CITY OF SAINT PAUL HERITAGE PRESERVATION COMMISSION STAFF REPORT

FILE NAME: 302 Ryan Avenue

DATE OF APPLICATION: August 24, 2018

APPLICANT: Fred Schmidt

OWNERS: Frederic G. Schmidt Trustee & Deanne L. Magnuson Trustee

DATE OF HEARING: September 20, 2018

HPC SITE/DISTRICT: Irvine Park Heritage Preservation District (1982)

CATEGORY: Non-contributing

NRHP: Irvine Park Historic District (1973) RA-SPC-1945

SRHP: Irvine Park Historic District (1974) PERIOD OF SIGNIFICANCE: 1848-1900 CLASSIFICATION: Demolition Permit

ZONING: RT1/RC4 WARD: 2 PLANNING DISTRICT: 9 STAFF INVESTIGATION AND REPORT: Christine Boulware

DATE: September 11, 2018

A. SITE DESCRIPTION:

302 Ryan Avenue was originally located in the Italian, Upper Levee neighborhood, just below the High Bridge on the river flats. The property was owned by the Delmont Family – the 1940 Census identifies a Delmont/Cashione family at 463 Upper Levee and a Delmont family at 469 Upper Levee. After the levee flooded in 1952, the city determined that housing should be cleared from the river flats and the house was moved to 302 Ryan in 1956. The house is assumed to have been constructed c. 1900 and is categorized as non-contributing.

The 1 ¾ story, front-gabled residence has stucco over clapboard on the exterior and mock-half-timbering in the front gable. The windows are double-hung with regular placement. There is a central vestibule entry on the Ryan facing elevation and a porch with a deck above on the bluff-facing elevation. The subject property and lots are located on the south side of Ryan Avenue (formerly Franklin Street) and terminate at the bluff. This side of Ryan Avenue is predominantly single-family residences on approximately 50 ft. wide lots.

The 300-302 Ryan Avenue in the located in the local Irvine Park Heritage Preservation District; 300 Ryan Avenue is also within the boundaries of the State and National Register Irvine Park Historic Districts.

B. PROPOSED CHANGES:

The applicant is proposing to demolish the house and garage at 302 Ryan in order to split the property into three single-family, residential parcels – all with frontage on Ryan Avenue.

C. BACKGROUND:

At the February 22, 2018 meeting, the Heritage Preservation Commission (HPC) considered the application for a lot split at the property listed above. The HPC voted 10-1 (Peroutka) to recommend approval of the lot split to the Planning Director with conditions. Because the parcels are located in the Irvine Park Heritage Preservation District and the proposed lot split shows a lot line through the existing house and garage at 302 Ryan Avenue, the applicant was informed that they will need to obtain HPC review and approval for either moving or demolishing the structures. The HPC conditions were as follows:

1. The subdivision/adjustment of common boundary cannot be approved without the buildings at 302 Ryan Avenue either being moved or demolished. Heritage Preservation Commission

- review and approval for moving or demolishing the buildings must be obtained prior to final approval of the subdivision/adjustment of common boundary.
- 2. A copy of the HPC review and conditions shall be forwarded to the Planning Administrator for final review and approval.

D. GUIDELINE CITATIONS:

<u>Irvine Park Heritage Preservation District Preservation Program</u> Leg. Code § 74.102

A. Demolition

The Heritage Preservation Commission will follow the guidelines stated in the Heritage Preservation Ordinance (#16006), Section 6 (1) (2), when reviewing permit applications for demolition:

In the case of the proposed demolition of a building, prior to approval of said demolition, the Commission shall make written findings on the following: architectural and historical merit of the building, the effect of the demolition on surrounding buildings, the effect of any new proposed construction on the remainder of the building (in case of partial demolition) and on surrounding buildings, and the economic value or usefulness of building as it now exists or if altered or modified in comparison with the value or usefulness of any proposed structures designated to replace the present building or buildings.

E. FINDINGS:

- 1. On April 20, 1982, the Irvine Park Heritage Preservation District was established under Ordinance No. 16909, § 2. The Heritage Preservation Commission shall protect the architectural character of heritage preservation sites through review and approval or denial of applications for city permits within designated heritage preservation sites §73.04.(4).
- 2. The category of the buildings: The house was moved into the Irvine Park Heritage Preservation District after the period of significance. Many of the properties to the east of the lots that historically fronted Sherman Street were demolished or moved prior to the creation of the district. The house and garage at 302 Ryan Avenue are categorized as non-contributing to the Irvine Park Heritage Preservation District.
- 3. **Current property description:** According to Ramsey County Property Records, the lot is 108 ft. wide by 115 ft. deep the parcel size is 0.29 acres. The footprint of the house is ~900 sq. ft. and 1 ¾ story in height. It is currently used as a duplex. The property is zoned RT1. The county records also list the garage year of construction as 1939 and 483 sq. ft.

4. Tax Summary for 302 Ryan Avenue:

Assessment Year	2015	2016	2017	2018
Total Est. Mkt. Value	\$185,200	\$215,800	\$227,900	\$238,500
Est. Land Value	\$161,200	\$172,200	\$172,200	\$172,200
Est. Building Value	\$24,000	\$43,600	\$55,700	\$66,300

- 5. **The architectural and historic merit of the buildings.** The architectural and historic merit of the buildings is poor. The building lack integrity of location, setting, design, materials and feeling.
- 6. **The effect on surrounding buildings.** The demolition of the house and garage will not have an adverse impact the surrounding historic buildings.

- 7. The effect of any proposed new construction on the remainder of the building (in case of partial demolition) and on surrounding buildings. New construction is not being proposed at this time.
- 8. The economic value or usefulness of the building as it now exists, or if altered or modified in comparison with the value or usefulness of any proposed structures designated to replace the present building or buildings. The property has been used as a rental duplex for many years and is sited on three lots. It is assumed that it has had economic value to the owner. It would not be possible to alter the building to a contributing status. With the buildings demolished, and the three lots recorded with the county, the zoning will allow for the construction of single family residences on the lots. It is assumed the sale of the three lots for new construction will be more economically valuable to the current property owner than the existing use.
- 9. The integrity, or authenticity as evidenced by a site's location, design, setting, workmanship or association is poor due to the architectural alterations that have occurred, such as the changes in window sizes the application of stucco over the clapboard, the removal of the front porch, as well as the authenticity of setting since the property was moved to the site in 1956. The design features of the residence have been removed or altered and the neighboring historic properties along the bluff have good degrees of integrity and detail while the buildings across the street are new construction
- 10. Staff has not extensively researched historical associations between the building/property and persons or events and cannot determine if there is integrity of association.
- 11. The Secretary of the Interior's Standards for Rehabilitation recommend against removing buildings that are important in defining the overall historic character and destroying historic relationships between buildings and open space. Given the alterations to the building, its poor design integrity, and its non-contributing status to the district, HPC staff find that the building does not reinforce the architectural and historic character of the Irvine Park Heritage Preservation District.
- 12. The proposed lot line between parcels A and B bisects the house at 302 Ryan Avenue; in order for the lot split to be approved, the house and garage would need to either be moved or demolished. As noted in the Preservation Program, the Heritage Preservation Commission shall review proposals for demolition and shall review proposals for moving of structures with demolition guidelines.
- 13. Any new construction on the parcels will require individual review and approval by the Heritage Preservation Commission, must meet the Secretary of the Interior's Standards, and comply with the Preservation Program for the Irvine Park Heritage Preservation District and applicable zoning standards.
- 14. The sizes of the new parcels will inform the massing, siting and setback along with adjacent historic precedent. Without a proposed design for new construction, review of full compliance to the applicable preservation program is not possible.
- 15. HPC staff find that the proposed demolition of the house and garage at 302 Ryan Avenue will not adversely affect the Program for the Preservation and architectural control of the Irvine Park Heritage Preservation District (Leg. Code §73.06 (e)) so long as the conditions are met.
- **F. HPC RECOMMENDATIONS:** Based on the findings, staff recommends approval of the demolition permit applications for the house and garage at 302 Ryan Avenue with the following condition:
 - 1. The areas affected by the proposal shall be graded and seeded after the demolition is complete.

2. The applicant shall be responsible for repairs to any sidewalks and/or curbs damaged by the proposed demolition.

G. SUGGESTED MOTION:

I move to conditionally approve application #18-026 for the demolition of the house and garage at 302 Ryan Avenue as per the findings of fact, presented testimony, submitted documentation and information provided in the staff report.

H. ATTACHMENTS:

- 1. HPC design review application
- 2. HPC lot split recommendation letter, February 22, 2018
- 3. Photographs
- 4. 1903 Sanborn Fire Insurance Map



Saint Paul Heritage Preservation Commission Department of Planning and Economic Development 25 Fourth Street West, Suite 1400 Saint Paul, MN 55102 Phone: (651) 266-9078 ApplyHPC@stpaul.gov

Heritage Preservation Commission Design Review Application

PROCESS

This application must be completed in addition to required city permit applications for individually designated Heritage Preservation Sites and properties located within Heritage Preservation Districts.

Design review applications are reviewed and approved by either heritage preservation staff or the Heritage Preservation Commission (HPC) at a public hearing. HPC staff are authorized to approve work that complies with adopted design review guidelines and preservation programs, available at our website www.stpaul.gov/hpc, while the HPC reviews projects that are significant alterations, demolitions, additions, new construction or proposals that do not comply with HPC guidelines. The decision of whether a proposal may be reviewed and approved by HPC staff or must be reviewed by the HPC at a public hearing is made once a complete application is submitted.

The HPC public hearing schedule is viewable here:

https://www.stpaul.gov/departments/planning-economic-development/heritage-preservation/heritage-preservation-commission

A complete application consists of:

- 1) An application form
- 2) Required attachments that adequately describe the proposed work (see attached checklist)

An incomplete application will be put on hold and staff will contact you for additional information. If an application is incomplete for 30 days after it was received, it will be returned to the applicant.

Complete applications will be reviewed in the order they are received. **Applications are not entered in queue to be reviewed until staff has determined them to be complete.** Once reviewed, a Certificate of Approval will be issued along with any conditions for the proposed work. You will be notified by staff when the Certificate of Approval has been issued and a copy will be sent to the Department of Safety and Inspections (DSI) to complete the HPC process of obtaining the necessary permit(s).

1. CATEGORY Please check the category	that best describes the propos	ed work
☐ Repair/Rehabilitation ☐ Moving ☐ Demolition	☐ Sign/Awning ☐ Fence/Retaining Wall ☐ Other	☐ New Construction/Addition/ Alteration☐ Pre-Application Review Only
2. PROJECT ADDRESS		
Street and number: 302	Ryan Ave	Zip Code: 55102

3. APPLICANT INFORM	LATION			
Name of contact person:	"Rad 501	hmidt.		
Company: <u>5417</u> -	Suner			
Street and number: \\	55 SUM	mit Ave		
City: <u>5 + Paul</u>	State:	INN Zip Code: 55	105	
Phone number: $(5 - 10)$	23996 e-mail:	FReddy Schm	IdT@ WE. Com	1
4. PROPERTY OWNER(S) INFORMATION (I	f different from applicant)	48388888888888888	
Name: Sam			And the state of t	
Street and number:				
City:	State:	Zip Code:		
City: Phone number:	e-mail:			
5. PROJECT ARCHITEC	CT (If applicable)			
Contact person: Sax		· .		
Company:			,	
Street and number:				
City:	State:	Zip Code:	·	
Phone number:	e-mail: _			
6. PROJECT DESCRIPT Completely describe ALL ex f affected existing exterior cors, siding, railings, steps, vindows, lighting and other	TON sterior changes being part of features and change of trim, roof, foundation features, if applicable,	roposed for the property. s to architectural details n or porches. Attach speci including color and mater	Include description such as windows, fications for doors, ial samples.	
Remove O' ReDelelop	10 Duple	x and Garage Single Family	72ots	
Total Project Value:		Attach additional	sheets if necessary	



7. ATTACHMENTS & DESIGN REVIEW CHECKLIST

Please refer to the following checklist section(s) that relate to your proposed scope of work and check next to the items that are attached to your application. Attach all checked items listed to this application or attach in an email to ApplyHPC@stpaul.gov

Staff may contact you for additional information or materials.

If your project or work type is not included in this checklist, please contact the staff by calling 651-266-9078 or sending an e-mail to applyhpc@stpaul.gov for assistance on how to complete an application.

<u>Applicant</u> Submitted	<u>Staff</u> <u>Received</u>	<u>Date</u> <u>Received</u>	none Removal Only
			Restoration /Repair/Rehabilitation
			Three (3) copies of scaled and dimensioned plans which note all materials, finishes, and dimensions on plan (2 copies will be forwarded to the Dept. of Safety and Inspections).
			Photographs of all features and areas affected by proposed work.
			If an existing architectural feature is being replaced, please provide detailed drawings of the existing feature.
	(1944)		Historic photographs (if any) that inform the restoration/rehabilitation/repair work.
			Sign/Awning:
			Photographs of location of proposed signage on structure/property.
			Photographs of structure and all exterior sides affected by proposed work.
			Three (3) copies of plans that note materials, dimensions, colors, and method of attachment.
			Section drawing showing point of installation, method of installation, awning profile and projection.
			Illumination plan.
			Photographs or elevation of the building showing location of proposed sign in relation to the building and, if applicable, other signage on the building.
			New Construction/Addition/Exterior Alteration:
			Three (3) copies of construction level plans which note all materials, finishes, and dimensions on plan (2 copies will be forwarded to the Dept. of Safety and Inspections). Show how the addition(s) relates to the existing structure.
			Photographs of all features and areas affected by proposed work. Site plan showing lot dimensions, location of any existing buildings, and proposed addition(s), elevation plans, section and detail drawings as necessary. All plans must be scaled and dimensioned.
			Digital copies of the plans and photos submitted on CD or USB.



Applicant Submitted	<u>Staff</u> <u>Received</u>	<u>Date</u> <u>Received</u>	Ramoval Only
			Fencing/Retaining Wall:
			A site plan showing the location of the fence/wall in relation to property lines and any structures with measurements.
			An elevation drawing or photo of the proposed fence/wall.
			Roofing:
			Sample or description of existing material(s).
			Sample or specifications of proposed material(s).
			Sample colors.
			Photographs of all exterior sides affected by the proposed work.
			Photographs of the building and roof showing existing conditions of roof, coping, flashing, affected masonry, parapet, siding, existing skylights, and/or dormers. Also include any other critical intersections where the roof meets the historic fabric, and sightline drawings when a change in slope or other potentially visible change is proposed.
			Heating, Ventilating, and Air Conditioning Equipment
			Site plan showing location of condenser in relation to the building(s) and property lines.
			Photographs of the proposed location of any condensers or venting.
			Photographs demonstrating that the proposed unit is not visible from the street.
Π I			A screening plan if a condenser is in the side yard.
			Drawing or photograph demonstrating where and how conduit will be attached to the building.
			Window/Sash Replacement:
			Statement describing in detail why windows need replacement as well as a description of weatherization efforts and copy of window repair estimates.
			Existing window design and dimensions.
			Proposed window design, dimensions, and manufacturer's specifications including shop drawings.
			Existing type of exterior storm windows.
			Proposed style of exterior storm windows.
			Existing exterior window trim material.
			Proposed exterior window trim material and style.
			Photographs of all exterior sides where window replacement is being proposed.
			Photographs of existing features/conditions which support window replacement proposal.



<u>Applicant</u> <u>Submitted</u>	<u>Staff</u> <u>Received</u>	<u>Date</u> <u>Received</u>			
			Other Items Requested by HPC Staff:		

	-				
	Will any	federal m	money be used in this project? YES 🗆 NO 🔳		
	Are you a	applying f	for the Investment Tax Credits? YES \(\sigma\) NO \(\begin{array}{cccccccccccccccccccccccccccccccccccc		
	the affecte must be su	ed property abmitted b	understand that the Design Review Application is limited to the aforementy. I further understand that any additional exterior work to be done under by application to the St. Paul Heritage Preservation Commission. Any unred to be removed.	r my ownership	
	Signature	of applic	icant: Date: 8	20-18	
	Typed na	me of app	plicant: FG. Schmidt		
	Signature		2-8 Ph. 10000	10-18	
	Typed na	me of own	ner:		

Send completed application with the necessary attachments to ApplyHPC@stpaul.gov or to:

Saint Paul Heritage Preservation Commission
Department of Planning and Economic Development
25 Fourth Street West, Suite 1400
Saint Paul, MN 55102

You may also click the button below to attach the completed application to an email that will go directly to ApplyHPC@stpaul.gov . Please attach supporting documents to the email as well.

Submit Application



Address:	FILE NO.
Date received:	City Permit #
Date complete:	Caty 1 ox mar //
District:/Individual Site:	
Pivotal/Contributing/Non-contributing/New	Construction/Parcel
☐ Requires staff review	☐ Requires Commission review
Supporting data: YES NO Complete application: YES NO The following condition(s) must be met in order for application to conform to preservation program: It has been determined that the work to be performed pursuant to the application does not adversely affect the program for preservation and architectural control of the heritage preservation district or site (Ch.73.06).	Submitted: 3 Sets of Plans 15 Sets of Plans reduced to 8 ½" by 11" or 11" by 17" Photographs CD of Plans (pdf) & Photos (jpg) City Permit Application Complete HPC Design Review application Hearing Date set for: HPC Staff Notes
PC staff approval	
Pate	· ·







CITY OF SAINT PAUL Melvin Carter, Mayor

25 West Fourth Street, Ste. 1400 Saint Paul, MN 55102 Telephone: 651-266-6700 Facsimile: 651-266-6549

February 26, 2018

Donna Drummond Planning Director, City of Saint Paul 1400 City Hall Annex 25 Fourth Street West Saint Paul, MN 55102

Re: 300-302 Ryan Avenue – Lot Split, Irvine Park Heritage Preservation District

Dear Ms. Drummond:

As you know, the Heritage Preservation Commission (HPC) considered at its February 22, 2018 meeting the application for a lot split at the property listed above. The HPC voted 10-1 (Peroutka) to recommend approval of the lot split with conditions. Because the properties are in the Irvine Park Heritage Preservation District and the proposed lot split shows a lot line through the existing house and garage at 302 Ryan Avenue, the applicant will need to obtain HPC review and approval for either moving or demolishing the structures. The HPC conditions are as follows:

- 1. The subdivision/adjustment of common boundary cannot be approved without the buildings at 302 Ryan Avenue either being moved or demolished. Heritage Preservation Commission review and approval for moving or demolishing the buildings must be obtained prior to final approval of the subdivision/adjustment of common boundary.
- 2. A copy of the HPC review and conditions shall be forwarded to the Planning Administrator for final review and approval.

This decision was based on the discussion at the meeting and findings made by HPC staff. The findings are listed in the enclosed staff report.

Please feel to contact me with any questions.

Sincerely,

Christine Boulware

Historic Preservation Specialist

Omistice Boulware

Encl.

cc:

Paul Dubruiel, PED

File































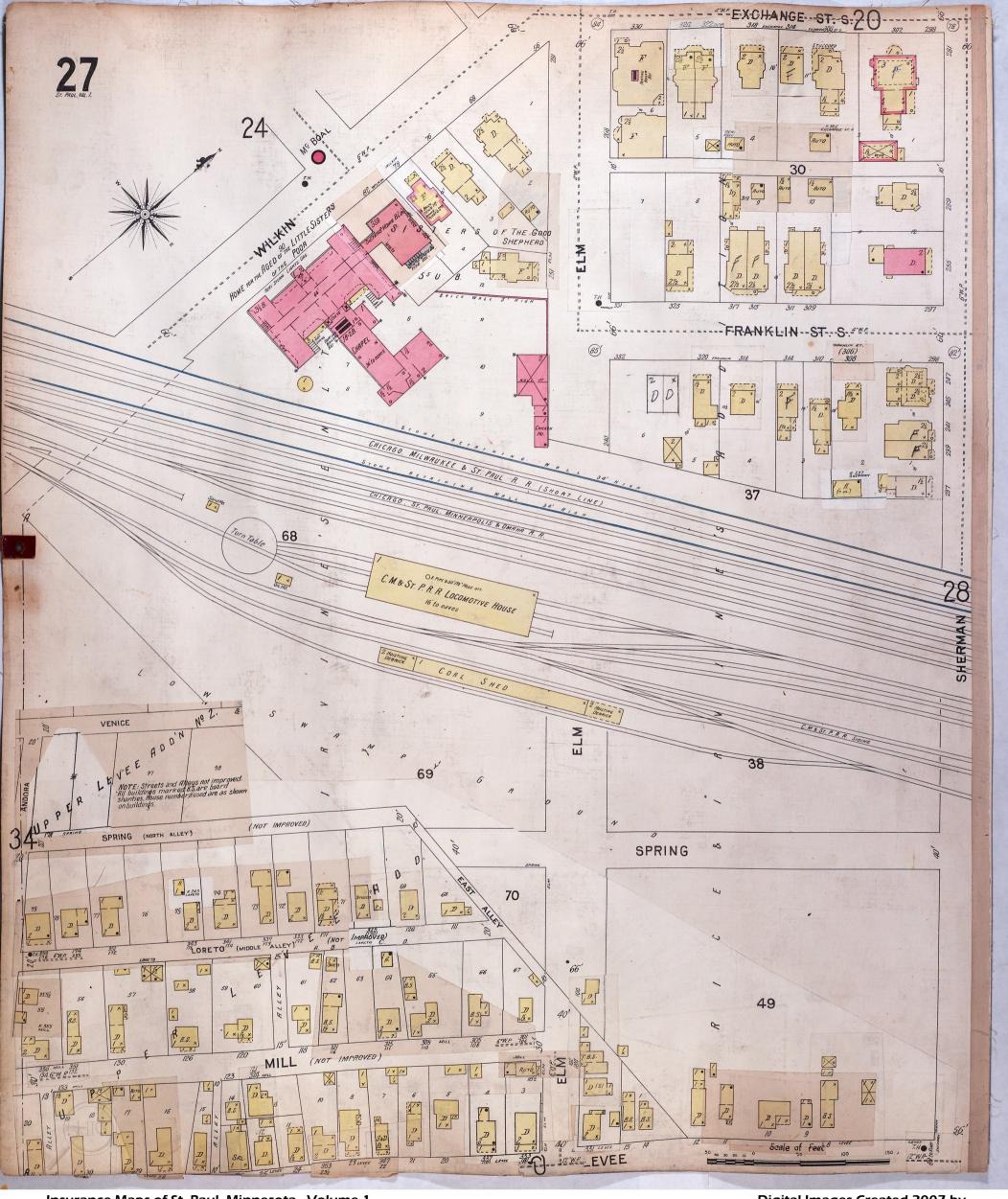












Insurance Maps of St. Paul, Minnesota - Volume 1 Publisher: Sanborn Map Co. 1903 revised through August 1925 Handwritten notations by St. Paul Planning Commission Digital Images Created 2007 by Historical Information Gatherers, Inc.

