IT with Master Plan F6 Gateway RM1 Multiple-Family OS Office-Service I1 Light Industrial VP Vehicular Parking RM2 Multiple-Family **B1** Local Business I2 General Industrial PD Planned Development CA Capitol Area Jurisdiction