Appendix

TECHNICAL MEMORANDUM: ANALYSIS AND EVALUATION FOR SHARED, STACKED-FUNCTION, GREEN INFRASTRUCTURE

SRE Engineers Planners Designers	Wes Saunders-Pearce- 2 -December 23, 2013
Consulting Group, Inc. 1	 Some developers believe that cities typically require developers to over-engineer their systems as a safeguard since existing utility mapping may not be accurate.
SRF No. 7687-0280 MEMORANDUM	 Incentives do motivate developers in deciding to what extent they will implement stormwater treatment elements, but may not necessarily be a driver of the approach taken. Potential/existing incentives mentioned include: Minneapolis stormwater quantity and quality credits Expedited permitting process
TO: Wes Saunders-Pearce, Water Resource Coordinator City of Saint Paul, MN	• Density bonuses
FROM: Nichole Schlepp, ASLA Joni Giese, ASLA, AICP DATE: December 23, 2013	• Developers typically are not pioneers regarding new technologies, unless it is on a very small scale. They want to see in-place examples first. It was expressed that cities and large corporations provide a benefit when they implement new technologies from which others can learn.
DATE. December 25, 2015	• Most treatment is being placed underground.
SUBJECT: ANALYSIS AND EVALUATION FOR SHARED, STACKED-FUNCTION, GREEN INFRASTRUCTURE	 Most developers see stormwater management features as an initial installation cost, not as an on-going utility.
Purpose This memorandum summarizes the input gathered from stakeholders, and precedent investigations that set the foundation for technical evaluation of shared, stacked-function green	• LEED certification – Developers are doing buildings that meet LEED certification levels, but are not going through the certification process due to costs. When LEED certification is done, main reason is to use it as a marketing tool.
infrastructure (SSGI). This memorandum also documents the process used to solicit and screen potential redevelopment sites along the corridor that resulted in a list of high priority sites. Finally, this memorandum summarizes the investigation of four potential SSGI approaches on two of the high priority sites, including conceptual designs developed and cost-benefit analyses performed.	 Development processes work better when they are streamlined. Opportunities for SSGI from a developer's perspective included the following: <u>Sharing</u> Private-private sharing not desirable (last resort)
 Referenced Memorandums White Paper: Shared, Stacked-function, Green Infrastructure Policy Investigation 	 Financiers (private snalling not desitable (rast resolt)) Financiers (private and public) want to understand and control risk (e.g., default, long-term management/maintenance, environmental liability)
SSGI Opportunities and Barriers Developers Focus Group	 Developers typically don't rely upon their neighbors – too much risk if the relationship goes bad, if maintenance is not being performed, or other creates an environmental liability.
Over the course of the project, the project team met with select developers with project experience in the Cities of Saint Paul and/or Minneapolis. The group discussed existing approaches and methods to stormwater management and identified opportunities and implementation barriers of SSGI.	 Legal agreements between private property owners are difficult to create. Private-public sharing is more desirable Less perceived risk by financiers
Existing stormwater management considerations include:	• Opens up opportunity to increase density
• Location is the primary determinant in deciding whether to redevelop a site. Developers will make stormwater management work for site selected.	• Connecting to existing stormwater facilities may pose problems for affordable housing projects due to current affordable housing financing regulations.
• Stormwater approach used is based on estimated construction and long-term maintenance costs. Underground treatment is expensive to construct.	<u>Stacked Function</u> – Developers are already doing stacked function developments – it is a matter of business due to high cost of land.
www.srfconsulting.com One Carlson Parkway North, Suite 150 Minneapolis, MN 55447-4443 763.475.0010 Fax: 763.475.2429 An Equal Opportunity Employer	 <u>Shared, stacked-function green infrastructure</u> Developers are supportive of this concept. They felt the topic was a worthwhile exploration.

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- Regional stormwater facilities are desirable to developers as it reduces risk, is a known component when developing the site and is perceived to be a better approach than handling stormwater on a site-by-site basis.

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- Developer contributions should be considered to cover:
 - Initial construction
 - o Long-term maintenance
 - Easements
- Developers liked the concept of integrating art.

In summary, the developer focus group indicated that sharing stormwater facilities between private developments and public agencies is the preferred approach versus sharing occurring solely between private developments. This is primarily due to perceived risk by developers and their financiers. The group also stated adjacencies to open space provide value to residential and retail developments through increased rents or unit sale prices. Finally, they indicated that predictable development processes are valuable. These insights help inform the development of potential SSGI approaches.

Stakeholder Advisory Committee

A Stakeholder Advisory Committee (SAC) was established for the project. Committee members represented various departments in the Cities of Saint Paul and Minneapolis, the Capitol Region Watershed District (CRWD), the Mississippi Watershed Management Organization (MWMO), the University of Minnesota, and the Saint Paul Riverfront Corporation. The SAC provided corridor and community insight and advised the project team.

Project opportunities identified by the SAC were as follows:

- Shift the paradigm about how stormwater is managed.
- Make the development process easier by addressing stormwater earlier in the • approval process.
- Maximize all types of environmental benefits.
- Create win-win scenarios. ٠

The investigation quickly raised a number of logistic issues that a successful SSGI implementation approach must address. Below is a summary of the implementation challenges that were identified:

Shared Green Infrastructure	Developer Concern	Agency Concern
How can initial implementation costs be covered for phased implementation?	х	
How to encourage/incentivize/regulate the use of <i>shared</i> green infrastructure between private property owners?		Х
How can newer green infrastructure technologies be encouraged, or and be tested?		Х

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Shared Green Infrastructure (Cont.)		Developer Concern	Agency Concern
How can long-term functionality risk be minimize technologies?	ed for new	Х	х
How to educate/communicate with and incorpor businesses that may own property but not expect redevelop, to be part of a "shared" agreement?			х
How can stormwater treatment requirements be communicated to property owners who plan to process of redevelopment?	•	Х	x
Should private property runoff treatment be allor right-of-way or on public property? How would of the site be determined?	•		X
Can shared green infrastructure be implemented maintained for less than green infrastructure im individual parcels?		Х	
Can shared green infrastructure be implemented that still maintains long term opportunities for a		Х	
Stacked-function Green Infrastructure		Developer Concern	Agency Concern
How can public art be incentivized on private p	operty?		Х
Should public art be incentivized on private pro	perty?		х
How can shared green infrastructure contribute creation of open spaces along the corridor?	to the		х
Are there particular stacked functions that shou incentivized?	ıld be		x
How can numerous related initiatives along the coordinated?	corridor be		x
How can stormwater runoff be recycled for aes	thetic uses?	х	х
In what ways can runoff be reused/recycled?		Х	Х
To what extent should visible green infrastructu corridor be encouraged/incentivized?	ire along the		x
Can intangible benefits associated with shared, function green infrastructure be quantified?	stacked-	Х	Х
How is long-term maintenance of private share managed?	d BMP	Х	x
How are long-term maintenance costs for share allocated and collected?	d facilities	Х	
When a BMP fails, how can agencies determine is at fault and force the property owner(s) to br into compliance?			Х

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In summary, many of the potential SSGI implementation barriers identified by the SAC and developers focus group revolved around long-term risk management and associated cost implications.

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Literature Review

A review of national studies related to SSGI was performed over the course of the project. Several concurrent studies of particular interest titled, *River North: Area Wide Green* Infrastructure Study (Wenk Associates, 2013), *Creating Clean Water Cash Flows* (Natural Resources Defense Council, EKO Asset Management Partners, the Nature Conservancy, 2013) and *Banking on Green* (American Rivers, the Water Environment Federation, the American Society of Landscape Architects, ECONorthwest, 2012) were all investigating variations of SSGI, which affirmed this is an issue of interest across the country. These national studies consistently indicated that green infrastructure was less expensive to construct than traditional gray infrastructure, regardless of scale. Note that the studies do not necessarily compare gray to green costs where existing stormwater systems are in place or where contamination or utility conflicts are present. The studies also illustrated new models for stormwater management must be initiated through leadership within municipal government. The following two precedents projects provided insight on how new SSGI policies could be developed and integrated with existing governmental rules and processes:

Fee-in-Lieu Program, Charlotte, NC – This community provides flexibility in their stormwater regulations in order to better facilitate desired redevelopment along a transit corridor. The City of Charlotte instituted an off-site mitigation program to provide flexibility and reduce cost barriers for site-constrained redevelopment properties that supported growth and economic development along Charlotte's light rail system. An ordinance allows property developers to pay a one-time fee if cost or site constraints prevent them from meeting their stormwater retention mandates. The City charges developers a fee per impervious acre and constructs off-site facilities in a cost-efficient manner on city-controlled lands. ¹

Stormwater Management Enhancement Districts, Philadelphia, PA – The City of Philadelphia facilitates the aggregation of properties into Stormwater Management Enhancement Districts (SMEDs), which are areas identified as having potential for large, coordinated green infrastructure projects. The City takes leadership in identifying SMEDs and contracts with an engineering specialist to evaluate potential green infrastructure retrofits that are technically, economically, and practically attractive and prepare a Stormwater Improvement Plan. These proactive steps taken by the City encourage the use of stormwater facilities that take advantage of economies of scale and also lower retrofit project assessment and analysis costs, thus incenting desired development.²

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SSGI Precedents

Conceptually, shared, stacked-function stormwater management is not a new approach. Historically, for new developments in growing municipalities, the term "regional pond" was often used to describe a similar situation where one stormwater facility was built by a city for the benefit of many parcels, and by virtue of size may also provide passive recreational amenities and/or wildlife habitat. In other instances, smaller developments built common (shared) ponds in outlots, owned by homeowner associations. (However, often the outlot would go into taxforfeiture and become owned by a city.)

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SSGI builds on this general concept but seeks to employ it on a much smaller scale in a fully developed environment. Examples of SSGI can be found both locally and nationally. The following precedent projects were examined in more detail to better understand how SSGI is being applied and designed, along with associated opportunities and constraints.

National Precedents

Normal IL Roundabout – This project harvests, cleanses, and reuses co-mingled (public and non-public) stormwater runoff to create a water-based amenity in a new community open space.

Canal Park, Washington DC – Stormwater runoff captured from the site and adjacent private buildings will be harvested, cleansed and reused to create water-based amenities and for toilet flushing in a new urban park.

Local Precedents

Tartan Crossings, Oakdale, MN – As part of the redevelopment of an underperforming strip mall into new commercial sites, the City's Public Works Department constructed an artistically designed shared stormwater feature that functions as a new recreational, aesthetic and educational amenity in public right-of-way.

Trout Brook Nature Sanctuary, Saint Paul, MN – Stormwater runoff from an existing residential neighborhood will be daylighted from storm sewers to help enhance a new park. Cleansed through a series of ponds, the treated runoff will provide a significant water source for a newly re-established historic waterway that will run through the new park sanctuary.

Central Corridor, Saint Paul, MN – Boulevards cross streets to the Green Line were retrofitted by the CRWD to incorporate stormwater planters and rain gardens at a dozen locations. Localized runoff from the streetscape and, in some instances, private parking lots, are treated by these features.

Victoria Park, Saint Paul, MN – Stormwater runoff from an adjacent street was directed into a stormwater swale within the newly created Victoria Park and will function as an aesthetic park feature.

Heritage Park, Minneapolis, MN – Stormwater runoff from residential redevelopment sites and adjacent neighborhoods is daylighted from storm sewers and cleansed through a series of filtration basins that are incorporated into a neighborhood street designed to emulate a parkway. The harvested stormwater provides water for new parkland amenity ponds.

 ¹ Valderrama, Alisa. et. al. Creating Clean Water Cash Flows: Developing Private Markets for Green Stormwater Infrastructure in Philadelphia, Natural Resources Defense Council, January 2013, pg. 40.
 ² Valderrama, Alisa. et. al. Creating Clean Water Cash Flows: Developing Private Markets for Green Stormwater Infrastructure in Philadelphia, Natural Resources Defense Council, January 2013, pg. 30.

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Hamline Library Green Alley, Saint Paul, MN – The City constructed a porous bituminous pavement alley that collects and infiltrates stormwater runoff from the alley itself and adjacent private and public parcels.

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Potential Redevelopment Sites Identification

The project team desired to develop a pool of up to ten potential redevelopment sites along the corridor that would be strong candidates for conceptual SSGI design and evaluation. Project stakeholders were solicited and previous station area plans and sub area studies were reviewed to identify potential future redevelopment sites along the corridor. This effort resulted in a significant quantity of potential sites. To better facilitate a process of screening the list down to ten sites, clusters of potential development projects were consolidated into groups. These groups were comprised of adjacent sites that could potentially share stormwater facilities. As desired future park/open space locations were identified in Saint Paul's station area plans, each Saint Paul grouping also included a park/open space candidate site. If a potential site could not be logically grouped with other potential redevelopment sites, it was eliminated from the screening process. A total of 37 groups of potential redevelopment sites were developed (see attached Figures 1-8) comprised of 13 groups in Minneapolis and 24 groups in Saint Paul.

The 37 groups were screened using site suitability factors, such as topography and depth to bedrock and project parameters, such as distance from University Avenue and site size. In addition to the site suitability and project parameter screening criteria, the following overarching selection criteria were used to make the final selection:

- A geographical distribution of sites based on the approximate project percentage in each city (30 percent of project area located in Minneapolis and 70 percent of project area located in Saint Paul).
- A range of large and small sites.
- Several potentially contaminated sites.
- A range of potential development scenarios with near to mid-term development potential based on input received from Saint Paul and Minneapolis Planning staff.

The selection process resulted in three site groups located in Minneapolis and seven site groups located in Saint Paul. A brief summary of the 10 site groups follows:

Site M2 - West Bank Cedar Avenue

• The City is already planning to make streetscape improvements along this corridor and is working with owners of private plazas adjoining the right-of-way to concurrently update those spaces. This is a high visibility, diverse, and unique commercial area with a lot of pedestrian and auto traffic.

Site M4 – University of Minnesota Potential Bio-Med Expansion

• This group would entail working with University staff to develop a concept that may also include retrofit sites identified in the MWMO Bridal Veil Creek Study.

Site M7 – Development at 4th St SE & 29th Ave SE (Prospect Park Station)

• The City is working with two different developers on new residential development (2901 4th Street southeast & 2635 4th Street southeast) in a current industrial area.

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The existing street has no sidewalks/curb/boulevard and is scheduled by the City for reconstruction.

• The group overlaps with a Bridal Veil Study catchment area and a recommended retrofit location.

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Site SP3 – Westgate

 This group contains a larger site that is seeing developer interest. The Saint Paul Parks Department has developed several park configurations concepts for this area. The Saint Paul Riverfront Corporation previously developed a concept plan for the area.

Site SP5/SP6 - Wabash Commons/Raymond/Myrtle

o Several existing planning studies address sites in this medium sized group.

Site SP9 – Charles Common

• This group would highlight the development of a centralized treatment system for parcels that abut University Avenue.

Site SP14 – Bus Barn Site

• A portion of this large group is currently receiving redevelopment attention. The site provides the opportunity to investigate the integration of stormwater within a larger open space amenity feature.

Site SP17 – Lexington Village Commons

• This medium to large sized group is located adjacent to the typical SAC meeting location (Wilder Foundation), which may allow for SAC field visits.

Site SP19 - New Rondo Park, Dale and University

o This medium sized group includes a number of parcels along University Avenue.

Site SP20 - Western and University/Old Home Site

• A number of small sites along University Avenue comprise this group.

The project team received SAC member feedback on the recommended sites at the July 17, 2012 SAC meeting before making the final selection of the 10 potential advance design site groups.

Investigations of Potential SSGI Approaches

In August 2012, six SSGI approaches were presented to the SAC for consideration. Based on feedback received, the following four were selected for additional feasibility analysis:

- New Public Parks/Open Spaces
- Street Right-of-Way
- Green Alleys
- Shared Parking Facilities

Detailed descriptions of the six SSGI approaches presented and SAC feedback can be found in the White Paper, *Shared, Stacked-Function, Green Infrastructure Policy Investigation.*

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SSGI Illustrative Exercise

Concurrent with the selection of the four potential SSGI approaches, the project team prepared illustrative concepts to assist project stakeholders with visualizing how SSGI could be manifested in a redevelopment project. For the purpose of the exercise, Wacouta Commons, located in downtown Saint Paul was selected to illustrate how the new public parks/open space SSGI approach could take form. This exercise asked the question, "If SSGI had been implemented when Wacouta Commons park was initially developed, how could have it looked and functioned?" This exercise assumed that rate control was incorporated into the new multi-family structures that bound the south and west sides of the park. Existing site conditions are depicted in attached Figures 9-10. The project site is approximately 5 acres as shown in Table 1 below. The current drainage patterns would allow for the harvesting of runoff from an additional 11.5 acres.

Table 1: Wacouta Commons Project Area Acreages

Total Project Site	5.0 Acres
Development	3.0 Acres
Open Space/Park	0.9 Acres
Streets r/w	1.1 Acres
Available Offsite Drainage area	11.48 Acres

The following hydrologic data was calculated for the site.

Table 2: Wacouta Commons Site Hydrologic Data

Hydrologic Data	1.3" Volume Control Cubic Feet (CF)	1.64 cfs/ac Rate Control Cubic Feet (CF)	Percent (%) of volume for project
Total Project Site	16,364	23,290	
Development	11,169	15,058	68
Open Space/Park	1,159	2,126	7
Street Right-of-way	4,035	6,106	25
Available Offsite	44,815	82,721	

Concept A

Informed by the Normal, IL roundabout precedent, this concept illustrated a highly engineered system featuring two cisterns, vegetated filters, and UV filters that would allow for the daylighting of treated stormwater in an interactive channel/fountain in the park (see Figure 11). The main cistern provides gross pollutant removal/retention for site use. A vegetative filter channel is used for secondary treatment. The secondary cistern provides clean water for the water channel for park vegetation irrigation. The cisterns shown were

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sized to meet the water quality and volume control requirements, but could be sized for rate control. In addition, the cisterns could be sized to harvest runoff from the off-site drainage area, as this water may be needed to supply all the needed irrigation water needs for the park.

Concept B

In this concept, a series of cascading bioretention basins comprise the majority of the park. Pathways, boardwalks and plazas that surround and pass between the basins provide park visitors visual access to diverse basin habitats (see Figure 12). The basins shown were sized to meet the water quality and volume control requirements, but could be sized for rate control. The system could be designed as a gravity system with shallow storm sewer connections to the basins. Each basin would likely have a different vegetative appearance due to varying volumes of runoff draining to each basin. This concept was inspired by Tanner Springs Park in Portland, Oregon.

Concept C

This concept illustrated a terraced central lawn framed by tree allees and small gathering spaces. An underground passive irrigation system and permeable pavement parking bays would be used in this concept to meet stormwater requirements (see Figure 13). The stormwater facilities were sized to meet the water quality and volume control requirements, but could be sized for rate control. The system could be designed as a gravity system with shallow storm sewer connections to the irrigation system. Rooftop runoff that would enter the system would not require pretreatment. The irrigation could be supplemented with offsite runoff via a cistern/pump system.

The exercise highlighted that the physical form of SSGI could vary widely in terms of the amount of park space dedicated to stormwater facilities and the desired level of park user interaction with the harvested and treated stormwater.

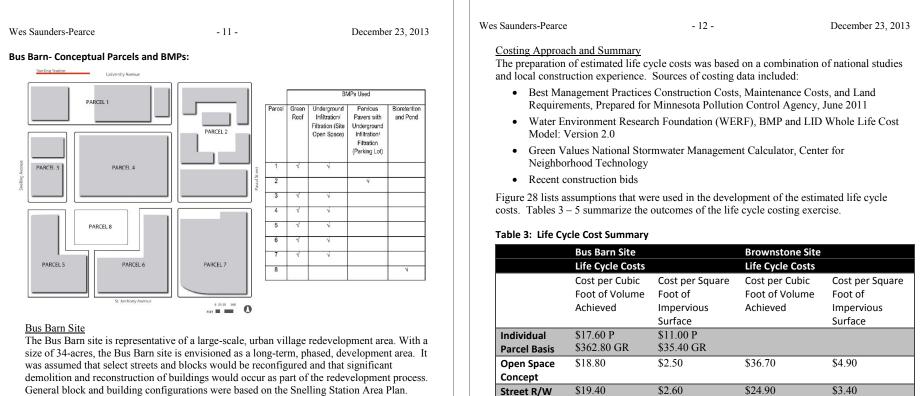
SSGI Conceptual Designs

Two potential redevelopment sites along the corridor, the Bus Barn and Brownstone sites, were selected to further investigate the feasibility of implementing the four SSGI approaches (see Figure 14). Design goals for concept development included:

- Meeting regulatory requirements for stormwater with SSGI
- · Harvesting offsite water if possible to support the stormwater facility, as needed
- Integrating public art into the design process

Concept designs and estimated life cycle costs were developed for each of the four SSGI approaches on both sites for a total of eight SSGI concepts and life cycle cost estimates. In order to determine if cost efficiencies could be achieved using SSGI, stormwater treatment approaches and estimated life cycle costs were developed for the Bus Barn site, assuming that stormwater treatment was performed on an individual site basis.

General block and building configurations used for the Bus Barn Site were based on previously developed station area plans or current proposed redevelopment plans, as shown in the illustration below. The illustration also lists the BMPs used in the individual parcel concepts.



General block and building configurations were based on the Snelling Station Area Plan. Figure 15 depicts the existing drainage patterns on the site. Figures 16-19 illustrate Bus Barn site design concepts, key design elements, and design assumptions for each SSGI approach. Public art concepts developed for the Bus Barn site are depicted in Figures 20 - 21.

Brownstone Site

The Brownstone site is representative of a small parcel redevelopment project. The Brownstown site was selected as it is small in scale, yet exceeded one acre where water quality and volume control standards are required. Existing drainage patterns on the site are shown in Figure 22. Small projects typically consist of existing building expansions, or the complete demolition of several structures, parcel assembly and development of a larger building. Figures 23-26 illustrate Brownstone site design concepts, key design elements, and design assumptions for each SSGI approach. Public art concepts developed for the Brownstone site are depicted in Figure 27.

P = Pervious Pavers, GR = Green Roof

\$8.50

Allev Concept \$19.20

Concept

Structured

Parking

Concept

\$2.60

\$1.20

\$21.90

\$32.80

\$3.10

\$4.70

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Table 4: Bu	s Barn Site - I	Detailed Su	mmary of Es	timated Li	fe Cycle Costs	;								
	Coi	nstruction C	osts			Life Cy	cle Costs							
	Capital Cost	Cost/CF of Volume Achieved	Cost/ SF of Impervious Surface	Annual O & M Cost	Life Span Years	Cost/ CF of Volume Achieved	Cost/SF of Impervious Surface							
Individual Parcel Basis	\$1,025,658 P \$ 744,447 GR	\$10.50 P \$164.10 GR	\$6.60 P \$16.00 GR	\$3,832 P \$21,231 GR	25: Green Roof and Pavers 30: Pipe Gallery	\$17.60P \$362.80 GR	\$11.00 P \$35.40 GR							
Open Space Concept	\$1,040,900	\$6.00	\$0.80	\$13,632	10: Bioretention 25: Pond	\$18.80	\$2.50							
Street R/W Concept	\$2,161,389	\$12.40	\$1.60	\$40,420	25: Pavers 40: Tree Trenches	\$19.40	\$2.60							
Alley Concept	\$2,157,881	\$12.20	\$1.60	\$45,060	30: Pavers 60: Pipes	\$19.20	\$2.60							
Structured Parking Concept	\$ 933,759	\$5.20	\$0.70	\$18,675	50	\$8.50	\$1.20							

P = Pervious Pavers, GR = Green Roof

Table 5: Brownstone Site - Detailed Summary of Estimated Life Cycle Costs

					Life Cycle Costs					
	Capital Cost	Cost/ CF of Volume Achieved	Life Span Years	Cost/ CF of Volume Achieved	Cost/ SF of Impervious Surface					
Individual	n/a	n/a	n/a	n/a	n/a	n/a	n/a			
Parcel Basis										
Open Space	\$264,683	\$28.40	\$3.80	\$2,350	60	\$36.70	\$4.90			
Concept										
Street R/W	\$110,626	\$11.80	\$1.40	\$384	25:Pavers	\$24.90	\$3.40			
Concept					10: Bump- outs					
Alley	\$138,027	\$13.90	\$2.00	\$2,610	30:Pavers	\$21.90	\$3.10			
Concept					60: Pipes					
Structured	\$200,867	\$19.90	\$2.90	\$4,017	50	\$32.80	\$4.70			
Parking										
Concept										

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Findings

This investigation indicated that the four SSGI approaches identified (Parks, Parking, Alleys, and Street Right-of-way) were feasible at both the urban village and small site scale. In addition, the study indicated that several of these approaches lend themselves more strongly to a particular scale of development. For example, while green alleys can be incorporated into all scales of development, this approach is a more viable option for use with small scale development projects than the parks approach. Likewise, a structured parking approach is better aligned with an urban village development scale. The figure below highlights the applicability of the four SSGI approaches to different development scales.

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A comparison of the individual basis estimated costs to conceptual SSGI estimated costs indicated that cost efficiencies can be achieved through the sharing of stormwater facilities. Also, the incremental cost increase to provide water quality and volume control measures in addition to rate control (e.g., filtration or infiltration features) for a shared facility are not significant.

Another finding indicated that while it is more difficult to implement a SSGI facility that serves numerous small redevelopment parcels, these small parcels appear to receive higher benefit from SSGI than larger development sites, as it is easier for larger developments to allocate space to green infrastructure.

Attachments

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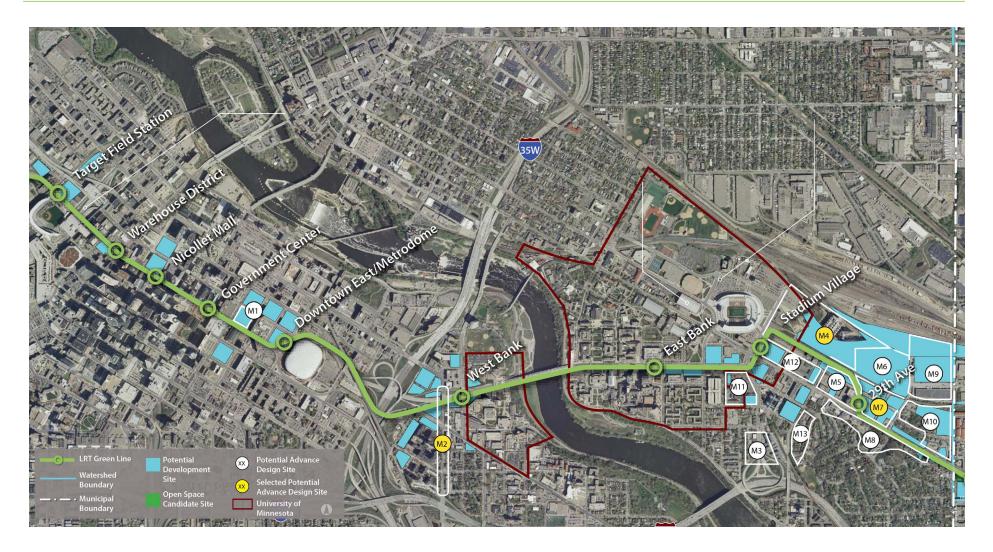


FIGURE 1 Corridor Analysis West Segment

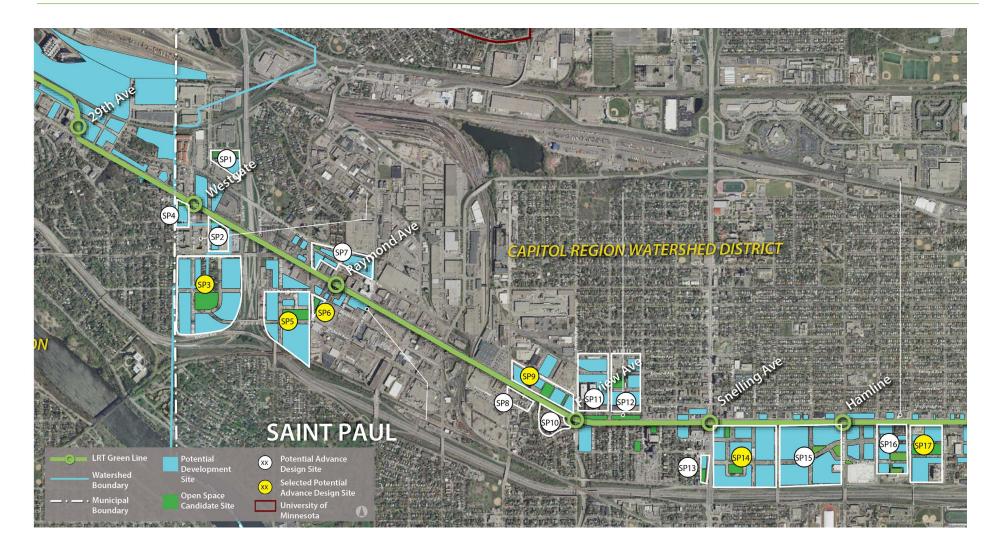


FIGURE 2 Corridor Analysis Central Segment

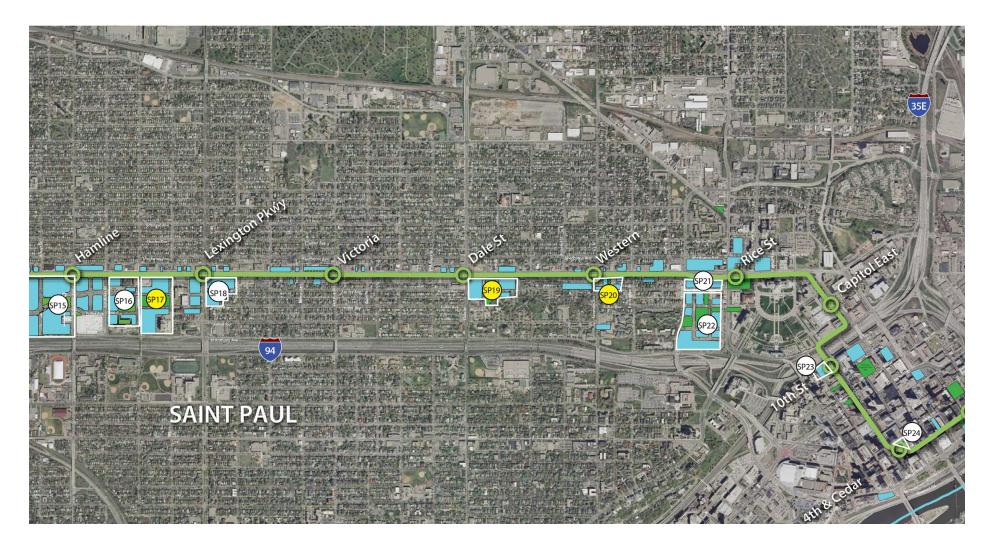


FIGURE 3 Corridor Analysis East Segment

Overarching Selection Criteria (any one of these criteria could override matrix results)

- Geographical distribution
- Range of development scenarios

SELECTION TIER							SIT	E SELEC	TION PA	RAMET	ERS								POTENT	IAL TRI	PLE BOT	TOM LIN	IE OPPO	DRTUNI	TIES
Criteria Category			F	Project Pa	arameter	s		·				Sit	e Suitabi	lity				Env	rironmen	tal Funct	tion	Soc	ial Funct	ion	Economic Function
Criteria	Can be shared among multiple parcels	Identified as potential redevelop- ment site in previous study?	Established development program for site	Proximity to the corridor	Probable SSGI construction cost	Potential for redevelopment/ project timeline	Site size (1 ac to 10 ac)	Opportunity for linkage of features to create enlarged green space	Contaminated soils	Utility conflicts	Bedrock	Groundwater	Contributing drainage area	Appropriate subgrade soils (A or B)	Available storm sewer system	Topography	Under public control	Volume control	Rate control	Water quality	Additional Ecological benefits	Integration of public art	Green reference	Provide community open space	Promotes Redevelopment
POTENTIAL SITES – MPLS												I													
5th and Portland (M1)			0		0	0		$ $ \bigcirc	0	0							0								
Cedar Avenue (M2)										0															
Huron Boulevard Area (M3)		0	0	0		0			\bullet																
University of Minnesota Potential Bio-Med Expansion (M4)	•	•	0	•	0	0			0	0	•			●		•									
Prospect Park Station West (M5)			0		0	0			0	0							0								
Crushers Site (M6)			0		0	0			0								0								
Prospect Park Station East (M7)					0				0	0							0								
Prospect Park/University Ave (M8)			0		0	0			0	0						0									
Industrial (M9)					0				0	0							0								
Residential/Light Industrial (M10)			0		0	0			0	●							0								
Washington/Huron (M11)			0		0	0		0	0	0							0								
Stadium Village Station (M12)			0		0	0		0	0	0							0								
Glendale Townhomes (M13)		0	0		0	0			0	0															
		Potentia	l Advanc	ed Desig	n Site			Mos	st desirat	ole		Mod	erately d	esirable		С) Least c	lesirable							

FIGURE 4 Site Selection Matrix- Potential Minneapolis Sites

Overarching Selection Criteria (any one of these criteria could override matrix results)

- Geographical distributionRange of development scenarios

SELECTION TIER							SIT	E SELEC	TION PA	RAMET	ERS								POTENT	IAL TRI	PLE BOT		NE OPPO	ORTUNI	TIES
Criteria Category			I	Project P	aramete	rs						Sit	e Suitabi	lity				Env	vironmen	tal Func	tion	Soc	ial Funct	ion	Economic Function
Criteria	Can be shared among multiple parcels	Identified as potential redevelop- ment site in previous study?	Established development program for site	Proximity to the corridor	Probable SSGI construction cost	Potential for redevelopment/ project timeline	Site size (1 ac to 10 ac)	Opportunity for linkage of features to create enlarged green space	Contaminated soils	Utility conflicts	Bedrock	Groundwater	Contributing drainage area	Appropriate subgrade soils (A or B)	Available storm sewer system	Topography	Under public control	Volume control	Rate control	Water quality	Additional Ecological benefits	Integration of public art	Green reference	Provide community open space	Promotes Redevelopment
POTENTIAL SITES – ST. PAUL																									
Technology Common (SP1)			0			0											0								
University/Curfew (SP2)			0			0											0								
Westgate (SP3)					0				0								0								
Emerald/University (SP4)																0	0								
Wabash Common (SP5) <i>Merged</i> with SP6					0				0	0															
Raymond/Myrtle (SP6) Merged with SP5			0			0											0								
Raymond/Charles (SP7)			0							$ $ \bigcirc															
Prior and University (SP8)		0			0			0	0								0								
Charles Common (SP9)																	0								
Episcopal Homes (SP10)		$ $ \bigcirc						$ $ \bigcirc									0								
Fairview/University (SP11)			0			0											0								
Dickerman Park Area (SP12)			0			0											0								
Snelling Ave Site (SP13)			0			0											0								
Bus Barn Site (SP14)			0		0				0								0								
Midway (SP15)			$\overline{\mathbf{O}}$						$\overline{\mathbf{O}}$																

FIGURE 5 Site Selection Matrix- Potential Saint Paul Sites, cont.

Overarching Selection Criteria (any one of these criteria could override matrix results)

- Geographical distribution
- Range of development scenarios

SELECTION TIER							SIT	E SELEC	TION PA	ARAMET	ERS								POTENT	IAL TRI	PLE BOT	TOM LIN	NE OPPO	DRTUNI	TIES
Criteria Category			F	Project P	aramete	rs				Site Suitability								Env	vironmen	ntal Func	tion	Soc	cial Funct	tion	Economic Function
Criteria	Can be shared among multiple parcels	Identified as potential redevelop- ment site in previous study?	Established development program for site	Proximity to the corridor	Probable SSGI construction cost	Potential for redevelopment/ project timeline	Site size (1 ac to 10 ac)	Opportunity for linkage of features to create enlarged green space	Contaminated soils	Utility conflicts	Bedrock	Groundwater	Contributing drainage area	Appropriate subgrade soils (A or B)	Available storm sewer system	Topography	Under public control	Volume control	Rate control	Water quality	Additional Ecological benefits	Integration of public art	Green reference	Provide community open space	Promotes Redevelopment
POTENTIAL SITES – ST. PAUL																									
Lexington Urban Village (SP16)			0			0											0								
Lexington Village Commons (SP17)																	0								
Aurora Avenue Community Park (SP18)			0		0				0								0								
New Rondo Park, Dale and University (SP19)			0														0								
Western and University/Old Home Site (SP20)			0							0															
University and Rice (SP21)	\bullet		0			0			\bullet								0								
Sears Site (SP22)			0		0				0								0								
Cedar Ave/ 10th-12th St (SP23)		0	0		0	0		0		0	0														
4th and Cedar Plaza (SP 24)					0						0														

Potential Advanced Design Site

Most desirable

Moderately desirable

O Least desirable

FIGURE 6 Site Selection Matrix- Potential Saint Paul Sites, cont.

CRITERION	DESCRIPTION		\bullet	•
	Project Parameters			
Can be shared among multiple parcels	Highly valued given study's emphasis on shared function.	Numerous parcels	Limited	None
Identified as potential redevelopment site in previous study?	Emphasis based on SAC comments regarding parcels that have already had public vetting for future redevelopment and is part of an approved plan/ document.	Yes	N/A	No
Established development program for site	The site has a design development program.	Design Development	Conceptual	No
Proximity to the corridor	Greater value is placed on sites that are closer to the Central Corridor.	Within 3 blocks	3-5 blocks	>5 blocks
Probable SSGI construction cost	Subjective value based on site suitability measurements (bedrock, contamination).	Low	Medium	High
Potential for redevelopment/project timeline	Greater value is placed on redevelopment that is planned to occur in a shorter timeframe.	3 years	3-10 years	>10 years
Site size (1 ac to 10 ac)	A 1-10 acre site (1-2 blocks) has enough water to sustain features and has more potential to avoid some of the other site suitability measures (crossing streets, etc).	1-10 acres	>10 acres	<1 acre
Opportunity for linkage of features to create enlarged green space	Ranking based on proximity to other potential redevelopment or future open space.	Potential	Moderate Potential	No Potential
	Site Suitability	-		-
Contaminated soils (source: MPCA "What's in my neighborhood?" data)	Are there known contamination issues for a site that would impact design or costs of BMPs?	Non existent	Potential/unknown	Known contamination
Utility conflicts	Are there known utilities that need to be relocated in order for BMPs to be constructed that would affect the design or have cost implications? (streets/ overhead utilites crossing site)	None	Potential/unknown	Known multiple relocates required
Bedrock (source: County Well Index, Depth to Bedrock, and site experience)	Is bedrock close enough to the surface that it would affect choices of BMPs or have cost implications?	Non existent	Potential/unknown	Known bedrock
Groundwater (source: County Well Index, Depth to Bedrock and site experience)	Is bedrock close enough to the surface that it would affect choices of BMPs or have implications on the potential for infiltration BMPs?	Non existent	Potential/unknown	Known high groundwater
Contributing drainage area (compared topography/slope of the site with site boundary)	Is the topography or drainage systems such that a BMP can serve more than one property owner, simply serve the site, or potentially not serve the site?	More than individual site	Site only	Less than individual site
Appropriate Subgrade Soils (A or B) (source: NRCS SSURGO data for Ramsey County and Hennepin County)	This criterion addresses the sites ability to infiltrate stormwater.	Known A/B soils	Likely C soils/Urban Soils	Known D soils (clay)
Available storm sewer system (gravity) (source: St. Paul Storm Sewer Data-mapped rim/sump depth, compared to site slope)	Is the site served by an adequate drainage system at an elevation available for a passive drainage system, or does it require other measures to provide for a positive outlet that affects the short and long term costs?	Available	Available but requires construction to access	Not available without pumping
Topography (2' contours mapped according to slope criteria)	Is the site easily adaptable to BMPs with some but not too much slope?	1-4% slopes	0.5-1% or 4-5% slopes	> 5% slopes
Under public control	Greater value is placed on sites where the open space/SSGI is under public control.	Municipal (St Paul/Mpls)	Other Agencies/Public Entities	Private

FIGURE 7 Site Selection Matrix-Glossary of Site Selection Criterion

CRITERION	DESCRIPTION	\bullet	\bullet	ightarrow
	Environmental Function			
Volume control	Can/does the site meet all of its regulatory requirements for volume control?	Meets requirements on site	Partially meets requirements on site	Not able to meet requirements on site
Rate control	Can/does the site meet all of its regulatory requirements for rate control?	Meets requirements on site	Partially meets requirements on site	Not able to meet requirements on site
Water quality	Can/does the site meet all of its regulatory requirements for water quality ?	Meets requirements on site	Partially meets requirements on site	Not able to meet requirements on site
Additional ecological benefits	Provides ecological benefits beyond stormwater management (wildlife/air quality/etc) to mimic natural systems.	Full	Partial	None
	Social Function			
Integration of public art	Art is an integral part of the design, with more value placed on publicly accessible locations.	Public	Private	None
Green reference	The project should be identifiable as incorporating sustainable/green infrastructure.	High	Medium	Low
Provides community open space	Higher value was placed on developments that created open space available to the public.	Public	Private	None
	Economic Function	×		
Promotes redevelopment	Perceived attractiveness of site for redevelopment	High	Medium	Low

FIGURE 8 Site Selection Matrix- Glossary of Site Selection Criterion, cont.

Appendix D



FIGURE 9 Wacouta Commons Existing Topography

FIGURE 10 Wacouta Commons Existing Drainage Area

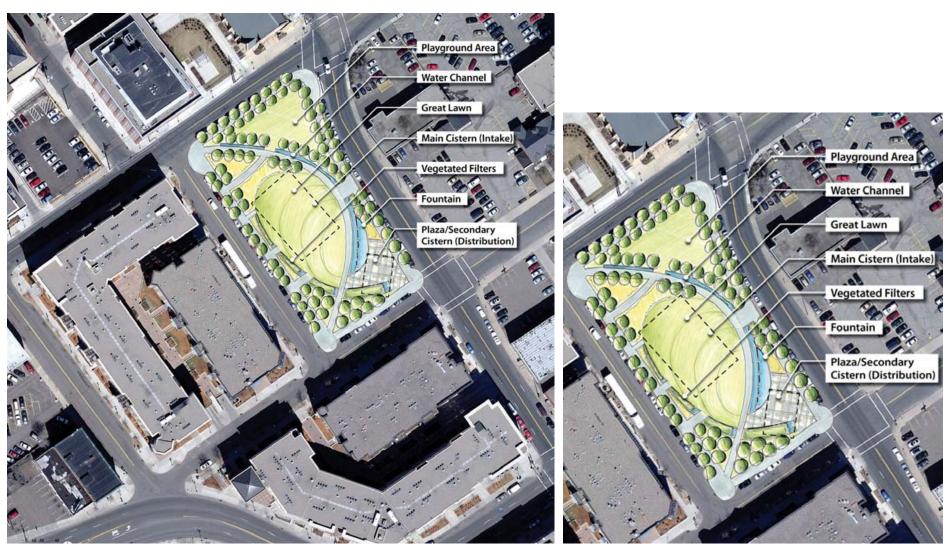


FIGURE11 Wacouta Commons Concept A

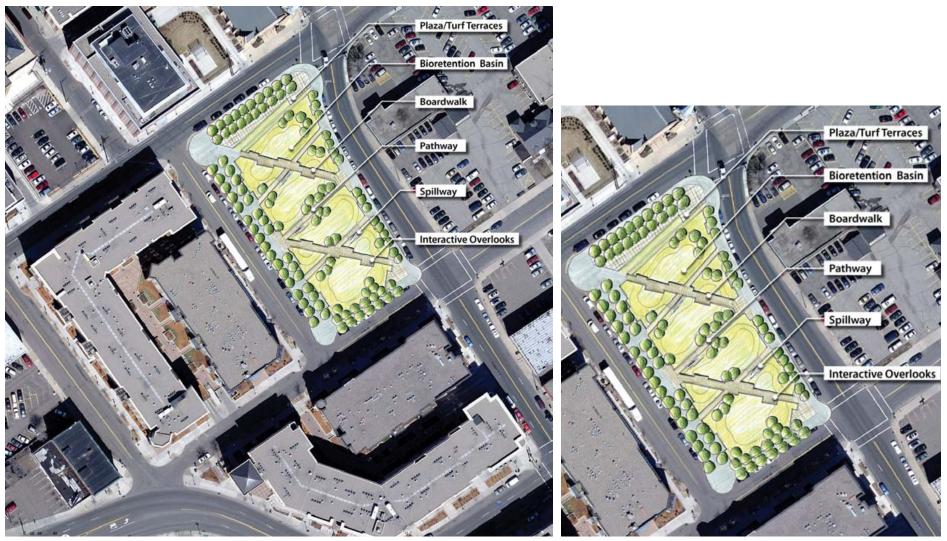


FIGURE 12 Wacouta Commons Concept B



FIGURE13 Wacouta Commons Concept C

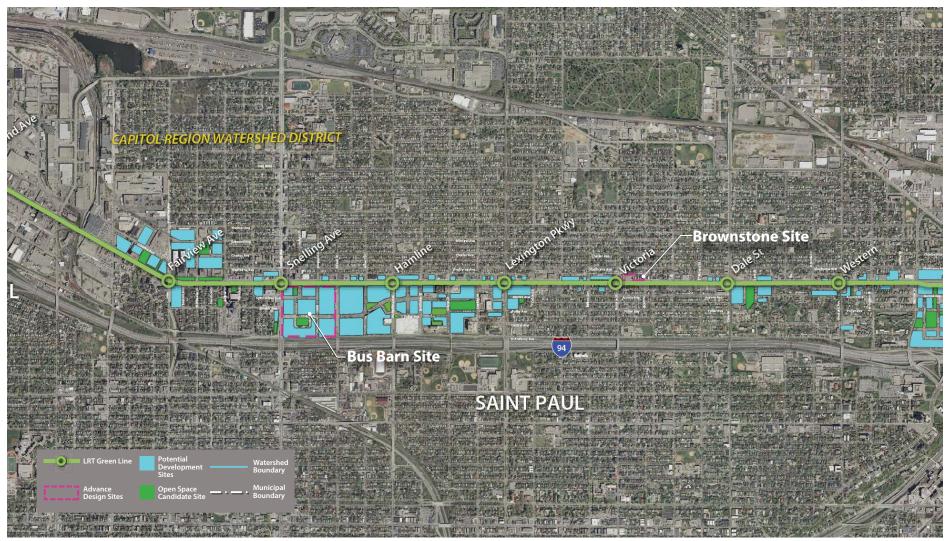


FIGURE 14 SSGI Conceptual Design Locations

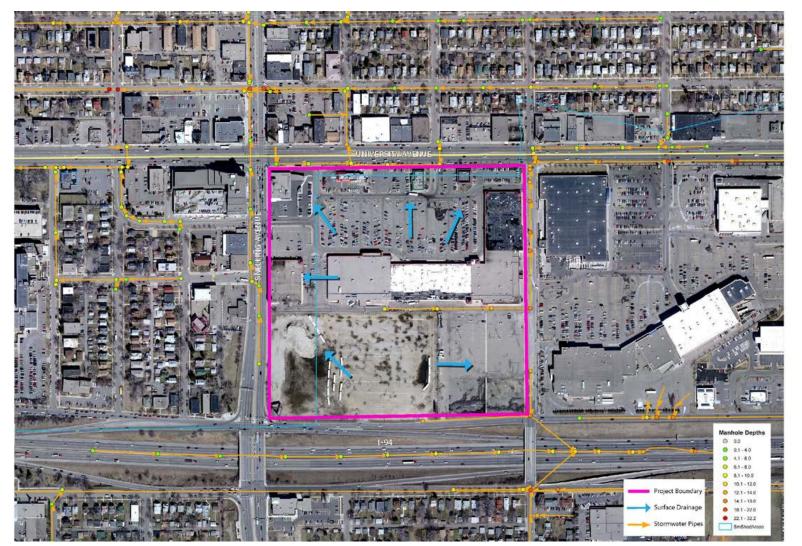


FIGURE 15 Bus Barn Site Drainage Area

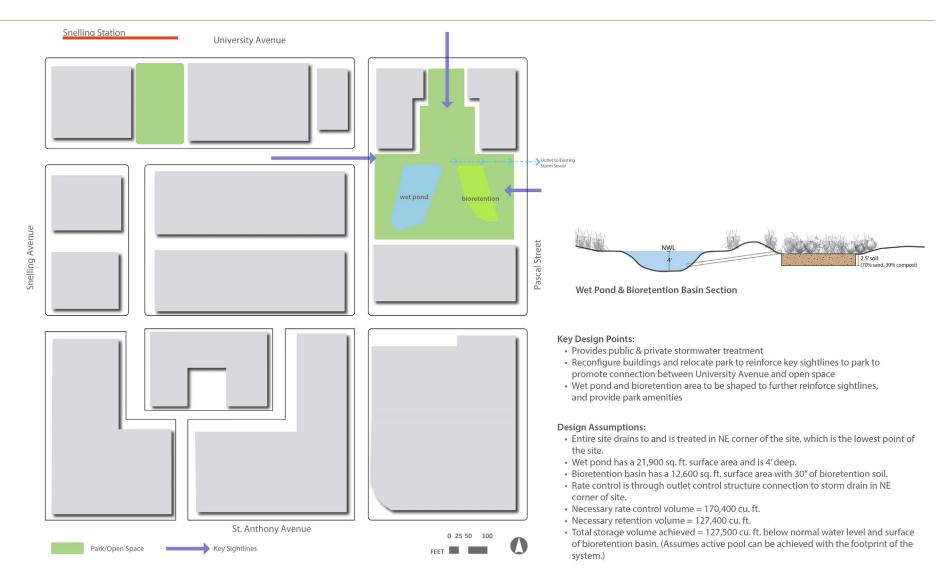


FIGURE 16 Bus Barn Open Space Concept

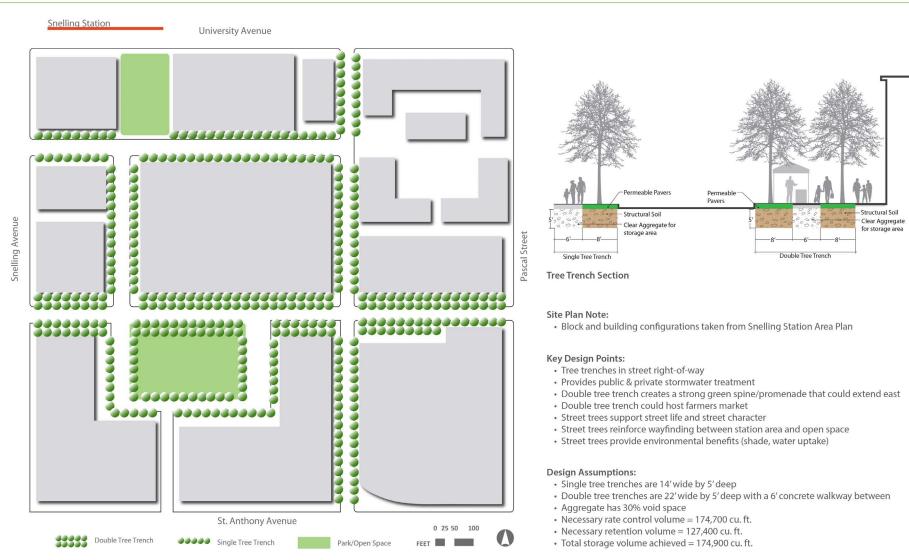


FIGURE 17 Bus Barn Street R/W Concept

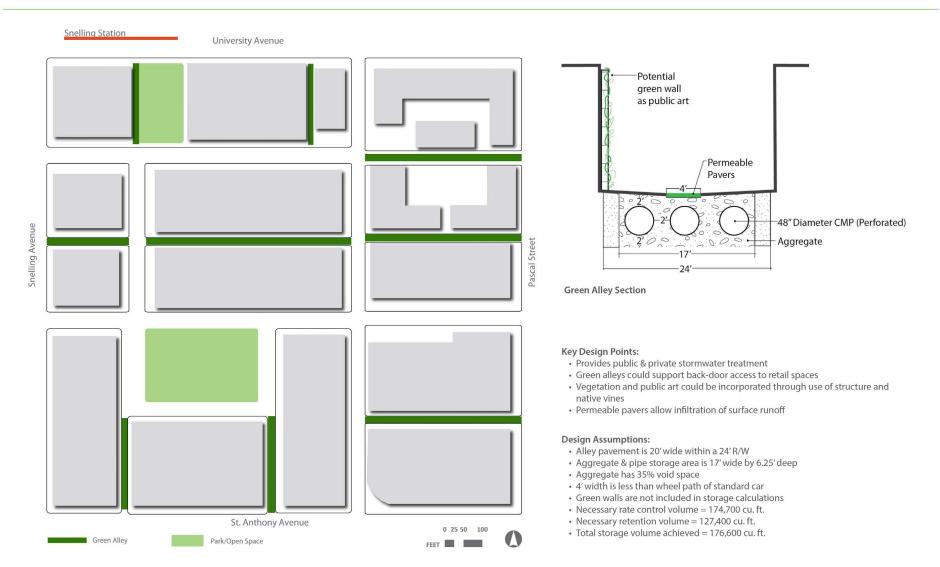
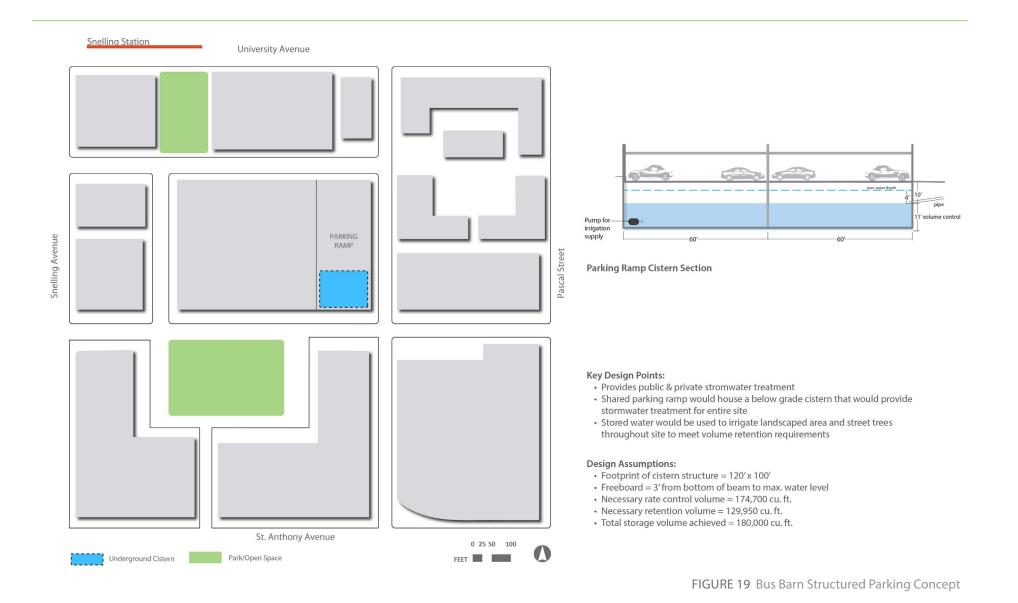


FIGURE 18 Bus Barn Green Alley Concept



STRATEGIC STORMWATER SOLUTIONS for Transit-Oriented Development Final Report D26



Large open space design

» "Meet, Sit and Talk", Lorna Green, 1995. The Chancellors Court, University of Leeds. Planting Scheme by Allan R Ruff.



Interactive fountain feature

» Noguchi Fountain, Hart Plaza, Detroit, Ml. Source: blog.modernica.net

FIGURE 20 Bus Barn Public Art Precedents

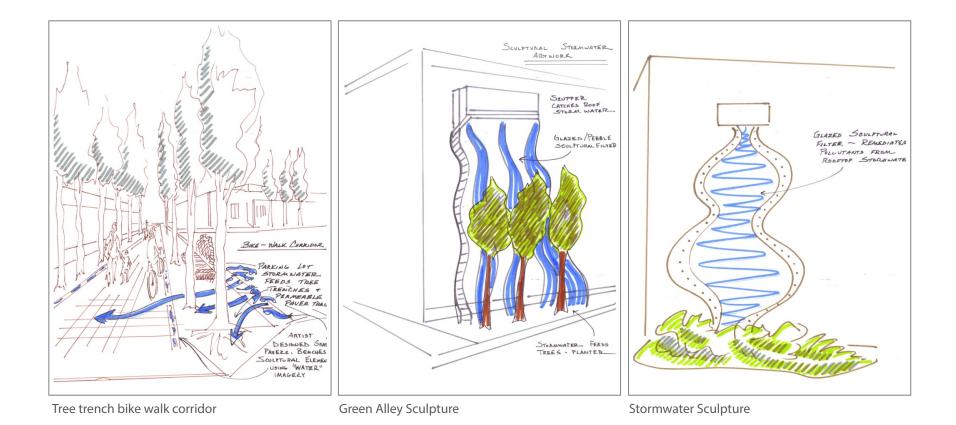
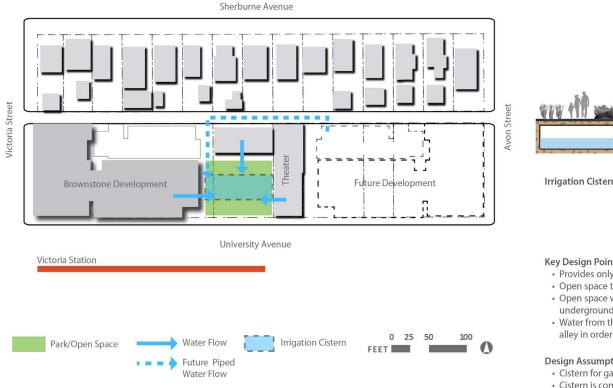


FIGURE 21 Bus Barn Public Art Concepts



FIGURE 22 Brownstone Site Drainage Area





Irrigation Cistern Section (view looking east)

Key Design Points:

- · Provides only private stormwater treatment
- Open space treats water from three adjacent buildings
- Open space would serve as a community garden and would be irrigated by an underground cistern
- Water from the future development site would need to be routed into the alley in order to share stormwater BMP

Design Assumptions:

- Cistern for garden irrigation = 88.5' x 36'
- Cistern is composed of solid 60" CMP
- Necessary rate control volume = 9350 cu. ft.
- Necessary retention volume = 6850
- Total storage volume achieved = 10,750 cu. ft.

FIGURE 23 Brownstone Open Space Concept

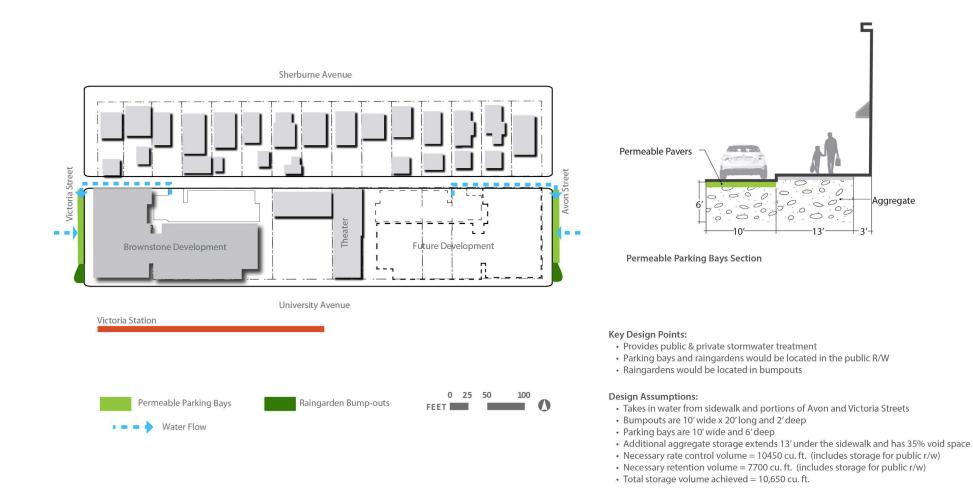
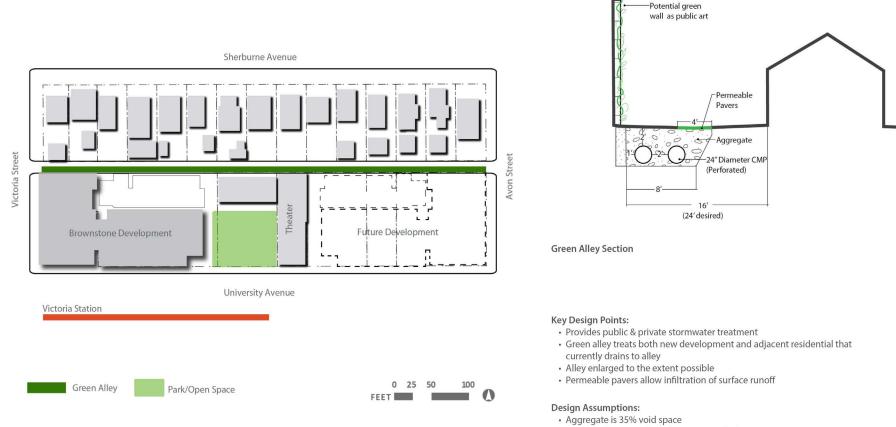
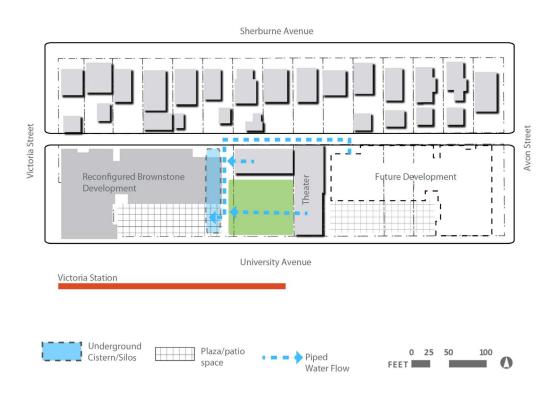


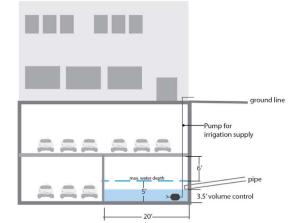
FIGURE 24 Brownstone Site Street R/W Concept



- Green wall is not included in storage calculations
- Necessary rate control volume = 9350 cu. ft.
- Necessary retention volume = 6850 cu. ft.
- Total storage volume achieved = 9900 cu. ft.

FIGURE 25 Brownstone Green Alley Concept





Underground Parking Cistern Section

Key Design Points:

- Provides only private stormwater treatment
- Proposed Brownstone development would be reconfigured to house additional level of underground parking (replace surface parking stalls)
- Parking could be shared between Brownstone and the future development site
- Building reconfiguration allows for plaza/patio space facing the street
- Stormwater would be used to irrigate landscaped areas throughout the site to
 meet volume retention requirements

Design Assumptions:

- 112' x 18' concrete vault would be integrated into parking structure
- Freeboard = 3' from bottom of beam to max. water level
- Necessary rate control volume = 9350 cu. ft.
- Necessary retention volume = 6850 cu. ft.
- Total storage volume achieved = 9600 cu. ft. (at 5' depth)

FIGURE 26 Brownstone Site Structured Parking Concept



Urban Community Gardening » Glendale Townhome Community Gardens. Photo: makingbettermn.org



Small Green Stormwater Art » Malmo, Sweden Photo: Joni Giese



Green Wall for Alley
» Source: greenmuseum.org

FIGURE 27 Brownstone Public Art Precedents

Project wide		Bus Barn	Brownstone
 Volume Control Criteria = 1.3 in. rainfall Filtration requires an extra 30%. Water Quality Criteria based on 2.5 inch Rate Control Criteria based on 1.64 cfs/a All soils are classified as urban. C soils w All costs are in 2012 values, with the exc prices (2011). Estimated annual interest 	es of rainfall. Icre of drainage area. Iere used with initial abstractions of 0.2. Eption of costs based on MnDOT average bid = 4%. Eve standard concrete or bituminous pavement. ate. s.	 Dus barn Open Space – Wet Pond/Bioretention (cont.) Bioretention capital cost: \$14/cu ft WQV (2011 Barr Study- modified). Bioretention Annual O&M: \$0.64/sq ft, Lifespan: 10 years (both averages of WERF and NGVC). Wet Pond Annual O&M: 4.5% of capital cost (average of Barr and Weiss), Lifespan: 25 years, Dredging Cost: 85% of capital cost. Normalized unit cost based on rate control volume. 	 Open Space – Pipe Gallery (cont.) Assumes 1 grit chamber.
 Costs do not include any engineering or Costs do not include land. Replacement cost= Capital cost unless of Life Cycle period of 100 years is used to a lifespans. Normalized whole life cycle unit costs ar otherwise noted. The green roof cost was the incremental Bus Barn General Parks are assumed to have 30% unconnected impervious. Nonresidential parcels assumed to be high density development with 95% impervious 	contingency. therwise noted. account for differing maintenance schedules and e based on the storage volume achieved, unless cost above a standard roof cost Brownstone General • Land use ratios for the development E. of theater are based on Wacouta Commons: Landscaping= 13%, Roof= 64%. Assumes one assembled development parcel.	 Street ROW - Tree Trenches CU soil would be used in tree area (8' wide x 5' deep), aggregate (6' wide x 5' deep). would provide storage under sidewalks. CU soil capital cost: \$87.13/CY (St. Paul recent RSVP project). Permeable pavers capital cost: \$15/sq ft (SRF recent projects), paver cost is incremental cost above standard concrete walk and grates: \$9.25/sq ft for single trench, \$8.25/sq ft for double trench. Tree Trench Annual O&M: \$0.50/sq ft (Lancaster, PA), Lifespan: 40 years (NGVC). Tree Trench Pavers Annual O&M: \$0.049/sq ft (WERF and NGVC avg), Lifespan: 20 years (NGVC, altered to fit 	 Street ROW – Bioretention Bump-outs/ Parking Bays Runoff from Victoria and Avon is added to ROW runoff. Permeable pavers capital cost: \$15/sq ft (SRF recent projects), paver cost is incremental cost above standard asphalt pavement: \$13.12/sq ft. Bump-out capital cost: \$69.00/ cu ft (includes walls). Pavers Annual O&M: \$0.049/sq ft (WERF and NGVC avg), Lifespan: 25 years (NGVC). Bioretention Annual O&M: \$0.71/sq ft (includes bump-out walls), Lifespan: 10 years (both averages of WERF and NGVC).
 cover. NE parcel assumed to be multi-family residential development with land use ratios based on Wacouta Commons: Landscaping= 13%, Roof= 64%. Open Space – Wet Pond/Bioretention Stormwater from all parcels will be routed to NE Park. Rate Control will be handled by overflow outlet control structure. Wet pond capital cost: \$2/cu ft Water Quality Volume (WQV) (Barr). 	 The alley is the only ROW contributing runoff to the site. Open Space - Pipe Gallery One header used to reduce costs. Capital costs based on previous bids (recent bid tabs). Solid Wall Underground Pipe O&M: \$1.26/cu ft WQV (Barr), Lifespan: 60 years (Contech). 	 below surface. Permeable pavers capital cost: \$15/sq ft (Sf standard concrete pavement: \$9.21/sq ft. Green Alley Pavers Annual O&M: \$0.049/sc fit with piping replacement schedule). 	•

FIGURE 28 Bus Barn and Brownstone Sites Life Cycle Cost Assumptions

Bus Barn		Brownstone		
Str.	 irrigation purposes. Water in vaults will be available for gray water reuse. Assumes 3 grit chambers as pretreatment for storm drain systems. Provides 3' of freeboard between max. water height and bottom of 3' T-beam. Vaults hold irrigation supply. Capital costs for walls, floor slab, and excavation from recent projects. Concrete Vault Annual O&M: 2% of capital cost, Lifespan: 50 years. Cost includes excavation, but assumes vaults are above water table and bedrock. Cost does not include foundation. 			
Ind • • • •	lividual 70% of rooftop is green roof. Extensive green roof provides minimal retention volume, but reduces rate and volume control requirements. Green roof requires other rate and volume control storage; underground pipe galleries added. Assumes adequate space to construct a system with the necessary size. Green roof cost includes membrane and modular extensive system. Green roof capital cost= \$11.37/sq ft (NGVC) Green Roof Annual O&M: \$0.31/sq ft (WERF), Lifespan: 25 years (NGVC). Pipe gallery capital costs based on previous bids (SRF). Pipe Gallery Annual O&M: \$1.26/cu ft WQV (Barr), Lifespan: 60 years (Contech). Pavers Annual O&M: \$0.049/sq ft (WERF and NGVC avg), Lifespan: 25 years (NGVC).			

FIGURE 28 Bus Barn and Brownstone Sites Life Cycle Cost Assumptions, cont.