## ZONING COMMITTEE STAFF REPORT

FILE NAME: 1880 Old Hudson Road CUPFILE # 20-048-857APPLICANT: Samir AbumayyalehHEARING DATE: July 30, 2020TYPE OF APPLICATION: Conditional Use PermitLOCATION: 1880 Old Hudson Road, SW corner at Hazel Street NPIN & LEGAL DESCRIPTION: 352922320087, CHEN'S ADDITION LOT 2 BLK 1PLANNING DISTRICT: 1PRESENT ZONING: T3ZONING CODE REFERENCE: § 66.331(g); § 61.501STAFF REPORT DATE: July 23, 2020BY: Bill DermodyDATE RECEIVED: July 6, 202060-DAY DEADLINE FOR ACTION: September 4, 2020

- A. **PURPOSE:** Conditional use permit for 85' building height.
- B. PARCEL SIZE: 2.5 acres
- C. EXISTING LAND USE: Vacant land (western portion) and multi-family residential (eastern portion)
- D. SURROUNDING LAND USE:

North: Office (T2) and parking lot (RM2) East: Vacant (RM2) – owned by MnDOT Southeast: Planned Gold Line Bus Rapid Transit station South: Interstate 94 West: Multi-family senior living (T3)

- E. **ZONING CODE CITATION:** §66.331(g) provides for a conditional use permit to allow heights up to 90 feet; §61.501 lists general conditions that must be met by all conditional uses.
- F. **PARKING**: The Zoning Code requires a minimum of 119 parking spaces for the proposed development. The proposed development provides 147 parking spaces and removes 11 existing spaces, for a net provision of 136 spaces. Zoning Code § 63.207 requires a minimum of 1.5 parking spaces per 2- or 3-bedroom unit and 1 parking space per 1-bedroom or studio unit. The project proposes 20 2-bedroom units and 129 1-bedroom and studio units. Zoning Code § 66.342 reduces the minimum parking requirement by 25% for residential uses in the T3 district.
- G. HISTORY/DISCUSSION: A 116-unit multi-family building was constructed on the site's eastern portion in 2018. The site was rezoned from RM2 Medium-Density Multiple-Family Residential to T3 Traditional Neighborhood in 2015 as part of a larger rezoning associated with the Gold Line Station Area Plans. In 2009, the site was rezoned from B3 General Business to RM2, and an existing hotel was demolished.
- H. **DISTRICT COUNCIL RECOMMENDATION:** As of this writing, the District 1 Council has not provided a recommendation.

#### I. FINDINGS:

- 1. The application requests conditional use permit approval for a new 85'-high, U-shaped building at 1880 Old Hudson Road, on the site's currently vacant western portion.
- 2. § 66.331(g) requires that structures be stepped back one (1) foot from all setback lines for every two and one-half (2½) feet of height over seventy-five (75) feet. For the proposed 85'-high building this is equivalent to an additional 4' beyond the setbacks lines. The proposed setbacks of 15'-7" in the front, 10'-6" on the relevant side (west side), and 48'-7" in the rear meet this requirement for additional stepping back from the setback lines.
- 3. § 61.501 lists five standards that all conditional uses must satisfy:
  - (a) The extent, location and intensity of the use will be in substantial compliance with the Saint Paul Comprehensive Plan and any applicable subarea plans which were approved by the city council. This condition is met. The additional height is in conformance with the Comprehensive Plan and applicable subarea plans. The 2030 Comprehensive Plan designates the site as part of a Mixed Use Corridor and a Neighborhood Center, which encourage the land use intensity that comes with the proposed additional height. Likewise,

the District 1 Plan (2016) calls for high-density uses along the planned Gold Line BRT corridor and concentrating activity near transit stations, such as is proposed. The Gold Line Station Area Plans (2015, amended 2019) call for high-intensity transit-oriented development here, which includes consideration of heights greater than five stories, depending on context. The site's context is conducive to taller buildings.

- (b) The use will provide adequate ingress and egress to minimize traffic congestion in the public streets. This condition is met. Adequate ingress and egress are provided via an internal driveway to Old Hudson Road.
- (c) The use will not be detrimental to the existing character of the development in the immediate neighborhood or endanger the public health, safety and general welfare. This condition is met. The additional height at this location adjacent to a planned bus rapid transit station and up against the interstate, plus near 3-story and 4-story residential uses, will not be detrimental to the area's existing character nor endanger the public health, safety or general welfare. The provided shadow study does not show a significant negative impact to sunlight availability on surrounding properties.
- (d) The use will not impede the normal and orderly development and improvement of the surrounding property for uses permitted in the district. This condition is met. The proposed additional height does not impede the surrounding property's development and improvement. The shadow impact on the vacant RM2-zoned parcel to the northeast is minimal is only an impact near sundown/sunrise in December, according to the provided shadow study.
- (e) The use shall, in all other respects, conform to the applicable regulations of the district in which it is located. This condition is met. No variances are being requested.
- J. **STAFF RECOMMENDATION:** Based on the above findings, staff recommends approval of the conditional use permit for 85' building height, subject to the following additional condition(s):
  - 1. Final plans approved by the Zoning Administrator for this use shall be in substantial compliance with the plan submitted and approved as part of this application.

Department of Planning and Economic Development Zoning Section 1400 City Hall Annex, 25 West Fourth Street Saint Paul, MN 55102-1634 (651) 266-6583

Required site plan is attached

□ If you are a religious institution you may have certain rights under RLUIPA. Please check this box if you identify as a religious institution.

**Applicant's Signature** 

Date 07/01/2020

Received By / Date \_\_\_\_\_ Tentative Hearing Date

File #

Zoning Office Use Only

Fee Paid \$ \_\_\_\_\_

	Name Samir Abumayyaleh - (must have ownership or leasehold interest in the property, contingent included)											
APPLICANT	Address 461 Maryland Avenue W City Saint Paul State MN Zip 55117											
	Email samirabumayyaleh@gmail.com Phone 612-354-3553											
	Name of Owner (if different)Email											
	Contact Person (if different) Eli Zmira - DJR Architecture Email ezmira@djr-inc.com											
	Address 333 Washington Ave. N., Suite 210 City Minneapolis State MN Zip 55401											

PROPERTY INFO

Address/Location 1880 Old Hudson Road, Saint Paul, MN 55119

PIN(s) & Legal Description <u>352922320087</u>, see attached legal description (attach additional sheet if necessary) 108.586 sf or

Lot Area 2.49 Acres Current Zoning T3

TYPE OF PERMIT: Application is hereby made for a Conditional Use Permit under provisions of Zoning Code for the following use or purpose:

Section(s) Sec. 66.331

Increasing the allowable height from 45 feet to 85 feet.

**SUPPORTING INFORMATION:** Explain how the use will meet all of the applicable standards and conditions for the use. If you are requesting modification of any standards or conditions for a conditional use, explain why the modification is needed and how it meets the requirements for modification of special conditions in Zoning Code § 61.502. Attach additional sheets if necessary.

See attached description of CUP.





Prepared for: City of St. Paul C.U.P.

07.01.2020 Project: **1880 Old Hudson Road Apartments** 20-021.00

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SITE PLAN - SATELLITE IMAGE



# **PROJECT OVERVIEW**

#### **PROJECT DESCRIPTION**

1880 Old Hudson Road Apartments is a Multi-Family Apartment Building with 149 Units. The proposed project consist of Studio, One Bedroom and Two Bedroom Units. The proposed building is the second phase (Phase 2) following the recently completed Capitol View Apartments (Phase 1, 2017).

1880 Old Hudson Road Apartments will provide residents with several amenities such as a large Roof Deck Patio, Fitness Center, Community Room and Club Room, Bike Room, as well as a Lobby space.

The Architecture aims to provide a simple, modern design with long lasting, durable and interesting materials. The design also provides ample area for communal spaces, corridor and units. All units are provided with balconies or patios.

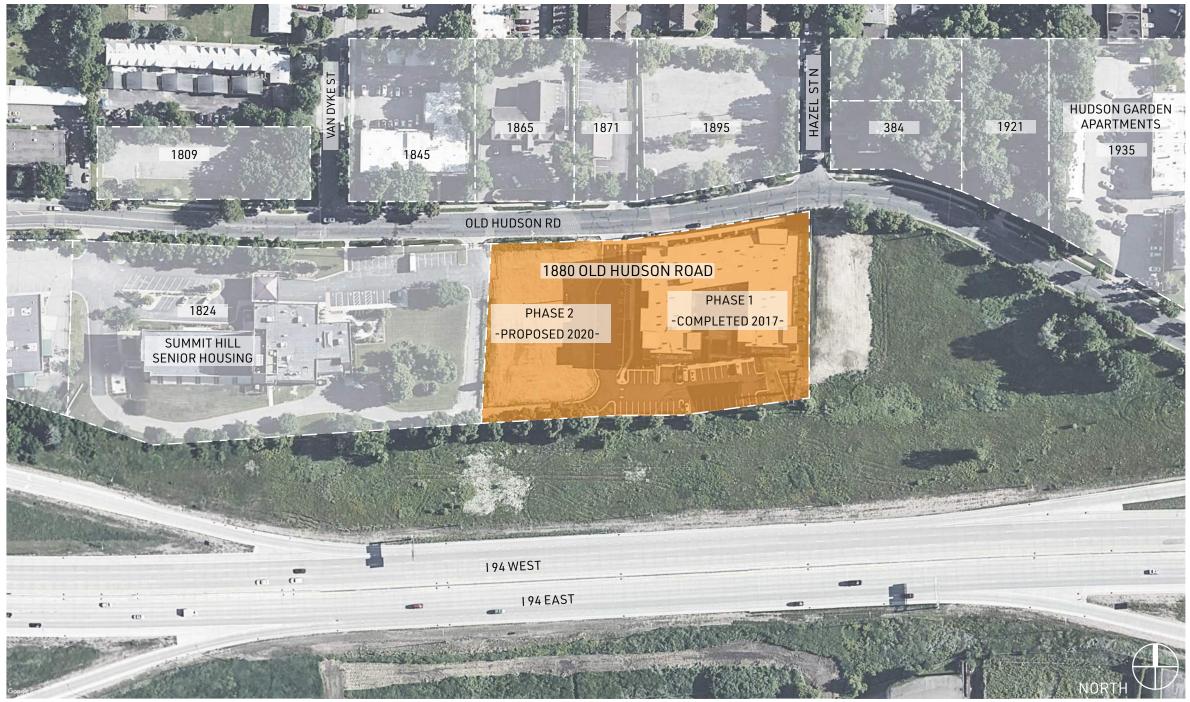
#### **PROJECT DESCRIPTION**

Address:	1880 Old Hudson Rd
Parcel ID:	352922320087
Zone:	Т3

#### VARIANCES & C.U.P. REQUESTED:

- C.U.P. for Maximum Allowable Height from 45' to 85'.

- No variances requested at this time.



SITE PLAN - ADJACENT PROPERTIES



# **PROJECT INFORMATION**

#### **PROJECT TEAM**

**DEVELOPMENT -**

#### HAMADEH PROPERTIES, LLC

#### **ARCHITECTURE-**

## **DJR ARCHITECTURE**

333 WASHINGTON AVE **UNION PLAZA SUITE 210** MINNEAPOLIS, MN 55401

#### LANDSCAPE ARCHITECT & CIVIL ENGINEER -

#### **CIVIL SITE GROUP** 4931 WEST 35TH

SUITE 200 S ST. LOUIS PARK, MN 55416

#### **CONTRACTOR -**

#### **ENGELSMA CONSTRUCTION, INC.** 7119 31ST AVE N MINNEAPOLIS, MN 55427

#### STRUCTURAL -

ERA, INC. 2550 UNIVERSITY AVE W SAINT PAUL, MN 55114

PROJECT ZO	NING DATA (Sec. 66	5.331)
ORDINANCE	ALLOWAB	LE PROPOSED
LOT SIZE		
Lot Area Sq. Lot Area Acr		108464.4' 2.49
HEIGHT		
Max Height: Max Stories: C.U.P. Heigh		85'-0" - 85'-0"
FAR		
Phase I (com Phase II: Combined:	npleted):- - 0.5 Min. 3.	0.9 1.1 0 Max. 2.0
SETBACKS		
Front: Side: Rear:	10' Min. 2: 6' 6'	5' Max. 15'-7" 10'-6" 45'-0"
PARKING		
Standard: Accessible: Compact: Total:	1 or 1.5 pe 2% (3 stal 50% Max. *See Code	ls) 3 57
BICYCLE PAI	RKING	
Secure: Guest: Total:	11 (1 per 1 - -	4 units) 75 5 80



#### **ORDINANCES REFERENCED:**

PARKING - VEHICLES (Sec. 63.207.) 1 space per 1–2 room unit, 1.5 spaces per 3–4 room unit, and 2 spaces per unit with 5 or more rooms.

#### PARKING - VEHICLES ACCESSIBLE(Sec. 63.213.)

One (1) in every eight (8) accessible spaces, with a minimum of one (1) space, shall be van accessible. PARKING - DESIGN (Sec. 63.305) Standard: 9' X 18' Compact: 8' X 16' (50% MAX) PARKING - BICYCLES (Sec. 63.210.) (1) secure bicycle parking space shall be provided for every fourteen (14) dwelling units.

SEC. 66.342. - PARKING REQUIREMENTS IN T3-T4 TRADITIONAL NEIGH-BORHOOD DISTRICTS.

(a)Amount of parking. The minimum amount of required parking for residential uses specified in Section 63.207, Parking requirements by use, may be reduced by twenty-five (25) percent.

(a) Amount of parking. The minimum amount of required parking for residential uses specified in Section 63.207, Parking requirements by use, may be reduced by twenty-five (25) percent. On-street parking located along the frontage of a property may be used to meet parking requirements for that property.



PLANNING REQUIREMENTS (Sec. 66.344.)

TRADITIONAL NEIGHBORHOOD T3 (Sec. 66.344.)

The T3 traditional neighborhood district provides for higher-den sity pedestrian- and transit-oriented mixed-use development. It is designed for development or redevelopment of land on sites large enough to support:

(a) A mix of uses, including residential, commercial, civic and open space uses in close proximity to one another; (b)A mix of housing styles, types and sizes to accommodate households of varying sizes, ages and incomes;(c) A system of interconnected streets and paths that offer multiple routes for motorists, pedestrians and bicyclists, and are connected to existing and

future streets;(d)A system of open space resources and amenities; and incorporation of environmental features into the design of the neighborhood.

C.U.P. 07.01.2020 **1880 Old Hudson Road Apartments** 

# SITE AERIALS



AXON - FACING NW









AXON - FACING SW

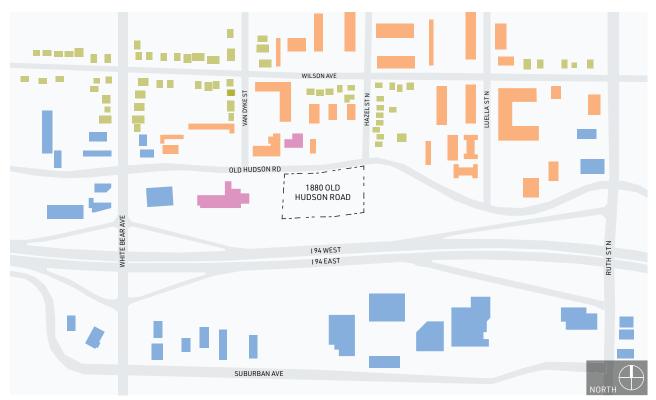
# SITE ZONING & LAND USE



SITE PLAN - ZONING MAP

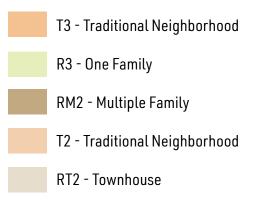






SITE PLAN - LAND USE MAP

### **KEY - ZONING MAP**



## **KEY - LAND USE MAP**

- Public and Cultural
- Single Family Housing
- Multi-Family Housing
  - Commercial and Industrial
- Hospital and Healthcare

# C.U.P. 07.01.2020 1880 Old Hudson Road Apartments

# **NEIGHBORING BUILDINGS**



SITE PLAN - IMAGE CONTEXT



SITE PLAN - BIKE WAY MAP



1 - RESIDENTIAL CARE FACILITY



3 - CAPITAL VIEW APARTMENTS (PHASE 1)



5 - WALGREEN'S FACING EAST





2 - MULTIFAMILY APARTMENT



4 - SUMMIT HILL SENIOR LIVING

6 - LAUNDROMAT FACING WEST

**C.U.P.** 07.01.2020

# **1880 Old Hudson Road Apartments**

# **STREET PANORAMA VIEWS**





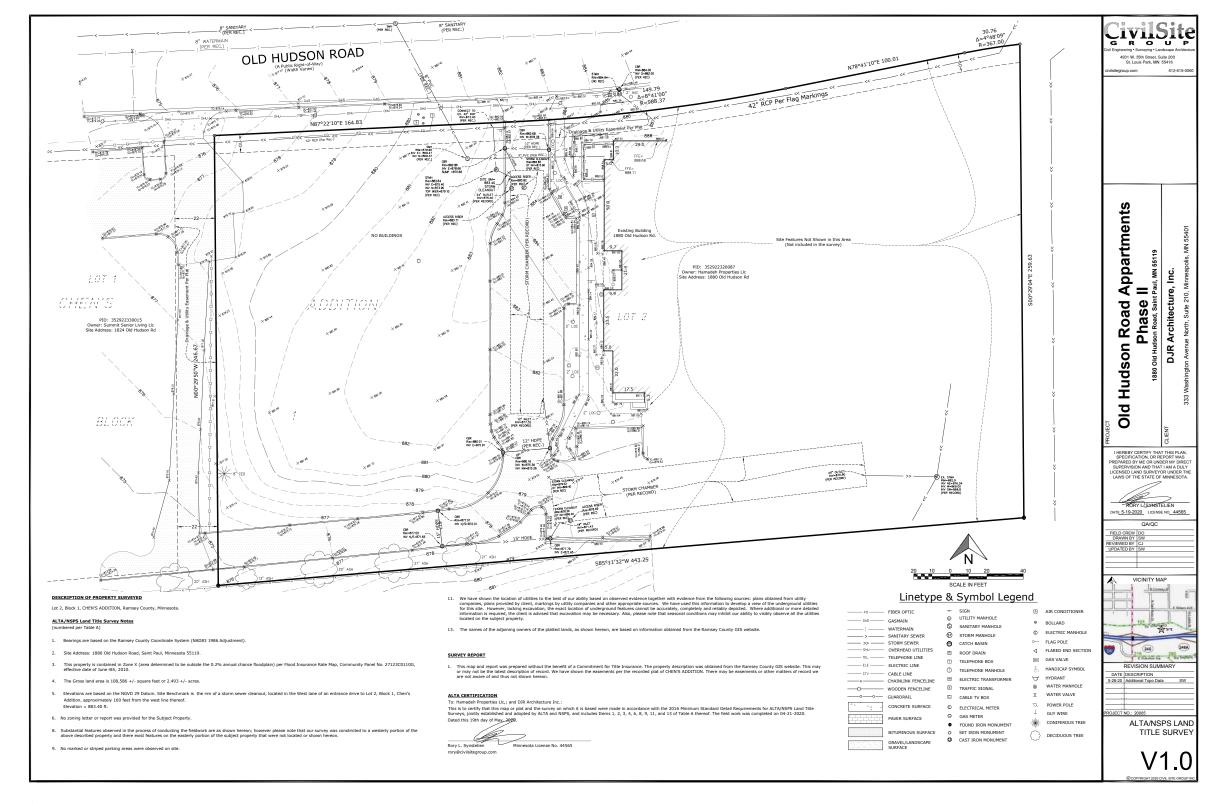
1865 - ACROSS FROM SITE -



#### C.U.P. 07.01.2020 **1880 Old Hudson Road Apartments** St. Paul, Minnesota 20-021.00

1871 - ADJACENT PROPERTY -

**SURVEY** 



# SURVEY SCALE: NTS

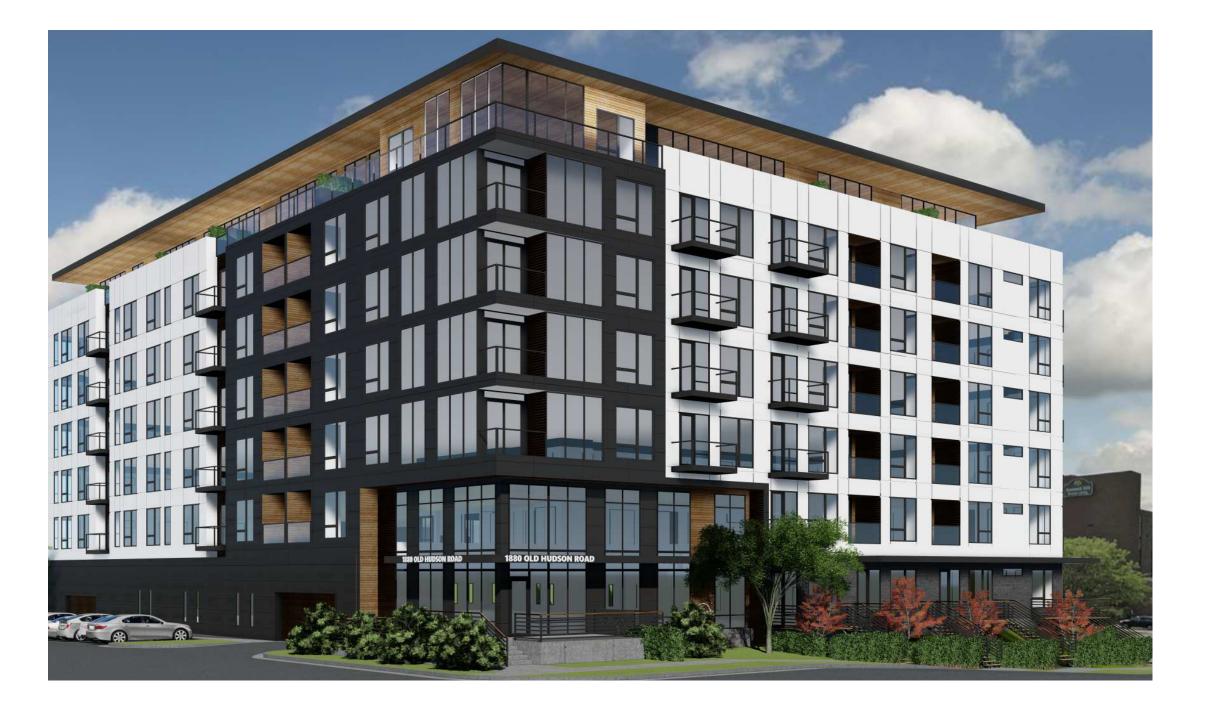




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#### C.U.P. 07.01.2020 1880 Old Hudson Road Apartments St. Paul, Minnesota

20-021.00

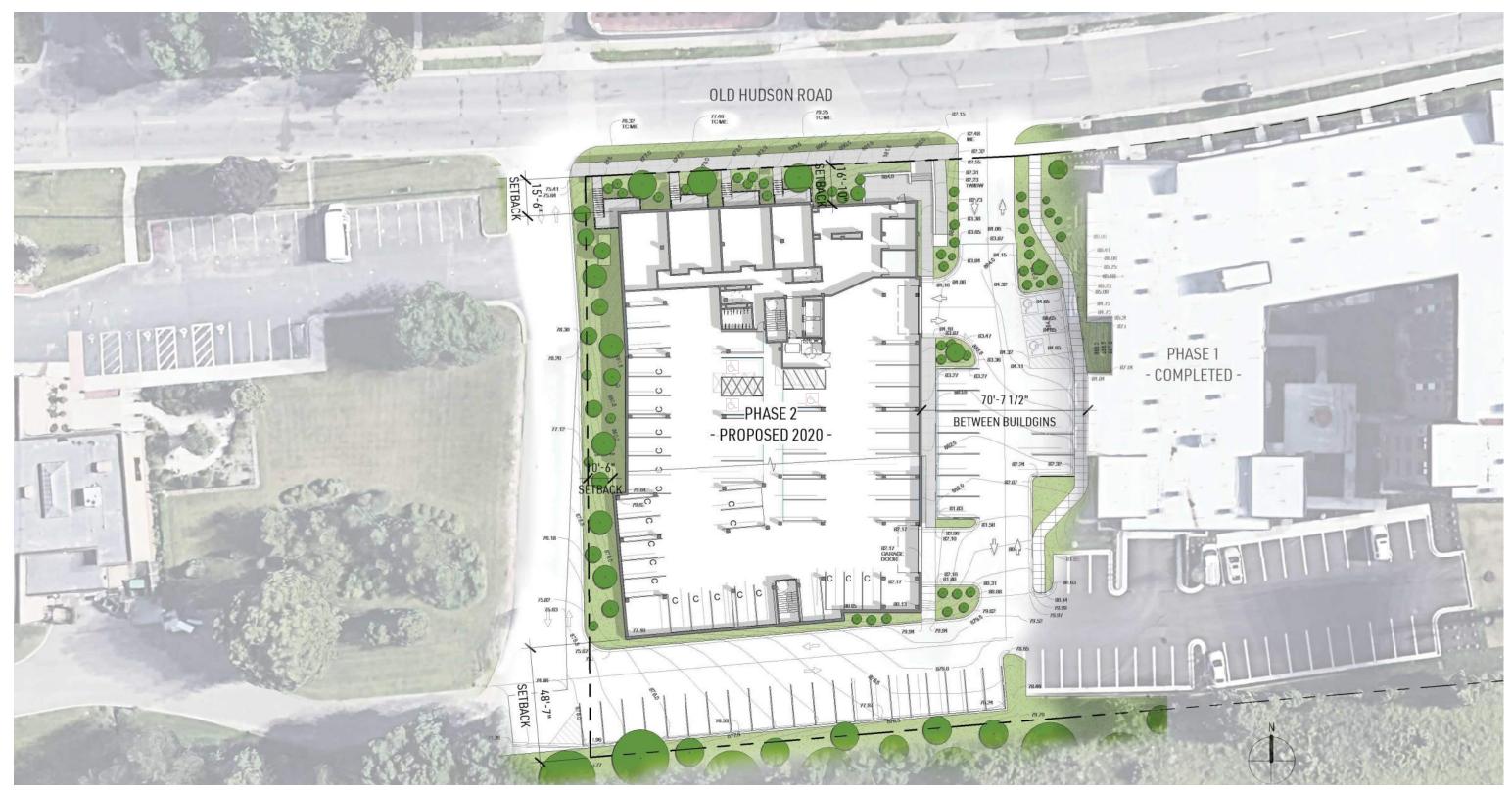


# **PROPOSED PROJECT**

Prepared for: City of St. Paul C.U.P.

07.01.2020 Project: 1880 Old Hudson Road Apartments 20-021.00

# SITE PLAN



SITE PLAN PLAN



#### PROJECT DATA:

# 1880 OLD HUDSON ROAD, SAINT PAUL, MN

Site	Area	
	חום	Number

PID Number	SF	Acres
352922320087	108,586.60	2.49

### 6.10.2020

	Zoning Req	Ioning Requirements: PUD										
		FAR		Building Height		Parking	Building Setbacks					
	Base	Bonus	Total FAR	Stories	Feet	Stalls	Front	Back	Side			
Allowable			PER ST PAUL PLANN		PLANNING							
Proposed			159260	7F	85'	155	10' min	6'	6'			
Varience Needed:		-	No	Y	es	Yes	No	No	No			

	Area & Heig	ht Data:													
	Elev.	Clear Ht.	Fir. To Fir.	Cum. Ht	GSF	FAR	Common	Core	BOH	Leasable	Ret/Am	Parking	Units	Stalls	Bike Stalls
Floo	or <i>(ft.)</i>	(ft.)	(ft.)	(ft.)	(sf)	(sf)	(sf)	(sf)	(sf)	(sf)	(sf)	(sf)	(count)	(count)	(count)
L7	165.12	10'	9'	75'-1.5"	13,250	13,250	1672	736	648	10194		0	14	(	)
L6	153.96	9'	11'-1 7/8"	65'-1.5"	18,412	18,412	2588	785	648	14391		0	26	(	)
L5	143.31	9'	10'-7 7/8"	53'-11 5/8"	18,412	18,412	1976	785	648	15003		0	27	(	)
L4	132.66	9'	10'-7 7/8"	43'-3 3/4"	18,412	18,412	1976	785	648	15003		0	27	(	)
L3	122.50	8'-6"	10'-1 7/8"	32'-7 7/8"	18,412	18,412	1976	785	648	15003		0	27	(	)
L2	111.00	9'	11'-8"	22'-6"	17,890	17,890	3352	785	487	13266		0	24	(	)
L1	100.00	9'	11'	11'	22,559	5,555	2457	441	296	2361		17,004	4	46	6
P1	90.83	7'-2"	9'-2"	0	22,717	441	321	120	0	0		22,276	0	67	7
Total					150,064	110,784	8106	2131	1431	85221		39280	149	113	<b>B</b> 0

#### Parking Data: Per Title 20 Chapter 541

TOTAL			Vehicular Covered Parking				
			Covered	Standard	ADA	Compact	
L1	46		46	22	3	21	
P1	88		67	31	0	36	
TOTAL	134		113		-		

Surface Parking								
Surface	Standard	Compact	ADA					
0	3*	0	0					
21	12	9	0					
21								

\* Currently there are 10 Surface parking spaces. The purposed project will revise the existing and will add 3 spots in addition to the existing 10.

Unit Count:									
	2BR	1BR	Studio	Total					
L7	11	3	0	14					
L6	2	13	11	26					
L5	2	14	11	27					
L4	2	14	11	27					
L3	2	14	11	27					
L2	1	14	9	24					
L1	0	3	1	4					
P1	0	0	0	0					
Total	20	75	54	149					
Percentage	13%	50%	36%	100%					





**FLOOR PLANS** 





**FLOOR PLANS** 



FLOOR PLAN - LEVEL 2 SCALE: 1" = 30'





128'-8"

<u>1BR</u> 560 SF

STUDIO 485 SF

<u>1BR</u> 555 SF

<u>1BR</u> 555 SF

STUDIO 485 SF

CIRCULATION 1975 SF

STAIL

STUDIO 475 SF

R

STUDIO 485 SF

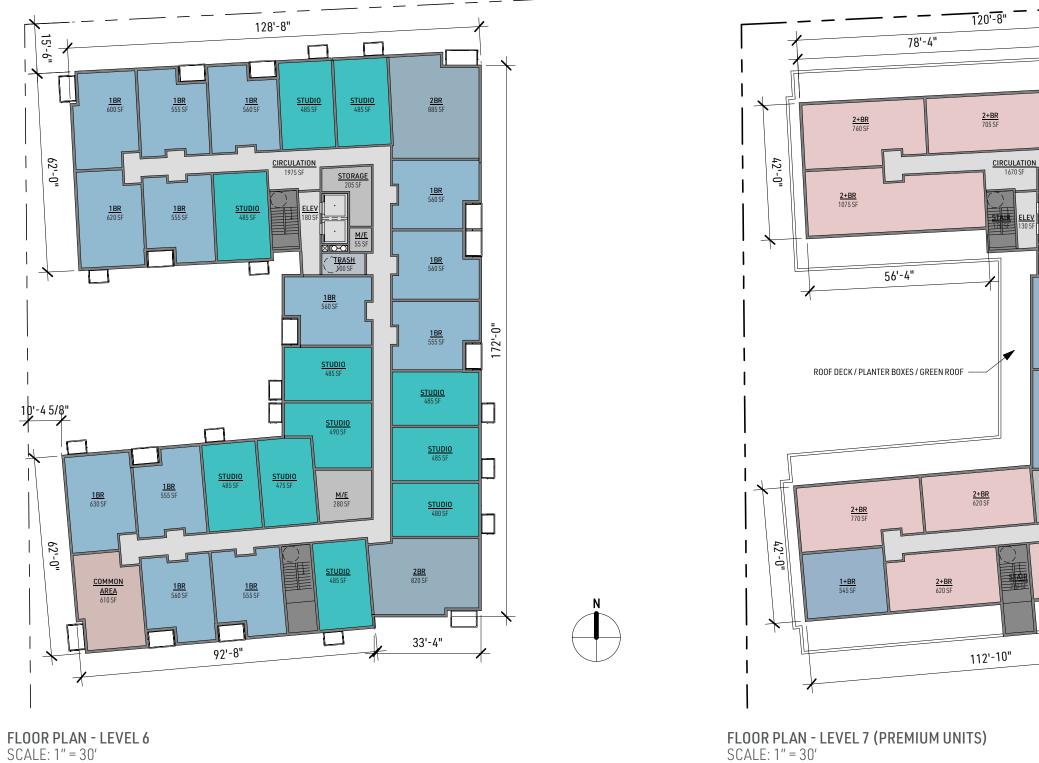
<u>1 BR</u> 555 SF

92'-8"

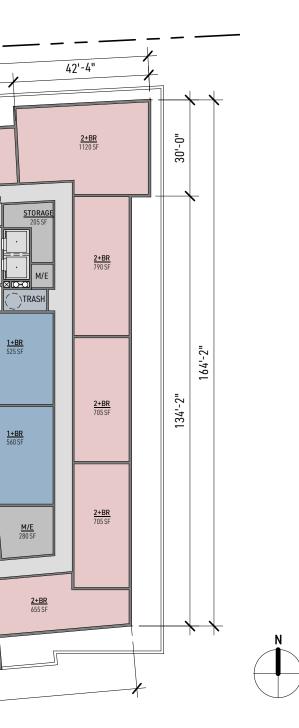
<u>1BR</u> 555 SF

<u>1BR</u> 560 SF

**FLOOR PLANS** 







ELEV

### C.U.P. 07.01.2020 **1880 Old Hudson Road Apartments** St. Paul, Minnesota

20-021.00



The facade is designed for a modern, clean aesthetic utilizing a combination of a few materials strategically placed, providing visual interest, while remaining pure in massing concept and material transitions.



# C.U.P. 07.01.2020 **1880 Old Hudson Road Apartments**





# C.U.P. 07.01.2020 1880 Old Hudson Road Apartments





# C.U.P. 07.01.2020 1880 Old Hudson Road Apartments



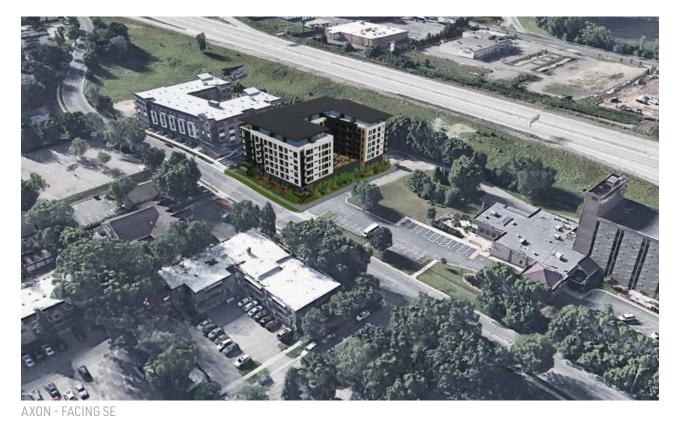


# C.U.P. 07.01.2020 1880 Old Hudson Road Apartments

# SITE AERIALS - PROPOSED



AXON - FACING NW

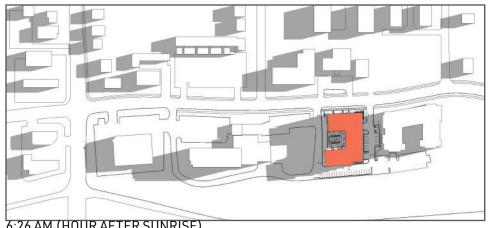


**DJR** ARCHITECTURE

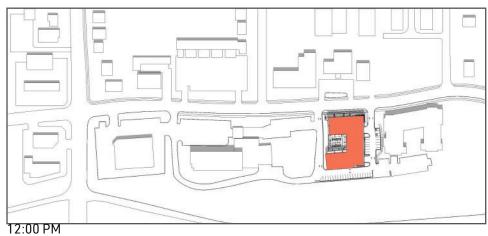




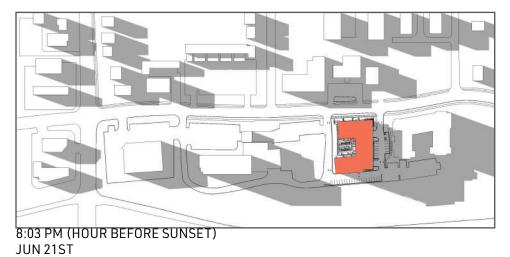
AXON - FACING SW

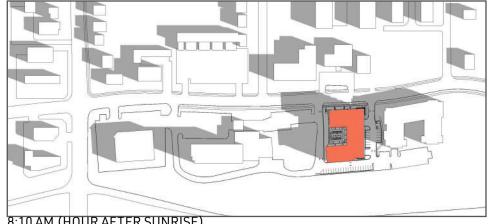


#### 6:26 AM (HOUR AFTER SUNRISE) JUN 21ST

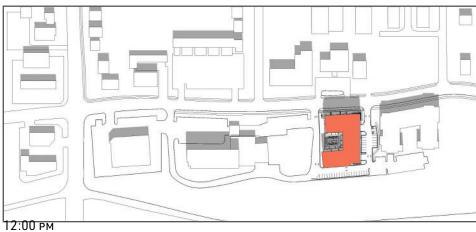


### JUN 21ST

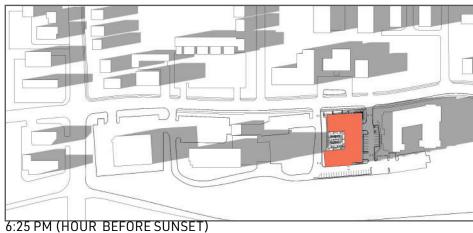




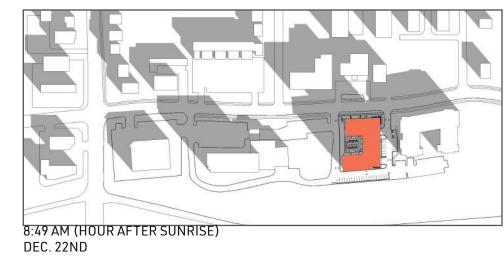
8:10 AM (HOUR AFTER SUNRISE) MAR. 22ND



MAR. 22ND



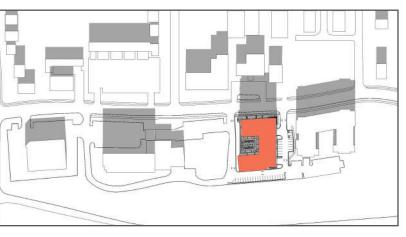
MAR. 22ND

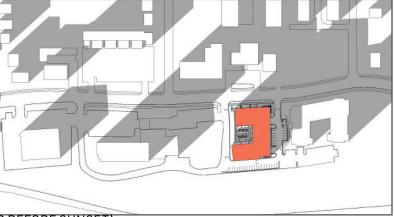


12:00 рм DEC. 22ND









## 3:35 PM (HOUR BEFORE SUNSET)

#### C.U.P. 07.01.2020 **1880 Old Hudson Road Apartments** St. Paul, Minnesota

20-021.00



EXTERIOR PERSPECTIVE - FACING SOUTHWEST - MAIN LOBBY ENTRY





EXTERIOR PERSPECTIVE - FACING SOUTH - WALK UP UNITS





EXTERIOR PERSPECTIVE - FACING SOUTHEAST - WALK UP UNITS





EXTERIOR PERSPECTIVE - FACING NORTHEAST - ROOF DECK



### C.U.P. 07.01.2020 **1880 Old Hudson Road Apartments** St. Paul, Minnesota



EXTERIOR PERSPECTIVE - FACING SOUTHWEST - LOWER ENTRY



THANK YOU!



333 Washington Ave N Suite 210 | Union Plaza Minneapolis MN 55401 612.676.2700 | www.djrarch.com

July 1, 2020

**RE:** The following is a description of the proposed use regarding the **Conditional Use Permit for Height** for the proposed 1880 Old Hudson Road – Phase 2 project:

Saint Paul comprehensive plan and urban planning vision and needs are clearly identifying the need for more market rate apartments. This need is shown in the 100% capacity of 1880 Old Hudson Road – Phase 1 building that was finished in 2017 and has been in high demand since its opening. With the success of Phase 1 and the proven need for more rentable units, 1880 Old Hudson Road – Phase 2 is offering a 5 over 2 construction to accommodate more of these needed units. As Phase 1 complied with the 4 stories allowed per T3 zoning district, we are seeking for a C.U.P. to increase height from 45' to 85'.

The additional 40' will be used to accommodate stormwater detention, parking and four additional stories of units at market rate. With the findings of the civil engineer of high water table on the site at 872', as well as a new model done by the watershed, defining a higher elevation at 880' for the buildings lowest entry, we have managed to keep the entrances 2' above the these elevations, which results in a slightly higher elevation than planned.

Lastly, beyond physical conditions of the site along with the clients will to design more units at market rate, the client is exploring the possibility of allocating some of these units for affordable housing, which is one of Saint Paul's greatest needs. The additional 40' to build additional floors will help the client achieve that goal while still maintaining reasonable economical value.



333 Washington Ave N Suite 210 | Union Plaza Minneapolis MN 55401 612.676.2700 | www.djrarch.com

July 1, 2020

RE: The following are the findings under Article V. 61.500 for the Conditional Use Permit for Height for the proposed 1880 Old Hudson Road project:

The height limit in a T3 district is 45 feet for a multi-family building. The proposed height of the project is 85 feet to the top of the roof deck. The proposed height meets the following criteria for a Conditional Use Permit.

# The extent, location and intensity of the use will be in substantial compliance with the Saint Paul Comprehensive Plan and any applicable subarea plans which were approved by city council.

Allowing a C.U.P. for height to 85 feet for concentrating density near thoroughfares and transit are highly consistent with the City's land use plans. The LU-B, LU-D, LU-F and LU-J plans of the 2030 Comprehensive plan designate this site as Mixed-Use Corridor and is marked also as a Neighborhood Center. The LU-D plan also designates this area as an Invest Saint Paul Priority Area. The added height with the C.U.P. is intended to serve these goals of the city of Saint Paul. Figure H-K (map) of the Comprehensive plan designates this site as a "opportunity area for potential new housing". The proposed C.U.P. is also consistent with the following policies of the 2030 Comprehensive plan:

LU Policy 1.2 Permit high density residential development in Neighborhood Centers, Mixed-Use Corridors, the Central Corridor, and Downtown.

LU Policy 1.21 Balance the following objectives for Mixed-Use Corridors through the density and scale of development: accommodating growth, supporting transit use and walking, providing a range of housing types, and providing housing at densities that support transit.

LU Policy 1.24 Support a mix of uses on Mixed-Use Corridors.

LU Policy 1.25 Promote the development of more intensive housing on Mixed-Use Corridors where supported by zoning that permits mixed-use and multifamily residential development.

LU Policy 1.28 Promote conditions that support those who live and work along Mixed-Use Corridors, including frequent transit service, vibrant business districts, and a range of housing choices.

H Policy 1.1. Increase housing choices across the city to support economically diverse neighborhoods.

H Policy 1.2. Meet market demand for transit-oriented housing.

H Policy 1.3. Revitalize the city by developing land-efficient housing.

#### The use will provide adequate ingress and egress to minimize traffic congestion in the public streets.

The proposed site currently has one curb cut on Old Hudson Road which lead into both buildings parking garages and areas. The project proposes to connect the south access road to the fire easement access road and allow another curb. The additional curb will help distribute existing cars from both buildings. The height requested by this C.U.P. will not affect the ingress and egress of vehicular traffic.

# The use will not be detrimental to the existing character of the development in the immediate neighborhood or endanger the public health, safety and general welfare.

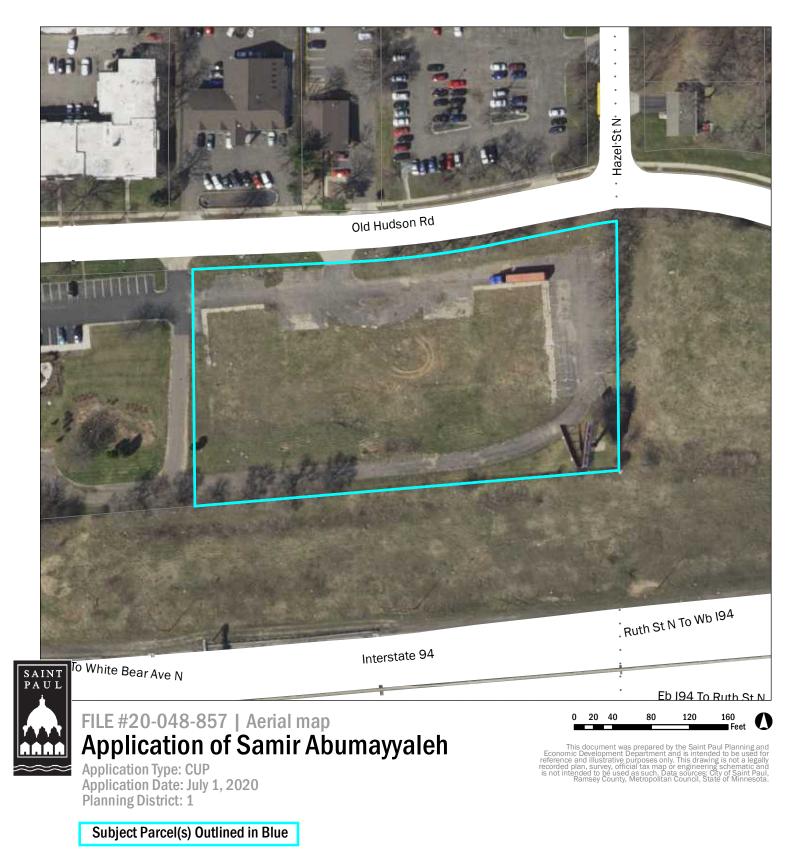
The general purposes of height limits are to maintain access to light and air for surrounding properties, to preserve important views and to mitigate shadowing – particularly of residential properties and significant public spaces. Since this site borders with only one building on the east side, and since the distance between the building exceeds 70 feet or any setback, the project will not be detrimental to adjacent development or endanger the public health, safety and general welfare.

# The use will not impede the normal and orderly development and improvement of the surrounding property for uses permitted in the district.

The added height to 85 feet will not impede any development or improvements to surrounding properties. The building to the east (Capital View Apartments) is 45 feet tall and separated by 72' wide street and surface parking on both sides of it. The added height will not impede the adjacent property from adding solar to the roof.

#### The use shall, in all other, conform to the applicable regulations of the district in which it is located.

The added height in all other aspects will conform to the regulations of the district. The project was introduced to the Southside District Council on June 15<sup>th</sup> and The District Council supported the project. At the time of the meeting the council asked about many aspects of the building, they have complimented the design and even urged for more stories to get more needed units. The district Council did not want to deny or approve anything formally, because of main two reasons: at the time of the presentation, no official application was on their table and they wanted to see some actions towards Affordable Housing. This request was shared with the client who since then started to explore this with a special consultant who is currently working with him on achieving his goal.



ParcelPoly on

